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THE MODERN HIGH SCHOOL

ITS ADMINISTRATION AND EXTENSION

WITH EXAMPLES AND
INTERPRETATIONS OF SIGNIFICANT MOVEMENTS

EDITED BY

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CHARLES SCRIBNER'S SONS

NEW YORK CHICAGO BOSTON

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PREFACE

Among the fairly distinct problems confronting the serious student of our modern high schools are those of the specific adjustments which may be made consistent with the gradually clearing conception of social education. At present we do not perhaps greatly need any more books which attempt merely the consistent formulation of theories of social education. "One example is worth a thousand arguments," says Gladstone. This book contains those accounts and expert indorsements of high-school movements which are illustrating for us the only kind of social education which as yet can have definite meaning. The cumulative results of these accounts and definite points of view furnish data for a respectable social philosophy of education. The field covered is simply that indicated by the title of the volume: *i. e.*, a survey of policies, examples and suggestions of ways and means of making *the strictly socializing work of our actual high schools* more definite, more effective and more nearly universal.

A former volume ("High School Education") was concerned primarily with the problems of classroom instruction in the different high-school subjects and with certain technical matters of administration closely related to these problems. A third volume is under way which is to deal strictly and systematically with the clearly distinct problems of high-school supervision (es-

pecially of class teaching). It is hoped that this present second volume may make definite contributions and prove stimulating to the movement for promoting the efficiency of *social* administration as distinguished from merely mechanical administration of our high schools.

This book is in no sense a compilation of articles written originally by different authors with different aims in mind. It is, instead, distinctly a work co-operatively undertaken with a clear agreement beforehand as to the one dominant purpose in view, which has been expressed above and which is elaborated in the Introduction.

The editorial policy, in chapter headings and throughout the volume, has been to have these social problems called by their common names, and, where necessary, to sacrifice the appearance of adherence to a set sociological system of treatment in the interests of concreteness and wider appeal. The new awakening all over the country to a realization of the social and democratic meaning as well as the purely instructional nature of secondary education warrants the conviction that the popular demand for the book is genuine. There are, furthermore, no works at present which in any way cover the same field. The most impelling reasons for the issuance of the volume, however, are that it is genuinely needed, and that it will itself be an instrument of great social value. No other appeal or motive could have assembled so many specialists for such a co-operative venture.

There has been a conscious and constant attempt on the part of all the writers to adopt a style which is not too technical, and a general mode of presentation which is as popular as the nature of the topics in question will

allow. The reader may find in each chapter a formulation of general principles and a setting in educational theory for the definite proposals made to high schools. The editorial policy has been to modify or reconstruct, eliminate or make additions, only where consistency with the fundamental purpose set forth in the Introduction (Chapter I) seemed to demand such alteration.

The material of this volume has been used in regular college classes in Teachers College, Columbia University, and in the University of Illinois. Many important changes and additions have been suggested by these kindly and co-operating critics, particularly the members of the summer-school classes of Teachers College. These latter large and representative groups of actual schoolmen, who had met the problems in their actual school settings, contributed much to what value the reorganized material here presented in book form may have. The volume, as was its predecessor, is dedicated to the high-school teachers of the country who now are finding themselves immersed in the very sea of problems whose tentative solutions, or whose statements at any rate, the co-operating authors here seek systematically to propose.

Were the authors themselves not in a sense signers of the Preface and Dedication, they should be included in the above group because of their generous and courteous and constant attitude of co-operation throughout long months of the undertaking.

CHARLES HUGHES JOHNSTON, *Editor.*

UNIVERSITY OF ILLINOIS,
June, 1914.

PREFACE TO THE SECOND REVISED EDITION

Not only the editor but all the contributors to this volume have been much gratified at the cordial reception and the wide distribution of the first edition of "The Modern High School."

The only responsible adverse criticisms we have had have come, first, from those who, familiar with the latest school laws in the different States, noticed that the treatment of the legal status of the high school (Chapter III) had become somewhat out of date; and second from those who hold an entirely different and conflicting conception of the meaning of secondary education in the United States.

The book is a pioneer. It is, however, a consistent attempt to state and to illustrate the doctrine that the social needs of democracy are paramount to any merely traditional school doctrine of mental discipline in determining the functions of the modern American high school. For this reason we have made no alterations and advanced no conciliatory arguments for the benefit of the second class of critics above. The issue is a clear one, and it is to be fought out. It is not enough to make concessions to the democratic view of secondary education. One must fight for the conviction both in theory and in practice. School men with any constructive policy automatically align themselves on the one side or on the other. Experimentalism in democracy and in secondary education must be coincidental, and are largely indeed identical. We have, therefore, made

changes, with reference to this predominating feature of the book rather in the direction of placing additional emphasis upon our belief in the possibility of applying democratic ideals to the enterprise of secondary education in our democratic society.

The other type of criticism we have of course taken seriously into account. The old Chapter III, while comprehensive and as accurate as was possible, nevertheless contained statistical matter from all the States concerning conditions which must in the nature of the case continually develop or at least fluctuate. We have in this portion of the book made the most substantial revisions. The whole of the old chapter of sixty pages has been "lifted," and in its place we have had written, expressly for the above requirement of this book, an authoritative chapter by Professor Cubberley and Inspector Didcoct. Other changes will be noted throughout the book, notably in Chapter XXIV.

The bibliography for this new treatment of the legal and financial problems of the high school has also been revised and inserted in the place of the older list in the "Bibliography Appendix."

We are of course glad that the book has proved so successful as a text in college and normal school classes. It has also enjoyed liberal reading-circle adoption wherever, as should always be the case, some book has been chosen dealing with high school questions. Embracing, as it does, grades from seven to twelve in its scope of treatment and appeal, it has been found of practical use in the new type of county and city teachers' institutes. We here refer also to a promising movement (advocated in Chapter XV) of organizing into separate groups or sections for conference study and active di-

rected discussions all teachers above the sixth grade elementary group. In "reorganized" school systems this includes junior and senior high school teachers, and here such a grouping for professional purposes is particularly desirable. These groups, separate from the strictly elementary teachers and under competent leadership, are no longer expected merely to listen to an inspirational lecture. Instead, they read beforehand in preparation for this open discussion such authoritative modern treatments of high school problems as these chapters contain. High school teachers have heretofore had too little in common. They have consequently, when grouped at all with reference to school interests and policies, let relationship of subject-matter alone determine their affiliations and the topics for common discussion. This book consciously, chapter by chapter, attempts to supply this evident and genuine need for a common ground for professional interchange of views of results of experimentation and extensions of school service by presenting in its chapters and chapter groupings propositions discussions of which by all in a body may afford opportunities for constructive co-operation.

Finally, we are glad to have this occasion to thank large numbers of high school teachers and especially the high school principals for their cordial letters of appreciation and for their constructive suggestions of new ways in which the volume may be of use. If we have been of some service in clarifying the conception of secondary education in a democracy we are rewarded indeed.

C. H. J.

University of Illinois,
August, 1916.

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THE MODERN HIGH SCHOOL

ITS ADMINISTRATION AND EXTENSION

INTRODUCTION

CHAPTER I

THE SOCIAL ADMINISTRATION OF THE HIGH SCHOOL

CHARLES HUGHES JOHNSTON, PH.D.
PROFESSOR OF SECONDARY EDUCATION, UNIVERSITY OF ILLINOIS

Co-operation of Specialists.—Organized co-operation in educational thinking, particularly of an administrative or social order, in matters of secondary education—like co-operative philosophizing—is a "sadly unaccustomed practice." The majority even doubt its desirability if they admit its possibility. However, we who are concerned with high school development must not delay further this provisional segregation of our definite and pressing problems, and we must collectively work out a common platform of essentials. This book represents, on the part of the contributors, a genuine and persistent attempt to think closely upon related factors of a common social problem and ideal. The authors, furthermore, attempt to think together in so far as the fundamental and unescapable socializing functions of public high schools are concerned.

Social Character of High School Education.—That public education in America, and especially high school education, should be primarily a socializing process gains universal and easy assent. Often in like manner we take for granted many things which are not, as a matter

of fact, happening at all. So it is too frequently in the case of our high school work. Our high schools are to make our citizens, we urge. Yet our citizens in great proportion remain unmade or are self-made.

Now, the school, the state, and the church are typical and permanent forms through which society seeks to express itself. These institutions express collective interests and co-operative action, at the same time employing individuals for typical and practical social exercises. The boy and girl in the school must be trained for and introduced into society; but, beyond this, they must be trained to *contribute* to society as a cause nobler than individuality itself. It follows particularly that the American high school must, as a democratic public institution and agency, establish as well as foster social life. As J. Mark Baldwin has said: "The institutions of education are not something simply agreed to and adopted because they seem wise." They are natural expressions of society itself. Our high schools, then, are of the very essence of our democracy as well as a device for securing democracy.

Elementary instruction of this social character is found in animal companies. The family more clearly is an educational institution, with drilling in the essentials of social life and habit. Just so the schools of all grades, but particularly the high school, must in a definite sense perform their socializing duties. These duties comprise partly the traditional academic or intellectualistic ones. Beyond this, however, they comprise those more conventional and informal yet highly effective modes of schooling which come, through play, imitation, rivalry, social intercourse, and initiation, under supervised school control and direction, into the

various sorts of industrial and moral give and take which actual life later provides. There is a pedagogical side of actual society. Society is, so to speak, a continuation school for all of us. The high school, in part at least, reproduces this life of society, embodying it either formally or indirectly in its very organization and life. The high school's general rôle, furthermore, must be that of socialization in such a way as to insure at the same time the integrity of development of the entire self of the student, his individuality as well as his purely social self. There is a fortunate concurrence between these two demands and ideals. A high school student will be most surely discovering himself as he has brought out for him his social nature and capacities. The capricious or freakish, unsocial or purely individualistic genius is powerless and useless because he lacks contact with actual social forces. His life lacks realness. Our high school, then, to be socializing and collectivistic in its operation, must pointedly seek to reduce eccentricity, as such, and definitely and systematically plan to train its students' powers as the best social usages and common life demand. High school education is, then, a frankly utilitarian and functional activity of society itself. It is not primarily a luxury, academic or otherwise. It is a necessity. In a secondary sense, our system of high school education may provide also what we style luxuries of life. It may become an institution for the promotion of moral and artistic sentiment. It must, in this rôle also, index, measure, and establish social values of this higher kind and stimulate social attainments.

Contrasts in Material Equipment.—So much by way of naturalizing high school education in our system of

educational philosophy. It is well now to turn to the actual high schools themselves and to examine special expressions of the work of the existing system of high schools. From every point of view, existing high schools present interesting and varying degrees of approximations to an ideal. The following description of extremes as to equipment and educational environment will help us to realize our future programme of equalizing, on the higher level, high school opportunity for all our boys and girls. The first example is that of the great high school building recently completed in New York. The new Washington Irving High School is acknowledged by experts to be the finest public school building ever erected. It is an eight-story structure and occupies half of a city block in Irving Place, between Sixteenth and Seventeenth Streets. Some of the interesting features of the high school are:

Seven-room apartment for study of domestic science.

Conservatory on the roof for study of botany.

Cages for animals to be borrowed from the New York Zoological Park.

Fully equipped laundry.

Bookbinding plant.

Banking department, completely equipped with furniture, books, adding-machines, etc.

Basket-ball courts on roof.

Four gymnasiums with shower-baths.

Seven large rooms for 200 sewing-machines.

Typewriting classroom with 200 typewriting machines.

Classroom with department-store features for the study of salesmanship.

Luncheon room for 700 pupils.

Auditorium, with large stage, where 1,550 persons can be seated.

The school will care for 5,900 pupils, and 228 instructors will be employed. Six high schools will be abandoned in Manhattan and the pupils assembled in the new building. The new high school building was erected at a cost of one and one quarter million dollars. Besides the many innovations introduced, every modern appliance and equipment to be found in any part of the world has been obtained for the school.

There is no end to the novelties in the school. In the study of modern housekeeping, which will be taught in the domestic-science department, is a seven-room apartment fully furnished and apparently ready for occupancy. There are a pantry and kitchen, dining-room, living-room, bathroom, bedroom, nursery, and parlor.

Classes of more than a dozen pupils will take turns in looking after and caring for the apartment. The place will be put in disorder and the students will have to straighten matters out, from putting the house in order to ordering a supply of groceries, meats, and provisions for the pantry.

The second example is no less striking. This is a two-teacher high school in a rural community. There are two rooms but no comforts. The building is located on a wind-swept hill twelve minutes from the town proper. The outhouse buildings are in plain view, unsightly, propped up to prevent falling, foul, and unwholesome. The double seats in the schoolrooms are twenty-four years old. A car-load of cinders serves as the front-yard decoration. There are no flowers in any of the rooms. The chalk dust is one eighth of an inch deep on the edges of the blackboard. The faculty seem

anæmic. The one male member is also superintendent of the elementary school. His salary is ninety-five dollars per month. He has tuberculosis. The other teacher is a woman who labors for sixty dollars per month. The school-day is one long struggle and grind to catch up with the schedule, each teacher being in charge of seven subjects. There is no home science in this schedule, although alleviation of home conditions might seem so necessary. Though the boys are fated to farm, the equipment for agriculture teaching consists of five tin cans. For the physics department there are six shelves three feet long. The library consists of one hundred and fifty-four old volumes with the backs worn or torn and soiled. Some of these were gifts, and others, with no pedagogical design in view, were "acquired" at a sale. There is no physical training. To a visitor there seems to be about this school, like a gloomy fog, an unreal, mystic, apathetic faith in the literal performance of any sort of bookish task.

Our actual high schools range, for the most part, somewhere between these two extremes. As for its material equipment we have reason to hope that our modern high school life will be housed in a building which contains, in addition to the regular classrooms, gymnasiums, a swimming tank, physical and chemical laboratories, cooking, sewing, and millinery rooms, woodworking, forge and machine shops, drawing-rooms, a music-room, a room devoted to arts and crafts, and an assembly-room, or assembly-rooms, for study and learning under expert direction how to study. This arrangement of rooms presupposes the plan of making the high school, like the community, an aggregation of every sort of people doing every sort of work.

Contrasting Estimates of the High School as a Social Institution.—Beyond this disparity in material equipment we find equally striking the opposing views regarding the functioning of the high school in our democratic life. To one expert critic—"The high school is practically a class institution; a very small percentage of the school children continue their education so far. Neither is the culture of the town (because of it), as a whole, particularly impressive. The university man may well feel that he has been wandering about among the moonbeams, so few of the modern points of view and interests have seeped down into the intellectual life of the town (because of its high school). The annual course of lectures, managed by representatives of the ruling class, carefully side-tracks all the deeper questions of the time; ministers on patriotic subjects, naturalists and travellers, readers of popular plays make up the list of speakers. The library caters to an overwhelming demand for recent fiction. A woman's club discusses unfatiguing literary subjects. A quiet censorship is exercised over the public library. Anything that suggests the revolutionary or the obscene is sternly banned. It is considered better to err on the side of prudence. To an outsider the culture of the town seems at times to evince an almost unnecessary anxiety to avoid the controversial and the stimulating. So long as life is smooth and unperturbed, the people do not care whether it is particularly deep or not. And they are content to leave all controversial questions in the hands of their 'best men.' "

Another type of critic writes with equal ardor of its virtues. "The public high school has been called the 'People's College.' This is a misnomer. It is immea-

surably more than that. Closer to the people than the college can ever be, imbued with their ideals and permeated with their spirit, it is more responsive to their needs and demands, and is therefore in a position to render directly a wider and more general social service.

"Equal opportunity for all the children of all people is the watchword of the modern high school. As social and economic pressure is removed, the high school will provide this opportunity, in so far as it is possible for it to do so, through parallel and properly differentiated courses of instruction for the future farmer and mechanic and home maker as well as for the future doctor and lawyer and minister. And it will do this not by way of cheapening culture, but as a certain means of providing for culture a firmer and saner basis. Recognizing, as it does, the true dignity of labor and the true worth of manhood, the modern public high school embodies and reflects the composite spirit that dominates American life, and is at once the most genuinely democratic and the most thoroughly representative of the institutions yet devised and established by American genius."

Here, again, a careful examination of most of our existing high schools would justify us in striking a mean between those two extreme characterizations.

New Era for High Schools.—Whatever stage of development our systems of secondary education may have reached, and whatever shortcomings or virtues our different high schools may have, for the first time in our educational life as a nation we have consciously and in earnest set about the work of educating all our adolescents, male and female. For the first time we are calling with one voice for scientific and attested principles upon which to base our high school administration. For the

first time we are really seeing, not acknowledging, the socializing work to be done by the high school. Our ideals are shifting from the vague, general, externally imposed standards of mental discipline and college preparation to those translatable into twentieth-century individual and social requirements: sound health and a health conscience; the ability to use the intellect upon the problems of ordinary social, civic, and commercial life; taste and the observance of the demands for the beautiful in both personal and community concerns; an economic sense which demands soundness and integrity in business; a civic and moral consciousness which upholds and contributes to the community ethics upon which social progress depends; and a religious sense which assures loyalty to a permanent system of values. If our one and one fourth million adolescents now in American high schools acquire these things our nation's future is assured. If they do not, it is doomed. The demands are insistent and they are elemental.

Typical High School Problems.—The problems of American secondary education are naturally multiplying. In addition to the traditional and generally accepted problems of high school administration and the supervision of instruction, there is evolving what we may term a new conception of supervision and a new educational conscience in regard to the strictly social administration of high school work. The supervisory programme ahead requires that we work out and put in operation a system of general principles of adolescent pedagogy which is clearly based on the problems arising out of the age of the high school student and his likely participation in the activities of his community. This done, we must refine the special pedagogies of all

our constants in the curriculum and evolve from the same basic point of view workable pedagogies for the newly admitted branches. No old pedagogies can serve us here. This is a decade's programme. This field has been extensively treated in a former volume.[1]

The Meaning of "Social Administration."—Far beyond this instructional programme, however, the social administration of our high schools presents alluring problems of a novel but critical character. These have to do, first, with more firmly establishing the conception of secondary education as a social enterprise as well as an instructional operation; second, with the institutional relationships which the high school must sustain to other and similar agencies of democracy; and, third, with those problems of the various social organizations within the high school body itself. Under each of these divisions pioneering treatises must be written, systematic experimentation carried on generally, and the socializing function established as a matter of fact, not as an easy assent to a generality—established so that the complex industrial and moral currents of the modern world may interpret and not obscure the high school's mission.

Signs of the General Awakening.—Heretofore, unfortunately, we have been unaccustomed to think cooperatively upon these problems. Unlike the professionalism, which has to an extent guided the development of lower and higher grades of education, the high school has meandered along somewhat aimlessly in academic paths and been strangely unmindful of the interesting and urgent work waiting to be done. Now,

[1] "High School Education," Charles Hughes Johnston and others. Charles Scribner's Sons, New York, 1912.

exploitation of this waiting work has begun. The people, the patrons, the taxpayers, the citizens have caught the spirit of looking for results. The administrators of high schools, superintendents, principals, supervisors, and teachers are doing genuine curriculum thinking. These curriculum variations, adapted to student groups classified with reference to social and individual needs, are as naturally put in operation to-day as they were ignored twenty-five years ago. We accept the fact that the high school is a socializing institution. High school supervision, likewise, is being recognized as a problem itself which cannot be dismissed nor solved merely by the importation into the high school of principles discovered to apply elsewhere. With this is coming among high school teachers the professional spirit and consciousness which have been until recently so conspicuous by their absence. Standards are being recognized for high school teaching, and certification laws in most States look definitely toward a long-desired minimum standard for admittance into the high school teaching profession. Parallel with these encouraging tendencies has come the institutional recognition of the field of secondary education by colleges and universities. Secondary education has itself become a department of study in these higher curriculums with an actual model high school as its laboratory. It constitutes a field for research where one may hope soon to be able to call in the services of experts and to have available results of scientific investigations.

Surveys of State conditions for high school teaching show concrete problems in bewildering numbers and varieties, both administrative and pedagogical. The sign of progress is just this fact—that we can survey,

name, and work definitely toward the ultimate solution of these problems. Every State is in some serious way devising a method and embedding it in statute for providing free high school education for all its boys and girls. State recognition of its own obligation in the matter of high school education is of profound significance. Equally so is the modern relation of colleges and universities to high schools. Entrance requirements are gradually coming to have a different educational meaning. Instead of externally imposed informational tests of arbitrarily chosen subject-matter, they now are looked upon as co-operative devices which may safely insure a reasonable standard of proficiency on the part of the graduating high school student, regardless of the subject-matter which was used to bring about this proficiency. College inspection of high schools has accordingly changed its character where it existed before and become a co-operative administrative and supervisory work of making one educational institution more successfully articulate with another. Where entrance examinations are still in operation they have changed their character correspondingly.

Era for the Differentiation of Types of High Schools.—With this impetus to become self-orienting, the American high schools have forsaken the earlier ideal of uniformity and conformity to a standard type academically conceived for them by outsiders. Hundreds of high schools now have their own individuality, as, for different reasons, Grand Rapids, Louisville, or Richmond, Ind., to say nothing of the industrial and agricultural and commercial variations of the type. An almost analogous issue to that of separate kinds of high schools is that of the differentiation and multiplication of cur-

riculums within the single high school itself. With these artistic, domestic, and otherwise vocational colorings for our different curriculums, or high school plants, as the case may be, have come inevitably the related *human* obligations. We are face to face with these personal problems of vocational guidance and the somewhat less frequently formulated but probably more fundamental one of avocational guidance. Related in turn to these problems, which must find expression finally through some systematic and approved method of high school administration, comes the question of how, in defined procedure, one is to set about moral instruction and training which will enable high school students to possess and obey a twentieth-century moral conscience.

In short, the question of secondary education is uniquely one of how most adequately to formulate a working conception of the high school organization, how to extend its reach to all our adolescents, and how to refine our procedure in accordance with such ultimate purposes. The prime issue is shifting from the literal but important secondary question of extension over four years or five or six years, including upper grades, or six, including first two years of college; and shifting from the impersonal and more or less superficial problem of how to direct the academic procedure of imparting some choice bits of information from stores precious by virtue of mellowness of age to that of training the students' powers as social usage and our common life demand. High school education, however it may differ from other grades of education, is not, in our civilization, primarily a luxury, academic or otherwise. It is in the broad social sense a necessity. Fortunately, it at

length burdens the community conscience and has become the measure of our educational democracy.

Plan of the Book.—The authors of the following pages, working under the inspiriting conviction that our American high school is thus surely and rapidly becoming conscious of its mission, have set forth, in as clear and simple fashion as possible, instances and theories of high school activities in this widening field of social usefulness and influence. This volume represents an attempt to make it easier to think naturally of the high school as the *Temple of our Democracy*, with its halls an art museum (Chapter XXVIII); its debating teams and supporting audiences real though miniature forums (Chapter XIX); its playgrounds and athletic fields ethical as well as hygienic laboratories (Chapters XVII and XXVII); its classrooms meetings where co-operative investigations, live discussions, and the application of knowledge to living are carried on as a matter of course (Chapters VIII, IX, X, and XI); and its student organizations the wholesome expression of the best organized student sentiment (Chapters XVI, XVII, and XVIII). That this is not a dream the reader has but to study, with his normal imagination alert, the suggestions and doctrines which are contained in the following chapters.

"High School Education,"[1] the forerunner of the present volume, limited its field to the special pedagogies of all the subjects generally offered in the modern high school programme of studies. Only those administrative and supervisory problems involved in such distinctly pedagogical questions received separate chapter treatment.

[1] By Charles Hughes Johnston and others. Scribners, 1912.

There is an even more urgent need for a co-operative attempt by specialists to interpret the modern American high school in its broad social setting. This seemed to require specific treatments differentiated somewhat as the titles of the thirty chapters of this book indicate. The first few chapters, Part I, develop broadly the institutional relationships of the high school, and the next division of chapters, Part II, is concerned with certain more "particularized" relationships. The succeeding third set of chapters, Part III, treats of certain definite internal expressions of the social nature and socializing function of the high school. The concluding chapters, Part IV, somewhat heterogeneous, unavoidably, deal with those clear problems of the high school which, although genuine enough and well recognized by practical schoolmen, nevertheless present difficulties in the matter of logical chapter sequence.

This first chapter, Introduction, and the second chapter, Part I, establish the new setting for the modern high school and suggest promising fields for scientific exploration and systematic experimentation. Chapter III goes into the whole interesting field of different State movements looking toward providing without exception, by ingenious systems of taxation, high school opportunity under favorable and even encouraging conditions for all, and Chapter IV treats of the "scientific management" of high schools as "big business" enterprises. Chapters V, VI, and VII specify existing and desirable modes of articulation of our idealized high school with other fundamental agencies of civilization.

Part II contains more specialized treatments of the plans for more delicate relationships which the high school must foster and develop. Chapters VIII, IX,

X, and XI, in a sort of sequential relationship of treatment, attempt to make both learning and methods of learning, information and the art of getting information, a more social and living procedure than it is ordinarily taken to be. For years Dewey and those inspired by him and by other great educational thinkers have been laying the thought foundations for a system of social educational philosophy. Nothing to the editor so successfully illustrates the fundamental thesis of Dewey as does Miss Williams's account of the drama of an actual classroom (Chapter IX). We assent to the theory of socializing all instruction, but without such a fascinating, realistic account of the process, carried through for us to as fascinating details, before our very eyes as it were, we scarcely become thrilled with the course our theory takes. These four chapters, emphasizing the socializing possibilities of intellectual work in the school and the relationships into which such activities involve our high school, naturally group themselves with the problems of Chapters XII and XIII. In this section of the volume the original plan contemplated insertion of chapters upon each of these topics: "The Civic and Social Duties of High School Teachers," "The Relation of the High School to the Home," and "The Relation of the High School Student to the Ethical Standards of the Actual Professions and Trades of the Community." Judge Ben Lindsay had contracted for the first of these, Principal William McAndrew, of the Washington Irving High School of New York, for the second, and Professor Matthew Wilson, of Park College, Missouri, for the third. Unfortunate obstacles prevented the intending authors of these contributions from carrying out their original intentions. These proposed

chapters are mentioned to indicate supplementary topics which may well be taken up by teachers who use the volume as a text. However, the topics of most of these proposed chapters have received incidental treatment in the other chapters, particularly in the chapters by Grice, Olinger, and J. B. Davis.

Part III contains definite and separate chapter treatments of these differentiated but organized high school activities which make "The Social Administration of the Modern High School" so promising and fascinating a field for study and experimentation. Part IV is concerned throughout with those far-reaching problems of future high school administration. Most of them are for the first time included among the specific duties of the high school administrator. They are genuine and urgent ones, however, and will in time be unescapable and accepted as a matter of course, but, also, as a mighty democratic privilege and possibility.

PART I

THE INSTITUTIONAL RELATIONSHIPS OF THE HIGH SCHOOL

CHAPTER II

HIGH SCHOOL EDUCATION AS A SOCIAL ENTERPRISE

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High School Central Agency in American Education.—The central agency in American secondary education is the general high school, receiving as pupils young persons who have substantially completed an elementary school course, and who range in age from fourteen to eighteen years. The education given is designed to be primarily "general," "liberal," or "cultural" in its nature. Only incidental consideration is given as yet to vocational education, although an exception to this statement might be made as to preparation for a few commercial callings. There will generally be found in the high school a few students preparing for entrance to college or other higher institutions. But, for the large majority of pupils, the high school education is the last systematic training which they will receive.

Besides the public high school, it is proper to include as agencies of secondary education private schools fitting pupils for college, other private schools designed

to meet existing special demands for religious education or education under the conditions of a boarding-school, private commercial schools, and also various public and private vocational or quasi-vocational schools offering industrial, agricultural, or household-arts education. The words "High School" will, therefore, in this chapter be employed in the broadest sense—that is, as including not merely the general public high school, strictly so called, but the numerous varying forms of public and private secondary education, including those whose ostensible aims are vocational.

In proportion to population, and taking account of relative ages of pupils, the United States has more secondary schools and a larger number of secondary school pupils than any other country in the world. In 1911–12 the attendance in public high schools was 1,105,000, or somewhat over 100 to each 10,000 of population; while in private schools of strictly secondary character were approximately 141,000 more. To those should be added at least 150,000 more who were attending commercial schools, industrial schools, and other schools offering education of an essentially secondary character.

The development of the public high school has been especially rapid. In 1889–90 there were in public high schools only 220,000 pupils, or 36 to each 10,000 of population. It is evident, therefore, that high school attendance has increased during the last twenty-five years approximately three times as fast as population.

American communities, as a rule, take much pride in their public high schools. The finest school buildings are erected for their use. These are often monumental in character and more costly than any other public

edifice. Generous appropriations are usually made for equipment and up-keep.

High School Teachers.—High school teachers are now, almost everywhere, college graduates. During the last quarter of a century, owing to the establishment of departments of education in various colleges and universities, an increasing proportion of high school teachers have received at least partial professional training for their work. Political and personal considerations have in recent years little weight as affecting the appointment and tenure of high school teachers and principals. Their status in the community is ever assuming more of a professional character.

Increase in Attendance.—The secondary school was originally designed for the children of the richer and more cultured families in the community. But the high school of the twentieth century is a free school, open to all children who have the ability to profit from its courses and attended by nearly all of these who are not under the insistent necessity of giving their time to the earning of a livelihood. There are but few parents now who do not have the ambition and the ability to give their brightest children one or more years of high school education.

Vocational secondary schools, now in process of development in several States, will provide in some degree for certain groups of young people who are indifferent as to obtaining a general high school education. There is every reason to believe that during the next generation, as better and more varied opportunities for secondary education develop, attendance will continue to increase in the same ratio as during the last quarter of a century.

It is easily apparent, then, that secondary education represents a social enterprise of vast and rapidly growing proportions. It makes a profound appeal to the American people. There exists, evidently, a far-reaching and enduring demand for the efficient education of adolescent young people. Local communities and States are favorably disposed toward public high schools of a general and of a vocational character, while numerous persons are still willing to contribute generously toward various forms of private secondary education.

From the standpoint of society at large, what are the reasons for the existing public interest in secondary education? It is obviously in part due to the growing prosperity of the American people and to rising standards of living and culture. A constantly increasing proportion of families are able to afford something more than an elementary education for their children.

Faith of Public in High School.—A more important cause is to be found in the faith which Americans possess as to the social utility of education. Secondary education and college education are now rarely regarded as being primarily ornamental—luxuries and decorations for the leisure class. In every community will be found a considerable number of persons who hold firmly to the conviction that a prolonged education during the impressionable years of adolescence is valuable for the individual and will prove serviceable for the society of which he is a part.

But it is obvious that this faith, however strong, does not serve to define, in any specific way, the forms of education best designed to serve the ends desired. Often, under its influence, undue importance is attached to the historic instruments of secondary education—the

subjects of study which, because they once possessed direct instrumental value, secondary schools formerly found highly valuable, but which are now taught mainly because of the ease with which they can be presented. In other instances this faith tends in recent years to produce an intense interest in those phases of training which deal directly and purposefully with the needs of modern life—the needs manifested by young people for more complete instruction in hygiene, in the responsibilities of citizenship, in religion, and in personal conduct. But this interest is, as yet, vague and indeterminate as to means and methods. In some modern instances the weight of this educational faith may be thrown toward vocational training, as individuals and communities begin to realize, on the one hand, the importance, as an asset in citizenship, of the possession of sufficient training to enable each individual easily to earn a living, and, on the other, the great obstacles offered by modern industry and modern life to efficient vocational training, except in schools especially designed for that purpose.

Functions of High School.—A few of the functions of the secondary school are quite tangible. Pupils are fitted for colleges and other higher agencies of learning largely along the lines designated by these institutions. Commercial courses now give a limited number of boys and girls the training, at least in part, required for certain clerical and commercial pursuits.

Other functions now performed are less definite but no less real. Attendance on a secondary school is in many cases the only alternative to idleness or irregular employment. It is certain that the steady occupation of an adolescent youth in studies which are not so exacting

as to impair physical growth saves him from the demoralizing effects of non-employment. During the high school period students are commonly surrounded by relatively wholesome social influences and are induced to share in physical exercises contributing to bodily development to an extent that is not usually practicable for a person not participating in school life. The contributions thus made to the fuller social and physical development of the individual are real and of great importance.

Actual Value of Studies.—With regard to the actual value of the studies pursued, and for the administration and conduct of which the school primarily exists, there is as yet less certainty. The historic conception of the secondary school involved primarily the notion of an educational agency making certain offerings, the actual value of which the school did not undertake to guarantee. For suitable considerations, the school gave instruction in Latin, Greek, mathematics, and other subjects as demanded. It undertook to prepare pupils to pass college-entrance examinations as these were set up by the higher institutions. Where sufficient demands developed, it gave instruction in French, German, bookkeeping, shorthand, and manual training. The historic secondary school, while having great faith in the educational value of these subjects of study, rarely undertook to evaluate them in terms of any form of social utility, being content to satisfy what seemed to be a persistent public demand.

The secondary school has, obviously, always offered to young persons who are naturally disposed toward intellectual activities some opportunities to gratify and to develop these interests. The instructors have often

been inspiring and personally helpful to students of this character; while the libraries and other resources of the schools have made intellectual activity easily possible. It has been historically true, therefore, that a large proportion of the persons who have attained to intellectual leadership, and who early manifested strong inclinations in that direction, have found in the secondary school opportunities of a helpful kind, even apart from the actual studies pursued. Young persons of exceptional native ability, and especially those having good opportunities for culture and training in their homes, have readily accepted the programme of instruction offered by secondary schools, and brought to their studies such valuable personal resources as to render certain some sort of satisfactory outcome in respect to the establishment of intellectual interests and the development of intellectual powers. A large proportion of these young persons who are so gifted by nature as to render it probable that they will in all probability become leaders have naturally gravitated into secondary schools. The secondary school, therefore, has performed a large social service when it has selected and given encouragement to these persons, even though its programme of instruction may have had little distinguishable bearing on their future achievements.

But for the large majority of secondary-school pupils who possess only average ability and but moderate power of intellectual initiative the actual value of the studies pursued has been hitherto largely a matter of faith. The records of exceptional pupils have served to inspire in parents the hope and belief that for their children of mediocre ability, also, the school would be able to do what it had appeared so easily to do for others. Yet

the more carefully the high school curriculum as a means of efficient education is studied the less certain do educators become as to its actual useful functioning.

In general, then, secondary education, as historically organized and as enormously developed during recent decades, has measurably justified itself as a social enterprise by creating opportunities for social and physical development for a large proportion of its pupils, by meeting the specific educational needs of special groups, by discovering, inspiring, and generally assisting those of exceptional native ability, and by developing and diffusing a faith in prolonged education. The certain achievements of the American system of secondary education along these lines, combined with the growing capacity and disposition of parents to prolong the education of their children, account for the prominent place now held by the public high school and other agencies operating in the same general field.

Results Unsatisfactory.—But in spite of the rapid growth of secondary education and especially of the public high school, it is a matter of common observation that results are far from satisfactory, and criticisms of a fundamental character are frequent and positive. There is a wide-spread conviction that the programmes and processes of secondary education are essentially traditional, that there has been no satisfactory effort to evaluate them in terms of modern social demand or need, and that the scientific spirit is as yet insufficiently in evidence among those who make the commonly accepted programmes and direct the prevailing practices in these schools.

Demand for a More Vital Education.—A public demand, not always articulate perhaps, for a more vital

and more "functioning" education prevails. Citizens no less than serious students of education are becoming distrustful of customary practices which rest largely on faith and hope. Some historic and much-cherished educational dogmas, especially as to the superior merit of the classical academic subjects for purposes of "mental training" and as to the comparative unserviceableness of vocational training are now being seriously questioned. The departments of Education in American colleges and universities, most of which have come into active existence during the last twenty-five years, are contributing to the popular unrest through their disposition to ascertain scientifically the actual aims and achievements of all forms of education which have hitherto rested largely on custom.

This demand has been reinforced by the contributions which have recently been made to the general and popular conceptions of the educational possibilities of adolescent youth. On the one hand, the study of the psychology of adolescents and, on the other, the development of more generous and richer conceptions of education as a factor in modern social economy have aided in giving us a vision of the more purposeful, more scientific, and more flexible secondary education which is among the possibilities of the future.

Reorganized Secondary Education Based on Knowledge of Broader Social Economy.—Recognizing that the present is essentially a period of transition, especially in secondary education, it should obviously be the object of each constructive student of the subject to forecast as definitely as practicable the probable future lines of development of the various phases of that education. Clearly, as regards its aims, a reorganized

secondary education must be based more and more definitely upon a sound knowledge of the broader social economy; that is, of the processes by which society is, with increasing purposefulness, working toward a more satisfactory state of well-being for human beings, individually and collectively. It is also certain that the material and methods to be employed in realizing these aims must in larger measure than hitherto be founded upon a knowledge of the learning capacities and learning processes of adolescent youth.

Sociology and Psychology.—It is true that sociology and the kindred social sciences upon which a scientific social economy must be built are yet in very immature stages of development; and it must be confessed that psychology also, notwithstanding the attention it has received in recent years, can yet contribute but little of positive suggestion to the organization of the material and methods of secondary education.

Precedents in Other Fields of Applied Science and Art.—Nevertheless, in spite of the unsatisfactory condition of some of the sciences from which secondary instruction and training as fields of practice should be able to derive useful materials in the shape of principles, laws, and explanations, much may yet be done of a scientific and constructive nature by studying, without prejudice, the individual educational problems that may be recognized and isolated for consideration. In other fields of human effort it is obvious that this has been done with excellent results, and educators possessed of the scientific spirit will more and more tend to do the same in education.

In the development of the arts—such, for example, as the working of metals, the making of explosives,

the manufacture of fabrics, the building of bridges, the healing of disease, and the tilling of the soil, wherein advanced methods, resting on definite scientific knowledge, now largely obtain—there were formerly long periods when substantial progress was made mainly by methods which were essentially scientific, although as yet such sciences as physics, chemistry, and biology had not reached a stage where positive contributions to these arts could be obtained from them. It is, in the same way, even now possible to employ the methods and spirit of scientific inquiry—freedom from biassing preconceptions, analysis, exact (and quantitative) description, and experimentation—to the problems of secondary education, notwithstanding that sociology and psychology can as yet render little direct service.

In some cases experience and general knowledge have evolved to the point where results of a fairly definite character as affecting secondary education seem even now to be available. Several examples of comparatively modern development may be cited.

Physical Education.—Within recent years the subject of physical education has been receiving unusual attention. The conviction has grown that by systematic training and instruction it is possible to promote physical growth and strength, to improve and conserve health, and so to instruct in the knowledge and ideals of physical well-being as to make these results persist for the life of the individual. But it was long questioned whether physical education was a legitimate function of the secondary school. True, many secondary schools were also schools of residence, and consequently the play, rest, and other features of the daily regimen of the pupils required consideration, for disciplinary, if for no

other, reasons. But in general it has not long been held that physical education constituted an essential and legitimate division of organized secondary education. Physical education is important, it has been admitted, but it was contended that it belonged to the home and to other agencies than the school.

Clearly, it should now be possible, in the light of contemporary experience, to study this particular phase of secondary education with some approach to sound methods. If it be once admitted that it is essentially the function of the secondary school to give to a predetermined class of adolescents such systematic education as will be most needed for sound living, and which other private or public agencies cannot give satisfactorily, then, as regards the recognition of physical education as a phase of secondary education, certain quite specific problems are presented for examination. To what extent for all adolescents or for definable groups of them is any one of various types of physical education a valuable thing, both as regards the usefulness of the individual to society and his usefulness to himself? To what extent does such education possess social value greater or less than that possessed by other phases of education which might have to be displaced if physical education is to receive due attention and time? Are the means and methods of such education such as render it practicable for the secondary school as now constituted? To what extent and in what respects must the secondary school reorganize its historic structure if it is seriously to embrace the new purpose?

It is obvious that already public sentiment, if not public opinion, is forcing a study of this question and, as well, modifications of historic practice into secondary

schools. Control and direction of athletics; systematic instruction in hygiene; improvement, through suggestion, of the physical environment of the pupil at home and in the school—all these, however fragmentary in organization and variable in treatment, nevertheless now represent fairly well accepted phases of physical education. The contemporary demand is sufficient, at least, to suggest to all students of the public high school the desirability of systematic inquiry as to the place, scope, and methods of sound physical education in a programme of secondary education.

Vocational Education.—A similar situation is to be found in connection with what is now called vocational education. The conviction has almost suddenly developed in recent years that society should somehow guarantee to its young people provision for systematic training toward the exercise of a calling or vocation. Deserving especial consideration is that large majority of young people who must embark upon self-support between the ages of fourteen and seventeen. The recent progress of the study of society has clearly shown that, excepting in rare instances, the vocational training of these young people has hitherto of necessity been left largely to the ill-regulated efforts of private agencies. Public interest in vocational education has hitherto manifested itself chiefly in the efforts of philanthropists and others to provide vocational schools for destitute or defective young persons. Appreciation of the desirable results to be attained by educating apprentices has occasionally induced large employers to establish special trade or technical schools. Only the wider vision of the modern social economy reveals the comparative futility of these partial efforts and brings into relief the enormous

social need of vocational training, under some form of public control and support, if the larger well-being of young persons is to be assured.

We now no longer question the need of vocational education. Nor do we now dispute as to the desirability of its public control and support if the machinery of our educational organization is adequate to its administration. Within a few years educational leaders everywhere have passed on to the consideration of the practical problems of publicly managed vocational schools. Ways and means, methods and processes, now claim chief attention. It appeared to some that vocational education was an entirely new and, as it were, alien type of training which, if carried on in proximity with general or liberal education, tended to nullify the good effects of the latter. Others of limited vision early insisted that vocational education possessed a value far transcending that of the historic school education and should, wherever possible, be made to supersede the latter.

A saner view now prevails. It is clear to every cool student of the subject that vocational education is simply one phase or type of education, that it has legitimate place for pupils of appropriate age and power, and that the question of its conjunction with or separation from liberal education is essentially one of administrative expediency. It is now clearly practicable for any one to study in a genuinely scientific manner the problems of vocational education as a phase of modern social economy and to evaluate and place that form of education in a complete scheme of publicly supported schools. This is not only true so far as the aims of vocational education are concerned; we are rapidly approaching a time when, in a scientific way, we shall be

able to inquire into the most successful methods and means of such training and by successive stages improve the quality of the work offered in vocational schools.

Social Education Not Consciously Developed.—In other quarters we have before us to-day a somewhat similar situation as regards that kind of education, the controlling purpose of which is to form those particular habits, to inspire those particular ideals, and to give that particular knowledge which contributes positively and effectively to the betterment of the relationships of individuals, whether these be on the plane of every-day morals and manners or on those levels of citizenship relating to the exercise of the suffrage and the performance of the more complex social duties. Education to this end—variously called moral, ethical, civic, or social education, and appropriate to the demands of a democratic civilization inspired with a scientific attitude toward life—has not yet found conscious development anywhere.

It is true that the secondary school, the college, and even the elementary school constantly assert that one of their chief purposes, if not their controlling purpose, is education for citizenship. An examination of the means and methods employed, however, will disclose the fact that nowhere are programmes or processes consciously and purposefully adjusted to this alleged end. In other words, in so far as social education as a name is held by our educational institutions, it operates usually as a vision or hope or article of faith and almost nowhere as a conscious purpose controlled by scientific methods.

But modern social economy clearly reveals the need, especially under the conditions of modern social de-

velopment, of a purposeful social education. Our knowledge of psychology certainly reveals its possibilities. We know that at successive periods in history a social education adapted to the needs of particular times and places has been elaborated, as witness the education under various military despotisms, under religious and crafts guilds, and in primitive republics. The general ends of social education, therefore, can to-day be stated in terms more or less scientific. We have reached the stage when experimental studies, classes, and schools are possible.

Need of a More Purposeful Cultural Education.—Finally, we may note that in the large fields of education pre-empted by the historic secondary school, namely, culture and mental discipline, it is no longer necessary for us to rely merely upon the faiths and dogmas that have grown up about historic school practices. Mental discipline in its various phases presents a series of tangible aims which are certainly capable of realization within limits, although probably to no such degree and by no such means as educators have often too easily assumed. Culture, too, that vague and at times apparently evanescent goal of education, should be recognized as being at bottom an essentially composite affair, and a systematic study of the various processes by which it is to be achieved is certainly possible. There are good reasons for supposing that a part of the obvious failure of the modern high school system as a "functioning" educational agency is due to the fact that even in the fields of culture and mental discipline—those which it had primarily pre-empted for itself—the high school fails to give valid and tangible results in return for the time, money, and devotion invested in it. There can

be no question but that a careful analytical study of such educational purposes as the production of specific forms of mental training and of specific phases of culture can be made.

A Reorganization Needed.—Consideration of the conditions surrounding contemporary secondary school education clearly indicates that within the near future there must be a reorganization of the stated aims and processes involved in such education. To this end certain steps or stages of operation are of fundamental importance.

In the first place, the secondary school must discontinue its historic practice of describing its aims in terms of the mastery of subject-matter. It is necessary that there be enforced a recognition of the fact that the mastery of the subject-matter is, after all, but an educational means toward the attainment of higher and more real social utilities.

In the second place, the secondary school must be able to formulate its aims in terms of concrete social utilities as these are defined and expressed by modern social economy. The third consideration is that the extent to which concrete social utilities shall be set up as aims and the scope of the education designed to attain these ends shall be interpreted in terms of the needs and possibilities of various groups of young people able to profit therefrom.

Finally, having defined aims and the scope to which each one of these is to be developed in practice, the secondary education of the future must deliberately set to work to devise by analysis and experimental methods the means and methods of realizing these aims.

Traditional Subjects Discussed in Regard to Their Social Utility.—The foregoing demands suggest certain

programmes that may be here tentatively described for the sake of discussion. It has long been apparent to careful students that some of the so-called traditional subjects of secondary education have no direct utility in themselves, and hence it has become a favorite practice on the part of the advocates of these subjects to defend them on the ground of derived or accessory values of a more or less mystical nature. It is freely acknowledged that the ability to speak or to write Latin, or even freely to translate it, can have little or no significance for the large majority of educated persons in the twentieth century. But the proponents of that subject have long ago ceased to urge its value for these purposes, and have resorted to vague and mystical explanations as to its value in promoting more efficient expression in English, in promoting knowledge of past eras of civilization, and in making for mental discipline. The time has surely arrived when each one of these alleged social utilities should be clearly defined, and the actual contributions of the extensive study of Latin to each one should be made a matter of experimental test.

Similarly, the American secondary school has long given front rank to the study of algebra. The place and intensive character of this study have long been matters of tradition. When, however, the specific question is asked as to why the study of algebra should be pursued by girl pupils in the high schools, it becomes readily apparent that there is no rational ground for recognizing any value in this subject as an end in itself. In other words, a knowledge of algebra by and of itself is not a social utility for girl pupils so far as available evidence shows.

But, following historic practice, the advocates of this

subject now insist that it has some derivative value in training mental powers, in giving insight into the world of practical affairs, or in promoting one form or another of practical efficiency. All of these reasons are still shrouded in the language of educational mysticism, and quite fail to appeal to the scientific temper.

The foregoing may represent, possibly, somewhat extreme examples taken from the present secondary school programme. Nevertheless, in a large degree, the implied criticisms given above apply to substantially every subject of secondary school curriculum. The knowledge of ancient history as imparted in an ordinary course of that subject cannot be defined as a social utility. The same is true of the study of physics as ordinarily pursued or the study of chemistry. It is well known that the defenders of French and German as secondary school subjects have long debated vigorously as to the educational value of these subjects.

Dominant Social Utilities.—The second proposition given above was that we have now reached a period when the secondary school must discover ways and means of studying and expressing its purposes and the scope and character of the desirable methods to be employed in achieving these purposes in terms of definite and tangible social utilities. Here it must be confessed that modern social economy does not as yet give the help that perhaps we have a right to expect. Social utilities are of almost innumerable kinds. As now described, they tend to fuse into vague wholes. But it is easily possible to recognize at least four large groups of social utilities which comprise almost the entire field of possible educational effort. These groups are: (a) Those social utilities pertaining to physical well-being;

(b) those pertaining to vocational efficiency; (c) those pertaining to civic or social capacity; and, finally, (d) those relating to personal culture.

Each one of these groups may be analyzed into a large number of constituent elements, any one of which may to an appropriate degree be made an end of systematic school education.

Need of Flexible Programme.—The third principle, namely, that the complete programme of secondary education must, to an indefinite extent, be flexible, so as to present a wide range of opportunities for young persons varying as to native capacity, acquired interests, and economic possibilities in life, has already found some acceptance in contemporary secondary education. But the flexibility now existing, as manifested in alternative and elective courses, is not intelligently based upon a due recognition of the needs of definable groups of pupils; it is a hit-or-miss affair, undirected, and essentially opportunist in character. When we shall be obliged to develop a general programme of secondary education more extensive than that which now exists and so varied as to include the opportunities for vocational and social education as well as more extended facilities than now exist for cultural training, it can readily be seen that in large schools the opportunities for providing individual programmes of instruction purposefully adapted to the needs of well-defined groups of pupils will be almost endless.

It is not practicable to give here more than a few illustrations of these possibilities. One conspicuous feature is to be found in the further development of a tendency now beginning to manifest itself to look on the age of sixteen as a suitable time for the termination

of the secondary education of a considerable number of young persons whose economic and other opportunities necessitate an early entrance on productive life. Between fourteen and sixteen, for some persons at least, secondary education should be predominantly vocational. For others it might well be almost exclusively cultural, in the expectation that after the age of sixteen participation in productive industry will offer sufficient opportunities for vocational training. At the present time no substantial recognition is held out to pupils who are capable of completing, with a fair degree of credit, two years of secondary education, but for whom a four years' programme is, in view of their economic or other limitations, practically out of the question.

Again, in connection with part-time vocational education, extending, among older pupils, into systematic evening instruction, are also to be found possibilities of flexible programmes of cultural as well as vocational education. A well-developed secondary school system may be expected to offer large opportunities not only to those having an abundance of time to take advantage of them but also to persons circumscribed by the necessities of daily occupation. Physical education, special forms of æsthetic or cultural education, and civic training may well enter into all these programmes.

It is easily apparent, however, that, unless the expansion and the diversification of secondary education can be carried out in a systematic way on the basis of methods carefully analyzed and subjected to experimental tests, educational chaos may follow. It is unquestionably true that vast sums of money are now being wasted in promoting forms of secondary education that are barren of substantial results. The enthusiasm

of a people possessed of great faith in education and eager to meet the responsibilities of democratic government may easily lead to an enormous expenditure of time, energy, and money in fruitless effort, unless the principles of scientific efficiency can be progressively applied. This must then be essentially a primary characteristic of future secondary education as a social enterprise if it is to conform to our ideals of democracy, social economy, and science. It must be an education largely characterized by purposefulness, by a clear discrimination as to the social utilities to be obtained, and by a comprehensive and scientific mastery of the means and methods by which valuable results are to be realized.

CHAPTER III

THE LEGAL AND FINANCIAL STATUS OF THE HIGH SCHOOL

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The Legal Status of the High School.—One of the most important questions of school administration is an adequate and constant revenue for high school purposes. Other questions cannot be solved until the school authorities are reasonably sure of the source and amount of their revenue. This revenue must be sufficient to accomplish the things demanded of the present-day high school. That there has been a great change in the attitude of the people toward secondary education is evidenced by the fact that school laws have been modified so rapidly that it is almost impossible to present actual conditions existing in the various States. Such material is out of date almost as soon as a book is off the press.

The country was slow to realize that the "whole State is interested in the education of all the children of the State." The foundation of a State school fund was laid early in many of the States. Later the question of levying a State school tax was fought out in the legislature or at the polls. For a long time it has been

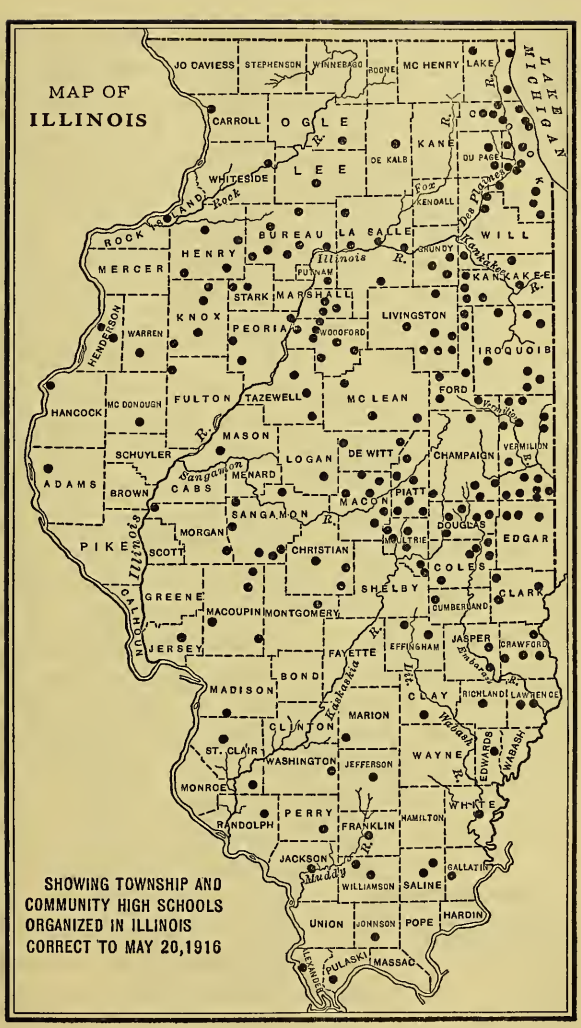
assumed that a free common school education, at least, is the birthright of every American child and that this free general education shall be provided and maintained by the general taxation of all property without reference to whether the owner of the property has children to be educated. Of recent years this idea has been extended to include high schools, and several State reports show that free high school facilities are offered to every child in the State. A few communities still oppose the organization of high schools, but there is not a State which at present does not at least permit communities to provide this kind of education for their youth. The supreme courts of many States have made decisions in substance as follows: "The General Assembly shall provide a thorough and efficient system of free schools whereby all children of this State may receive a good common school education." . . . "A high school is a department of a common or free school of the State." . . . "A high school for the education of more advanced pupils is a free school of the character required by the Constitution." The high school is truly becoming the "people's college." Education is recognized, then, as a State function, and the States are providing free education from the kindergarten through the university.

Duty of the State.—If the high school is a good thing for society, then society, through the State, should impose requirements which will give the young men and young women an opportunity to be trained for the life they are to live, whether it be along the older classical lines or the newer vocational lines. For too long the academies and private schools were the only secondary schools of any worth, and while they were very strong in what they did they failed to the extent that they

were not open to all classes and did not adjust their curricula to industrial demands. The State should set a minimum high school standard (which should be raised as fast as conditions permit), and in setting these standards the State must make provisions to help those communities which are unable to meet the requirements.

In the following paragraphs the organization and support of high schools will be discussed very briefly. The California plan, as representing one of the best plans now in use, will be presented in detail. Then a digest of the typical forms of aid as practised by the several States will be given.

The Problem of the Small High School.—Secondary education is comparatively a recent undertaking. Some States have not made very specific provisions for it yet. The oldest public high school in the United States was organized less than one hundred years ago. Mere permission to cities, towns, or districts to form a high school and tax themselves to pay for it must be regarded as the first step in providing secondary education. As long as no further provision was made high schools did not increase in number very rapidly. Small communities are, as a rule, unable to maintain a good elementary school and a modern high school at the same time. Nearly every State limits the amount of taxation for educational purposes, and the revenue for such communities, therefore, must be small. As a result there has been either no high school or a very poor one at the best. The so-called "common schools" have been the only schools many communities could provide. Consequently the finishing of the course provided by the home school has been for many their educational goal.


MAP OF
ILLINOIS
SHOWING TOWNSHIP AND
COMMUNITY HIGH SCHOOLS
ORGANIZED IN ILLINOIS
CORRECT TO MAY 20,1916
JO DAVIESS
STEPHENSON
WINNEBAGO
BOONE
MC HENRY
LAKE
LAKE MICHIGAN
CARROLL
OGLE
DE KALB
KANE
DU PAGE
COOK
WHITESIDE
LEE
KENDALL
Rock River
ROCK ISLAND
BUREAU
LA SALLE
WILL
HENRY
GRUNDY
Illinois R.
Kankakee R.
MERCER
PUTNAM
KANKAKEE
STARK
MARSHALL
KNOX
LIVINGSTON
HENDERSON
WARREN
PEORIA
WOODFORD
IROQUOIS
FORD
HANCOCK
MC DONOUGH
FULTON
TAZEWELL
MC LEAN
Vermilion R.
MASON
SCHUYLER
LOGAN
DE WITT
CHAMPAIGN
VERMILION
ADAMS
Sangamon R.
MENARD
CASS
BROWN
MACON
PIATT
SANGAMON R.
DOUGLAS
EDGAR
MORGAN
MOULTRIE
PIKE
SCOTT
CHRISTIAN
COLES
Illinois R.
SHELBY
CLARK
GREENE
CUMBERLAND
MACOUPIN
MONTGOMERY
JASPER
CRAWFORD
JERSEY
FAYETTE
EFFINGHAM
Kaskaskia R.
Little Wabash R.
BOND
CLAY
RICHLAND
LAWRENCE
MADISON
MARION
CLINTON
Wabash R.
ST. CLAIR
WASHINGTON
JEFFERSON
WAYNE
EDWARDS
WABASH
MONROE
WHITE
PERRY
HAMILTON
RANDOLPH
FRANKLIN
Big Muddy R.
JACKSON
GALLATIN
WILLIAMSON
SALINE
UNION
JOHNSON
POPE
HARDIN
ALEXANDER
PULASKI
MASSAC

MAP OF
ILLINOIS
JO DAVIESS
STEPHENSON
WINNEBAGO
BOONE
MC HENRY
LAKE
LAKE MICHIGAN
CARRDLL
O G L E
DE KALB
KANE
DU PAGE
COOK
WHITESIDE
LEE
KENDALL
Rock River
Des Plaines R.
WILL
BUREAU
LA SALLE
HENRY
Illinois R.
GRUNDY
KANKAKEE
MERCER
PUTNAM
STARK
MARSHALL
KNOX
WARREN
PEORIA
WOODFORD
LIVINGSTON
IROQUOIS
HENDERSON
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FULTON
TAZEWELL
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Vermilion R.
HANCOCK
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LOGAN
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Sangamon R.
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Muddy R.
WILLIAMSON
SALINE
GALLATIN
UNION
JOHNSON
POPE
HARDIN
ALEXANDER
PULASKI
MASSAC
TOWNSHIP HIGH SCHOOLS
IN ILLINOIS UP TO AND
INCLUDING 1906

Consolidation.—Districts soon sought permission of the legislatures to combine for educational purposes. This, in sparsely settled communities, does not provide adequate material relief. The next step, then, was to allow certain large territories to organize and tax for high school purposes only. In 1867 a township in Illinois got special permission from the legislature to operate a township high school. Since that time the Princeton Township High School has been serving the people of that township in a commendable manner. A law was soon passed allowing any township to form a high school. A recent law (1911) permits "any contiguous and compact territory to organize for high school purposes." This means that, although a town happens to be in the corner of two or three counties, a high school territory may be formed by taking land from all of the counties regardless of county, township, or district lines. This gives a real "community high school." At present there are over two hundred and fifty township or community high school districts in Illinois. The accompanying maps[1] show the growth of this type of high school in ten years. Only seventy-one of these high schools were established prior to 1911. In several counties the school officers' associations are making plans looking toward the organization of all the county into high school districts so as to conform to the needs of the various communities.

Most of these have sufficient funds to provide a first-class high school for all the people within a radius of several miles. It is evident that such community high schools provide high school education, near at home,

[1] These maps were copied from University of Illinois Bulletin No. 48 (Report of the High School Visitor for the year 1915–16).

for a great many children who would hardly attempt to obtain such education if they were compelled to go some distance for it and possibly remain away from home for five days each week.

County High Schools.—There is still another plan of local organization and taxation, that of the county as a unit. Sometimes this means one or more county high schools, where the children may go without tuition. More frequently it means that the entire county is taxed to help support the high schools in the cities and towns of the county. The way this works out in practise will be discussed later in the chapter.

Legal Procedure.—In order to establish a high school with a taxable territory larger than a district or a town the general plan is to require a petition, signed by a specified number of electors or freeholders, and addressed to the county superintendent or some other designated school authority. The county superintendent must then post notices in the proposed territory calling for an election on the proposition of the establishment of such a high school. If the vote is favorable the county superintendent is required to call an election for the purpose of selecting a board of education, whose duty it becomes to organize a high school and assess taxes according to law.

State Aid.—A step in advance is taken when a State begins a series of grants or subsidies to aid certain types of high school or high school curriculums, such, for instance, as vocational schools or curriculums. Then, again, some States levy a State tax for secondary schools, this tax being distributed to those schools which meet the requirements made by the State.

Census Basis.—The plan of giving no State recognition whatever to high schools is a natural accompani-

ment of the use of the census basis for the apportionment of school funds. As a practical condition it may be partly defensible on the ground that the cities receive more than their share under the census basis and have a much greater per capita wealth, and hence should be required to maintain their high schools unaided. This may possibly give somewhat equitable results with respect to the larger cities, but it will not give equitable results when applied to the small cities, towns, townships, and rural unions which maintain such schools. Under the local support plan a high school is a direct charge on the city, town, or township establishing and maintaining it, and under the six-to-twenty-one-years-of-age census basis of apportionment a town or township which does not establish a high school receives the same advantages in the apportionment of State funds as one which does establish and maintain such a school. The State premium is thus opposed to their establishment rather than favorable to it. While it is certainly proper that a township should choose to pay the tuition of its pupils in some neighboring school rather than maintain a high school for five or six pupils, it is hardly just that it should receive the same apportionment from the State as the township making the greater effort. So long as the census basis of apportionment is retained there is no general means of aiding high schools except by special grants or by the levying of a special high school tax. This reveals another of the undesirable features of the census basis of apportionment.

Grants or Subsidies.—The plan of making special State grants or subsidies to high schools marks the beginning of State aid to secondary education. It has been tried by a number of different States and has generally resulted, as any form of aid would have done,

in producing a rapid development of such schools. These grants vary from one hundred dollars to several hundred dollars for each year of school taught. Some States provide stated grants of a certain sum for each pupil in average daily attendance. This plan is intended to give the most aid (relatively) to the small schools as the maximum which any one school may receive is generally fixed by law.

To pay these grants a definite legislative appropriation is generally made. This varies from a few thousand dollars per year to several hundred thousand dollars. In some States the amount is fixed by statute, and that, of course, permits of no increase with the development of high schools and the growth of the State. Again, the amount may be fixed by appropriation. This has some disadvantages, as it makes it necessary to bring the matter before the legislature at each session. If, as is very likely to happen, the State appropriation is not large enough to meet all demands, the grants must be scaled down proportionately for all schools. This has proved to be a disadvantage, for a school having received a certain sum one year plans work which such a sum would permit and finds the next year that the amount of money has been reduced.

Under the grant or subsidy method, as usually employed, there is, still further, no incentive whatever to a high school to add more teachers and broaden the range of instruction offered. A high school having two teachers and a single four years' course of instruction is given no incentive to add a third teacher in order to improve the quality of the instruction given or to increase the number of subjects taught. Such a school, with only a single "classical course," stands exactly on

the same footing as another school which employs four teachers and offers a good scientific course of instruction as well. The second school will cost more to maintain, and there is every probability that it will attract more students and do a greater educational service, yet under the lump subsidy plan of aid its reward will be the same as that of the first school. The position of the State as to the improvement of existing conditions is thus a purely negative one. No premium is placed on growth or better instruction by such uniform subsidies. If the subsidy plan is to be used at all, the subsidies ought to be graded both as to years and character of the instruction offered; and the power to grant, scale down, or withhold them ought to be centralized in some responsible educational body.

Graded Grants.—On the other hand, the graded nature grants are meritorious, in that a premium is thus given for the formation of many "partial course" schools in communities which would be unable to provide a full four-years' high school course. It is decidedly important for small communities to have some of the advantages of higher education, even though they may not be able to provide the full course of instruction or as wide a range of instruction as is provided in the larger schools. Any good instruction beyond that of the grammar school subjects, even though taught to but a few pupils, is a stimulating local influence which reacts most favorably on all lower instruction. These two-year schools usually form the nucleus of future four-year schools, and communities are usually able to provide this amount of instruction years before they would be able to provide a fully equipped four-year high school.

High School as Part of State School System.—The complete incorporation of secondary education into the State system of education is the logical conclusion of the process of State aid to secondary schools. Under this plan no distinction is made between the elementary and high school. They together constitute the "public schools." Yet the provision for the support of high schools is not only as complete as for any other class of schools, but is also one of the best in use. The plan, which is a combination of the "teacher-employed" and the "attendance" bases, is at once simple and satisfactory. One State makes provision on this basis as follows: For every teacher employed in a high school, in common with any other type of school, the sum of two hundred dollars is first set aside in making the county apportionment, and for every teacher employed part time the sum of eighty dollars is set aside; the remainder, after making certain special appropriations, is apportioned on the basis of the total days' attendance in the school. The apportionment to a high school is thus on the same basis as to a kindergarten, a primary school, or a grammar school. All are departments of the State public school system, all share alike in the apportionment, and all are paid out of a common fund.

The distribution of the fund under the above plan would be about as follows: For a recent year there were about a million and a quarter dollars to be distributed on the total days' attendance basis. This makes the attendance apportionment worth about three cents per pupil per day. If we assume three high schools, the first, A, a village school, offering but two years of instruction; the second, B, a town high school, offering four years of instruction in a few subjects; and the

third, C, a city high school offering four years of instruction in a number of courses, the results would then be:

School	Teachers	Enrolment	Average daily attendance	Aggregate days' attendance
A.....	1½	24	18	3,200
B.....	3	59	45	9,000
C.....	16½	447	325	65,000

School	Value of apportionment on		Total amount received
	Teachers	Attendance	
A.....	$280	$96	$376
B.....	600	270	870
C.....	3,280	1,950	5,230

The value of such a plan, if sufficient revenue can be provided, is at once evident. High schools cease to be a separate class of schools and become at once an integral part of a general State system of public instruction. The State then rewards a community's efforts according to the amount of higher instruction provided, as measured by the number of teachers employed, and according to the actual amount of work done by the higher grade of school, as measured by the attendance upon the instruction offered. If a rural union-school will provide instruction in only the ninth grade work, and thus give the boys and girls in the rural districts a taste of something beyond the "common school branches," the State will reward such an effort by a grant for both the teacher employed and the extra attendance resulting. If a village, such as school A in the illustration above, will employ one additional teacher and another

teacher for part time, so as to provide the first two years of high school work, the State will at once reward such an effort. To the large city school the State offers a standing premium on additional effort. If the school will add manual training or commercial instruction, a grant will be made in proportion to the number of teachers employed and the resulting increase in attendance because of the new courses offered. The simplicity, the justice, and the automatic adjustment of the plan to needs and efforts are strong points in its favor.

One thing ought always to accompany any such complete incorporation of the high schools into the public school system, and that is a proportionate increase in the State funds provided for apportionment. Otherwise the plan only serves to deplete the fund for the maintenance of elementary education. There is no wisdom in incorporating high schools into the State school system if the elementary schools are to be made to pay the bills.

The ease with which an incorporation of high schools into the State system can be accomplished by the use of the teacher-employed and the attendance bases of apportionment in combination, if accompanied by a corresponding increase in funds, will be evident from the illustrations given. This is impossible under the census basis of apportionment, because all of the high school pupils have been counted once for the general census apportionment. Under an enrolment, average membership, or attendance basis of apportionment, some slight recognition is given to any efforts made by a community to provide higher advantages for its children, as each pupil attending a high school would be paid for at the regular State per capita apportionment

rate. But while the use of any one of these bases might prove just to the large high schools, any one would manifestly be as unjust to the small high school as to the small elementary school. The larger schools would receive a liberal allowance, though needing assistance least; the smaller ones would receive but a pittance, though needing assistance most. The essential unit in higher as in elementary instruction is the teacher who must be employed to teach the pupils, and not the number of pupils alone. Under a teacher-employed basis, a high school would share equally with other schools, and under a combination of teacher-employed and attendance bases, the high school is placed on the same basis as any other school, and thus becomes an integral part of the State's system of instruction. If this is not considered sufficient, because of the greater cost of high school education, an additional small lump sum could be granted for every complete and "accredited" school.

Partial Summary.—Permissive local taxation for secondary schools must, then, be regarded as the mere beginning of the process of aid toward the maintenance of higher schools. Communities are allowed to form such schools and to tax themselves to support them. Permissive county taxation is a big extension of the conception as to the place and value of these higher schools. The granting of State subsidies to high schools, in the form of direct grants, must be looked upon merely as the beginning of general State aid for secondary education, and as an entering wedge to secure general acceptance of the principle involved. A State should not remain longer at this stage than is necessary to prepare the way for the adoption of some better method. The

next step is the adoption of a plan whereby a general State tax is levied on all property in the State for secondary schools and apportioned to all secondary schools in the State which meets certain requirements. This plan is well illustrated by the State of California, and will be discussed in detail.

THE CALIFORNIA PLAN

The present plan for the support of high schools in California has been an evolution and is perhaps best understood if first considered historically.

I. *Historical Development of the Present Plan*

Early High Schools.—The early school laws of California had permitted the establishment of high schools, under rather restricted conditions. The first had been established in San Francisco as early as 1858. A second was established in the capital city, Sacramento, shortly afterward, but the high school movement amounted to little during the first four decades of the State's educational history. By 1879, when the new State constitution was adopted, only about half a dozen high schools had been established in the State. This constitution contained, in the article on education, what was then and still remains a somewhat unique provision. Its insertion was due to certain peculiar political conditions at that time existing in the State, but the wisdom of the provision has since been shown in ways not then intended. This peculiar constitutional provision was one which included high schools as a part of a possible State school system, but forbade the use of any part of the income from the State school funds or the State school tax, provided for in the constitution, for any

other purpose than the payment of the salaries of teachers in the primary and grammar schools. The intent of the provision was to force the support of high schools wholly onto those communities which felt that they could afford such luxuries, and for the next two decades this provision helped materially to prevent the development of high schools in the State. The ultimate result, though, has been good, as is pointed out further on.

This constitution was framed in 1879. The growth of the State for some years following was slow, and this slow growth, coupled with this peculiar constitutional prohibition, prevented the development of anything but the elementary school system. By 1885, when the State had come to have a million of people, but twelve high schools were in existence. By 1890, when the population had increased to a million and a quarter, the number of high schools was but twenty-four. Only about this number of cities and towns were large enough to maintain a high school, alone and unaided.

The First General Law.—In 1891 the first law looking to a better development of high schools in the State was enacted. This was the so-called "union high school" law, under the terms of which two or more contiguous common school districts might vote to unite to form a union high school district for the purpose of maintaining a high school. Similarly, all of the districts of a county might vote to unite to maintain a county high school, or, if more convenient, districts in two counties might vote to form a joint union high school. This legislation opened the way for the union high school by permitting a larger taxing unit and including more children of high school age. A number

of union high schools were soon formed. Within four years after the passage of the law—that is, by 1895—the number of high schools in the State had increased from twenty-four to ninety-eight. In the second four years following the enactment of this law, however, the number increased only slightly—from ninety-eight to one hundred and eighteen. In 1900 there were one hundred and twenty, and in 1901 there were one hundred and twenty-six. Again the development had about ceased, because the number of unions which could afford a high school had about been covered. Many other possible combinations could be pointed out where there were enough children of proper age to maintain a high school, but few of these had at the same time sufficient taxable wealth to warrant the maintenance of such a school. Until wealth and population increased, then, there could be little further development of high schools in California under this plan of local maintenance. Even the expansion of the existing schools was almost at a standstill. California needed a new high school law.

One thing the peculiar constitutional provision of 1879 now did. This was to keep up the standard of elementary education in the State. These schools remained good, with relatively good salaries for the teachers, because communities were prevented from cutting down the quality of the education provided for the little children in order to provide high school education for the older ones.

The Beginning of State Aid.—By 1900 the problem of the maintenance of the high schools of the State was under somewhat general discussion. Many communities were desirous of obtaining such advantages for their children, but the heavy burden of support made

this impossible. Other communities which had organized high schools under the single-district plan, or under the union high school laws, were finding the burden of support almost unbearable, while a few had voted to give up their high school organization and to abandon their high schools. About this time a number of men in California, interested in the further development of secondary education, began to study the problem of support. The chief wealth of California at that time was, and still is to a great degree, in the few large cities of the State. These were able to maintain their high schools with ease and to offer broad courses of instruction. San Francisco, for example, was able to maintain five high schools, of different types, on a tax of about four cents on the hundred dollars of assessed valuation; smaller cities, such as San Diego or Santa Barbara, on from eighteen to twenty-five cents; while many small towns or rural union high school districts were levying taxes of from sixty cents to a dollar and a quarter for their high schools alone. The great inequality of these rates, especially when compared with the relatively even rates for the maintenance of the elementary school system, due to large general State taxation and a wise system of distribution, naturally awakened inquiry and criticism.

Amending the Constitution.—That the State should grant some form of general aid for high schools, as well as for elementary schools on the one hand and the State university on the other, soon became generally evident, as did also the further fact that no such general aid could be provided for so long as the State constitution remained as it had been written in 1879. The first thing to do, then, was to amend the State constitution.

In doing this, however, there was no desire to raid the common school fund and tax to provide maintenance for high schools. It was seen equally well by this time that the constitutional restriction discussed above had been of the greatest value in the development of the common schools of the State. What was needed was constitutional permission to levy *an additional special tax for high schools* only. Permission to do this, it was at once recognized, could not be obtained unless the safety of the common school fund was first guaranteed.

An amendment to the State constitution providing for this was accordingly drawn up, submitted to the legislature in 1901, by them in turn submitted to the people, and approved by popular vote in 1902. In 1903 the legislature accordingly levied the first general tax for high schools in the history of the State—a tax separate and distinct from, and in addition to, that previously levied for elementary education. A new era in the development of high schools in California was now begun. When the constitutional amendment was adopted in 1902, there were one hundred and thirty-nine high schools, of all kinds, within the State. In 1912 there were two hundred and twenty-nine, and in 1915 two hundred and sixty-eight. All of these were four-year high schools. From ten to fourteen new four-year high schools are being added each year. Fifty-six of the fifty-eight counties are represented, and 95 per cent of the population is within ten miles of a high school.

Further Recent Developments.—In 1907 two important laws were enacted which promise much for future development in California. One permitted any elementary school district to organize a two-year high

school course in addition to the eight years of elementary school work, and the other permitted any high school district to organize two years of postgraduate high school instruction, thus extending the high school through the thirteenth and fourteenth years. Little has been done so far with the first, because of the obstacles to any consolidation of school districts which the district unit for school administration sets up. Under the second law, however, remarkable progress has been made in the organization of postgraduate courses, or *Junior Colleges*, as they are known in California. Beginning in 1910 with one junior college at Fresno, twelve such had been organized by the close of 1915. These institutions are already developing in every respect, and promise in time to become large and important community colleges, doing the work of the college freshman and sophomore years in a very satisfactory manner and carrying a new type of civic college education to large numbers who would otherwise be unable to take advantage of any collegiate instruction.

A law of 1915 provided that where intermediate schools had been organized, by which is meant a departmental organization of the work of the seventh, eighth, and ninth grades, such instruction should also pass to the control of the high school authorities, thus extending high school downward as well as upward and virtually organizing eight-year courses upon a six years' elementary school training. This is an approach to conditions prevailing in the German gymnasium.

II. *The Support of High Schools*

Types of Support.—There may be said to be four main forms in use for extending aid to high schools—

the fixed appropriation, the fixed subsidy, the fixed rate of property tax, and an automatically variable rate of tax based on some variable school item.

The California Plans.—California has never tried the first or second of these plans, but instead began with the third plan, viz., that of a fixed and general State tax levied for high schools alone. At first this was fixed at one and one-half cents on the one hundred dollars of assessed valuation of the property of the State, and so remained for four years. The sum produced was found to be approximately fifteen dollars for each pupil in average daily attendance at the high schools of the State. This amount varied somewhat. The legislature of 1907, when conditions were good throughout the State, shifted to the fourth plan for State aid, and the State comptroller was ordered to levy annually a tax on the property of the State which would produce the sum of fifteen dollars for each pupil in average daily attendance the preceding year, the rate of tax to be whatever might be necessary to produce this sum. This fourth plan represents the best basis for levying school taxes which has so far been devised. It is directly related to the educational needs; automatically increases or decreases as needs increase or decrease, and automatically expands as the State grows in people, the high school grows in patronage, or the system of education is extended to include a larger length or breadth of instruction without relation to legislative appropriations or assessed valuations. In good times or in bad times, in economy years as well as in prodigal years, the tax produced for schools remains a constant amount, and directly related to the number of pupils for whom the schools provide. If it is at any time felt that more

money for support is necessary, due to increasing salaries and the general cost of providing education, it is only necessary to present the facts and ask the legislature to raise the rate per pupil.

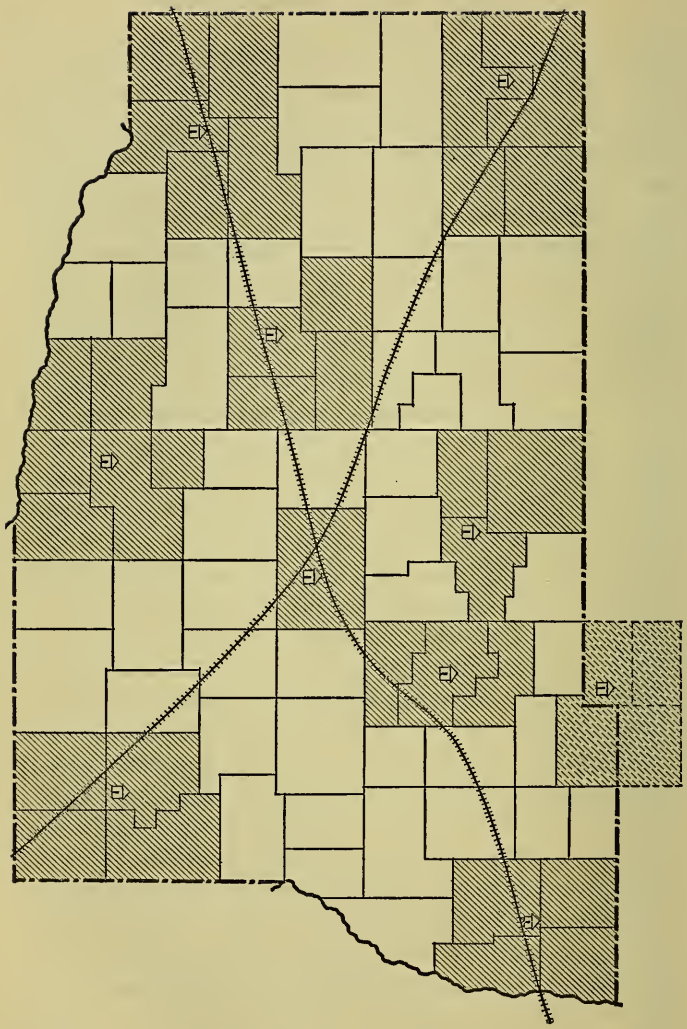
Advantages of Such a Plan.—The value of such an automatically expanding tax will be seen when it is stated that, in the first ten years after the tax for high schools was instituted, the assessed wealth of the State increased 115 per cent, the number of high schools increased 68 per cent, the number of high school teachers increased 305 per cent, the number of high school pupils increased 316 per cent, and the expenditures for high schools increased 410 per cent. To illustrate further, there were in average daily attendance in the high schools of the State of California, in 1911–12, 38,181 students; in 1912–13, 42,852; and in 1914–15, 53,397. The total State tax to be levied for the support of high schools must therefore be 15 × 38,181, or $572,715. As all State income is now (since 1911) derived from corporation taxes, it is only necessary for the State comptroller to set aside this sum from the State corporation taxes, as received, and report it to the State superintendent of public instruction for apportionment.

In addition to the State aid received, a county high school tax is also levied in each county of the State. This was provided for by the legislature in 1915, before which time all additional funds were raised by local taxation on the property of the high school district. As a result, the rate of tax in the smaller rural high school districts was two to three times what it was in the city high school districts. In 1912–13 the average cost per high school student for the entire State was $90.90, although some of the smaller communities expended

more than $300 per student. As the State aid of $15 per student was such a small part of the cost of instruction, and as pupils from outside the school could attend under the high school tuition law, mentioned further on, at much less cost than would be the case were the common school district from which they came to join the high school district and pay its proper share of the maintenance costs, all efforts to induce such outside districts to unite with the high school district were unavailing. The burden of support was heavy, bonds for the building usually had to be met in addition, and needed expansion was impossible.

To remedy this condition a new county high school tax, equal to $60 per student in average daily attendance at all high schools within the county the preceding year, was ordered levied by the county taxing authorities on all property within the county. If students from the county attended a high school in a neighboring county, they must also be counted in determining the tax to be levied. After the $60 per student is raised $250 per teacher, not exceeding four teachers, is apportioned for each teacher in a high school. The remainder is apportioned according to average daily attendance.

The State and county taxes for high school support thus equal, when combined, $75 for each student in average daily attendance at the high schools the preceding year, or somewhere near an average of about 75 per cent of the cost of maintaining the high school. The remainder is now made up by taxation of the property of each high school district, as needed. As to the amount of this local tax, the trustees of the high school district are the sole judge. California thus has three sources or types of taxation for both its elementary



A County Containing 82 School Districts. High School Districts and Union Districts, Shaded; Non-High-School Territory, White.

One joint-district, one single-district, and eight union-district schools shown on map.

and its secondary schools—State, county, and district. The funds for the two are kept separate, and neither type of school is ever robbed to provide better educational advantages for the other.

III. *Non-High School District Pupils*

The Non-Resident Tuition Problem.—Where a county high school exists, all children in the county naturally have the privilege of attending the county high school free of tuition charges. Where only the other type of high school exists, it will in nearly all cases happen that some high school pupils will live in common school districts which have not as yet been included in any high school district. This will be seen from the accompanying map. This shows a county containing eighty-two common school districts. About half of these have been formed into union high school districts, while the others are not a part of any high school organization. The conditions shown on this map might exist in any fairly well-populated county. The problem of what to do with the children of high school age in these non-high school districts soon began to be discussed, and the State superintendent of public instruction early ruled that such could not be charged a rate of high school tuition higher than the difference between the actual cost of instruction and the per capita value of the apportionment received from the State. The remaining charge, though, fell on the parents of these children, and it was felt to be somewhat of an anomaly to levy a general State tax for high schools, provide free and State-aided instruction for some children, and then charge others a tuition fee.

It was at first proposed to annex forcibly all non-high

school territory to adjacent high school districts for taxing purposes and free tuition, but such action would compel all children in the territory annexed to any school to attend that particular school, regardless of convenience of attendance or the suitability of the instruction offered therein to meet the individual needs of the pupils. Finally, in 1909, the problem of caring for all such tuition pupils was solved by the enactment of a very ingenious law. The county was made the unit for providing such non-resident pupils with high school tuition. Any properly qualified pupil, not residing in an elementary school district which is also included in some high school district, was permitted to attend any high school in the county which he might wish to attend, or, on agreement with the two county superintendents of schools, any high school in an adjacent county. High schools must receive such pupils free of tuition, and annually report the number of such to the county superintendent of schools, together with the actual cost for maintenance for each pupil in average daily attendance in the school, and also the net cost after deducting the State aid received. The county superintendent of schools then totalled these figures for all of the high schools within his county, and for any high schools in other counties reporting to him, and where pupils had been permitted to attend, and then notified the board of county supervisors of his county of the total amount of money needed to reimburse all such high schools for the money they had expended in providing free high school tuition for non-resident pupils the preceding year. The board of supervisors must then levy a tax on all property located in non-high school territory in the county sufficient to

raise the sum so certified. When such tax had been collected, the county superintendent paid each high school district the amount it had expended in the education of non-residents.

Free High School Advantages for All.—By this simple law every child in the State of California was at once provided with free high school education, the educational system at last being free—from the kindergarten continuously to and through the State university. The spreading of the tax for non-residents over all non-high school territory in the county, instead of making each rural common school district pay for the children it sent, was a very distinct advantage, as it pooled the burden over the county as a whole instead of concentrating it on single districts. It not only resulted in a greater equalization of the burden and greater uniformity of the tax from year to year, but it also removed from all districts any tendency to put obstacles in the way of their children attending high schools, and for the purpose of reducing the cost to themselves. The cost for this non-resident high school tuition tax has been very small, and the new (1915) county tax for high schools will tend to reduce it still further. The tax in the past has varied from nothing to six or eight cents on the hundred dollars of assessed valuation, and in the future probably will not exceed four or five cents in any county.

IV. *The Apportionment Plan Used*

Apportionment Plan Used.—The plan for the apportionment of the State aid to the different high schools of the State, now in use, is the one which was instituted when the plan of State aid was first begun in 1903. It

has some very commendable features as well as some defects. The plan of apportionment is a combination plan, using the school and the daily attendance as units, and it is intended to extend a larger degree of aid to the small school than to the large one. In this it is very successful. The total sum to be apportioned each year is divided into two portions of one-third and two-thirds respectively. The one-third portion is then divided among the approved high schools of the State equally and without regard to size, while the two-thirds portion is distributed to the different high schools in proportion to the average daily attendance in each the preceding year.

To illustrate: the total amount for apportionment in 1915–16 was $800,516.28. This divides into two sums of $266,838.76 (one-third) and $533,677.52 (two-thirds). There were 265 four-year high schools in the State entitled to receive aid. Taking the one-third sum and dividing by 265 gives a school unit apportionment of $1,007.35, which amount was given to each approved high school in the State, regardless of size, number of teachers employed, pupils in attendance, or cost of maintenance. Each high school maintained counts for this unit apportionment. The city of Oakland thus received apportionments for three high schools, San Francisco for seven schools, and Los Angeles for eight schools, such being the number maintained by each. The large and the small schools, though, receive the same amount, a school of twenty pupils in average daily attendance receiving the same amount as a school having one thousand. The remaining two-thirds portion is now apportioned to each approved school in proportion to its average daily attendance the preceding

year. The average daily attendance in all of the approved schools of the State the preceding year was 53,397. Dividing, this gives an attendance grant of $9.99 to each school for each pupil in average daily attendance. The grant to each school from the two-thirds portion naturally varies in proportion to its size, a school of one thousand pupils receiving fifty times as large a grant as a school of twenty.

How the Plan Works.—The way this apportionment plan works out may be seen from two tables which follow. The first gives the details of the apportionment for each year since the passage of the law. The advantage of the change in the method of levying the high school tax, made in 1906, is apparent from this table.

TABLE I

APPORTIONMENT PLAN FOR A SERIES OF YEARS

Year	Total sum apportioned	Approved high schools	Average daily attendance preceding year	School unit one-third sum	Average daily attendance grant
1910–11....	$391,177.30	212	30,893	$596.89	$8.18
1911–12....	526,265.21	221	35,117	794.78	9.99
1912–13....	572,967.75	229	38,181	834.73	10.00
1913–14....	642,815.57	246	42,852	871.12	10.00
1914–15....	724,236.63	255	48,312	947.45	9.99
1915–16....	800,516.28	265	53,397	1,007.35	9.99

The second table shows how a series of high schools of different size fared under last year's (1915) apportionment of State aid.

TABLE II

GRANTS MADE TO SCHOOLS OF DIFFERENT SIZE (1915)

Average daily attendance at school	School unit grant at $1,007.35	Average daily attendance grant at $9.99	Total grant received	Value of grant per pupil in average daily attendance
20	$1,007.35	$199.80	$1,207.80	$60.39
30	1,007.35	299.70	1,307.05	43.57
40	1,007.35	399.60	1,406.95	35.17
50	1,007.35	499.50	1,506.85	30.13
60	1,007.35	599.40	1,606.75	26.78
70	1,007.35	699.30	1,706.65	24.38
80	1,007.35	799.20	1,806.55	22.58
90	1,007.35	899.10	1,906.45	21.18
100	1,007.35	999.00	2,006.35	20.06
150	1,007.35	1,498.50	2,505.85	16.70
200	1,007.35	1,998.00	3,005.35	15.02
300	1,007.35	2,997.00	4,004.35	13.35
400	1,007.35	3,996.00	5,003.35	12.51
500	1,007.35	4,995.00	6,002.35	12.00
750	1,007.35	7,492.50	8,499.85	11.33
1,000	1,007.35	9,990.00	10,997.35	10.99
1,500	1,007.35	14,985.00	15,992.35	10.66

This second table shows how distinctly the apportionment plan in use favors the small school. It is the school of twenty to thirty pupils in average daily attendance which receives the largest aid; from thirty to seventy the drop in values is less rapid; while after we reach two hundred the value of the grant reaches a small and somewhat stationary figure, decreasing thereafter very slowly. The advantages of such an apportionment plan are evident. The small school, in a new community, is aided in establishing itself and is sustained to a larger degree during the years when the community is small and is learning to appreciate its value. The establishment of small high schools in rural union districts is accordingly encouraged. The larger the community supporting the school, and of this

the average daily attendance is a measure, the larger in general is the assessable wealth for its maintenance. This is usually true not only absolutely, but relatively as well, as it is known that the assessable wealth behind each pupil in average daily attendance tends to increase in proportion to the increase in the average daily attendance itself. In other words, the larger the community grows the larger is the wealth behind each pupil in attendance at the school.

Further Support.—Each community must now raise enough additional money to maintain properly its high school, and the larger the community the easier this is to do. This local tax for further support is levied by the school board having charge of the high school. The high school board, which is the city board of education in cities, the town board of school trustees in towns, the county board of education in the case of county high schools, or a representative board composed of one trustee from each district in the case of union high schools, meets and determines the amount of money needed for the maintenance of the high school the ensuing year, over and above that which it is expected will be received from the State. The tax determined upon by the board is not subject to review by either the city or town council or the board of county supervisors. The county supervisors must levy on the property of each high school district a rate of tax for high school maintenance which will produce the sum certified to them by the board of trustees for the school, and this money, when collected, can be used for no other purpose than high school maintenance. The rate at present levied is approximately three and one-half cents on the hundred dollars for the seven high schools in San Francisco; eleven cents for the eight high schools in Los Angeles; six to eleven cents for county high schools; fif-

teen to twenty cents for high schools in cities of from fifteen to forty thousand inhabitants; twenty to fifty cents in single districts, and in small cities; and from fifteen to forty cents in union and joint-union districts. The average for all of the high schools of the State is about twenty-eight cents on the hundred dollars, based on a 50 to 60 per cent valuation of real and personal property.

The law requires that the total tax for high school purposes shall not exceed seventy-five cents on each one hundred dollars assessed valuation, exclusive of bond and interest rate.

The effect of this legislation in stimulating the development of high schools may be seen from the following table:

TABLE III

Recent Development of High Schools in California

Type of high school	1912	1914	1915
County union	20	20	21
City district	44	49	49
Single district	41	43	41
Union district	111	127	137
Joint district	13	16	17
Total	229	255	265

It will be seen from the above table that the chief development during the period has taken place in the union type of high school. These are usually located in some village, which forms the centre of the union, and are the class of schools most in need of State aid.

V. *Advantages and Defects in the California Plan*

Advantages of the California Plan.—The advantages of the California plan for State aid to high schools are

evident. With one-half of the wealth of the State concentrated about two large cities, and with the public utilities, which are now taxed for State support, found only in a part of the counties, the general taxation plan is of material aid to the poorer, less populous and more remote communities. It tends to level up education throughout the State, instead of stratifying it. With the apportionment of the aid based, one-third on the school as a unit and two-thirds on the average daily attendance, greater aid naturally is given to the small school; and payments to all are based on the school as a unit and on the average attendance each day at the school, instead of on any such fictitious item as the number of children reported as of school age. The plan for providing free tuition for all high school pupils in the State is particularly meritorious, as it provides the last step in that public school system required by the State constitution—"free and equally open to all."

Two Important Defects.—The plan, though, has two important defects. The first is that it places no emphasis upon the development of anything less than a full four-year high school, and the second is that it places no emphasis on breadth within the four-year high school, once it is developed.

The first objection is naturally tied up with the movement for the consolidation of schools, upon which California has as yet placed almost no emphasis. In more than two-thirds of the counties of the State there are growing communities which would form natural concentrating centres for union schools, and where not only a consolidated elementary school but a two-year high school as well might easily be maintained. Such a school could frequently be maintained at less cost than the present scattered and inefficient rural elementary

schools, but so strong is the district system, with its jealousies and its inability to unite for constructive undertakings, that no progress in the consolidation of schools has as yet been made. If the State aid for high schools were extended so as to include approved two-year high schools, as well as "such four-year high schools as possess an adequate equipment of buildings, library, laboratories; employ at least two teachers; and have at least twenty pupils in average daily attendance throughout the year," as the law now requires, it would be of very material assistance not only in stimulating consolidation, but also in developing many other small high schools as well. If one-half of the value of the present school-unit and daily-attendance grants were given to approved two-year high schools having an average daily attendance of ten and a reasonable working equipment, and which were so organized and conducted as to form a part of a county system of secondary education, it would be a desirable improvement in the present law. It is possible that a three-fourths grant for approved three-year high schools might also prove of benefit, and a grant of one and one-quarter or one and one-half times the present grants might also be made with propriety to the developing five and six year high schools in the cities of the State.

No Emphasis on Adequate Teaching Force.—The second defect, that of placing no emphasis on the broadening of the school, once it is created and accepted for State grants, is far more of a fundamental defect in the California plan. Having once encouraged the formation of a high school, the State ought to encourage the development of that high school to the fullest possible extent. Breadth, as well as length, is a requirement of good high school education to-day.

What is meant here can best be explained by tables showing the value of the grants made to a series of high schools of different sizes, and the value of such grants under different educational conditions.

TABLE IV

PER CENT OF COST OF MAINTENANCE PAID BY STATE GRANTS

School	Average daily attendance	No. teachers employed	Estimated cost for maintenance	State aid received			Approximate cost paid from State grant
				School grant	Daily attendance grant	Total	
A.....	20	2	$2,500	$1,007.35	$199.80	$1,207.15	48%
		3	3,600	1,007.35	199.80	1,207.15	33%
B.....	40	2	2,500	1,007.35	399.60	1,406.95	56%
		3	3,600	1,007.35	399.60	1,406.95	39%
		4	4,800	1,007.35	399.60	1,406.95	30%
C.....	60	2	2,500	1,007.35	599.40	1,606.75	64%
		3	3,600	1,007.35	599.40	1,606.75	45%
		4	4,800	1,007.35	599.40	1,606.75	33%
		5	6,000	1,007.35	599.40	1,606.75	27%
D.....	100	3	3,600	1,007.35	999.00	2,006.35	56%
		4	4,800	1,007.35	999.00	2,006.35	42%
		5	6,000	1,007.35	999.00	2,006.35	33%
		6	7,500	1,007.35	999.00	2,006.35	27%
		7	9,000	1,007.35	999.00	2,006.35	22%
E.....	300	8	10,500	1,007.35	2,997.00	4,004.35	38%
		10	13,000	1,007.35	2,997.00	4,004.35	31%
		12	16,000	1,007.35	2,997.00	4,004.35	25%
		14	18,500	1,007.35	2,997.00	4,004.35	22%
		16	21,000	1,007.35	2,997.00	4,004.35	19%

How It Aids the Cheap School.—The cheapest thing for a community to do, this table shows, will be to provide as meagre a four-year course of instruction as

possible. Up to an average daily attendance of sixty or seventy pupils, the requirements of the State will be met by maintaining only a single four-year book-study course of instruction, with from two to three overworked teachers employed. Latin, Greek, English, history, mathematics, and some physical geography and civics will meet the requirements as to instruction, and will be at the same time the cheapest form of instruction which could be provided. A room, a stove, some desks, and a teacher will meet the requirements. In the case of school C, with sixty pupils in average daily attendance, the two-teacher estimate will illustrate such a condition. The State aid here pays 64 per cent of the cost of maintenance, and the State offers no incentive to such a community ever to do more. The three-teacher estimate for the same school shows what will happen when a teacher of modern languages and music is added; the four-teacher estimate shows the result when a teacher of science and drawing is added; and the five-teacher estimate shows what will happen when a teacher of commercial and manual work is employed. The value of the State grant, though, constantly decreases from 64 per cent of the cost of instruction to 27 per cent, and, if agriculture were to be added, the value of the State grant would drop to below 25 per cent.

How the Plan Could be Improved.—After making a number of different calculations, it has been found that if the California high school apportionment plan were revised by dividing the money into three portions instead of two, and into portions of one-fourth, one-third, and five-twelfths respectively; and then if the one-fourth portion were distributed equally to each approved school; the one-third portion to the different schools on the basis of their average daily attendance;

and the five-twelfths portion to the different schools on the basis of the number of teachers actually employed, we would get a much more equitably arranged apportionment plan. The following table will show this, the table being calculated on the basis of the money available for distribution in 1915–16, and the number of schools, teachers, and pupils in attendance for that year.

TABLE V

WORKING OF PROPOSED REVISION OF THE APPORTIONMENT PLAN

School	Average daily attendance	Number teachers employed	Estimated cost for maintenance	State aid received			Total received	Approximate per cent of cost paid
				School grant	Teachers' grant at $164.50	Attendance grant at $4.99		
A....	20	2	$2,500	$755.20	$329.00	$99.80	$1,184.00	47%
		3	3,600	755.20	493.50	99.80	1,348.30	37%
B....	40	2	2,500	755.20	329.00	199.60	1,283.80	51%
		3	3,600	755.20	493.50	199.60	1,458.30	41%
		4	4,800	755.20	658.00	199.60	1,622.80	34%
C....	60	2	2,500	755.20	329.00	299.40	1,383.60	55%
		3	3,600	755.20	493.50	299.40	1,548.10	43%
		4	4,800	755.20	658.00	299.40	1,612.60	33%
		5	6,000	755.20	822.50	299.40	1,777.10	29%
D....	100	3	3,600	755.20	493.50	499.00	1,747.70	50%
		4	4,800	755.20	658.00	499.00	1,912.20	42%
		5	6,000	755.20	822.50	499.00	2,076.70	35%
		6	7,500	755.20	987.00	499.00	2,241.20	30%
		7	9,000	755.20	1,149.50	499.00	2,405.70	26%
E....	300	8	10,500	755.20	1,316.00	1,497.00	3,568.20	34%
		10	13,000	755.20	1,645.00	1,497.00	3,897.20	30%
		12	16,000	755.20	1,974.00	1,497.00	4,226.20	27%
		14	18,500	755.20	2,299.00	1,497.00	4,555.20	25%
		16	21,000	755.20	2,632.00	1,497.00	4,884.20	23%

In this table, as in Table IV, the amounts apportioned during the year 1915–16 have been used, but in this table the money has been simply reapportioned under the proposed revision stated above. If now we combine Tables IV and V, we get Table VI, which compares the results under the present apportionment plan and under the proposed revision, and shows the greater justice of the latter to all classes of schools.

TABLE VI

PRESENT AND PROPOSED APPORTIONMENT PLANS COMPARED

School	Average daily attendance	Teachers employed	Cost for maintenance	Present plan		Proposed plan	
				Grant received now	Per cent of cost	Proposed grant	Per cent of cost
A.....	20	2	$2,500	$1,207.80	48%	$1,184.00	47%
		3	3,600	1,207.80	33%	1,348.30	37%
B.....	40	2	2,500	1,406.95	56%	1,283.80	51%
		3	3,600	1,406.95	39%	1,458.30	41%
		4	4,800	1,406.95	30%	1,622.80	34%
C.....	60	2	2,500	1,606.75	64%	1,383.60	55%
		3	3,600	1,606.75	45%	1,548.10	43%
		4	4,800	1,606.75	33%	1,613.60	33%
		5	6,000	1,606.75	27%	1,777.10	29%
D.....	100	3	3,600	2,006.35	56%	1,747.70	50%
		4	4,800	2,006.35	42%	1,912.20	42%
		5	6,000	2,006.35	33%	2,076.70	35%
		6	7,500	2,006.35	27%	2,241.20	30%
		7	9,000	2,006.35	22%	2,405.70	26%
E.....	300	8	10,500	4,004.35	38%	3,568.20	34%
		10	13,000	4,004.35	31%	3,897.20	30%
		21	16,000	4,004.35	25%	4,226.20	27%
		24	18,500	4,004.35	22%	4,555.20	25%
		26	21,000	4,004.35	19%	4,884.20	27%

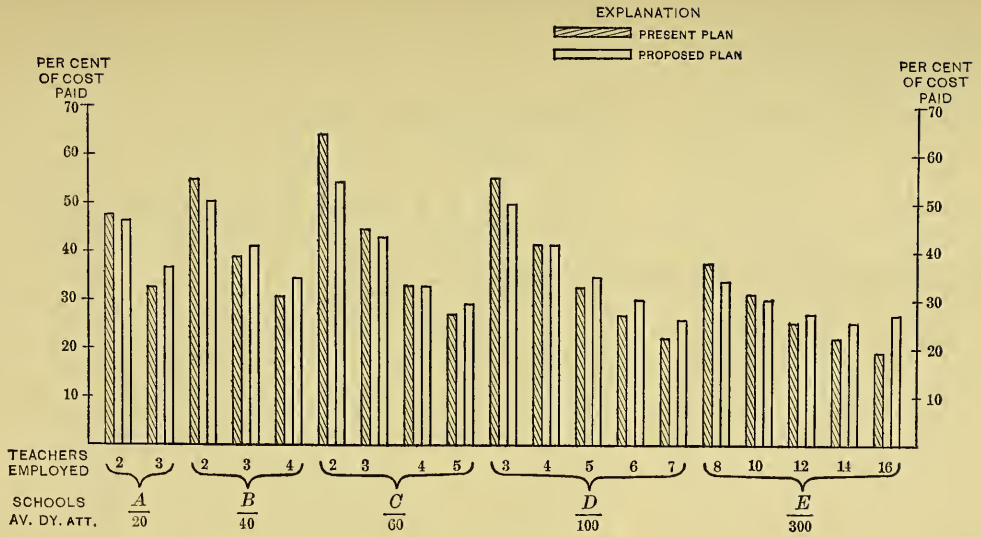


CHART I

Percentage of Cost Paid by State High School Grants, to Different Sized Schools and under Different Educational Conditions.

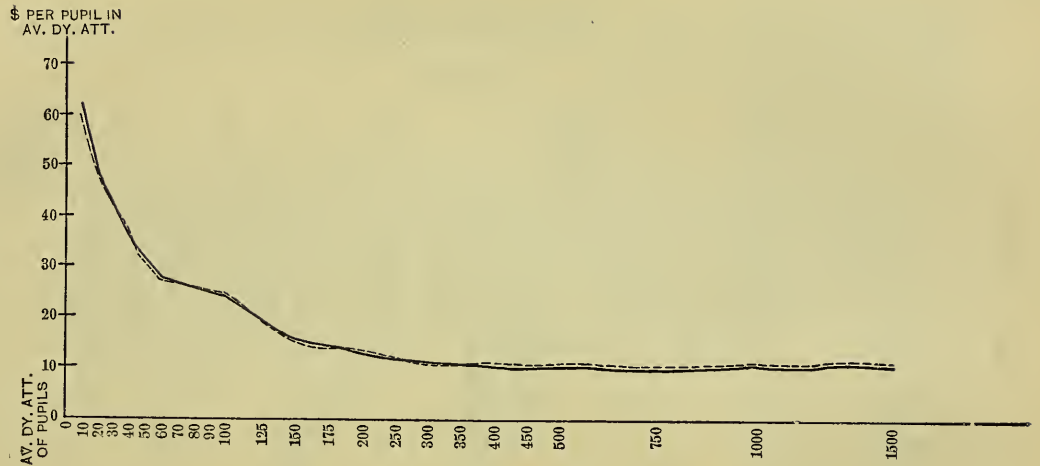


CHART II

Value of the State Aid Grants for High Schools Based on the Average Daily Attendance of Pupils.

EXPLANATION:

Continuous line shows the revised plan.
Dotted line shows the present plan.

Why Such a Plan Would be More Just.—The comparisons given in the above table show the greater justice of the proposed plan, and its great value in stimulating school authorities to put in additional teachers and to broaden the course of instruction. Under the proposed revision of the apportionment plan schools which do little would not receive so much, while schools which do much would receive more than they now receive. This comparison is brought out still better by the accompanying chart (Chart I), showing the same results graphically.

TABLE VII

GRANTS SCHOOLS OF DIFFERENT SIZES WOULD RECEIVE UNDER THE PROPOSED REVISION OF THE CALIFORNIA APPORTIONMENT PLAN

Average daily attendance	Teachers	Attendance grant, at $4.99 (1-3 part)	Teacher grant at $164.50 (5-12 part)	School unit grant at $755.20 (1-4 part)	Total grant	Value per pupil in average daily attendance	
						New plan	Old plan
20	2	$99.80	$329.00	$755.20	$1,184.00	$59.72	$60.39
30	2	149.70	329.00	755.20	1,233.90	41.13	43.57
40	3	199.60	493.50	755.20	1,448.30	36.28	35.17
50	3	249.50	493.50	755.20	1,498.20	29.96	30.13
60	3	299.40	493.50	755.20	1,548.10	25.81	26.78
70	4	349.30	658.00	755.20	1,762.50	25.18	24.38
80	4	399.20	658.00	755.20	1,812.40	22.66	22.58
90	5	449.10	822.50	755.20	2,026.80	22.52	21.18
100	5	499.00	822.50	755.20	2,076.70	20.76	20.06
150	6	748.50	987.00	755.20	2,490.70	16.34	16.70
200	8	998.00	1,316.00	755.20	3,069.20	15.35	15.02
300	12	1,497.00	1,974.00	755.20	4,226.20	14.09	13.35
400	16	1,996.00	2,632.00	755.20	5,383.20	13.46	12.51
500	20	2,495.00	3,290.00	755.20	6,540.20	13.08	12.00
750	28	3,742.50	4,606.00	755.20	9,103.70	12.14	11.33
1,000	35	4,990.00	5,757.50	755.20	11,502.70	11.50	10.99
1,500	45	7,485.00	7,402.00	755.20	15,642.20	10.43	10.66

The advantages of the proposed revision being evident in the greater stimulus it gives to communities to broaden their instruction and supply a sufficient teaching force, it remains now to examine the proposed revision from another angle to see if the plan would be equally just when applied to all classes and sizes of high schools. For this purpose Table II under the new plan has been recalculated, using the same apportionment and assuming schools employing about the average number of teachers.

The last two columns compare the two plans and show their practical identity in results for all classes of schools. The proposed revision, giving emphasis to the teacher as one of the important units of cost in school maintenance, gives practically the same per capita results for all sizes of schools. This is brought out even more clearly in Chart II, where it is seen that the two lines practically coincide.

A Complete System.—The California plan, definitely setting aside all present money for the exclusive use of primary and grammar schools, may enable a State to make better provision for both its elementary and secondary schools than could otherwise be done. On the other hand, the New Jersey plan, which requires that "each school district shall provide . . . courses of studies suited to the ages and attainments of all pupils between the ages of five and twenty years," if additional funds are provided so as not to rob the elementary schools, is simpler and also worthy of serious consideration. This at once abolishes all artificial divisions in education, forms one unified public school system, and makes provision for aid to any form of future high school instruction without the necessity of special legislation.

The abolition of artificial distinctions must not be considered as an unimportant gain. The school system should proceed from the kindergarten to and through the high school with as few artificial divisions as possible, the whole being regarded as a continuous educational process. Grades and classes may be administrative necessities, but otherwise they have little educational significance. If in the future a six-year high school should prove to be a desirable addition to our system, the present somewhat rigid classification (four years above the eighth grade) in a number of States would have to be changed, and this would require years of discussion and effort. Present laws would in many States only stand in the way of its proper development. Under the teacher-employed and attendance bases no amendment of laws would be necessary, since this plan adjusts itself automatically to any change which seems desirable; while under any plan recognizing artificial division a technical State superintendent of public instruction who desired to do so could interpose very serious objections to any departure from the regulation four-year type of high school, and could retard development for years. In a country where the educational system is changing as rapidly as in our own it is very desirable that our laws should be made somewhat flexible. We have little to fear from encouraging experiments; almost all the progress we have made in fifty years has been made by the cities, and made by them largely because their larger means and freedom from official restrictions gave them a chance to experiment.

OTHER FORMS OF EXTENDING HIGH SCHOOL PRIVILEGES

Grants for Specific Purposes.[1]—While it is important for free high school education to be provided for all the children of the State, it is also possible for a State to do a great deal in the form of special grants for the purpose of aiding school districts, to consolidate for high school purposes, to establish teachers' training courses, agricultural, manual training, and domestic science courses, to pay transportation of pupils, to help in the erection of buildings, to grant aid for libraries and museums, to make loans of reproductions of the best works of art, and to provide lantern slides and moving-picture films. These forms of aid will be discussed in the next few pages.

[1] In order to obtain correct data for the last section of this chapter, a digest of the school laws pertaining to secondary education in each State was made. That material was sent to each State superintendent, who was asked to revise it and make such suggestions as he wished. Responses were exceptionally gratifying as we heard from all but two States. We wish to express our appreciation for this assistance. Mention was made above concerning how quickly such fluctuating data become out of date. This statistical material becomes useless, because new school laws are being passed at nearly every session of the various legislatures. Such a condition, however, is a very positive sign of progress. Thus far in this chapter we have purposely refrained from citing situations as they exist in the various States. We have endeavored instead to lay down general principles. What follows is meant to give an idea of the different ways in which schools are permitted to organize for high school purposes, and the different methods used for aiding high schools. It has been our purpose to give only typical situations, and in no sense have we attempted to enumerate all the things done by any one State, nor to cite the things all the States are doing to advance secondary education. In a few instances the elementary as well as the secondary schools are benefited by State aid. As far as possible, however, we have included only such aid as is meant more particularly for high schools. *The data given have been corrected and approved only to May* 1, 1916.

Consolidated and County High Schools.—In Alabama a special county tax of three mills is permitted by law, and a further tax of three mills may be voted by any district if the county and State funds prove insufficient. In order to stimulate local interest in bettering the schools a State subsidy of $1,000 was provided in 1915 for each county levying a special tax of one mill. A subsidy of $2,000 was granted to each county levying a special tax of two mills, and one of $3,000 to each county levying a three-mill special tax.

In Georgia, under the general education act, the consolidation of districts for high school purposes is authorized.

In Florida county aid is permitted to the extent of a county school tax of one mill distributed on the basis of average daily attendance of pupils.

Kansas permits any county having a population of two thousand or more to establish a county high school by a vote of the people. The school is supported by a county tax and is free to all residents of the county. The people may by election vote a county tax to aid all accredited high schools within the county, providing, of course, there is no regular county high school. Provision is also made for the organization of a rural high school district by the vote of the people, providing the territory does not contain less than sixteen square miles.

Louisiana provides a State fund of $25,000 annually for the purpose of aiding the consolidation of rural schools.

In Mississippi each county is authorized to establish two agricultural high schools, one for each race. Each school must offer instruction in agriculture and domes-

tic science, besides the academic subjects. After proper buildings have been secured, including a dormitory for at least forty pupils, and a twenty-acre tract of land the State is authorized to provide $1,500 annually for its support. Also a county department of home economics was authorized to be headed by competent teachers whose business it is to improve the home conditions within their county.

The laws of Montana provide that a high school may be established in any county on petition of one hundred freeholders. Also that all accredited high schools in the county may share in the distribution of the county high school fund.

Missouri provides county aid as follows: For the county superintendent, $400; for each supervisor, principal, and teacher employed for the entire period, $50; This becomes $100 if the teacher's salary is $1,000. The weaker high schools are aided by subsidies of $800, $600, $400, and $200, depending upon the property valuation. Other minimum requirements as to salary are stipulated.

In Minnesota aid to the extent of $2,500 for overtaxed high school districts is provided. The bonus for association with a high school district is $200 annually for each district, which amount is received by the high school. The district itself receives $50 annually from the State also.

North Dakota gives $800 to each four-year high school; $500 to each three-year high school; and $300 to each two-year high school. County high schools may be established by petition of three hundred freeholders, providing the majority vote in favor of the proposition. The State agrees to pay one-half of the running ex-

penses for such a school, provided that no school receive more than $2,000 in any one year.

In Oklahoma the law provides that an agricultural school of secondary grade may be established in each supreme court judicial district. At present there are seven such schools in the State. The last legislature provided $14,000 for each of these schools. A law passed in 1913 states that an experimental farm must form a part of each school, and test to be made to determine the fruits, crops, and fertilizer for that section of the State. The results of these experiments are printed for free distribution. A short course in agriculture must be provided yearly, together with courses in domestic economy, preserving, and cooking.

The recent legislature in Pennsylvania appropriated a sum of $450,000 to be used in aiding township and borough high schools.

In Tennessee 33 per cent of the gross revenue of the State must be used for school purposes. Eight per cent of this school fund is set aside for aiding county high schools.

Each county in Utah is constituted a county high school district of the first class. In counties of five thousand population already divided into two or more high school districts, each district becomes a county school district of the first class.

West Virginia provides for the union of districts for the purpose of maintaining a high school. The high schools are divided into the first, second, and third class. They receive $800, $600, and $400 respectively.

Nevada provides high school privileges for all pupils, either through district high schools or county high schools. The law provides county aid in the form of a

one-mill tax for the district high schools in those counties not supporting a county high school. County high schools are supported exclusively by special county high school taxes. A branch high school may be established in a remote part of the county, provided it is at least forty miles from the central school, and has at least twenty high school pupils. If the district high schools receive aid they must offer standard commercial, manual, domestic arts, or agricultural courses.

The county board of education in each county in Kentucky where no high school exists must establish one or more such schools. They may unite with the city school authorities either to establish a high school or to control one which already exists.

Washington provides for the formation of union high schools whenever a majority of the residents of two or more adjacent or contiguous districts shall vote to form such a combined district for high school purposes.

Wisconsin: If all the districts in the town are consolidated and a high school established in addition to the grades the State will pay one-half the cost of erecting and equipping the buildings, not to exceed $5,000.

In case a high school is maintained in a consolidated rural school district in which consolidation was effected by a vote of the electors, aid is granted as follows: one-half the cost of instruction, not to exceed $900 for a principal and one assistant; $1,200 for a principal and two assistants; and $1,500 for a principal and three or more assistants.

Tuition.—In 1895 the law of Massachusetts first provided for the full reimbursement of high school tuition in the case of a town having less than five hundred fami-

lies and not maintaining a high school. In 1911 a law was passed to refund the tuition, if the valuation of the town is less than one million dollars; otherwise the reimbursement is to be for one-half the expenditure. For the school year of 1895–96 reimbursement was made to thirty-eight towns. One hundred and forty-three pupils were benefited, and the amount of the reimbursement was $3,873.05. The growth for twenty years can be seen from the figures for the school year 1914–15, which are: number of towns reimbursed, 90; number of pupils benefited, 1,486; and amount of money reimbursed, $62,089.70.

In Idaho the tuition of non-resident pupils must be paid by the home districts. The maximum rate is three dollars per month, except in those high schools where vocational courses are taught, when the rate may be four dollars. But even these are restricted by law to the three-dollar rate if they receive State aid.

The State of Delaware pays the tuition for two hundred and fifty non-resident pupils in each county to attend high schools in the towns.

Kansas: In counties in which provision is not otherwise made for free high school tuition for all eligible pupils the voters in the territory not provided with high schools may adopt the provisions of a law under which a tax is levied to pay the tuition of all eligible pupils in some accessible high school.

Maine: Pupils who are residents of towns which do not maintain standard secondary schools are entitled to the payment of free tuition in a standard school up to the amount of thirty dollars per year. Towns not maintaining standard secondary schools may contract with the trustees of academies for the education of their

high school pupils and receive State aid therefor on the same basis as if maintaining a free high school.

In Minnesota a tuition fee of two dollars and fifty cents per month for non-resident pupils enrolled in the vocational courses is paid by the State.

Oregon: A district school board may contract with the school board of any other district for the admission of pupils in any school on such terms as may be agreed upon by the two boards. This contract must be in writing on blanks furnished by the department of public instruction. If the district from which the pupil is sent fails to pay the tuition, the county superintendent of the county in which the district is located shall deduct the amount of the unpaid tuition from the State apportionment due the district, and pay the same to the other district. If such a contract is not made for the tuition of high school pupils the parents are liable to the district for the tuition.

In Illinois the tuition of pupils living in non-resident districts is paid out of the State distributable fund by the county superintendent. If a community has a two-year approved high school the tuition is paid for only the third and fourth years. It applies to the fourth year if the community has a three-year approved high school.

In New York the State pays tuition up to the amount of twenty dollars per year. If the school authorities see fit to charge a greater sum the balance must be paid by the parents.

Transportation.—Massachusetts provides a fund for reimbursing pupils for money spent in transportation to the extent of one dollar and a half per week per pupil.

Nebraska: Consolidated schools which provide transportation facilities and teach domestic science, manual training, and agriculture are entitled to State aid.

Minnesota: Consolidated schools of two or three teachers receive an annual special State aid of two hundred and fifty dollars, consolidated schools of four or more teachers receive five hundred dollars special aid and a reasonable remuneration for transportation.

Louisiana: School children are granted passage toll-free, over all ferries, bridges, and roads which are rented out by the State. Also the law provides that all future franchises in city or parish are to be made with the provision that school children be granted a three-fifth regular fare on street cars and railroads profiting by the franchise.

State Aid for Special Courses.—Indiana: Any city, town, or township may, through its board of school trustees or school commissioners or township trustee, establish vocational schools or departments for industrial, agricultural, and domestic science education in the same manner as other schools and departments are established and may maintain the same from the common school funds or from a special tax-levy not to exceed ten cents on each one hundred dollars of taxable property, or partly from the common school funds and partly from such tax.

The State, in order to aid in maintenance, shall pay annually the cities and towns and townships maintaining such schools and departments an amount equal to two-thirds of the sum expended for instruction in vocational and technical subjects authorized and approved by the State board of education. Such cost of instruction shall consist of the total amount raised by local

taxation and expended for the teachers of these approved subjects.

Louisiana: For each of the school years 1915–16 and 1916–17 a State appropriation of seventy-five thousand dollars has been made for aiding schools in agriculture and domestic science.

In Maine towns may receive State aid on the basis of two-thirds expenditure, not to exceed five hundred dollars for courses in vocational education offered in high schools.

North Dakota: By a law passed in 1911 any State high school or consolidated rural school with good equipment may be designated by the State board to maintain an industrial department. These schools must have trained instructors in agriculture, manual training, and household arts. A ten-acre tract of land for gardens and farm demonstrations must be provided, and a wide range of courses offered. These schools are free to residents of the entire State. Rural schools may unite with such a school to secure the benefit of the industrial courses.

Minnesota gives State aid to each nine-month high school of eighteen hundred dollars plus one thousand dollars for its agricultural courses, plus six hundred dollars for each course in home training, manual training, and commercial work.

Iowa: The school board in any city having a population of twenty thousand or more is empowered to purchase or leave for educational purposes a tract of land outside of the boundaries of the city, for a school garden or school farm, to erect suitable buildings, furnish them, and appoint suitable managers for the project. The tract of land is to be maintained to provide

a summer home for pupils of the city who may desire to continue their study all the year round, and to give them an opportunity to perform productive work in such vocational lines as agronomy, clericulture, viticulture, apiculture, pomology, agriculture, and the auxiliary arts, carpentry, masonry, and any other wholesome and voluntary employment, and to diversify such work with open-air exercises and recreations of both physical and intellectual character; also to provide the pupils of the elementary schools and of the high school with opportunities for visitation and observational study at all seasons in connection with their school work. Where such a school garden or school farm is maintained, the school board must seek to correlate its functions with the regular work of the schools in the most practical and efficient manner.

Connecticut: If trade schools are established by towns or cities State aid to the extent of one-half the total cost up to sixty dollars per pupil may be granted. The State board is also empowered to establish trade schools, the expense to be borne by the State, provided the municipality furnish the building and necessary equipment. No person under fourteen years of age may be admitted to these schools except during the vacation period.

Model schools for the training of teachers are provided.

Virginia: The State board of education is empowered to select one high school in each congressional district in which shall be maintained, in addition to the academic course, a thorough course in agriculture, the domestic arts and sciences, and manual training. Eleven schools maintain such departments, and the

State appropriates thirty-two thousand dollars for their support. Not less than five acres of land must be provided for practical agriculture, the pupils farming the land. Careful accounts are to be kept, showing the product of each student's labor, etc. Equipment for shop and bench work is provided. These schools may be used as centres for directing the demonstration farm work and other extension work throughout the congressional district. A further State appropriation of twenty-five thousand dollars to these schools—for equipment, maintenance, betterments, and extension work in agriculture, gardening, canning, and domestic science —is expended under the supervision of the agricultural department of the Virginia A. and M. College and Polytechnic Institute.

Arizona: Any high school having satisfactory rooms and equipment may give elementary training in agriculture, mining, manual training, domestic science, or other vocational pursuits, upon application by its board of trustees. Each high school must provide suitable rooms and library facilities, and may provide a tract of land, together with building, machinery, tools, and equipment necessary for the field work in agriculture. Such high schools are free to residents, but a fee of three dollars per month may be charged non-residents, this amount to be a legal charge against the home district of the pupil. Whenever a sufficient number of pupils apply for instruction during the winter months, special classes and short courses may be arranged for them. These vocational schools are entitled to State aid in any amount up to twenty-five hundred dollars, provided the district raises a like amount and expends it upon this department.

New York: School officials in any city may maintain as a part of the public school system general industrial schools, to be open to graduates of the eighth grade, and to those over fourteen years of age; trade schools, open to those sixteen years of age, or who have completed the grades or a course in the general industrial schools; schools of agriculture, mechanical arts, and home-making, open to those who have just completed the grades or who have reached the fourteenth year; part-time and continuation schools, giving instruction in the trades and home-making, and open to those over fourteen years of age and regularly and lawfully employed, whose studies must supplement their practical work; finally, evening vocational schools, giving instruction in the trades and in industrial, agricultural, and home-making subjects. These last-named schools are open to pupils over sixteen years of age who are employed during the day, and those giving instruction in home-making are open to all women over sixteen years old who are employed in any capacity during the day.

State aid is provided for each general industrial, day, part-time, and continuation school, and for the evening vocational school. School must be maintained for thirty-six weeks of the year; one teacher devoting his entire time to the vocational subjects must be provided, and fifteen pupils must be enrolled in order to secure such aid. Two-thirds of this teacher's salary is provided by the State, but this may not exceed one thousand dollars in any case. Schools having a shorter term may receive under certain conditions the pro rata amount. Those schools maintaining agricultural, mechanical arts, and home-making courses may receive the same amount under exactly similar conditions.

Such a teacher may be employed during the entire year and during the vacation period be assigned to agricultural extension duties by the board. In this case the State provides another two hundred dollars, but the total from the State to the teacher may not exceed one thousand dollars annually. State aid for additional teachers is also provided, this amount being one-third of the salary, with one thousand dollars again the maximum. Compulsory attendance of pupils from fourteen to sixteen years of age under certain conditions of employment is required in all cities where such vocational schools exist.

Pennsylvania appropriated in 1915 ninety-seven thousand five hundred dollars for the support of agricultural schools or departments; one hundred and twenty thousand dollars for the support of industrial schools or departments, provided not more than six thousand dollars be expended for the training of industrial teachers; thirty thousand dollars for the support of household arts schools or departments provided not more than two thousand dollars be expended for the training of household art teachers.

Mississippi has at present forty-one agricultural high schools. These schools are appraised at about two million dollars. They have an attendance of about eight thousand students. They receive State aid of from fifteen hundred to twenty-five hundred dollars annually, the exact amount depending upon the number of students.

Texas: If the board of trustees of a high school will provide ample room and laboratories for teaching agriculture, domestic economy, and manual training, the State will give aid of not less than five hundred dollars

nor more than fifteen hundred dollars for agriculture, and not less than five hundred dollars nor more than one thousand dollars each for domestic economy and manual training. In the case of agriculture the board of trustees of a high school must provide a tract of land conveniently located which will be sufficiently large and well adapted to the production of farm and garden plants, and shall employ a teacher who has received special training for giving efficient instruction in this subject.

Teachers' Training Classes.—In the high schools of every State in the Union (with the possible exception of three or four States) there are classes for the training of teachers. In a comparatively few States are such courses recognized by the State. In most of the schools such courses are counted as part of the regular high school work, and may count toward graduation, while in others they are entirely separate from the regular work and a special diploma is granted to those who complete such courses.

The status of teachers' training courses in the fifteen States which recognized this type of work in 1914 may be seen from the table[1] on page 95. New York was the first State to permit teacher training departments in high school. This was in 1894. In 1913 State aid for normal training classes was restricted. Not more than one hundred and fifteen such classes may be established each year by the commissioner of education. The maximum subsidy is seven hundred dollars to each school having a training class of not less than ten pupils.

[1] This table was copied from an unpublished master's degree thesis, University of Illinois, 1915, on "Teacher Training in High Schools," by Mali L. Lee.

The remainder of a hundred thousand dollar appropriation was apportioned to the training schools on the basis of the average daily attendance in these classes.

Maryland: The laws of 1914 provide for a two-year teacher training course in one school of each county for the students who have completed the tenth grade. A diploma from this school is equivalent to a license to teach in the elementary school.

Minnesota: A recent law appropriates to each high school twelve hundred dollars, if one teacher is employed for normal training courses; two thousand dollars if two teachers are employed. If there are more than two teachers and more than fifty pupils enrolled the department is entitled to twenty-eight hundred dollars.

Ohio: Rural teachers may be trained in normal training departments established in first-grade high schools. Not more than three such departments may be maintained in any county, and one of these must be in a rural district or a town of not more than fifteen hundred people. At least one year of training must be given, but short courses may be offered. Observation and practise teaching may be arranged for in the rural school. A subsidy covering the cost of the department up to one thousand dollars yearly is provided for in each school.

West Virginia: The officials of any high school may establish a normal training department and provide the necessary rooms, equipment, and teachers for carrying on the work. The State board prescribes the course of study, determines the number and qualification of teachers to be employed, and exercises the general supervision of the work. Such a school becomes desig-

States	N.Y.	Me.	Mich.	Minn.	Iowa	Neb.	W.V.	Kan.	Ark.	Vt.	N.C.	Ore.	Mo.	Wis.	Ohio
Laws enacted	1894	1901	1903	1905	1907	1907	1908	1909	1911	1911	1911	1911	1913	1913	1914
Laws amended	....	....	1905	.....	.....	1913	....	1911–13	.....	.....	....	.....	.....	.....	.....
Laws taking effect	....	....	.....	.....	1914	1913	....	.....	.....	.....	....	.....	1913	.....	1915
State aid per school	$500	$250	$500 or $1,000	$1,000	$750	$350	$400	$500	$500	$800	....	.....	$750	Salary	$1,000
Max. aid per county	$750	....	$1,000	.....	.....	.....	....	$1,000	$1,000	.....	....	.....	$1,200	.....	.....
Annual appropriation	....	....	.....	$80,000	$125,000	$125,000	....	$75,000	.....	Indef.	....	.....	.....	.....	.....
Type of high school	....	4	4	4	4	4	4	3 & 4	4	.....	....	.....	4	4	1st grade
Min. number teachers	....	....	2	.....	.....	2	2	2 or 3	3	.....	3	2	3 or 4	4	2
Train. courses offered	3 & 4	3 & 4	4th	4th	3 & 4	3 & 4	3 & 4	3 & 4	3 & 4	.....	....	2, 3, 4	3 & 4	3 & 4	4
Min. number in class	10	12	10	8	10	10	8	10	10	8	10	8	10	10	.....
Max. number in class	25	..	25	20	36	.....	....	.....	.....	.....	....	.....	25	.....	25
Min. weeks per year	....	36	36	36	36	36	....	36	36	.....	....	32	36	36	36
Special State inspection	....	....	.....	Yes	Yes	Yes	....	Yes	.....	.....	....	.....	Yes	.....	.....
Max. salary of inspector	....	....	.....	.....	$2,000	.....	....	$2,000	.....	.....	....	.....	$2,200	.....	.....

nated as a normal training high school, and as such is authorized to receive four hundred dollars annually in addition to any other State aid it may receive. Not more than ten of these schools may receive State aid at any time, and no State aid is given such school in a county in which is located a State normal school, or other State institution maintaining a normal training course.

Nevada: There may be one normal school in each county. A school to secure such a department must be properly equipped at the expense of the county. The State pays a trained teacher as the instructor, and there must be five pupils enrolled for the work. Between six hundred and nine hundred dollars is available twice each year, to be used only in payment of the teacher's salary.

Kansas: Approved high schools maintaining a normal training course prescribed by the State board of education and courses in agriculture and domestic science are entitled to State aid, the maximum amount available for any school being five hundred dollars for normal training and five hundred dollars for agriculture and domestic science. Graduates from normal training high schools, on passing an examination in branches specified by the State board, receive a two-year renewable certificate for teaching in elementary schools.

Libraries.—The Virginia school law provides that whenever the patrons or friends of a school contribute fifteen dollars for the establishment of a school library, the district or the school board shall appropriate a like amount, and the State board of education shall give ten dollars to aid such libraries.

Florida: The law provides that either county or

district school money may legally be used for the establishment of public libraries.

New York: Through the State library, which is one of the divisions of the New York department of education, travelling libraries may be loaned to any school in the State. This is meant to supplement a school library. Books in history, literature, and science are available. Also, books covering a wide range of subjects for debate will be supplied. The State will send twenty-five books to a school without expense, and charges only fifty cents for each additional twenty-five books. The State library will also look up information on any particular subject on request.

Montana: The law provides for a county library fund for school purposes.

Connecticut: State aid for the establishment of high school libraries to the extent of ten dollars to any school is provided, and five dollars per hundred registered thereafter annually for its maintenance.

Oregon: In any county having a population of one hundred thousand inhabitants the county court is required to levy, at the same time other taxes are levied, a tax upon all taxable property in their counties for school library purposes. This shall aggregate an amount which shall not be less than ten cents per capita for each and all children within the county between the ages of four and twenty years, as shown by the preceding school census. This fund is known as the general school library fund of the county and may be used for no other than school library purposes.

Washington: The county superintendent of each county may establish a circulating library for the use and benefit of the pupils of the schools of such county.

At the fixed time for the levy of the county tax the county commissioners of each county may levy a tax for this purpose. Provided, the tax shall not exceed one-tenth of one mill on each dollar of the assessed valuation of the county. The proceeds of this tax shall, when collected, constitute a circulating school library fund for the payment of all bills created by the purchase of books and fixtures by the county superintendent.

No book shall be placed in a county circulating library unless it has been recommended by the State board of education, or the superintendent of public instruction.

It shall be the duty of the county superintendent to purchase the books and enforce such rules and regulations for their distribution, use, care, and preservation as he may deem necessary.

Other Forms of Aid.—There are a few States which aid schools in erecting buildings. Such aid is generally given only to districts with a very small assessed valuation.

Several States authorize the school trustees of a high school district to establish gymnasiums and playgrounds. These facilities are, in many cases, open for the use of the public during certain hours of the day.

Most of the States of the Union provide very definite and thorough inspection of high schools. This is done either by an inspector sent out from the State department or by the State university. Some States have one or more inspectors sent out by each of these. The extent to which the idea of State supervision is being done is shown in the case of Ohio, where, besides the State superintendent and an assistant superintendent, two full-time and six half-time inspectors make up the

State force. This means a considerable annual expenditure for this type of aid alone. In the past this form of assistance has been the means of bringing many small schools up to a high standard of efficiency.

In this connection it is well to mention some ways in which the high schools of New York State are aided by the department of education. A State museum, which is a division of the State department, having a staff of experts in botany, entomology, American archæology, and geology, is available to the high schools. Loan collections of fossils and minerals are sent out free of cost.

In the same State the department of education has a division of visual instruction which loans photographs of the world's most famous architectural achievements and reproductions of famous pictures. Lantern slides covering the fields of art, literature, history, and science are also available. This makes it possible for even the smallest high schools to have the best obtainable material in each of these fields.

A few States have made provision for military training. In New Mexico the law provides for the formation of cadet companies in high schools which enroll forty or more boys who are above fourteen years of age. Each organization is officered just as the militia, the commissioned officers receiving their appointment from the governor. The drill regulations of the regular army and a uniform similar to that of the militia are authorized. Any officer may be reduced to the ranks on account of failure in his studies or insubordination. Target practise and physical culture form a part of the school régime, these being under the supervision of some efficient member of the national guard whenever

practicable. The adjutant-general of the State is authorized to make such appointment and provide for his pay and the equipment necessary for the work of the cadets. Annual inspection is provided and semiannual reports are required from the school principal. The principal is the custodian of and is responsible for all State property and equipment.

CHAPTER IV

THE HIGH SCHOOL AS A BUSINESS ENTERPRISE

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ASSOCIATE PROFESSOR OF SCHOOL ADMINISTRATION, UNIVERSITY OF KANSAS

The High School as "Big Business."—From the date of the establishment of the English Classical High School in Boston, in 1821, there has been a marvellous development in the field of secondary education in the United States. Looked at from any angle—enrolment, number of high school teachers, or buildings—the figures are stupendous. Such great advances have been made also in the value of high school property, in the annual expenditures and in the annual income, that we may regard the high school only in one light, that of other "big business" enterprises.

Everywhere the importance and necessity of providing secondary education to improve the civic, social, economic, and spiritual welfare are recognized as never before. It is difficult to find a community into which any of the effects of our modern development have penetrated where there is opposition to the high school as such. Since the famous Kalamazoo decision there has been yearly a lessening of the antagonism which was formerly shown by a considerable element in every town against publicly supported high schools.

Extension of High School Opportunities.—The effort American towns and villages have been making to give

every child an opportunity to attend a high school is one of the great achievements of the century. The hope, however, that all classes of pupils will in any measure make use of this opportunity and that society will receive large returns from their high schools is not now so striking. To increase the enrolment in schools of secondary grade from the industrial and wage-earning classes progressive communities are offering newer types of courses and curriculums, or setting up other types of schools.

Within the next few years high school education will cease to be a luxury—an intellectual equipment only—and will become a necessity because of its practical value. Michigan very recently passed the law that completion of an elementary school course should no longer exempt boys and girls from compulsory school regulations. Ohio and Indiana and other States imply a similar conception in their recent statutes. This, of course, means that larger numbers of pupils will enroll in the high schools of these States, and, as many will have no aptitude for book knowledge, the further development of the elective system and larger opportunities for practical training will result.

In common, then, with all other American institutions our public high school has grown tremendously within the last two or three decades. The fact, however, that it is a public enterprise has retarded the development of the proper standards of administration. That there is an imperative need for adequate business administration is more clearly seen if we consider the facts for public education as a whole.

Statistics for Public Schools.—In 1900 the number of public school teachers reached 423,062, and by 1909 the

total increased to 506,040. During the same period the number of public schoolhouses jumped from 248,279 to 257,851. The value of school property in 1900 was $550,531,217, while in 1909 it reached the enormous sum of $967,775,587. This means that to-day more money is invested in public school property than it cost to run the federal government in 1910.

Sources of public school revenue have kept pace with the development of school property. The following table gives the main facts in brief.[1]

	1900	1909
Permanent funds and rents	$ 9,152,274	$ 13,746,826
State taxes	37,281,256	63,247,354
Local taxes[1]	149,486,845	288,642,500
All sources	219,765,989	403,647,289

[1] An increase of about 90 per cent.

A little study of these figures shows us that the amount of the local tax has increased 90 per cent in nine years. This is all the more remarkable when we remember that, while the country's population increased 20 per cent and school population only 15 per cent, the income for schools increased 83 per cent.

Considering the cost of public schools, we find that the expense in 1900 was $214,964,618, and in 1909 $401,397,747—an increase of 86 per cent. In 1900 the cost per capita of population to meet this was $2.84, while by 1909 it had jumped to $4.45. The total expenditure per pupil for common school purposes in 1900

[1] Figures based on Report of Com. of Ed., 1911.

was $20.21, and in 1909 it was equal to $31.65, or an increase of 56 per cent. Accompanying this increase, however, was a steady falling off in the percentage of the total common school income devoted to salaries for teachers. In 1900, 64 per cent of the total income was for teachers' salaries, but in 1909 it decreased to 59.2—a decided drop and one that cannot be realized with any degree of satisfaction. There was a wide range also in the enrolment statistics throughout the country. In the larger cities the proportion of persons six to twenty years old attending school 1909–10 ranged from 51 per cent in Richmond to 69.8 per cent in Cambridge. The cities with 65 per cent and over are Boston, Cambridge, Denver, Los Angeles, New Haven, Oakland, and Worcester. Cities with a low percentage, 55 per cent and under, are Atlanta, Baltimore, Birmingham, Memphis, New Orleans, and Richmond.[1] The fact that cities of a small percentage of school attendance are found, almost entirely, in the South is largely, but not wholly, explained by the large negro population in southern cities.

One of the very interesting facts found in the report of the commissioner of education for the public schools is that there has been a decided decrease in the percentage of children five to eighteen, or the common school population in the past three decades. In 1880–90 the number of children five to eighteen increased 23 per cent; 1890–1900 the increase was 17 per cent, and 1900–10 the percentage of the increase dropped as low as 15 per cent, and that, too, in the face of the fact that our total population increased more than 21 per cent.

Important High School Statistics.—Turning now from the figures for the common schools as a whole to the

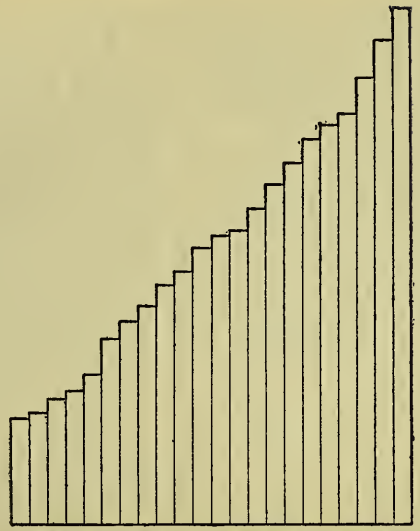
[1] Figures based on 13th census, U. S., 1910.

statistics showing the increase for the last twenty years in the number of high school buildings, teachers, and pupils as found in the reports of the commissioner of education, we see by the constant and rapid advance clearly the interest and faith of the American people in secondary education. Within the past decade the increase in the value of property used for high school purposes and for current expenditures has been marvellous. Never have any people shown such willingness to tax themselves for educational purposes as our people are showing to-day throughout the whole length and breadth of our land. Some conception of the magnitude of this most significant sociological fact may be gathered from the figures given in the following table based on the statistics found in the latest report of the commissioner of education.

YEAR	SCHOOLS	TEACHERS	STUDENTS
1889–90	2,526	9,120	202,963
1894–95	4,712	14,122	350,099
1899–00	6,005	20,372	519,251
1904–05	7,576	28,461	679,702
1909–10	10,213	41,667	915,061
1910–11	10,234	45,167	984,677

There were, then, 3,500 more high school teachers in 1911 than in the year ending June, 1910, and of the total number, 45,167, there were 20,152 men and 25,015 women. A clearer conception of all the facts relative to the increase in the importance of secondary education may be gained by studying the charts that immediately follow.[1]

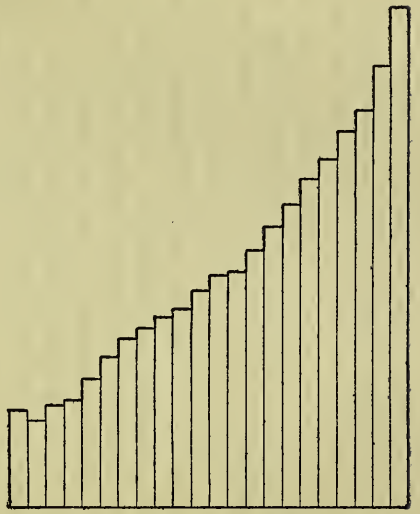
[1] The author wishes to acknowledge gratefully the assistance given by his pupil, Mr. Paul Kruger, in the construction of these charts.



HIGH SCHOOL ENROLLMENT
1889-90 — 1910-11

SCALE ▭ = 40000

CHART I



HIGH SCHOOL TEACHERS
1889 — 1911

SCALE ▭ = 2000

CHART II

"Scientific Management" of High Schools.—The public management of a material equipment worth approximately one billion dollars and the spending of a yearly budget of over four hundred millions, constitute one of the biggest enterprises in the realm of big business. As a rule, privately managed corporations are better handled than state or municipal affairs. Fault

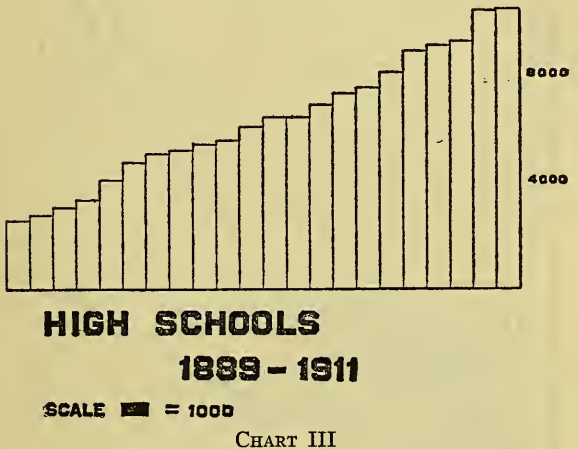


CHART III

can be found with our American citizens for their attitude toward inefficiency in federal, state, and municipal affairs. It is much below the standard set by the business world. In the willingness of men to pay taxes and not get adequate or clear information as to the sources of revenue, the amounts, and the expenditures we see another evidence of the indifference of the average American citizen toward affairs of government, provided that the government permits him to handle his private enterprises without much interference.

Business management of to-day is a scientific occu-

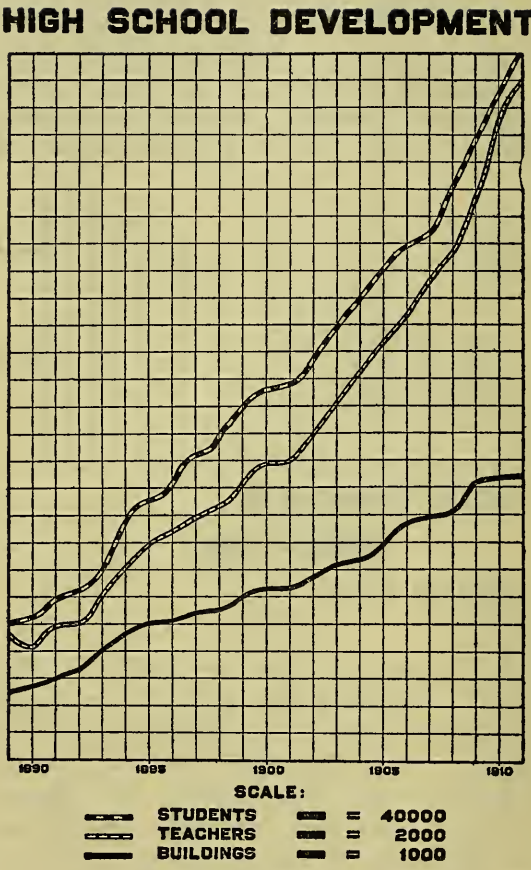

HIGH SCHOOL DEVELOPMENT
1890
1895
1900
1905
1910
SCALE:
STUDENTS = 40000
TEACHERS = 2000
BUILDINGS = 1000

Chart IV

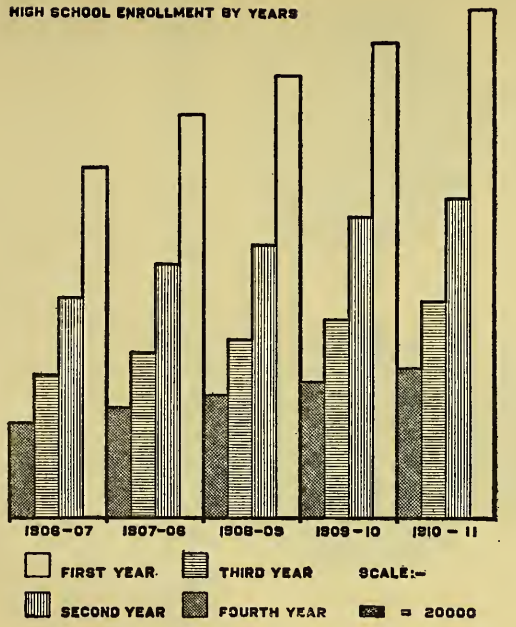


CHART V

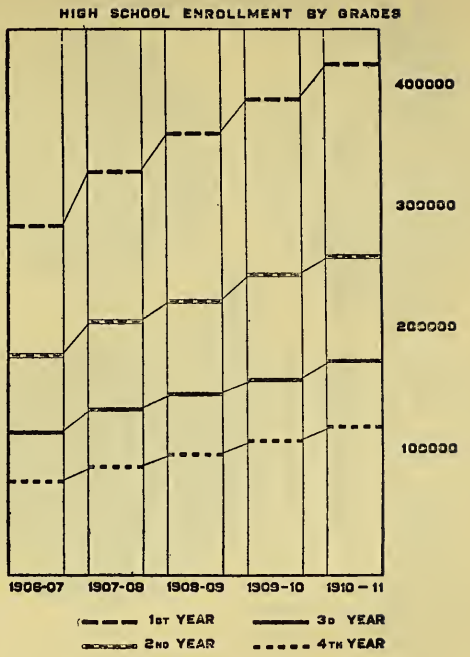


CHART VI

pation, and no longer is it possible for a man to succeed whose methods are out of date and inadequate. The progress in business accounting, cost fixing, and the

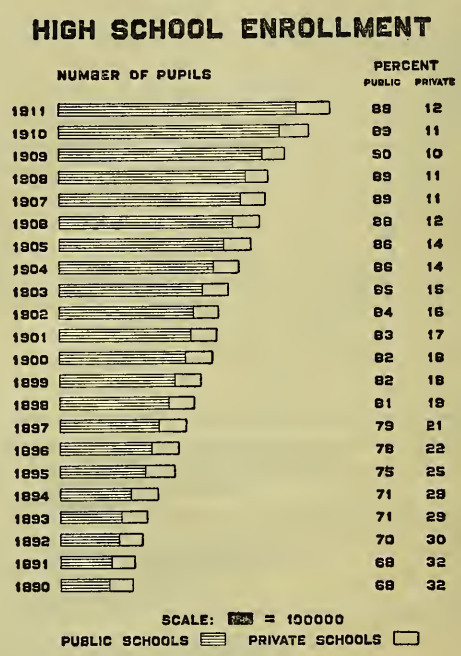


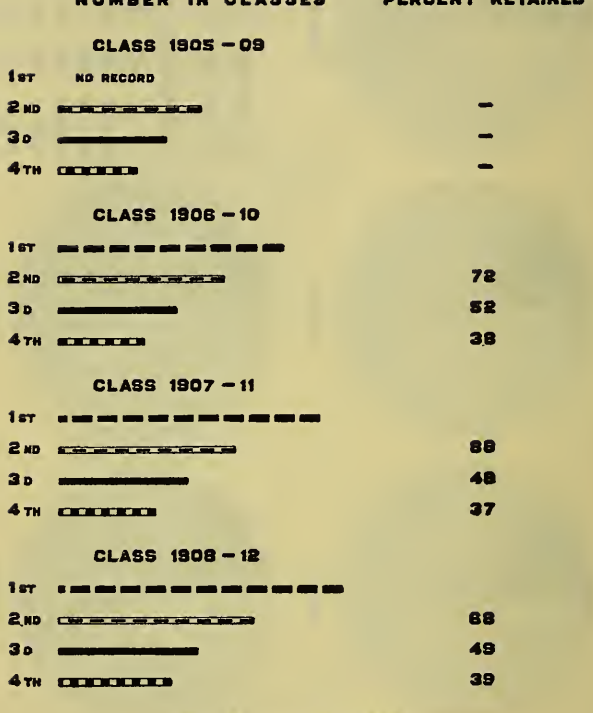
CHART VII

From 1890 to date there has been a steady increase in the per cent of high school enrolment found in the public high schools of the United States and consequently a falling off in the importance of the private high schools of the country.

elimination of waste, by the use of every possible means, is very gratifying to the student of administrative and financial problems. It serves more forcibly, however, to call attention to the vast amount yet to be done before we shall have begun to attain anything like the present

CHART VIII

This chart should be compared with Chart IX. While the per cent of total high school enrolment for any year from 1906–07 to 1911–12 found in the fourth year of high school is fairly constant, varying only from 11.7 to 13 per cent, it should be noted that the per cent retained until the fourth year, of any class enrolling four years previous, varies only from 37 to 39 per cent in the case of the classes 1906–10, 1907–11, and 1908–12. This proves conclusively that the high schools are to-day educating a much larger per cent of the total number enrolled than the figures in Chart VIII would lead one to believe. This also proves again the tremendous increase in high school enrolment each year.



MORTALITY IN HIGH SCHOOL

CHART IX

level of business efficiency in our educational and political institutions. Individual and social welfare alike demand the highest and best possible development in the handling of public institutions, particularly the schools.

Though there has been much improvement in school administration within the last few years looking toward a more effective organization of public school systems, the methods followed in most places would be disastrous if applied to private business enterprises. If we could get the frank opinion of capable, unbiassed business men we should no doubt be told that the school falls far below the standard of "big business" in administering its work. It is run on too haphazard a basis. It pays too little attention to developments and methods of the outside world. It deals with many situations in an artificial manner. It employs incompetent clerks, makes long and unwieldy reports, fails to give an accounting to the people that they can understand, etc. Whereas, everywhere in the realm of private enterprise the importance of and necessity for vital information and accurate statistics in regard to each little branch of the business have been insisted upon.

Because our secondary schools have developed so that we can think of them only in the aggregate as of other "big business" enterprises, it is imperative that business principles of management and administration, tests for measuring the quality of the product and teaching efficiency be worked out by schoolmen. If this is not done there will be developed in this country private concerns for this new field of public service. If tradition remains so strong that the conservative office superintendent and high school principal will not set about ac-

complishing these results, it is hoped that private concerns will be called in to make surveys and check up conditions; and if in the process some of the old regiment, pried loose from their positions, later pose as martyrs, let us waste less sympathy on them than we do on the inefficient clerk who has been supplanted by the adding-machine. The secondary schools must be standardized, and in doing so the lame, the halt, and the blind must be pensioned off or otherwise disposed of. It is in the nature of a business and social crime for any city to maintain on its payrolls teachers, principals, or superintendents who are not thoroughly qualified to discharge such duties of their positions just because of their political or other affiliations.

The Unusual Difficulty.—The problem of the business management of the high schools is a very difficult one. The opportunity is there to call forth the highest abilities of the most capable and thoroughly trained men. The business manager must not only know business principles, but he should be well informed in sociology, political science, economics, and commercial law. He should have in his employ trained men, who, under his general supervision, organize and run the affairs of the school board in the same efficient manner that the affairs of a large corporation are conducted. The salaries here, for men of insight and demonstrated business ability, should be such as to compete with those offered in the great industrial enterprises.

Movements in the Right Direction.—Already, in some of the larger cities, experts in business affairs are employed to handle that side of the work. This business manager is the executive officer of the school board in all business transactions. The dates for the estab-

lishment of this officer in American cities are as follows: Cleveland, 1892; Indianapolis, 1900; Boston, 1906; Cincinnati, 1908; Louisville, Oakland, Cal., 1910; Chicago, 1911; Rochester, N. Y., 1912. In 1905 Houston appointed a business representative and in 1909 Minneapolis created the office of executive agent. The following rules and regulations outline the work in the latter city:

The executive agent, as provided in section 11, shall have direct supervision over the school properties and the maintenance thereof. He shall generally represent the board in all negotiations relating to the construction, reconstruction, repair, and maintenance of school properties. He shall supervise the purchase, receipt, and distribution of all supplies, books, and materials, as authorized by the board. All requisitions for the delivery of supplies shall be approved by him.

He shall have authority to engage and discharge such employees as are necessary to the conduct of the activities expressed herein and shall report thereon to the committee on buildings and supplies for the final approval of the board.

He shall, prior to the first regular meeting of the board in June of each year, prepare a list of janitors and other employees for the various schools and such list shall have attached thereto the salary proposed to be paid each person therein shown. Such list, when approved over the signature of the executive agent, shall be delivered by him to the committee on buildings and supplies for submission to the board.

He shall submit to the board monthly a report considering in appropriate detail information relating to the construction, reconstruction, repair, and distribution of school supplies, with such suggestions as may be appropriate thereto.

He shall attend all meetings of the board and, when requested, the meetings of standing committees.

He shall devote his entire time to the interests of the board, and maintain such regular hours as may be prescribed by the board, at its office.

He shall give a bond for the faithful performance of his duties, in such sum as the board may determine.[1]

[1] Report Commissioner of Education, 1911, p. 120.

January 1, 1913, the board of education of Rochester, N. Y., authorized a permanent bureau of school efficiency. The functions of the efficiency bureau were outlined as follows:

1. Receiving and keeping on file all reports of enrolment, attendance, and progress of children in the schools.
2. Analyzing reports received.
3. Presenting salient features to supervising officers.
4. Reporting situations to individual schools.
5. Measuring the efficiency of local educational work with that of other cities.

The files of the bureau contain the following information:

1. For each school grade and special class:
   a. Enrolment from September to June.
   b. Month end register.
   c. Attendance.
2. Elimination from school by permanent card record—causes, grades, ages, months, and schools are recorded.
3. Progress through school for each school and grade.
4. Contributions of teachers and principals who have visited schools elsewhere.
5. Replies to questionnaires and all other inquiries about Rochester schools since 1912.
6. Superintendents' reports from other cities, state and federal educational bulletins, and other educational periodicals.
7. Newspaper clippings on educational matters.
8. Results of researches and surveys.
9. Blank forms of other cities.
10. Inventory records.
11. Per capita cost of each school, department, kind of educational work, etc.
12. Special file of net enrolment from January to December for city appropriation basis.

The following is the list of the office force: one director, one assistant superintendent, two stenographers, and two clerks.

The need for the gathering of data showing the actual conditions in the high schools is obvious. If secondary education is to be scientifically managed, and if business principles are to be established to measure its efficiency, facts must be collected and used as a basis for this administration. Mere personal bias and unsupported opinion must be eliminated from the business manager's office.

Typical Problems.—Among the problems upon which data must be gathered are the following: First, per capita cost per high school and per elementary pupil; second, per capita cost for each course of study in the high school; third, per capita cost for each year in the high school; fourth, per capita cost for each fixed four-year curriculum in the high school; fifth, average number of pupils per class for most efficient work; sixth, maximum number of recitations that a teacher should have per day and per week; seventh, maximum number of recitations that a pupil may carry per day and per week in each year of his career; eighth, effects, educational and physical, upon the pupil and the school in limiting the amount of work.

Superintendent Spaulding of Newton.—We need more studies and reports of high school conditions, budgets, etc., similar to that one recently issued by Superintendent Spaulding, of Newton, Mass. Superintendent Spaulding has shown graphically the equivalent educational values attached to the different high school studies as measured by the purchasing power of a dollar expended for class instruction. He adds: "I greatly doubt that

we educational administrators show any greater wisdom than the average housewife in the disposition of our always limited budgets. Unquestionably the first step toward improvement both for the housewife and for the school administrator is to secure definite, detailed, and significant knowledge of the actual disposition of the budget." [1]

Again the report shows the apportionment of every dollar expended for instruction:

> Comparison of the costs of the same unit under different conditions is perhaps the best starting-point for a campaign to reduce unit cost or to improve the quality of units of service. To be of any practical value such comparisons must be made of costs arising under conditions that can be thoroughly studied. Of what earthly use are our interminable comparisons of teachers' salaries and annual expenditures per pupil from one end of the country to the other, when we know nothing, when we attempt to find out nothing, when it might be practically impossible if we tried to get adequate knowledge concerning the quality and quantity of teaching service rendered for which varying salaries are paid, and the amount and character of instruction given on which per pupil costs are based?
>
> Every school system presents within itself abundant opportunity for the comparison of unit costs; the conditions under which these costs arise are at hand, subject to any kind and degree of study that may be necessary.[1]

After graphically showing the cost per one pupil recitation in the Newton secondary schools, Superintendent Spaulding raises the pertinent query: "Why is a pupil recitation in English costing 7.2 cents in the vocational school, while it only costs 5 cents in the technical school? Is the vocational English 44 per cent superior to the 'technical' English or 44 per cent more

[1] Report Newton School Committee, 1912, p. 100.

difficult to secure? Why are we paying 80 per cent more in the vocational than in the technical school for the same unit of instruction in mathematics? Why does a pupil recitation in science cost from 55 to 67 per cent more in the Newton high school than in either of the other two? All the conditions under which these varying costs arise are at hand. By studying them we can answer these and scores of other similar questions. More than that, so far as the conditions are within our control, we can make changes which will vary costs and quality of service to the end that we may secure a maximum service at a minimum of cost in every school and in every subject." [1]

Because the people of any given community in relation to their high school system are in very much the same position as the stockholders or owners in a great corporation, the directors of which should be willing to pay large and increasing dividends, the following statement found in the annual report of the Newton school committee for 1912, on page 32, is very significant: "If you want a detailed and intelligible analysis of every expenditure of the past year; if you want all the principal items of expenditure compared with similar items of other years, especially of the year immediately preceding the last; if you want to know how expenditures for the principal items are running for the present time; if you want adequate reasons for every expenditure; if you want full explanations for all increases and decreases in expenditures for various items; in short if you want a presentation of the actual administration of the Newton educational policy set forth, just as fully, and clearly, as the policy itself has been outlined and

[1] Report Newton School Committee, 1912, p. 103.

explained;—you will find all these things in the following pages."

If other school committees and superintendents would make similar reports the practice of school administration would improve by strides. With many such studies available the student of educational affairs would be in a position to make fair and logical comparisons between schools and school systems.

There must be the same development in the establishment of unit costs in school affairs as there is now in the business and commercial world. Per capita cost for each subject in the high school, as, for example, Latin I, Algebra II, Chemistry II, Manual Training VI, should be shown for each school. Any striking increase or decrease should be commented on and the tables containing such costs should be cumulative. Again, unit costs should be established for first-year work, second-year work, etc., per organized curriculum, as, for example, in high schools offering several curriculums (the Classical, the Latin, the Latin Scientific, the Modern Language, the English, and the Commercial) the cost per student per year in each year in his career should be worked out. In curriculums where the work given the girls differs largely from that given the boys these units should be carried further and should show the cost for each sex, as, for example, manual-training cost for boys compared with the domestic-science cost for girls. Wherever possible, standards of equipment cost should be established so that in any given city enough, but not too much, money is invested in school equipment.

Methods of Obtaining Per Capitas.—The methods of obtaining per capita costs (the items to be included) differ; therefore there is grave danger in offhand com-

parisons. Extra items as night schools, vacation schools, playgrounds, etc., come in to increase the cost of elementary education in some cities. Length of school terms, size of classes, studies offered, and units of measurement all have to be considered in making conclusions. In the determination of costs, then, methods must be uniform everywhere or no comparisons are possible. Analysis and classification of expenditures must be carried under same ledger headings. There should be two main divisions, too, in the expenditures: those for educational administration and those for the physical administration.

Legitimate Variations in Per Capitas.—Some variation in per capita costs in our secondary schools is to be expected, even in cities of relatively the same size, due to natural, economic, and social conditions. The slightest comparative survey, however, of the available data concerning per capita expenditures reveals variations that are not only startling but surely more than should be allowed to exist. More investigation in this field is needed for the purpose of getting data for a closer relation between theory and practice.

For the same reason the great range in variation in the matter of the ratio of secondary expenditures per pupil to elementary cannot be justified. In bulletin No. 5 of the United States Bureau of Education for 1912 Doctor Harlan Updegraff sets forth the results of a careful study of the school expenses of 103 out of the 184 cities in the United States having a population of 30,000 or over. Referring to table 15, page 37, the author states:

It may be seen (1) that there is a wide variation in the relative average cost of elementary and high schools, (2) that no

territorial lines or division of cities by population can be drawn in making the differentiation between them, each section of the country and one State, Pennsylvania, being represented in almost every column. The extreme variation in all the cities included is 2.71. The extreme variations shown in the tables indicate that proper balances are not being maintained in the school expenditures of some cities. More money in some cases should be spent upon the elementary schools; in others less money should be spent upon the high schools. The retardation and elimination statistics of such cities as have extreme ratios should be carefully studied in this connection. For instance, Baltimore, which has just been shown spends too little on its elementary schools rather than too much on its high schools, has a high percentage of retardation and elimination. More money is needed in that city for elementary schools, both to maintain its present curriculum and to widen the scope of those schools, although the expenses of the high school should not be diminished. In some cities it would be a far better distribution of public funds to take away from high schools having high average cost, and high percentage of funds devoted to them, and to add the same to the broadening of courses in the elementary schools in order to meet the needs of those who are backward or who are losing interest in the present curriculum. This is true especially if the city has high percentage of retardation and elimination.

The question arises as to what is the range of proper ratio between average costs of elementary and high schools? Taken all in all the best answer for all cities is the ratio should lie between 1.80 and 2.60—a range of .80—with 2.16 as the best representative amount. The two former figures are limits of the middle 50 per cent of the entire list of cities, and any variation below and above these amounts should have reasonable justification.[1]

Range of Per Capitas.—The figures given by Updegraff in table 30 show that the per capita cost, based on enrolment, of instruction, operation, and maintenance of

[1] Bulletin, 1912; No. 5 U. S. Bureau of Education.

PER CAPITA COSTS

SECONDARY EDUCATION

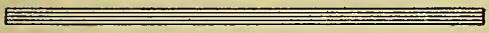
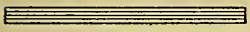
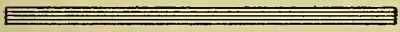
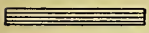
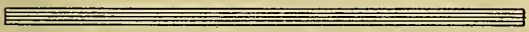
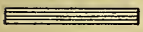
POP. OVER 300 000	COST
ST. LOUIS MO.	
	$ 89.20
BUFFALO N.Y.	
	45.50
POP. 100 000 — 300 000	
SCRANTON PA.	
	73.30
MEMPHIS TENN.	
	25.89
POP. 50 000 — 100 000	
HOBOKEN N. J.	
	97.55
WILKES BARRE PA.	
	25.47
POP. 30 000 — 50 000	
HAVERHILL MASS.	
	26.12
KNOXVILLE TENN.	
	11.12

CHART X

secondary schools in cities of 300,000 or over in 1910 ranged from $45.50 in Buffalo to $89.20 in St. Louis; in cities of 100,000–300,000 from $25.89 in Memphis to $73.30 in Scranton, Pa.; in cities of 50,000–100,000 from $25.47 in Wilkes-Barre to $97.55 in Hoboken, N. J.; while in cities of 30,000–50,000 the range of difference was from $11.12 in Knoxville, Tenn., to $26.12 in Haverhill, Mass. From the above we can see that the range of difference for all cities 30,000 and over in population is from $11.12 in Knoxville to $97.55 in Hoboken, N. J. Chart X gives a graphical illustration of the situation.

From the figures in table 32 of Updegraff's report, showing the average annual cost per pupil, based on enrolment, of instruction, operation, and maintenance of elementary schools, including kindergartens, and of secondary schools and the relation of these costs to each other, we find that in cities having a population of 300,000 or over in 1910 the range of difference in cost per pupil—ratio of elementary to secondary schools is from $1.75 in Minneapolis to $3.90 in Baltimore; in cities having a population of 100,000–300,000 the range was from $1.66 in Paterson, N. J., to $3.15 in Scranton, Pa.; in cities of 50,000–100,000 from $1.33 in Wilkes-Barre to $4.04 in Passaic, N. J.; and in cities of 30,000–50,000 from $1.41 in Topeka, Kan., to $3.50 in Pueblo, Colo. Chart XI gives a clear graphical illustration of the above.

Interpretation of a Given Per Capita.—Aside from the general civic problems growing out of such figures, it will be seen at once that many misconceptions concerning expenditures per pupil for educational purposes could easily arise. The real test of the willingness of any city

to do its duty in the educational support of its children in any type of school may be measured more accurately by the per capita cost per adult member of the city's population than by the expenditure per capita of the school population.

Per Capita for Elementary and Secondary Pupils Compared.—Another of the questions that will require careful co-operative investigation and study on the part of the business manager and his staff, the superintendent of schools, and the school board is that of deciding what proportion of the school revenue should be devoted to the elementary grades and what proportion to secondary instruction. The classes known as the grades form, perhaps, the most important part of the entire school system. Therefore it is essential that in spending the budget the cost of high school education should not be increased to the detriment of the elementary school development. What proportion of the budget should be expended in each division of the school organization is an important and fundamental question in the business administration. The allotment of the proper amount for expenditure for each grade of work should be made, then, only after careful study. In cases where this apportionment seems to fall below the amount required for any given item, increased appropriations for the support of the schools must be asked for, based upon this critical analysis of costs and proposed expenditures. The whole system should be articulated and the superintendent should work directly with the business manager in bringing about increased appropriations for the schools. In this connection the following, from an address by Superintendent Holland at St. Louis in 1912, is particularly interesting:

RATIO OF EXPENDITURES

(PER CAPITA)

SECONDARY TO ELEMENTARY

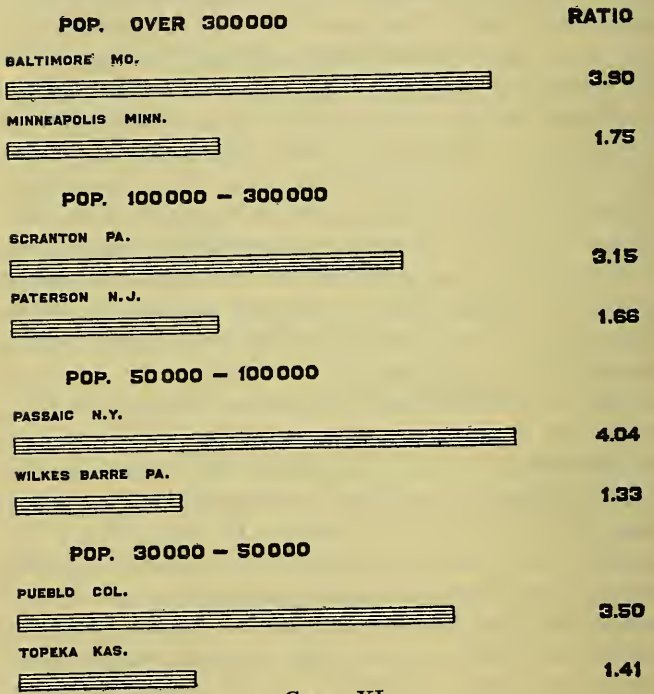


CHART XI

So far as I have been able to learn there is no school system in this country that, to-day, is spending too much money on its graded schools, but it is not difficult to give the names of several large cities that are spending entirely too large amounts on their secondary schools.

Unfortunately the more intelligent forces of a community do not wait for an analysis of school expenditures to make known their wishes; they are especially insistent in their demand that the high schools be properly cared for. Generally speaking only a small group of these same individuals will visit a ward or graded school and demand that more money and effort be expended upon the younger children. As a consequence the greatest disproportion in expenditure can be found among those cities where expert educational leadership has been ignored, and where disproportionate expenditures follow the wishes of a small, but powerful, group of citizens who do not understand that the granting of their demands by the school authorities will entail hardship upon hundreds of teachers in the grades, lower the efficiency of the whole public school system, and will be the direct cause of increasing the school mortality at an alarming rate.

The expenditures in the city of Louisville for secondary education have been and are still out of all proportion to what has been spent on the elementary schools in that city.

Superintendent Holland gives the details in establishing the truth of the foregoing statement as follows:

Louisville is a city of slightly less than one-quarter of a million inhabitants and yet a year ago it was attempting to maintain seven separate high schools. Three of these schools were for girls, two for boys, one—the commercial high school—for both boys and girls, and a colored high school for both boys and girls. When we consider that the city of St. Louis with a population of 687,000 inhabitants—three times as large as Louisville—is to-day maintaining but five secondary schools, we can understand that, relatively speaking, Louisville has been neglecting her elementary schools in which 90 per cent of the entire school enrolment is to be found.[1]

[1] *Proc. N. E. A.*, 1912; p. 468.

In a recent investigation by the board of education of Louisville it was found that in comparing that city with Indianapolis, cities of the same size, the enrolment in the two Indianapolis high schools was in excess of 3,600, while in the seven high schools of Louisville there were 2,700 pupils or 900 less. Further, the cost per pupil based on enrolment was $58.77 in Indianapolis compared with $76.76 in Louisville. Again the board learned that Indianapolis spent 17.7 per cent of total revenue on the high school, while Louisville spent 27.3 per cent. Also it discovered that Indianapolis spent $34 per child enrolled in elementary grades, compared with $23.32 by Louisville. This difference between these two cities was in excess of $250,000 or approximately $450 for every graded schoolroom in Louisville.

Since this investigation Superintendent Holland has this to say about the conditions:

> Even yet the expenditure of 23 or 24 per cent of the school revenue on the high schools of Louisville is abnormally high. This disproportion in expenditure for elementary and secondary education in Louisville is probably no greater than it is in many other cities of this country.[1]

One of the fundamental questions the business manager and superintendent must keep in mind, then, in the determination of the distribution of the school budget is: Are the school expenses distributed approximately as in other cities and are the items in the budget much higher or lower in cost than the corresponding items in other cities in the same general class? Referring again to Superintendent Spaulding's report, we find that in Newton 37 per cent of the total expenditures were for the high schools. This is considerably higher for Newton than

[1] *Proc. N. E. A.*, 1912; p. 469.

many of the Massachusetts towns, but the explanation lies in the fact that 25 per cent of the pupils in Newton are in the high schools, while in the towns around Newton the per cent is but 15 per cent. Superintendent Spaulding shows that the high school enrolment increased at a greater per cent than did the high school expenditures.

The per capita costs for other cities in the metropolitan district as given in Superintendent Spaulding's report are as follows:

	SECONDARY SCHOOLS	ELEMENTARY SCHOOLS
CITY		
Boston	$71.17	$42.49
Cambridge	62.78	32.57
Lynn	49.34	30.74
Springfield	76.49	41.38
Somerville	44.30	31.06
Malden	59.56	31.54
Everett	61.11	29.29
Quincy	46.30	27.35
Chelsea	62.25	27.04
Waltham	49.44	41.14
Medford	46.68	32.13
Beverley	50.13	38.82
Melrose	43.03	36.34
TOWN		
Brookline	$83.42	$61.89
Arlington	50.53	32.65
Milton	102.83	58.58
Belmont	62.01	31.56
Wellesley	71.82	51.66
Weston	105.85	67.94
Winchester	56.15	38.38
Watertown	61.51	34.96
Totals, towns only	71.80	46.90[1]

[1] Report Newton School Committee, p. 116.

Another important thing to bear in mind is the proportion the secondary school budget is to the total budget of the city and the per capita cost per citizen for the secondary schools maintained in any town—both the total cost and cost for each type of high school. Some very fruitful comparisons might be shown graphically, as, for example, the cost of high schools compared with other departments of city expenditure, such as parks, board of public works, fire department, etc. The business manager and school superintendent will do well, therefore, to let the people know exactly the educational situation in the community. To refer again to Superintendent Spaulding's last annual report, we find on pages 117–118 the following:

What Valuation Do We Place on Education? The final answer to our efforts to determine how much and what proportion of our revenues we can afford to spend on education will not be found in rough comparisons of expenditures here and in other places, in which we take little account of the local conditions and the educational activities. The general question that we have to decide is this: Is it better, do we prefer to pay the cost—made as low as possible by economical and efficient management—of carrying out our school policy; or is it better to reduce the quantity, or quality, or both quantity and quality, of our educational activities, in order that we may reduce the cost?

This general question resolves itself into such concrete questions as these: Shall we pay $67 to $70 annually per pupil to afford 700 boys and girls a commercial or technical education, or shall we save our $67 to $70 and let those 700 boys and girls go uneducated? Shall we spend $65 to $70 per pupil each year to fit 800 boys and girls for college or other higher schools, or to give them a general academic education; or shall we save our $65 to $70 and let those 800 boys and girls either go uneducated or seek their education elsewhere than in our public schools? Shall we spend $140 each per year—of which the State will repay us one-half—to teach 300 boys and girls trades and skilled

occupations; or shall we save our half of $140 and let these 300 boys and girls make shift as best they may as unskilled workers? Shall we spend $40 per pupil, or a little more, and keep our elementary school classes of such size that teachers can do efficient work, or shall we save a few dollars per pupil by enlarging these classes until we seriously impair the efficiency of their work? Shall we continue to spend $30 to $32 per pupil for kindergarten training, or shall we abolish this part of the school system and save the cost of it? There are scores of similar questions which might be asked, but these are typical and perfectly fair; because if we are to reduce our school expenditures we shall have to do it through our answers to such questions as these.

The Newton School Policy Cannot Be "satisfied."

But where is the end? It is impossible to "satisfy" the demands of the schools, it has been charged. The charge is justified; but so far from being a reproach, it should be regarded as high praise of the school policy and of the spirit of its administration. Satisfaction means stagnation. When any policy or when the administrators of any policy become satisfied, it is high time for a change, for no further progress is to be expected. The policy of the Newton schools does not admit of satisfaction so long as any educable boy or girl of the community is growing up without education, so long as the education provided for any boy or girl is susceptible of improvement.

"The business management of a system of schools is to be judged by the adequacy of the system of accounting and of reporting which is used, just to the degree that such records are a measure of business efficiency in other lines of human endeavor. In so far as we have commonly accepted standards for school buildings, one may judge of the efficiency of the school plant. Efficiency may further be determined by the degree to which the business management has succeeded in standardizing supplies and equipment to the end that waste is eliminated. It cannot be too strongly urged that neither expenditure per unit of population nor expenditure per pupil measures the efficiency of a school system. The question is always not the amount spent, but the return secured for the money expended."[1]

[1] Bulletin, 1913; No. 13, U. S. Bureau of Ed., p. 5.

Financial Reporting.—A common weak point in the business management of most school systems is that nearly all of the financial reports give too many details and too little real information. This may be because, to prevent suspicion of corruption, all items, no matter how trivial, are listed. This method, however, has little accounting value for the student of accounts.

Financial statements do not have to contain all classes of entries found on the books. Both the educational policy and the business management would be more efficiently worked out under a somewhat different plan of organization than now prevails. The development of standards in business administration will be made possible when we have more adequate reporting in this field.

Qualifications of Administrators.—At the present time there is a particular need for higher qualifications for those who seek to enter the important professions of superintendent, supervisor, or principal. Gradually the standards of qualifications have been raised for the teachers, but there has been no corresponding increase in those set for the higher and more important positions. It is not hard to find places where men wholly incompetent for the work they are elected to do have not only been put into office but continued there. Examples are not rare where high school principals whose qualifications for that position were not adequate have been elevated to the position of superintendent of schools, and who pose before the people as, and accept the title of, professor. It means nothing, however, as every teacher of track athletics or manual training is given the same title in small communities. If the same standards of efficiency are to be applied to school administrators as

are applied elsewhere, it will mean that when a man has ceased to be efficient he must give place to another. A further increase in the efficiency of the school administration will come as the result of *functional management.* The effort should be made to segregate the important educational functions now being performed by the school superintendent, and then to arrange the scheme of management so that he will have an able assistant and coworker to handle the business and financial side of the school. The present situation of the school superintendent with his many and varied duties is the first cause of the inefficiency resulting.

Professional Standard for High School Teachers.— Again, if the high schools of this country are to have developed a standard of work and a method of organization and administration which will be in any way comparable to those found in the business world, there must be secured, before this result can be brought about, a larger number of better teachers who believe in teaching as a profession and who have a code of professional ethics of as high an order as those of other professions. The teachers of our high schools must be better prepared before being permitted to enter upon the work of instructing the pupils at this most important stage in their development. The teachers, even in our city high schools, do not spend as much time in preparation for their work as the members of other professions do. Nor has teaching been made a profession with as definite and adequate standards, set by the profession itself, and by law, for entrance to it, as is the case with the professions of medicine, law, and dentistry. Before we can hope to secure such standards we must improve the conditions for work so that we may attract the best possi-

ble teachers. Thorndike[1] shows the training of high school teachers to be as follows: "Of a hundred men, ten have had less than four years beyond the elementary school; forty-five have had from four to eight years; thirty have had eight years; and fifteen have had nine years or more. Nearly three fifths have had six, seven, or eight years. Seven per cent had from two to four years of education beyond the elementary schools, and about sixteen or seventeen per cent had from four to six years."

Need of Men Teachers.—In 1900 the number of public school teachers reached 423,062, with approximately 30 men in each 100 teachers. In 1909 there were 506,040 teachers, but the number of men dropped to approximately 21 per 100. This relative elimination of men from the public schools has been going on steadily and rapidly since 1880. There is grave danger in this elimination of men from the profession, throwing, as it does, the education of our boys on the shoulders of women, and immature women often at that. For salaries like those offered to men in the majority of our American high schools, it is clearly impossible to obtain the services of men of good native ability, sufficient scholarship, training, and experience to enable them to do satisfactory work. Teachers are expected to give their entire time to school work, and many boards have rules which forbid the teachers engaging in any other line of remunerative work during the hours the school is not in session. There must, therefore, be an increase in the pay offered men if we would check their gradual elimination from the teaching ranks.

Centralization Tendency.—With the centralization of power and the establishment of small boards of educa-

[1] "Education," p. 255.

tion the tendency has been gradually to lessen the baneful influences of politics on the school system. One of the chief problems of the American school superintendent is first to secure a competent force of teachers and then so to organize them that their continued professional growth is assured. Both of these things are impossible in the city that is suffering from political interference. The teacher, principal, or supervisor who is judged in his or her work by other than educational standards, or retained in office for any other reason than demonstrated efficiency, is preventing the building up of a spirit that will attract teachers to the city because of the opportunities for professional service and secure tenure. *Freedom from politics must then be ranked first* in the list of things that will result in improved conditions for the teacher in his chosen field of work.

Professional Growth.—To-day more and more emphasis is being placed upon the necessity for the experienced teacher to increase her intellectual development by further study and to restore her health by travel and recreation, so that she will continue to grow and thus to meet the new and more complex conditions that are found each year in every branch of high school work. To bring about this result it is necessary for teachers, principals, and supervisors to be granted leaves of absence for study, or travel, or both.[1] Many cities are considering the plan of granting each teacher one year in seven on full or part pay, with or without a written agreement on the part of the teacher to return to the city granting the leave. The more progressive cities do not exact such an agreement. Teachers are not local in their influence,

[1] Spokane.

and the greater the mobility of the profession the greater are the chances for the development of the profession as such. It is too narrow a policy to compel teachers to forego larger fields of work made possible by their added development and to return simply because they have been recipients of a leave of absence with pay. A better policy would be to grant the leave as a reward for the previous seven years' faithful and satisfactory service rather than as the first payment, in advance, for services to be rendered at some future period.

Teachers' Pension Systems.—In the past few years there has been considerable advance made in the development of pension systems for public school teachers. Several States, Virginia, Maryland, Rhode Island, Wisconsin, New Jersey, and New York, have enacted legislation looking toward a State policy of pensions for the public school teacher, and still other States have authorized the larger cities to inaugurate this necessary reform. "At the present day the consideration of pensions is being urged most strongly both from the standpoint of social justice and from the standpoint of increased efficiency of commercial and industrial organizations. The tendency is to enter into such plans upon insufficient data, and to set up systems which can only invite disaster and disappointment. Before any State approves the system of pensions for its teachers the data for a complete study of the problem should be gathered and the best possible advice secured. The actuarial point of view is not the only point of view to be considered in the establishment of a pension system, but it is an indispensable point of view. Those concerned in these problems cannot fail to find in the experiences of the pension system of New South Wales, of the New Jersey teachers' sys-

tem, and other experiments information of the most direct and practical significance." [1]

Wyoming, Connecticut, Iowa, Maine, Michigan, Washington, and Vermont, and the District of Columbia have all had bills recently looking toward the establishment of pension systems. Unfortunately, many States are not only inactive in pushing this matter so long left unprovided for by State enactments, but they have prevented in many cases large cities within their borders from doing so on their own initiative and resources. Two States, Pennsylvania and New Hampshire, are unable, without amending their State constitutions, to enact any legislation of this character. Georgia, Indiana, and Michigan have very recently failed to have the proposed pension bills passed by their State legislatures. Chicago, New York, Brooklyn, Boston, and Detroit all have pension systems. Cities of the first class in Kansas may establish such a system. Philadelphia and San Francisco also have a sort of retirement fund but not comparable to the above.

The obligation to care for an old teacher is one of the fundamental obligations of a city or State. It is a matter of our relations to others in human society; and while the development of this sense of duty on the part of society is slow, it is coming, and even now we can see beginnings of some promise. It will come more easily and be of more value when it is brought about by the growth in the teaching ranks of a real professional spirit and by the development of more scholarly standards.

"Pensions are justified upon practically two grounds; first, those of a large social justice; second, as a necessary

[1] Seventh Annual Report, Carnegie Foundation for the Advancement of Teaching, New York, p. 23.

condition to an efficient public school system." On page 77 of the Seventh Annual Report of the Carnegie Foundation the following question is raised and answered:

> Will a State legislature and a State governor administer justly a matter in which the general government and the chief executive have been so weak? In answer to this it may be said that a pension system in which the employee contributes does not present the same opportunity for political exploitation that the Civil War pensions have presented. The man who believes in the future of his country and democratic progress will be slow to admit that either Congress or the State governments will be found permanently incapable of carrying out so simple an obligation. If our democracy cannot learn from such an experience as that of the Civil War pensions, it is helpless to solve the problems that confront it on every hand. In any event, the argument that our government is not honest enough to conduct a justly planned relief system for its employees is a weak reason for inaugurating an unsatisfactory system.
>
> One of the great weaknesses of our public school system to-day lies in the fact that only a small number of men can be induced to undertake permanent careers in it. Before we can hope for the best results in education, we must make a career for an ambitious man possible in the public schools. To do this, dignity and security must be given to the teacher's calling, and probably no one step could be taken which would be more influential in inducing able men and women to adopt the profession of teacher in the public schools than to attach to that vocation the security which a pension brings.[1]

Cost of Living.—With the continued and rapid rise in the cost of living it has become more and more difficult for the teachers, particularly those who have others dependent upon them, to make adequate provisions for old age. Therefore it is becoming imperative that some method be devised to pension them.

[1] Seventh Annual Report, Carnegie Foundation, p. 70.

Freedom from Political Influence.—Before a city will receive the full return that each teacher is capable of giving it must offer inducements to its teachers for efficient and professional service of a higher and higher order each year. Wherever it is generally understood that "ability" and "pull" are required for promotion, or "pull" alone, the rank and file of teachers soon become convinced that they have no great chance for advancement and allow their work, therefore, to become a lifeless matter of routine. The great impulse due to the inspiration born of hope for advancement is lacking in such a system. The necessity in this connection of some adequate scheme for the measurement of teachers' efficiency is becoming a serious problem for the business manager. Many cities are losing immeasurably through this lack of a standard which will make it possible to promote on the "efficiency" basis and on that alone. The selection, promotion, and retirement of teachers, principals, and supervisors must, then, be refined along these most liberal and progressive lines.

Larger salaries will also have to be paid, and that immediately, if we are to maintain even the present unsatisfactory standard of teaching efficiency in our secondary schools. The salary paid a teacher may not be a just return for the services rendered, and it may not represent the value of a teacher to the community, but it does represent only too well the small amount the city is obliged to pay because the teacher has not the keenness of the trained business man or woman in looking out for his or her own interests. As one result of the writer's study of the problem of increased compensation for high school teachers, he is convinced that no material benefit will be obtained until there is an

increase in the teacher's efficiency with a correspondingly larger accomplishment in valuable returns to the community.

Thorndike gives the facts for the salaries of teachers in public high schools as follows: "The median salary for the men is $900; that is, of the men engaged in public school work there are as many who receive less than $900 as there are receiving more than $900. Of a hundred such men five receive less than $500; fifty-one receive from $500 up to $1,000; twenty-seven from $1,000 up to $1,500; ten from $1,500 up to $2,000; and seven from $2,000 up. Over one half of them receive from $600 to $1,000 inclusive. For the women the median salary is $650. Of a hundred women twenty-two receive less than $500; fifty-nine from $500 to $1,000; fourteen from $1,000 to $1,500; and five, $1,500 or over."[1]

The United States Bureau of Labor found that the wholesale prices in 1911 were 44.1 per cent higher than in 1897. Measured by this standard, a salary of a thousand dollars would have shrunk nearly 50 per cent by 1911. In June, 1912, retail food prices were 61.7 per cent higher than the average for 1896.

Sound Accounting the Remedy.—Every city school system needs more adequate accounting and reporting, however simple these may be. Sound school administration and educational theories can rest only upon sound financial foundations. Competent accounting and publicity will soon put an end to unsound educational practices. The information that the public desires from the financial agents of the school organization is merely a simple, honest, and intelligible statement of the actual status of the school's affairs. In educating the public so

[1] E. L. Thorndike, "Education," p. 250.

that they will support the school system in its now rapid development, due to the ever enlarging of the field of its activities, it is essential to emphasize the fact that a low tax rate is only one of many advantages that a town may offer to prospective citizens, and every effort should be made to show the economic value of providing liberally for the schools. Aside from a moderate tax rate, other points of attractiveness should be pointed out as means of increasing the population, as, for example, fine schools, good parks, well-paved driveways, and adequate fire protection.

Larger Aspects of the Problem.—To think for a whole State in terms of "scientific management" of its high schools and teaching force will show our problem in a still broader and more fundamental light. To get some accurate information on the exact situation and status of the high schools in a State as a whole, a careful study has been made for the last three years of the high schools of Kansas. Judging from these surveys, no part of the school system in Kansas stands in greater need of reorganization than do the high schools. It is not unlikely that similar conditions prevail generally throughout the country. The growing importance of scientific management has tended to make the haphazard methods in use generally all the more noticeable. In fact, the problems are such that they require for their solution a high type of men. Granted that the conditions may not be any worse in Kansas than in the other States of the Union, it still is clear that the problems are not being met to-day in as satisfactory a manner as we could expect, even with the present corps of school administrators. Without disparagement of the profession, progress must come if the field of education is to be standardized.

The following charts and tables demonstrate the truth of this statement:

TABLE I

SOURCES OF PREPARATION OF THE HIGH SCHOOL TEACHERS FOR A STATE

	1st	2d	3d	Academies	Totals
K. U.	214	26	4	3	247
K. S. A. C.	51	3	0	2	56
K. S. N.	167	68	14	0	249
K. U. and K. S. A. C.	11	2	0	0	13
K. U. and other colleges	68	11	3	4	86
K. U., K. S. A. C., and K. S. N.	1	0	0	0	1
Other colleges or universities	391	87	27	62	567
K. S. A. C. and other colleges	11	1	0	0	12
K. U. and K. S. N.	46	7	1	1	55
K. U. and other normal	7	1	0	1	9
K. S. N. and K. S. A. C.	13	0	2	0	15
K. S. A. C. and other normal	2	1	0	0	3
K. S. N. and other colleges	76	11	4	3	94
K. S. N. and other normal	5	8	1	0	14
Other normal and other colleges	44	19	4	14	81
Other normal	42	16	3	2	63
High school	24	4	6	6	40
Special school	25	1	1	4	31
Totals	1,198	266	70	102	1,636

NOTE.—The classifications 1st, 2d, 3d, and Academies refer to the groups that Kansas University has divided the accredited schools of the State into for purposes of administration. Schools in the first class are fully accredited, and the second class and third class represent lower degrees of efficiency, and therefore they are not fully accredited. The academies are schools generally attached to the State colleges as preparatory departments.

TABLE II

HIGH SCHOOL TEACHERS WITH AND WITHOUT DEGREES

	With Degree			Without Degree	
	A. B.	Other	Totals	Without	Totals
1st	615	192	807	391	1,198
2d	114	21	135	131	266
3d	21	5	26	44	70
Academies	51	20	71	31	102
Totals	801	238	1,039	597	1,636

TABLE III

TRAINING OF SUPERINTENDENTS OF THESE SAME SCHOOLS

	Totals	Degrees	A. B.	Not A. B.	No Degree	Degrees From	
						K. U.	K. S. N.
I	139	99	73	26	40	26	11
II	77	39	31	8	38	6	7
III	22	10	7	3	12	3	0
Totals	238	148	111	37	90	35	18

TABLE IV

TEACHERS WITH DEGREES FROM K. U., K. S. A. C., AND K. S. N. (STATE-SUPPORTED TEACHER-TRAINING SCHOOLS)

	K. U.	K. S. A. C.	K. S. N.
I	314 *	67 ‖	25
II	31 †	4	7
III	3 ‡	0	0
Academies	10 §	2	0
Totals	358	73	32

* Includes 38 A. M.
† Includes 3 A. M.
‡ Includes 1 A. M.
§ Includes 4 A. M.
‖ Includes 1 M. S.

TABLE V

STATISTICS OF SUMMER SCHOOL ATTENDANCE OF THESE HIGH SCHOOL TEACHERS

	1st	2d	3d	Academies	Totals
K. U.	192	34	6	10	242
K. S. A. C.	27	4	0	1	32
K. S. N.	212	76	19	1	308
K. U. and K. S. A. C.	4	1	0	0	5
K. U. and K. S. N.	37	5	1	0	43
K. S. A. C. and K. S. N.	5	..	..	..	5
Other schools	280	38	18	54	390
No summer schools	441	108	26	36	611
Totals	1,198	266	70	102	1,636
SUMMARY					
Teachers attending	757	158	44	66	1,025
Teachers not attending	441	108	26	36	611
Totals	1,198	266	70	102	1,636

TABLE VI

MIGRATIONS OF THESE HIGH SCHOOL TEACHERS

	1st	2d	3d	Academies	Totals
1 year	499	132	44	34	709
2 years	222	67	14	21	324
3 years	150	30	3	11	194
4 years	86	15	5	10	116
5 years	56	10	0	4	70
6 years or more	185	12	4	22	223
Totals	1,198	266	70	102	1,636

TABLE VII

DEPARTMENTAL WORK AND CORRELATION OF TEACHING AND PREPARATION OF THESE HIGH SCHOOL TEACHERS IN TEN CITIES OF THE FIRST CLASS IN THE STATE

Number departmental teachers	149.	Per cent of total	65
Number not departmental teachers	81.	Per cent of total	35
Number teaching what prepared to teach	182.	Per cent of total	79
Number teaching subjects they did not prepare for	48.	Per cent of total	21

TABLE VIII

Departmental Work of These High Schools in the Twenty Kansas Towns of "A" File

	Departmental	Not Departmental	Totals
I	26	74	100
II	0	16	16
III	0	2	2
Totals	26	92	118

Per cent departmental, 22. Per cent not departmental, 78.

TABLE IX

Correlation of Subjects Taught with the High School Teachers' Specific Preparation for Teaching, in Twenty Towns of "A" File

	Correlation	No Correlation	Totals
I	48	52	100
II	1	15	16
III	1	1	2
Totals	50	68	118

Per cent of teachers who are teaching what they prepared to teach, 42.
Per cent of teachers who are not teaching what they prepared to teach, 58.

TABLE X

NUMBER OF THESE HIGH SCHOOL TEACHERS AND NUMBER OF DIFFERENT GROUPINGS OF SUBJECTS IN TWENTY TOWNS OF "A" FILE

	No. Teachers	No. Different Groupings
I	100	66
II	16	16
III	2	2

TABLE XI

A LIST OF SOME OF THE "UNSCIENTIFIC" OR HAPHAZARD COMBINATIONS FOUND IN TWENTY TOWNS OF THE "A" FILE

I. First Class

1. Chemistry, Physics, Botany, Physiography, Physiology.
2. Mathematics, Physics, Commercial Law, Agriculture.
3. History, Algebra, Agriculture, Chemistry.
4. Agriculture, Physics, Geometry, Psychology, Methods, Supervision.
5. Latin, Commercial Law, Manual Training.
6. Domestic Science, Domestic Art, Normal Training, Physiology, Botany.
7. Algebra, Arithmetic, Geometry, Physics, History.
8. Latin, Domestic Science, Physiology, Arithmetic.
9. Mathematics, Normal Training, Physics, Commercial Course.
10. Business Subjects, English History, Physical Geography, Commercial Geography.

II. Second Class

1. Physics, General Science, German, English, Geometry.
2. Botany, Latin, German, Geometry.
3. English, Algebra, History, Commercial Arithmetic, Commercial Geography.

CHART A

SHOWS SOURCES OF PREPARATION OF HIGH SCHOOL TEACHERS OF KANSAS

I	981	University or College
II	258	University or College and Normal
	1,239	
III	326	Normal
IV	40	High School
V	31	Special
Total	1,636	

CHART B

SHOWS TRAINING OF TEACHERS ON SAME PLAN AS CHART "A," BUT GIVES DETAILS FOR EACH TYPE OF ACCREDITED SCHOOL RATHER THAN TOTAL FOR ALL FOUR CLASSES

	1st	2d	3d	Academies	Totals
University or College	746	130	34	71	981
University or College and Normal	189	39	11	19	258
Normal	214	92	18	2*	326
High School	24	4*	6*	6*	40
Special	25	1*	1*	4*	31
Totals	1,198	266	70	182	1,636

*Not shown on chart.

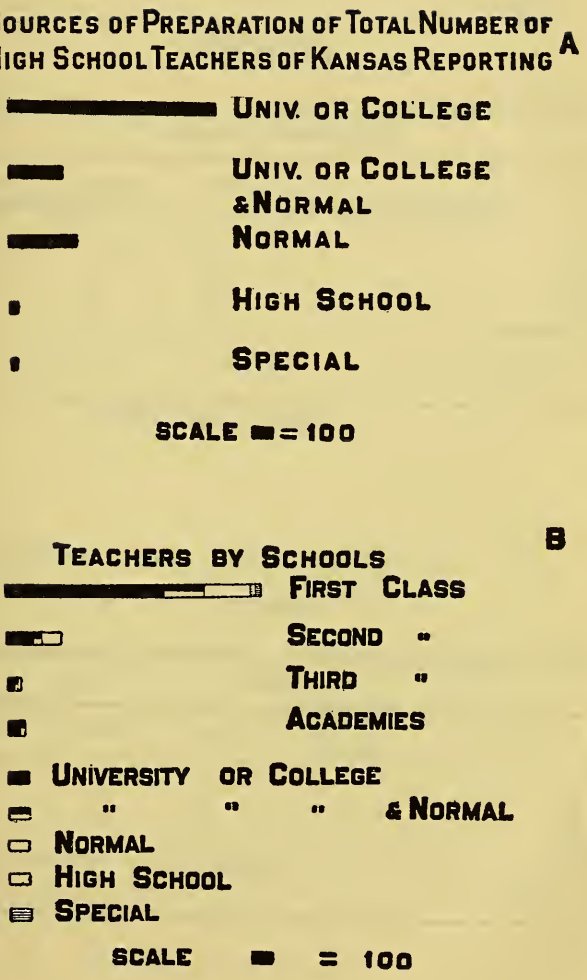

SOURCES OF PREPARATION OF TOTAL NUMBER OF HIGH SCHOOL TEACHERS OF KANSAS REPORTING
A
UNIV. OR COLLEGE
UNIV. OR COLLEGE & NORMAL
NORMAL
HIGH SCHOOL
SPECIAL
SCALE ■ = 100
B
TEACHERS BY SCHOOLS
FIRST CLASS
SECOND "
THIRD "
ACADEMIES
UNIVERSITY OR COLLEGE
" " " & NORMAL
NORMAL
HIGH SCHOOL
SPECIAL
SCALE ■ = 100

CHART C

This Chart Shows Total Number of Teachers With Degrees and Total Number Without

	With	Without	Totals
I	807	391	1,198
II	135	131	266
III	26	44	70
Academies	71	31	102
Totals	1,039	597	1,636

CHART D

Shows Total Number of Superintendents With and Without Degrees

	With	Without	Totals
I	99	40	139
II	39	38	77
III	10	12	22
Totals	148	90	238

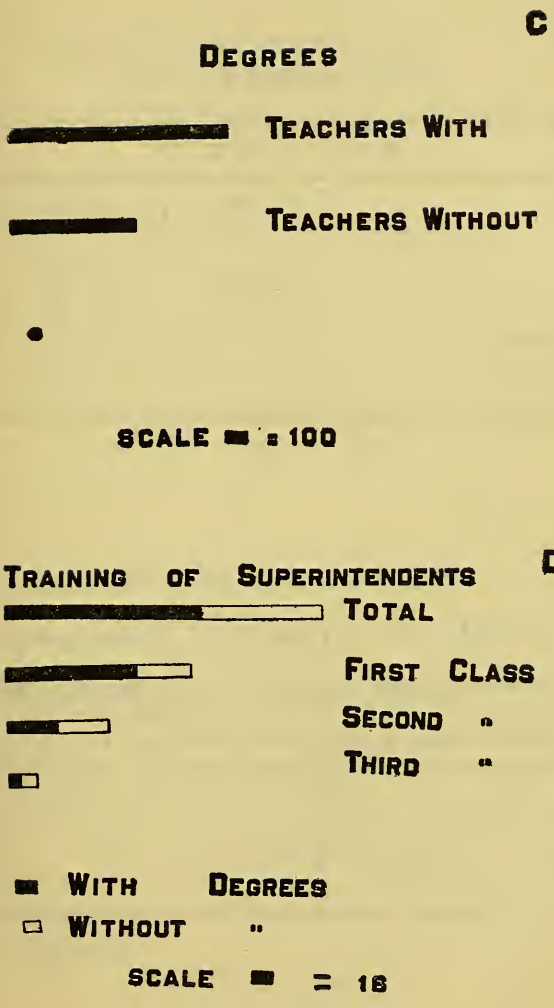

C
Degrees
Teachers With
Teachers Without
Scale ■ = 100
D
Training of Superintendents
Total
First Class
Second "
Third "
■ With Degrees
□ Without "
Scale ■ = 16

CHART E

SHOWS NUMBER OF TEACHERS WITH DEGREES FROM K. U., K. S. A. C., AND K. S. N.

	K. U.	K. S. A. C.	K. S. N.
I	314	67	25
II	31	4	7
III	3	0	0
Academies	10	2	0
Totals	358	73	32

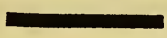
CHART F

SHOWS COMPARISON BETWEEN NUMBER OF TEACHERS WHO RECEIVED TRAINING IN K. U. AND IN K. S. N. TEACHERS WHO HAVE BEEN AT BOTH A NORMAL SCHOOL AND COLLEGE NOT INCLUDED IN LIST

	I	II	III	Academies	Totals
K. U.	293	39	7	7	346
K. S. N.	172	76	15	0	263

E

Teachers With Degrees From K.U.. K.S.A.C. and K.S.N.


K. U.

K.S.A.C.

K.S.N.

SCALE = 50

F

Teachers From K.U. and K.S.N.

Total All Schools

First Class "

Second " "

0 Third " "

Academies

K.U.
K.S.N.

SCALE = 50

CHART G

Shows the Summaries for Summer School Statistics. For Details See Table V

	Attending	Not Attending
I	757	441
II	158	108
III	44	26
Academies	66	36
Totals	1,025	611

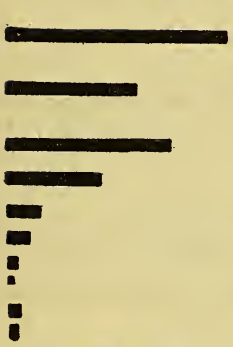
CHART H

Shows Length of Time Teachers Have Been in Present Positions. Only Totals are Given Here. For Details See Table VI

1 year	709
2 years	324
3 years	194
4 years	116
5 years	70
6 years	223
	1,636

G

Summer Schools



Total Enrolled In

" Not " "

1. Teachers Attending

Not "

2. Teachers Attending

Not "

3. Teachers Attending

Not "

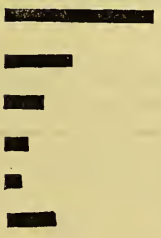
4. Teachers Attending

Not "

Scale ▬ = 100

H

Teachers In Present Position



One Year

Two Years

Three Years

Four Years

Five Years

Six Years

Scale ▬ = 100

CHART I

SHOWS MIGRATION OF TEACHERS

	I	II	III	Academies	Totals
Teachers Reappointed.....	699	134	26	68	927
Teachers in New Positions.....	499	132	44	34	709
	1,198	266	70	102	1,636

CHART J

SHOWS TO WHAT EXTENT HIGH SCHOOL TEACHERS IN TEN CITIES OF THE FIRST CLASS MAY BE CLASSIFIED AS DEPARTMENTAL TEACHERS

Departmental teachers.....	149
Not departmental teachers.....	81
Per cent departmental teachers.....	65
Per cent not departmental teachers.....	35

I

FIRST CLASS

SECOND "

THIRD "

ACADEMIES

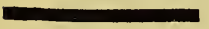
TEACHERS REAPPOINTED

" IN NEW POSITIONS

SCALE ■ = 100

J

TEACHERS IN 10 CITIES FIRST CLASS



DEPARTMENTAL

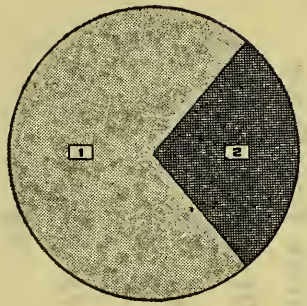
NOT "

DEPARTMENTAL 65 PER CENT

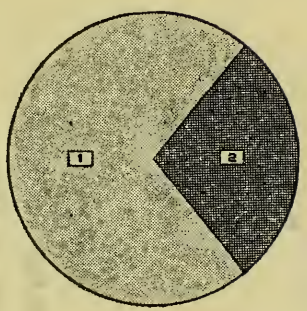
NOT " 35 " "

SCALE ■ = 16

ENGLISH

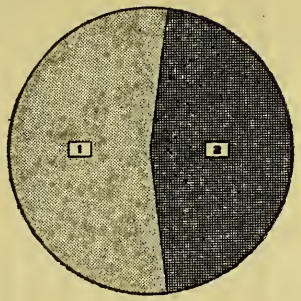


LATIN

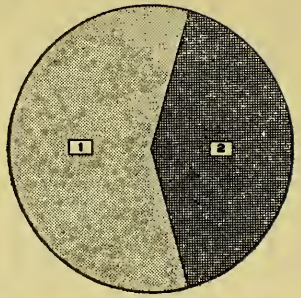


		ENG.	LAT.
1	PREPARED AND TEACHING	325	235
2	NOT " " "	125	92
3	" " NOT "	132	86

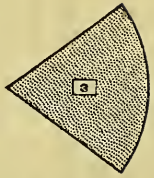
HISTORY



MATHEMATICS



		HIST.	MATH.
1	PREPARED AND TEACHING	241	288
2	NOT " " "	207	202
3	" " NOT "	156	98



In the foregoing tables and charts there are many points that have particular interest for those who are working to bring about the conditions in our high schools that will make for greater efficiency and better business administration. Some of these may be outlined very briefly.

Training of Teachers.—The first and most striking point is that, in regard to the training of the teachers, professionally and otherwise, for their work as educators, the Kansas teaching corps represents nearly every type of training that one could find. While table I sets forth these types under eighteen main headings, many times that number would be necessary if one attempted an adequate representation of the situation. Many of the teachers have failed to make any preparation for the serious work of teaching. Many more have prepared for other professions and vocations and have drifted into teaching possibly after failing to make a success in their chosen field of work.

Teachers and Superintendents with Degrees.—The table showing the number of superintendents with degrees and those without indicates very clearly the lack of any adequate standard of qualifications for the work of superintending a school system. Similarly, the table in which the situation for teachers, principals, and superintendents combined is set forth, makes it evident that our high schools are, as a rule, below the standard in the preparation of their teachers. It serves to explain also some of the reasons for the lower efficiency of Kansas as compared with some other States.

Summer Schools.—The table on summer schools gives very complete statistics, but does not indicate exactly to what extent teachers have attended summer sessions

to gain, by further study, a better professional equipment and added efficiency.

Migrations of Teachers.—It has always been known to thoughtful schoolmen that teachers, principals, and superintendents migrate very frequently from town to town. This is largely due to the following two reasons: first, a move for a higher salary; second, the failure to succeed in a given place. Some changes are necessary and desirable, no doubt, but the Kansas high schools are lowering their efficiency and are costing more, financially and otherwise (due to a larger number of failures, etc.), because of this constant introduction of new teachers. Cases are not infrequent where the whole staff is changed every year.

Departmental Teaching.—Another interesting fact is that in regard to the relative proportion of the high school teachers who may be classified as departmental teachers, as compared with those whose work is found in more than one department. In the ten cities of the first class (political classification), where the most favorable conditions for school work are found, only 65 per cent are departmental teachers. This per cent is very largely increased, too, by the presence in these schools of teachers of domestic science and art, manual training, commercial subjects, music, and physical training. The situation in the twenty towns of the "A" file is very different, as there the departmental teachers were very few—only 22 per cent.

Correlation of Preparation and Teaching.—In respect to the correlation between the subjects the teachers are teaching and the subjects they prepared to teach, it was found that 79 per cent of the teachers in the ten cities of the first class were actually teaching the branches

they prepared to teach. In the twenty cities in the "A" file results were somewhat different as less than half the teachers had prepared to teach the subjects they were teaching at the time of the survey. The percentage in this case was 42.

Assignment of Teachers.—Probably the most interesting charts for school administrators are Charts K and L, because they represent a very serious situation which is so important that it may be profitably discussed here. The fact that in such fundamental studies as mathematics, history, Latin, and English there was such a large percentage of teachers unprepared for the work, and the further fact that there were available in the State at the same time an equal number of teachers, or nearly so, who were prepared to teach these subjects and anxious to do so, show that there are no principles of business administration employed in assigning subjects to teachers. This indicates also that principals, superintendents, and school boards seek teachers to fill vacancies rather than teachers for specific subjects. A part of the fault lies, no doubt, at the door of the principal for the wrong assignment of teachers, but the main difficulty arises from the fact that the superintendents have not assumed the responsibility of getting competent teachers for each position. A part of the explanation may be found in the political situation, making room for home talent even when there is no opening in the department in which the applicant is prepared to work. It is too often the case that a school board acts in such matters with reference to its personal attitude toward the teacher as a person *rather than chiefly in the interests of the students who are to be served.* The charts show clearly that the problems to be solved are, first, to reduce the size of the group of teachers who are teaching with no

specific preparation for the work, and, second, to reduce the size of the group of those prepared to teach a given subject, yet who are teaching other subjects, by gradually placing these teachers in the departments in which they are best qualified to work. The whole situation calls for a thoroughgoing, co-operative effort to adjust teaching assets to demands. It is scientific management of the teaching resources of a State that is here demanded. The teacher problem is, in a fundamental sense, the educational problem.

Different Combinations of Subjects.—Table II indicates as well as anything possibly could the utter lack of standards or principles for high school procedure. There seems to be no logic nor system in any of the schools in this respect. In most cases it is clearly an arbitrary assignment and shows the entire absence of efficient organization—a broad and sound policy of administration.

Conclusion.—The purpose throughout this chapter has been to present some of the main features of American school administration as they now appear, calling attention to the newer progressive developments in certain cities, and to suggest briefly some other lines of investigation looking toward the improvement and ultimate establishment of standards, or norms, for our high school work. Every intelligent citizen and broad-minded man needs to know the actual conditions as they exist to-day, both in his city and in his State as a whole. It would be difficult to find more important issues than the present insistent ones arising out of our municipal and school affairs. It will be only through the work of capable business managers that we shall begin to approach the norms set by private enterprise and demanded in the interests of our one and one quarter million high school boys and girls.

CHAPTER V

THE RELATION OF THE HIGH SCHOOL TO THE ELEMENTARY SCHOOL

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Beginnings of Elementary Education.—The first elementary schools to be organized in America were those established in Massachusetts in the early colonial days. Compulsory education was approved on religious grounds. The early school laws of the colony enacted in 1642 and 1647 indicate clearly that the colonists were firmly committed to the policy of establishing and maintaining a system of public education. The enthusiasm for schools sprung from the religious belief of the colonists and their familiarity with the English grammar-schools established after the Protestant Reformation. It is not strange, therefore, that in colonial times the church and schoolhouse stood together nor that the minister at times was schoolmaster also.

Even at this early period two distinct types of schools were provided for by legal enactment, the Latin or grammar schools and the dame or vernacular schools. The latter type was the forerunner of the elementary school of to-day though its curriculum bears little resemblance to that of the present time. The function of these pioneer vernacular schools was primarily that of teaching reading. One of the beliefs of the Calvinists was that

in matters of religion all are equally concerned, and as the scriptures were to be regarded as the rule of life each individual should be able to read them for himself. Laws were passed making it obligatory on parents or guardians to see that all children under their control knew how to read. Fines were levied for failure to comply with this requirement. In addition to the elements of reading, the children were taught writing, the catechism, the civil laws of the commonwealth, and simple number relations. This curriculum was narrow, the school and its equipment poor, and the teachers insufficiently trained. From these early beginnings until the first part of the nineteenth century there was little change in the type of education provided. Elementary education was in the handicraft stage, the training given being mainly intellectual and of a semi-religious character.

The Latin or grammar schools were for the wealthier class. The instruction here was of a more advanced type than that offered in the vernacular schools and prepared the students to enter Harvard. Another type of school giving secondary instruction, the academy, developed later, and its growth in influence and importance is coincident with the decline in the grammar-schools and the development of the district schools. This new institution was firmly established by 1821, the date of the erection of the English classical high school of Boston. As the founding of this school inaugurated the high school movement it marks an era in our educational history. Secondary education before this was classical and similar in type to that found in England. The citizens of Boston were the first to recognize the need for secondary training for all—training for those who were

going into business or public life as well as for those who were going on to the universities for further study for the professions. The movement for the establishment of public high schools grew constantly, but up to 1850 or possibly later the academies maintained their ascendancy. Among the valuable contributions made by the academies to the cause of public secondary education may be mentioned: (1) the furthering of the idea that educational training should be given students for life and college, too; (2) gathering together and improving the subject-matter suitable for the secondary field; (3) increasing the demand generally for more education than that given in the elementary schools.

To summarize briefly, education in colonial days consisted in acquiring a certain command over and facility in the use of linguistic and symbolic things. In the elementary schools reading, writing, spelling of the English language, together with simple number work, were all taught in a purely mechanical and formal manner. In the grammar-schools also, though the reading, writing, and spelling were of Latin, with algebra and geometry in place of arithmetic, the emphasis was on the formal and symbolic. The education offered appealed only to the student with the academic turn of mind. For the child who could work successfully only with concrete things and who would have enjoyed the content subjects of to-day there was no provision. Academic, bookish standards prevailed. The colonial schoolmaster was so restricted in his educational view-point that he often even insisted that those who could not conform to the school's methods and scheme of organization should leave. He himself was adept at dealing with symbols, and that was all he wished to teach.

Changing Conditions Affecting Elementary Education.—In every domain of American affairs the nineteenth century was a century of remarkable changes, which were so rapid that the ancient traditions, made to solve and serve the old and now outgrown conditions, did not suffice. The school, protected though it was within its academic walls, felt the changes keenly, and during this century there was particularly a marked development in the field and scope of elementary education. To the very narrow curriculum of colonial days one subject after another was added until it may truthfully be said that the failure of the elementary school to satisfy the demands of many of its critics to-day is largely due to its overcrowded curriculum.

This development accompanied the even greater changes that were taking place in the industrial, economic, commercial, agricultural, and political world. During this period social ideals were changed and developed. Manners, customs, and standards of living were all in a state of flux. Great as was the advance in educational thought and practice, it was far overshadowed by the material progress made in all parts of the country. The philosophy of education held by schoolmen, and the science of education, imperfect as it was, suffered important and fundamental modifications. The emphasis was gradually shifted from education for intellectual culture and discipline to the broader and saner view of education for social efficiency.

During this period of transition the charge was often made that the schools were mainly for the minority, designed, whether consciously or not, in the interests of those who demanded and who could make use of academic training. The feeling was growing, also, that

the inherited curriculum was one sided and unbalanced. It is true that in the stress of our rapidly changing social and industrial conditions our schools have not risen as they should to their responsibility of furnishing opportunities for the training of individual pupils for social efficiency. Particularly is this true of the schools in our larger towns and cities. After a certain amount of work is mastered by many pupils in the early grades there is often difficulty in retaining them in school. The boys, particularly, seem to feel that the school is no longer able to function in their lives, and so they drop out of school and we find many of them clogging the ranks of the unskilled. A large number of these boys and girls do not work on leaving school. They do not find themselves able to become adjusted to the life of the community. This is not to be wondered at, for there is at the present time a wider gap between our educational system and the local life in our cities than there is between the elementary schools and the high school, though the latter is wide enough. Another fact to be noted here, also, is our failure to bring about universal education. We never shall so long as we maintain our schools as they are to-day and continue to neglect the needs of the pupils who desire vocational work. Even in the lower grades the curriculum may be easily so modified as to include construction work. When the three R's constituted the curriculum there was time enough to ramify them indefinitely. The problem to-day in the elementary grades is not expansion of subject-matter nor enrichment of curriculum by addition of cultural subjects, but rather one of elimination of unessentials. It is necessary now as never before to find the essentials in the subjects for the elementary school period, and these should be so

thoroughly taught that they become a part of the child himself.

Curriculum Difficulties.—The enrichment which has been going on for some years has become so extensive and far-reaching that the teachers in some elementary schools are overwhelmed with the multitude of aims. The Committee of Ten recommended so many subjects for the elementary schools that they felt compelled to add:

> If any one feels dismayed at the number and variety of the subjects to be opened to the children of tender age let him observe that while these nine conferences desire each their own subject to be brought into the courses of the elementary schools they all agree that these different subjects should be correlated and associated one with another by the programme and by the actual teaching.

The saving of time and energy was to be accomplished by better methods and by seeking educational aims looking toward the more efficient teaching of subject-matter. Economy in the selection, adaptation, and presentation of subject-matter was hoped for. The relative worth of things was to be established. In the years that have passed since this report there has been little of permanent value accomplished in these particulars. There is a marked tendency still to sacrifice quality to quantity.

In spite of the fact that the history of the changes from the old type of school to the modern, publicly supported school, free for all, with its free text-books and with an enlarged and enriched curriculum, is the history of the organized fight of the radical, humanitarian, artisan, and poorer classes for an education for all the children of the country, our schools have always lagged behind in the work of modifying their curriculums to

meet new social conditions. So complex and so shifting are the conditions of modern life that it is difficult to prepare for them. Still it is not asking too much that the work in the elementary schools be presented from the standpoint of its use and its bearing on vocations as well as from the standpoint of its being preparation for further education of a cultural sort. Comparatively few of our pupils do take advantage of the high school training offered by the community. The majority of the pupils do not finish the seventh grade in our elementary schools. Therefore that elementary education which does not make it possible for every boy and girl to acquire a training directly helpful in the great struggle for a living is not meeting the responsibilities placed upon it. Children differ so radically in capacities, desires, interests, and needs that what is an excellent opportunity for one is no opportunity at all for another. *Equal opportunity for all must cease to mean the same curriculum for all.* The test of our educational system must come to mean the excellence of the training provided for each individual child with reference to what he is best qualified to do. Our schools to-day are meeting the needs of the boys and girls who wish to continue their studies in high school and college, but they are taking little account of the pupils who cannot prepare for or do not wish a higher education.

Poor Articulation.—One of the functions of the elementary school must always be to prepare a fraction of its pupils to engage most efficiently in the work of the secondary schools. The elementary school must anticipate the high school and put into its curriculum some studies that will function in the later period and change its methods for those more nearly allied to high school

procedure. The criticism is frequently made that the transition from the grades to the high school is too abrupt; that there is a big gap between the two types of schools. Judging from the statistics of school enrolment and elimination, this is true. Our elementary schools have not, in administering their curriculums looked sufficiently either to the school beyond or to life independent of the high school. The curriculums of the lower and higher grades must be changed in whatever way is necessary to meet the conditions brought about by our industrial, economic, social, and educational development. This may mean changes in the subject-matter, the methods, the aims, the ideals, and the organization of both the lower and secondary schools.

New Demands Upon the Upper Grammar Grades.— The increased interest of the public in educational affairs has manifested itself in a growing demand throughout the country that the schools shall be more closely related to the future work of the children. There is an ever-growing sentiment that along with the cultural academic studies should go training preparatory to the work the pupils are going to do after they leave the public schools. Opportunities for manual and trade instruction for those who cannot successfully do or do not care for the academic work are now demanded as the right of that large class of pupils who yearly leave school unequipped educationally. Sociological writers and public-spirited citizens have pointed out that the ranks of unskilled and low-grade laborers are overcrowded, and that, because the supply of skilled laborers from Europe has decreased very materially, industry is suffering from a lack of skilled workmen. As the old apprenticeship system has gone never to return, the question is now

raised as to the possibility of accomplishing the same or better results through a system of education which shall meet the needs of the workers and of the manufacturers. Special State commissions have been appointed in Connecticut, Maine, Maryland, Massachusetts, Michigan, New Jersey, and Wisconsin to study the situation and ascertain what can and shall be done at public expense.

Organization of Public Education in European Countries.—As contrasted with the American scheme of school organization, secondary education begins generally in Europe at the age of eleven or twelve. To examine in detail the educational systems of Germany, France, England, Sweden, Austria, Japan, and Canada, and contrast them with that of the United States, is no easy task, for it involves the study of very complicated administrative and educational problems. It is necessary, therefore, merely to indicate roughly the external organization of the elementary and secondary types of school and to show the lack of articulation between the two. In this particular there is an important difference between the European countries and the United States. The tendency of the German nation to preserve the caste system has, looked at from our American point of view, gone beyond the bounds of necessity. From the German angle very possibly our American disregard for class differences and needs in education creates a more difficult situation with more far-reaching evil effects. There are many dangers to be found in our American organization due to the too great freedom allowed individual students in the election or non-election of high school studies, while in Germany the student suffers from a system that is too rigid and too paternalistic.

The German school system and German educational aims and ideals cannot be studied apart from the political, social, and industrial history and present-day conditions of the country. Germany is said to have the finest system of elementary schools in the world, nine tenths of the children of school age being enrolled in the Volksschulen. Elementary education extends, as in the United States, over a period of eight years. Secondary education, however, is not built on top of this elementary training as in the United States. This secondary type of school enrolls children at the age of nine or ten and offers them a continuous curriculum of nine years. Pupils who expect to have secondary training in Germany usually attend the Forschulen and go from this to the Höhere Schulen (high schools). The great difference, therefore, between the German and American systems is in Germany's lack of articulation between the elementary and secondary instruction and in the organization of the secondary school itself. Because of the longer period in the secondary school, and better teachers, the average intellectual ability (or at least attainment) of the German pupil is greater at eighteen when he enters the German University than that of our American student who at the same age enters college. The very facts that secondary training begins so early and that there is a sharp differentiation between the schools are of decided advantage to the German teacher. In America children of all classes, from widely different environments and with greater variations in mental ability, are found in the same schoolroom. The compulsory school law compels their attendance whether they will or no. Because, therefore, of the unsifted nature of the class the teacher may not teach consciously for that little group who may be planning

later on to enter the high school. The differentiated treatment here called for constitutes the problem of this chapter. While it is not expected nor intended that the pupils of the Volksschulen shall receive any secondary education, Germany has gone far ahead of any other nation in establishing institutions for providing vocational education for these pupils after they have completed the elementary course and are engaged in their life-work.

In France, as in Germany, it is not intended that the elementary schools merely prepare pupils for secondary training. The elementary course runs from four or six to nine years. Secondary education is provided by the *lycée* and the *collège*. Pupils here receive seven years of work and, as they enter at nine years, complete work by sixteen. France, like Germany, has a good system of vocational education for the workers after they leave the elementary schools.

In England secondary education is maintained extensively by independent endowed schools, and these schools do not articulate with the public elementary schools. The age for entering the secondary schools varies from eleven to fourteen, and they graduate at about the same age as in America, eighteen or nineteen. There are also in England higher elementary schools which continue the work of the elementary schools, but these are not comparable to secondary schools and they enroll comparatively few students. England is not as progressive as France and Germany in providing vocational education, though considerable instruction of this type is given in all parts of Great Britain.

Elementary education in Austria consists of eight years, divided into two parts, a five-year course in

Volksschulen and three years in the Burgherschulen. There is no articulation between these schools and those of secondary grade, and the system is similar in many respects to the German plan of organization.

In Sweden elementary education is provided in the *Folkskolor*, and the course varies from six to seven or even eight years. Here, again, there is a lack of articulation between the schools, the secondary schools running parallel to the elementary schools, with the pupils entering the former at the age of nine or ten years.

In the case of Japan, elementary education consists usually of six years, followed by middle schools of secondary grade with a five-year course, and the higher schools follow these with a three-year course and prepare for the university.

Chart I illustrates these conditions graphically and shows that the United States, Canada, and Japan are the only countries where secondary education is built on top of elementary training. In all other cases the schools run parallel for a number of years, and there is no attempt to articulate the work. There is also no provision for a pupil to pass from one to the other, as that procedure is not deemed desirable because of the character of the social organizations in these countries.

Pedagogical Basis for Differentiating Elementary and Secondary Education.—Why is it that elementary education is prolonged in this country and that our secondary-school work is postponed three or four years later than in the European countries here discussed? The problem to be solved is whether there is any pedagogical age at which secondary education should begin.

It seems to be sound reasoning to hold that higher or secondary education should begin for the child as soon

as he has the tools with which he may profitably gain this higher training. Looked at in this way, the main function of the elementary school is to give the child the training necessary for participation in higher education

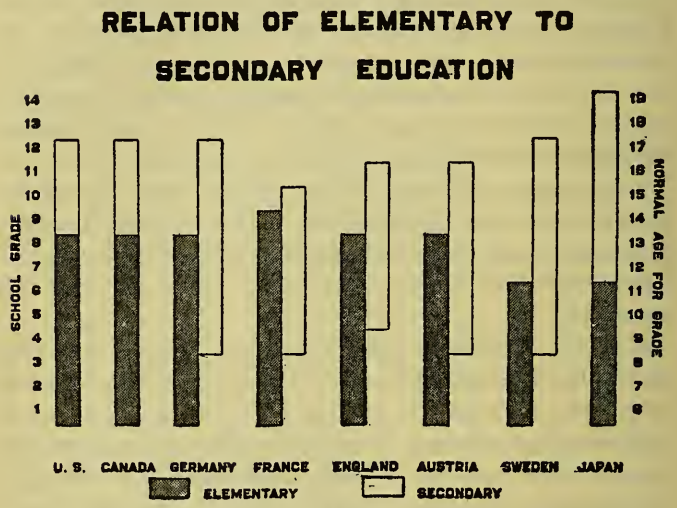


Chart I

as early as possible, say by the time he is eleven or twelve years of age. What are these tools with which the pupil should be equipped at this age?

(1) Ability to read.

(2) Ability to express in words thoughts gained from reading.

(3) Ability to express in writing thoughts gained from reading and conversation.

(4) Ability to do simple number work.

(5) More or less information in geography and in nature study.

(6) A certain knowledge and appreciation of myths and child literature.

(7) Some ability to do simple construction and manual-training work.

All this can and should be accomplished in the education of the average child on completion of the sixth grade.

Following is a suggested time schedule for each subject and grade in the elementary school:

Subject	Grade							
	B I	A I	II	B III	A III	IV	V	VI
Language and Composition..	175	175	175	175	175	225	225	225
Reading and Phonics.....	600	600	450	300	300	175	150	150
Spelling.....	...	50	125	125	125	175	150	150
Arithmetic.....	...	...	100	200	200	200	250	250
Oral Number Drill.....	...	...	25	25	25	25	...	...
Geography.....	...	...	...	75	100	200	225	225
History.....	40	40	40	40	30	150	150	150
Nature Study...	40	40	40	40	30	...	...	...
Hygiene.....	20	20	20	20	20	20	20	20
Music.....	60	60	60	60	60	60	60	60
Drawing.....	60	60	60	60	60	60	60	60
Writing.....	75	75	75	75	75	75	75	75
Opening Ex.....	40	40	40	40	40	40	40	40
Physical Training	50	50	50	50	50	50	50	50
Manual Training	60	60	60	60	60	120	120	120
Miscellaneous...	130	80	30	5	...	...	...	...
Recess.....	150	150	150	150	150	75	75	75
Total.....	1,500	1,500	1,500	1,500	1,500	1,650	1,650	1,650*

*Minutes per week.

One of the important functions of the elementary schools is to increase the happiness and civic usefulness of the individual pupil. Because, however, the curricu-

lum as it stands to-day has the cultural side better cared for than the vocational, industrial, or practical, it is necessary to examine carefully the subject-matter presented and the methods used to ascertain whether the ends attained by the elementary school graduate justify the means and time used in his preparation. If the broader view-point of the consideration of the needs of the age were taken as the ends in view, and if the subjects taught were presented consciously as a means toward these ends, it is safe to assume that there would be a most radical readjustment in elementary school organization and that the education given would do more for a pupil than furnish him the necessary tools for acquiring further knowledge of an academic sort.

The situation in some cities indicates clearly that the elementary school has made an ambitious attempt to spread out into the field of the secondary school. The relation between the elementary and the secondary school should be an intimate one. Above all things the secondary schools require a well-graded system of elementary schools that will supply them with a body of pupils whose previous training has been more or less uniform and of a standard grade. The very fact that a clear differentiation between the functions of the two types of schools in our social organization is needed to-day is an indication that the relationship of one to the other is not clearly and satisfactorily defined. For some years the statement has been made and remade that there is a gap between the two schools which must be bridged. All attempts to accomplish this, however, have only tended to accentuate the emphasis upon the academic aspects of the educational process. Much remains to be done before these different aims may be harmonized.

Necessity for Curriculum Reorganization.—The serious purpose of public education should be, first, to train pupils in the elementary and secondary schools for self-support and for active and useful participation in the industrial, political, and intellectual life of society. One of the greatest failures growing out of our present organization is that our curriculums have been based on the assumptions that the children are normal, that all have the same powers and talents, and that it only requires training to bring them out. Only recently has attention been given to the individual aptitudes, interests, capacities, and needs of school children. The nature of our school population and present conditions in American life make necessary a reorganization of the American school system and our schoolroom procedure. At present we are trying in these respects to adjust our schools to individual children. The waste in school work in the past was due to just this maladjustment between the content of the curriculum and the needs of the pupils. The community has at last set educators to work to examine most critically the whole scheme of public education. The problem of reorganization includes, then, very distinctly, vocational education. The rights of the individual and the welfare of society require practical training leading toward useful occupations for that large class of youths whose period of education is limited. Many children, particularly boys, drop behind their mates because book-work comes hard for them. In many cases these same boys are better fitted for manual-training work than the boys of higher standing in the traditional subjects. The tools of education could have been acquired by them at the age of twelve and high school methods employed. Many types of mental training are better adapted to the earlier

years. Beginning high school subjects, with departmental teaching of all subjects, and using high school methods at twelve, will, it is expected, meet the needs of pupils like those described above, who are restless and seek larger and more interesting life not possible in the elementary school.

For these and other reasons it is growing more and more apparent that the elementary period as now organized must be modified to meet present-day conditions. The elementary period as such should end at twelve years or the sixth grade. Many educators are engaged in studying or experimenting upon some phase of reorganization. If the whole scheme of primary education is entirely reorganized because of this agitation and serious reflective thought, an impetus hitherto unknown will be given to popular education.

The plans for the organization of public education, as shown in the color chart, open up the whole question of the function of public education and the relation of one type of school to another and to the community. The attempt has been made to show graphically the condition as it now exists in the great majority of American cities and towns, and by other graphs to suggest plans for the reorganization of the public schools to meet the conditions and needs already noted. The seventh, eighth, and ninth grades have been organized as a separate department, between the elementary and the high school.

Work of Intermediate Department.—In this intermediate department the work should be unified and the attempt made to retain all pupils at least through the ninth grade. There is need for something beyond the elementary schools, as now constituted, not only to bridge the gap between the elementary and secondary

instruction but also to offer to the great mass of the people an opportunity for acquiring a certain intellectual development and some industrial training at the same time. As a matter of fact, the child of average ability in academic work is educated now at the expense of the State only through the lower grades.

If the elementary period consisted of the first six grades the average child should, if the work is properly graded and taught, reach the sixth grade at twelve. To make this result fairly certain the subject-matter of these grades should be thoroughly worked over and tested as to its adaptability for the average age and stage of development of the pupils of each grade. One of the large problems to be solved in the establishment of this intermediate department, then, will be the organization of the subject-matter. There are too many subjects now in the seventh and eighth grades, and they are generally poorly taught. Doctor Henry S. Pritchett, of the Carnegie Foundation, recently stated that American education from elementary school to college is suffering from the attempt to teach too many things to the same pupil at the same time. Much, therefore, that is now given in the upper grammar grades must of necessity be eliminated and much better work must be done in the first six grades, so that there may be uniformity in the training of the pupils when they enter the intermediate department. In the proposed intermediate department each student would study fewer subjects, but there would be a choice of several groups of studies open for his careful selection. These groups of studies should be arranged from the standpoint of social needs, and in organizing the courses educational aims should be adapted to the community concerned.

The curriculum, too, in all three years of the interme-

diate school should be built to meet the needs of the large majority who will not enter high school nor go on to college. The intermediate school should, by the careful and more prolonged training of the rising generation, contribute greatly to the improvement of the industrial, agricultural, commercial, and social life of the country. The constant aim of this proposed department of the public school should be to give the pupil the sort of instruction that would be useful to him in his after-life. Because there is immediate need for many boys, and girls too, to work at the close of the compulsory school period (fourteen years in most States still), provision must be made while they are yet in school to give them some training of an industrial character. In the industrial courses the principle should be held that a boy or man is not perfectly trained until he has received a twofold training, the intellectual and cultural, and the industrial and practical. In industrial courses, therefore, the liberal work of the school should be related to the industrial and vocational work. If any who have taken those courses in the intermediate school which are closely related to life pursuits find that they are able to continue longer in school, they will be qualified to follow, in the high school proper, more advanced work in industrial curriculums or in the general academic curriculums.

Different Student Groups.—Whenever possible, because of size of school and financial opportunities, the work of the intermediate department should be organized so as to care for three different groups of students: first, those who wish academic training for high school; second, those who wish general training and manual training, but do not desire preparation for any particular vocation; and third, those who desire, in addition to the

general work offered the second group, specific training for some trade. In general the courses offered should include: (a) the languages, literature, history, civics, and fine arts; (b) mathematics, commercial geography; (c) manual training, domestic science, shop work, and home economics. While it may not be possible for the intermediate department to offer training in particular vocations, it should offer manual training, domestic science, manual-arts courses, and industrial work of such a broad, general nature as to have a decided practical value.

If the aim of the public school should thus become a conscious endeavor to give an equal opportunity to all, to give as much help to the boy or girl who needs the practical training as to those who wish the traditional work, the tendency will be for the pupils to remain in school beyond their fourteenth birthday. Very possibly many will graduate from the ninth grade of the intermediate school who would not have completed the elementary course as it is now organized. It is also likely that in many cases a desire for an industrial career will be awakened, and that the high school proper will receive pupils who have not been interested in the academic work.

It is quite probable that, in the case of those children who after completing the industrial work in the intermediate schools do enroll in the high school, the assertion will be made by critics of the scheme of organization here outlined that some, at least, will be literally forced to an early specialization. This criticism need not be given much consideration, as it is sure to come from the extreme conservatives, who are so narrow in their educational philosophy that they voice this objection whenever and wherever possible. When other pupils on leaving high

school regret not having completed an industrial course as preparation for life, the same teachers will not feel that they are responsible for the early and continued specialization in academic training leading toward the professions. In this latter event the value of the cultural training will very likely continue to be held before the pupil, as it is at present in nearly all the high schools of the country.

There is no reason to believe, however, that the use of material in school that is closely related to modern life and social pursuits will not be as truly cultural as the more academic branches, or that it will not function as successfully in the lives of the children who would otherwise probably be at work in unskilled pursuits. It may be emphatically asserted that culture is no fixed or definite thing. It is ever changing to fit time and place. It is evolutionary. To the average American, however, culture represents the knowledge of the life of the ancients, and so we have many educators and laymen putting emphasis on notions of culture based on those of the Greeks. This is not only a very narrow conception of culture but a very false one—false, at any rate, in so far as we speak of actual results in the child's intellectual and social life as he leaves the school on his fourteenth birthday.

The need for industrial education and its value in the schools in one form or another is no longer even a matter for argument in many communities.

In our elementary schools as now constituted we have in our progressive cities manual training, domestic science, and art and shop work. Many of the high schools in these cities have made manual training the prime element in certain courses and wherever these manual

training, practical or mechanical arts high schools have been established they have come to stay.

Arguments in Favor of Plan Suggested.—Some of the arguments for the establishment of the intermediate schools viewed from the angle of the public elementary school itself may be stated as follows: (1) At present many boys and girls in the elementary schools are over age and leave in large numbers without completing more than six grades, and this large amount of retardation and elimination and its consequent waste and loss in efficiency has made a reorganization and readjustment of aims imperative. (2) Much of the difficulty in our school work is due to the faulty course of study, along with which may be linked poor teaching. (3) Not only will the teaching in the intermediate schools here proposed be superior to the grade of instruction now given in the seventh and eighth grades, but the equipment will be far better than the average elementary school now possesses. (4) With a thorough modification, simplification, and standardization of the elementary schools, and with no attempt to set up severe standards for entrance to some, at least, of the intermediate courses, the intermediate schools should enroll nearly all of the pupils who have been enrolled in the grades. This should mean that the class of boys and girls who cannot afford to stay in school beyond their fifteenth birthday will predominate. Here, then, should be the backbone of the American system of education. Here, if anywhere, must be taught the fundamental subjects upon which the success or failure in after-life of this class of pupils must largely depend.

No detailed discussion of the work of the seventh and eighth grades as it exists to-day will be attempted here. For, in all the plans suggested in color chart facing page

188 and which will be discussed in detail, the elementary school period ends with the sixth grade. The intermediate school organization as proposed is radically different from the present plan. In general the scheme contemplates that the academic, general, and vocational courses of the intermediate school shall be offered side by side in the same building so that that culture so necessary to the mechanic as well as the professional man may be offered to all. Running these courses side by side in the same building will very likely result in the shifting of some students from one to the other. This means that during the intermediate school years there must be flexibility in the administration of the curriculums and courses offered. It may be expected that the larger cities will organize more courses than the smaller communities will be able to afford.

Problems Peculiar to the Different Plans of Reorganization.—The color chart shows graphically plans for external organization for different communities according to population, local conditions, and needs. Each type of organization has its own peculiar problems, which will be discussed in connection with it, but there are certain difficulties encountered by all which may be considered together. The most serious of these is that of securing instructors really qualified to teach the work of the intermediate schools from the point of view of social needs. The organization on the departmental basis and the securing of men for the industrial and manual-training courses will be then the most difficult things to accomplish. Applicants for these positions not only must possess a practical and efficient knowledge of the trade, but they will also have to be thoroughly equipped with a general education, and, above all, be able to teach.

Another of the more general problems is the one of securing suitable text-books. The ordinary texts used now in the seventh and eighth grades will not answer the purpose at all. Nor will the texts used in the first year of the high school suffice.

Still another of these general problems will be that of organizing the work of the seventh grade in English, history, arithmetic, spelling, composition, etc., for all groups, as that seems desirable from the standpoint of economy and for the better articulation of the elementary with the intermediate grades and also so as to prevent class prejudices. For the same reason, wherever it is possible to do so, the classes in the eighth and ninth grades devoted to the general cultural work should be composed of students from the different courses. In the case, however, of the industrial group the arithmetic, spelling, composition, and language work should be organized around the particular calling the students are preparing to enter. As far as possible the curriculum should be socialized. At the present time, though English expression gets the largest share of the time, often one half of the school day, the children fail to express themselves correctly, clearly, forcefully, or attractively, either in written or oral speech. To improve this condition, constant and definitely co-operative effort must be put forth. The basis for English work should be the child with his activities, interests, and needs. Technical grammar should not be emphasized, but oral language lessons and dramatization should be constantly used.

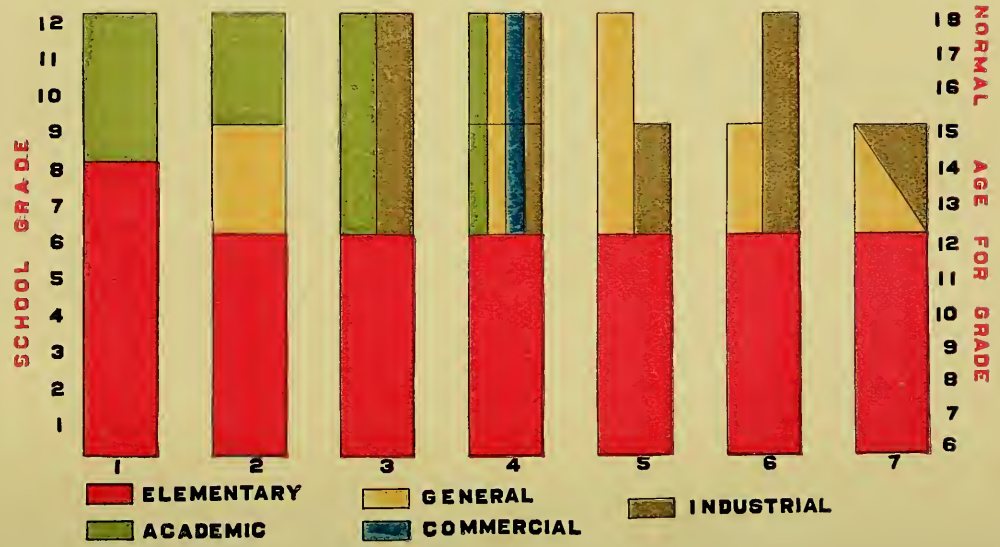
Need of Centralized Authority in School Administration.—In this country the affairs of the schools requiring expert professional supervision only are too

much in the hands of the people, and this excessive freedom of American communities in the control of their educational institutions has not led to a wise and adequate selection of studies for the great majority of students. It is the exception rather than the rule for American school boards to investigate seriously the community needs and then to set up a school system that will function with reference to these needs. Thus we see in the United States to-day example after example of wholly bad school organizations due to irresponsible school boards. The smaller the community the harder it seems to be for the people to get away from the old traditional view-point in education. Some reasonable governmental control would compel negligent communities to do their duty toward all types and conditions of school children. There ought to be some more efficient method of organization, supervision, and management, which, because of the expertness behind it, would stir the people to action in providing schools that can meet twentieth-century needs and not seventeenth or eighteenth century ones. The new ideals and methods in education which are developed in some of the larger cities have not reached the smaller places. The average citizen knows little about school development. It is necessary, therefore, for the impetus and the idea to come from some constituted authority.

Explanation of Chart.—The following explanations of the color chart will make clearer the constructive proposals of this chapter.

Figure 1 represents the situation as it exists in the majority of the high schools of the United States. Secondary education is built upon the work done in the elementary school period of eight years, and there is a

PLANS FOR THE ORGANIZATION OF PUBLIC EDUCATION.



recognized gap or lack of articulation between the two grades of instruction due to differences in aim, function, methods, and general organization.

Figure 2 represents a possible scheme of organization in towns where there is no possibility of getting appropriations for industrial or vocational work and where a compromise plan could be brought about. Here the programme is to provide six years of elementary school training for all, followed by an intermediate school offering instruction of a general nature with the avowed purpose of giving to all pupils a longer period of training and a better course of instruction up to their fifteenth year, or through the ninth grade, than is now available, and yet not giving instruction either of a trade or of a vocational or even pre-vocational type. In this scheme the ancient languages and mathematics would be postponed to the tenth grade, or high school proper, and the emphasis would be placed on history, commercial geography, literature, elementary science, the elements of sociology, and economics and domestic science and art, and manual training. Intellectual development is the chief object of the school work, and the manual-training work is added solely as a means for providing a certain training for hand and eye and as an added inducement for the longer attendance of many who otherwise would drop out. There is no intention, however, of teaching or preparing for a trade. The manual work will, however, be practical and utilitarian and will develop a certain amount of skill in wood and metal work. The high school work of the tenth, eleventh, and twelfth grades following this intermediate department will be organized chiefly and definitely for college preparation.

Another plan for cities and towns that have felt the

criticism of the present time and are desirous of reorganizing their schools to give equal opportunities to prepare for the trades as well as for the professions is shown in Figure 3. Here the plan is for the work to be sharply differentiated, beginning with the seventh grade. Those who plan to go to high school and college are urged to enter the academic courses, while those who desire specific vocational training find a six-year vocational course at their command. In the academic course the attempt is made to bring down into the intermediate department some of the high school subjects and, by using high school methods, train students more efficiently and in a shorter time for college. A modern language is offered in the seventh year and continues throughout the intermediate department, with advanced courses as electives in the high school. Algebra also is given in the seventh and eighth grades, and the English work is of a more advanced type than now found in the grammar grades. Latin is postponed until the tenth grade for the reason that it is thought better to gain a fairly adequate knowledge of a modern language first. This group of students who are going on to high school might be divided into two sections, and the exceptionally able pupils in the seventh and eighth grades who intend to go to college may be segregated, thereby saving them one year or more in finishing high school and entering upon their college career.

In the industrial courses in this type of intermediate school the boys and girls who desire training for industrial work immediately on leaving school are given an opportunity to learn the elements of desirable wage-earning occupations together with the general cultural courses which should broaden their ideas. The school should be

supplied with as wide a variety of equipment as the particular community concerned can afford. Machines for shop work, both for wood and iron, printing-presses, a bookbinding plant, apparatus in physics and chemistry for the study of electricity and other applied problems, together with equipment for the girls in domestic science and art, millinery, household management, etc., should be provided. This group of students should have a longer school day, and half of the time should be spent in hand-work and in the shop. The school could also for them very profitably be run six days a week and twelve months a year.

It is not to be expected that the larger and more prosperous towns will restrict the curriculums of their schools when the need for such supplementary types of instruction is shown. Some cities already have set a good example in offering opportunities of this sort.

In Figure 4 the attempt is made to show how these larger cities and towns may organize their public school plants to offer opportunities for different sorts of training. The intermediate schools are so arranged that four distinct lines of work are offered, followed in each case by higher or more advanced courses in the high school proper. The academic work is organized practically on the same basis as that suggested in Figure 3, but in addition to the work offered in the former there are general and commercial courses. The general course with electives in the manual training and domestic science group leads, more particularly in the case of the girls, to the city normal training-school or to certain colleges more liberal in their entrance requirements, while in the case of the boys it offers a good course of an academic character as preparation for the ordinary pursuits of the city

other than the industrial trades, and one which also prepares for the colleges mentioned above.

The commercial course is organized so that by the time the intermediate school period is finished the student has a training equal to or superior, on the mechanical side, to that offered in the ordinary private business college, and, in addition, has a fairly adequate general training.

The work offered in the intermediate industrial courses should, because of the possibility of larger financial opportunities, be much more complete and should be followed by mechanical and practical arts high schools, and also by trade-schools of an advanced secondary grade, where boys and girls may be trained for careers in the industrial world. The industrial courses may be treated "liberally" or "vocationally." In the general course manual training will function not as preparation for a trade but as a means of developing interest in and appreciation of hand-work, and also as a means of providing the school another point of contact with life that will appeal strongly to certain elements in the school population, thus inducing them to stay in school longer than they otherwise would. It will have the further liberalizing and also vocationalizing function of contributing to the boys' and girls' insight into the personal problem of vocational fitness.

The commercial high school also, while it follows more particularly after the commercial courses offered in the intermediate schools, should be considered a vocational school and should be open to students who have not taken the commercial work in the earlier grades as well as to those who hold certificates from such courses. At the present time many school systems are top-heavy

in that they carry more high school work and have more teachers in the high school and spend a much greater per capita on the high school pupils than the elementary school conditions would seem to justify. The increased cost of these different types of schools must be justified, and they must not be built and organized at the expense of efficiency. They should consequently, as far as possible, open their immense plants and place their modern equipment at the disposal of all who are likely to benefit from the courses offered.

Figures 5, 6, and 7 represent schemes of organization adjusted to situations in towns where it seems best to offer only two distinct grades of work—the general and the vocational. With the school so organized that the general and industrial types of work comprise the curriculum, the pupils can at least be given a taste of culture not guaranteed by the curriculum of our grade schools to-day. In addition, each year they will be receiving a larger and larger amount of industrial training. Figures 5 and 6 differ in the one particular that in the former the community is willing to offer a six-year general course and a three-year course of limited opportunities for the trades, while in the other the townspeople, being largely artisans and mechanics of one type or another, vote for the six-year industrial course and the three-year general.

In the town pictured for which the plan in Figure 7 is conceived the intermediate school comprises all the education the public schools afford beyond the elementary period of six years. The financial resources are so limited under the present system that the best the town can do is to offer a two-year high school course. But as the academic training, local traditions and conditions

are not such as to bring many pupils into the high school and retain them through the tenth grade, the scheme of having no high school and offering a three-year intermediate school with both general and vocational courses should be popular, particularly so as the emphasis would gradually be placed more and more on the industrial subjects. This type of school organization should offer a curriculum in which the traditional intellectual subject-matter is entirely subordinate, and the dominant aim of the school is to return its graduates to the community socially efficient in some degree at least. In many American towns this reorganization could be effected without much difficulty. Figure 7 represents an attempt to satisfy the wants of a small community, furnishing something more than the minimum information offered in the academic work of the one, two, or three teacher two-year high school and giving some practical vocational training for life besides.

Need for Educational Guidance in Upper Grades.— There is another phase of this whole question of the reorganization of public education which is becoming more and more important and which demands consideration here. When one considers the relation of the elementary to the intermediate schools the question arises whether the boys and girls at this critical period need careful direction and guidance in assisting them in understanding their own needs and possibilities, their capacities, and their relation to the school and community life. There is no period, perhaps, in their lives when the home has so little influence as at this transitional stage. All through the grades a careful study of the individual characteristics of all pupils should have been made and recorded by sympathetic and intelligent teachers and

principals. These records should be sent to the teachers and administrators of the intermediate schools. A committee of the faculty should be appointed to study both the records and the children, to become acquainted with the home conditions, and to ascertain the purposes of the parents in sending their children to school. Out of all this should come a wiser selection of the courses to be pursued by the individual pupils than can result from the hit-or-miss methods of to-day. Meetings with the parents should be arranged and many points of common concern should be discussed, as, for example, how to retain pupils in school longer or how to make the school function more broadly in the immediate life of the community.

Conclusion.—Under these plans of reorganization the tenth, eleventh, and twelfth grades will constitute the period of high school education. In this readjustment American cities and towns can provide a system of education which will largely answer the demands noted above and go far toward reconciling the conflict of aims now prevalent. Again, those who believe in practical training and social service and who have maintained that college preparation has too large a part in the plans and purposes of the high schools of this country will find points to advocate rather than pretexts for criticism.

The colleges also, who have felt that the high schools have unduly broadened their courses under pressure of local needs by including subjects that should not be offered for entrance credit, could turn their attention more particularly to that group who are coming to college, thereby helping secure more unity in the work offered for college-entrance credit. Again, if the three years of high school proper be organized carefully, the

group of students who are expecting to enter college will be given their academic training under conditions making for better scholarship and broader intellectual development than under the present arrangement. This little group of students, because of singleness of aim, will have a homogeneity that will make it possible to accomplish more than is usually done in three years. The fact that there will be fewer students dropping out will also serve to hold the group together, and in time there should be a group consciousness. Where lack of financial resources makes it impossible to offer other than the academic course in the high school, every effort should be made to give as broad a training as possible in the intermediate school. In short, it seems that some such concerted effort at making cleaner articulation between our great typical grades of public education must prevail. As Frederick Paulsen says:

> It will be the mightiest problem of the twentieth century to build upon the elementary school as a general and fundamental form of school a new finishing educational institution, or to give to the elementary school instruction its necessary conclusion in a kind of vocational high school; a school whose problem will be the carrying forward and making fruitful of the general education for vocational activity.

CHAPTER VI

THE RELATION OF THE HIGH SCHOOL TO HIGHER EDUCATIONAL INSTITUTIONS[1]

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In this chapter we apply the term "college" to all higher educational institutions. We include not only colleges of liberal arts, but also such other colleges as require a high school course for admission.

Preparation and Selection of Pupils for Higher Educational Institutions.—Preparation for college has been and still is to a large extent defined in terms of certain subjects which have been considered of special value for general intellectual discipline. The subjects prescribed by colleges of liberal arts were so highly regarded for disciplinary purposes that agricultural and engineering colleges followed the same practice. The "formal discipline" theory is now called into question and in its place we recognize the value of definite training for specific pur-

[1] Another important aspect of the chapter topic not treated in this discussion should be here kept in mind—the conception, namely, of secondary education which shall embrace the work of the freshman and sophomore years of the ordinary liberal arts college curriculum. For very suggestive discussions of this important administrative and pedagogical issue the reader is referred to two recent issues of the *School Review:*—articles in the issue of January, 1913, by C. H. Judd and by J. R. Angell; and an article in the issue of March, 1913, by C. L. McLane, describing such an "extended-upward" high school at Fresno, Cal.—EDITOR.

poses both liberal and vocational. The reorganization of secondary education is a task which requires intimate knowledge of pupils from fourteen to eighteen years of age as well as a comprehension of the needs of society. The accomplishment of this task calls for the sympathetic co-operation of all educational agencies. To this end the largest possible freedom should be extended to the high school, and the college should be asked to criticise the product of the high school in terms of breadth of outlook, seriousness of purpose, and command of the intellectual tools which the pupil must use in college. In this chapter I shall outline the considerations which seem to me essential in planning college-preparatory curriculums.

Heretofore, the training of pupils has been regarded as the absorbing concern of the high schools. Hereafter, these schools should be of increasing service to higher education by discovering pupils of ability and by aiding such pupils in choosing the particular institution that will equip them to be of the greatest value to society. To perform this service the high school must organize two agencies; namely, the general curriculum and educational guidance. In this chapter I shall briefly describe the general curriculum and also educational guidance.

I. CONSIDERATIONS ESSENTIAL IN PLANNING COLLEGE-PREPARATORY CURRICULUMS

The Previous Experience, the Capacity, and the Interests of the Pupil.—Unless the course of study in each subject is organized with direct reference to the previous experience, the capacity, and the interests of the boy or girl, satisfactory results cannot be expected, and many pupils who contemplated going to a higher institution

will conclude that they are misfits and, as a result, either take up other school work or leave school. The combination of subjects occasionally given to college-preparatory students in the first year, namely, ancient history, Latin, algebra, and college-preparatory English, is peculiarly inappropriate to the vast majority of boys and girls fourteen years of age, including those who would make excellent material for the A.B. course in a college of liberal arts. Unless the work of the first year is revised speedily, the defection of capable pupils from college-preparatory ranks is likely to grow still more serious.

Subjects Used as Tools in Higher Educational Institutions.—The colleges should indicate the subjects and the parts of subjects that are essential as tools in the work of the institution as a whole. It is generally recognized that the best command of English expression that may be expected of a pupil eighteen years of age is fundamental in all higher educational institutions. In engineering colleges a large part of the work is dependent upon mathematics. In colleges of liberal arts Latin was indispensable when text-books in all subjects were written in Latin, but at the present time no subject other than English composition seems to be employed as a tool in the work of the college as a whole. If the use of either German or French becomes common in the departments of the college, then we have the problem of furnishing a genuine command of that language. This result could not be secured by reading two or three years of the usual college-preparatory, modern-language literature.

Distribution and Concentration.—It is desirable that the curriculum of each pupil going to a higher educational institution should be organized as far as possible in accordance with two principles: distribution and con-

centration. The first of these principles mitigates against narrowness and overspecialization. According to this principle, subjects should be so chosen as to introduce the pupil into several relatively diverse fields of knowledge. The subjects of secondary education may for this purpose be classified in the following six groups, and it seems reasonable that each pupil should take work in at least four or five of them:

(1) *Language*
- *a.* English.
- *b.* Ancient language.
- *c.* Modern foreign language.

(2) *Natural Sciences*
- *a.* Physical.
- *b.* Biological.

(3) *Social Studies*
- *a.* Social activities of the past—history.
- *b.* Social activities of the present — economics, civics, geography, survey of vocations.

(4) *Mathematics*
- *a.* Pure.
- *b.* Applied.

(5) *Practical Arts*
- *a.* Business.
- *b.* Agriculture.
- *c.* Household arts.
- *d.* Manual arts.

(6) *Fine Arts*
- *a.* Music.
- *b.* Drawing.

The second of these principles, concentration, is intended to give command of methods in any given field of knowledge and to prevent superficiality and dilettanteism. Such command of methods may ordinarily be secured only when a subject is so organized that the advanced work calls for the application and review of elementary principles and processes. Such a coherent course extending over three years, and amounting to one "unit" each year, is coming to be known as a high school *major*, and a course of two units is called a *minor*. High schools and colleges should co-operate to determine how many majors or how many majors and minors are essential to produce a strong curriculum.

The educational value of a major is not wholly measured by the extent to which the advanced work depends upon the elementary work; the close connection of the subject with the previous experience of the pupil and the extent to which it enables him to interpret his own experience are of even greater value in strengthening his intellectual processes. For this reason majors in natural science and in social studies will undoubtedly, when well organized, be for many pupils of greater educational value than majors in either foreign languages or mathematics. It is even possible that a major in household arts, when it includes applied sciences and applied design, may prove of greater educational value to some girls than a major in mathematics.

Objections to Requirement that All College-Preparatory Pupils Concentrate in Foreign Languages and Mathematics.—It seems unwise to require every pupil who desires to go to college to concentrate in foreign languages and mathematics since this requirement debars from college many pupils who would otherwise fill impor-

tant places in life. Of course, mathematics is indispensable in engineering and foreign languages are essential to certain courses in higher education, but the needs of society are not limited to such fields.

A number of colleges still require, in addition to English, two foreign languages. This concentration upon the language group of studies seems excessive as it leaves little opportunity to apply the principle of distribution or to recognize individual interests.

Training for Citizenship.—Even for those who intend to enter a higher educational institution, the public tax-supported high school cannot neglect training for citizenship or delegate it to the college because, first, there is no guarantee that any particular pupil will actually attend college, and, second, the formation of civic ideals and participation in some form of community activities is essential during the adolescent period. For this purpose a course dealing with the social activities in the pupil's own community and with movements for human betterment, local and national, must find place in the curriculum of the pupil preparing for a higher institution.

Limitations of Small High Schools.—Every discussion of preparation for higher educational institutions should take into account the small high schools with two, three, or four teachers. These schools are factors of large importance in rural communities and should contribute to the solution of the rural-life problem, thereby directly touching the national welfare. The requirement of any subject that meets the needs of only the few preparing for those colleges that make such requirement compels these small high schools either to sever their relations with these colleges, or to neglect the needs of the majority, or to jeopardize efficiency by offering instruction

in a larger number of subjects than is consistent with good results.

In particular, the requirement of four years of Latin for admission to the A.B. course in certain colleges of liberal arts is especially burdensome so long as the small high schools try to meet it. Desirable as it would be to keep the way open for pupils who desire to go to these colleges, the cost is almost prohibitive. Three Latin classes must be instructed each year; namely, first year, second year, and an advanced class reading Cicero one year and Virgil the next. Consequently, the Latin instruction costs practically half the salary of one teacher. One modern language and no ancient language would undoubtedly be far more effective in the school having only two or three teachers.

II. THE GENERAL CURRICULUM

Need for the General Curriculum.—While there are no national statistics available as to the proportion of high school pupils who are not decided upon their vocation or their education beyond the high school, there is abundant evidence to show that the proportion is large, especially in the first and second years of the high school. For these pupils a general curriculum is needed in which the attempt shall be deliberately made to help pupils discover their aptitudes and decide wisely upon their educational careers. The fundamental idea in the general curriculum should be that of the discovery and the testing of aptitudes together with a broad survey of vocations and of educational opportunities. In this curriculum the principle of distribution will be emphasized. As pupils discover their aptitudes and decide upon their vocations or educational careers they should

be transferred from the general curriculum to a specialized curriculum. Many high schools have a so-called general curriculum which is a mere hodge podge. The grounds upon which certain subjects are listed as required is vague and illogical, and little guidance is given in the choice of electives.

Relation of the General Curriculum to Higher Education.—It is evident that this general curriculum, when properly planned and conducted, will be the means of securing for higher education many pupils of excellent ability. There are two main reasons why the decision upon higher education so often cannot wisely be made until the third or fourth year; namely, first, aptitudes often develop slowly, and, second, contact with high school teachers, an enlarged view of the opportunities and responsibilities of life, and the development of personal ideals create the desire for more adequate equipment for life. To-day the large majority of pupils come from homes where neither father nor mother has had the benefits of even a high school education to say nothing of a college education. While these parents are ambitious for their children they have no first-hand knowledge of higher educational opportunities.

The absence of such a well-planned general curriculum in the American high school is in part due to the present lack of flexibility in college-entrance requirements, compelling the pupil to decide, upon entering the high school, whether or not he will prepare for college. This forced decision works harm both ways. Many who begin the present college-preparatory curriculum leave school because the work makes no appeal. Others who do not commence the college-preparatory curriculum would later decide to go to college if they could get entrance credit for work already done.

III. EDUCATIONAL GUIDANCE

Educational Guidance Defined.—By educational guidance is meant the assistance which the school should give the pupil in choosing educational opportunities wisely, including the choice of electives within the high school, the decision as to attendance upon a higher educational institution, and the selection of a particular institution. This guidance does not imply that the school is to choose for the individual; it implies that the school is to furnish all necessary information upon which the pupil may base an intelligent choice and that it should aim to develop in him the power to make wise decisions.

Educational guidance is closely related to vocational guidance but is not identical with it. The studies chosen before a vocation is selected should help reveal abilities and aptitudes, and should in consequence help in vocational guidance. When a vocation is selected many studies will be determined thereby, while others will be based upon supplementary needs. Educational guidance is really broader than vocational guidance, since it must assist in the choice of avocations as well as vocations and must consider preparation for all the duties of life, including duties as a member of the family, the community, the state, and other social groups.

Guidance in Choosing Electives.—Under a proper system of guidance much of the objection to electives in the high school will vanish. The value of each subject should be discussed with the pupils and printed statements given them as a basis of conference with their parents. When pupils have chosen their electives it is desirable that they should explain why they think these particular subjects will meet their own needs and super-

ficial reasons should not be accepted. This kind of guidance will help develop a thoughtful attitude toward school work and in consequence yield larger returns in both character and intellectual development. This kind of training in choice will be excellent preparation for the wise use of the elective system in college.

Higher educational institutions would render a distinct service by formulating statements of the way in which various high school subjects will be of assistance in higher education. Such statements as these would be welcomed by the high schools as a means of increasing the interest of pupils in their work. A mere list of prescribed subjects seems to have no particular value in developing genuine interest.

Decision as to Higher Education.—It is occasionally difficult to decide whether or not to encourage a particular pupil to go to a higher educational institution. Sometimes his parents are so much in need of his assistance and sometimes his capacity is so limited or his ambition so meagre that he ought to go directly to work. In that case, however, he should be impressed with the fact that the high school cannot complete his education and that he must improve such educational opportunities as may lie within his reach.

The need for vocational training beyond the high school is best appreciated when the pupil has chosen his vocation, but even before that time he should be impressed with the fact that vocations for which thorough preparation, more or less specific, is not needed are continually declining in number and in importance. The need for continued liberal education should be based upon its importance in developing leaders who can grapple in a large way with the problems of the day and upon

its power to give increased enjoyment and fuller understanding of life. Too often liberal education has been pictured by high school pupils as a means of social preferment, a polite endowment, largely remote from the vital interests of life.

Choice of Kind of Higher Education.—It is important that the high school should give adequate information regarding the many different kinds of higher education. Ordinarily this is not done, and many pupils do not go to a higher institution because they have not heard of the kind of education that they think would meet their needs.

The variety of higher institutions is continually increasing and now includes colleges of agriculture, architecture, commerce, dentistry, education, engineering, fine arts, forestry, journalism, law, liberal arts, and medicine. There are also trade-schools, normal schools, business schools, and schools for nurses. Colleges for women are offering secretarial and home economics courses. There are also graduate professional schools for which a college course is a prerequisite.

Choice of Particular Institution.—Among institutions offering the same type of education there are important differences that will increase or diminish their value to the individual pupil. The teacher or principal who is intimately acquainted with the pupil in all his relations can often give guidance of the utmost value, but there are so many factors to be taken into consideration that the teacher must exercise great caution. It is generally better to give too little rather than too much advice. On the other hand, all information available should be placed at the disposal of the pupil so that his choice may be based upon the fullest possible knowledge. Such facts

as the following regarding particular institutions should be ascertained and freely supplied:

(1) Entrance requirements.
(2) Standards of work required after admission.
(3) Attention paid to physical development.
(4) Healthful climate.
(5) Opportunities for wholesome recreation.
(6) Democratic spirit.
(7) Civic and social ideals.
(8) Minimum and average expenses.
(9) Opportunities for partial and entire self-support, together with the exact nature of such opportunities.
(10) In case of a vocational or professional institution, success of graduates in securing remunerative employment.

In addition to such facts as the above, much depends upon the attention given by institutions to the welfare and progress of individual students. While the boy should be impressed with his own responsibility, nevertheless certain institutions have remarkable success in looking after individual needs, especially in matters of both scholarship and morals.[1]

[1] As an illustration of the *administrative* relationship of the high school, see the Appendix.—EDITOR.

CHAPTER VII

THE RELATION OF THE HIGH SCHOOL TO THE INDUSTRIAL LIFE OF THE COMMUNITY

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Early High School Education Was Vocational in Character.—The first American public high school, established in Boston in 1821, was intended to be a preparatory school for Harvard College; and, at this time, Harvard was almost exclusively a training-school for ministers. This and other early high schools were founded to serve practical ends; they were vocational schools. The one curriculum was definitely prescribed. By the middle of last century the student who did not wish to go to college and obtain professional training began insistently to demand attention. The line of least resistance was followed. New subjects were added to the programme of prescribed studies and advanced to a position of equal rank with languages and mathematics. At last the curriculum became top-heavy, misshapen, and burdensome. The next plan, perforce, adopted was that of offering separate curriculums, the so-called "classical," "modern language," "scientific" courses. The student was allowed to elect one of these. Finally, in the eighties, came the organization in the large cities of separate high schools, such as classical, manual training, and commercial.

Among the first concessions granted in response to the scientific and industrial progress of the century was the introduction into the old curriculum of physics and chemistry. But the most revolutionary step was taken when manual training and laboratory work was introduced into the high school curriculum. The manual training movement offered incontrovertible evidence of a new industrial situation. It became evident that the high school was no longer to be merely a preparatory training-school for certain of the so-called learned professions. In spite of bitter opposition, the advocates of manual training persisted; they were the pioneers of a new epoch in secondary education. In 1880 the first American manual training school was opened in Saint Louis. Three years later manual training was introduced into the public schools of Boston. The Scott Manual Training School of Toledo and the Chicago Manual Training School were opened in 1884. Baltimore also introduced manual training in 1884. One year later Philadelphia opened her first manual training school.

Haphazard Changes in the High School Curriculum.—Like the changes in the high school curriculum which preceded its introduction, manual training was added in a haphazard fashion. It was hastily stuck on to an already pieced-together curriculum in spite of ridicule and an appeal to tradition. The most beneficial result of the manual training movement is not the introduction of hand-work into the high school, but the impulse given to a scientific study of educational ideals, values, and methods. Since manual training was first introduced into the high school instead of the elementary grades, it is reasonable to infer that the vocational or utilitarian value of manual training was not minimized

by its leading advocates. Later the pedagogical value of hand-work was stressed until, in the words of the Massachusetts Commission on Industrial Education, manual training "has been severed from real life as completely as have other school activities." Manual training in our public schools to-day is too often "abstract, isolated, impractical, and unsocial in character." And now the insistent demand is again being made for up-to-date industrial or vocational training in the high school. This demand is not merely an irrational yearning after a new method or for a change. It rests upon a firm foundation; it is due to the growing need of adjustment of the content of high school education to the kind of training demanded in the various ranks of the world's workers. The German educator, Doctor Kerschensteiner, declares that it is erroneous to assume "that it is possible to educate a man without reference to some special calling."

Indeed, high school education has, in a large measure, lost its original significance. Culture is now stressed, and the non-vocational side of high school education is often upheld as its chief glory. By a curious, but not unusual, process of slow evolution the old form of vocational high school education is now esteemed because it gives its possessors ideals and mannerisms which are distinctly opposite to those bestowed by the newer forms of vocational training—in short, because its ideals are now non-vocational or cultural. Reform in high school education means a return to first principles, modified to fit the demands of a complex industrial life in which specialization and subdivision of labor are characteristics of prime importance.

Since the work of the early high school was vocational

in character, surely to demand that vocational training be given by the modern high school is not radical or unwarranted. It is the duty of educators to-day, instead of holding up their hands in horror at the alleged profanation of the traditional curriculum and educational ideal, to seek diligently and patiently to understand the course of progress and to prepare young men and young women for efficient service in the complex heterogeneous society of a modern democratic nation. It is insisted that the past and past cultural forms are of value only in so far as they assist in the correct interpretation of the present.

The high school curriculum has not expanded in an orderly manner to meet adequately new conditions which industrial evolution has thrust upon an unprepared nation. A few haphazard, unsystematic leaps in the dark have been made under the guidance of one-idea educational enthusiasts. The demand of the hour is for a careful study of the educational needs of the youth of to-day, and of the appropriate pedagogical methods of supplying those needs. One leads to an investigation of industrial progress and of the new methods of doing the world's work in a democratic era when the workers are recognized not only as workers but also as citizens and as human beings worthy of living joyous and dignified, as well as industrious, lives. The other involves a careful study of the psychology of the youth. Each and every educational method and ideal, old or new, should be subjected to careful and unbiassed scrutiny from these two dissimilar educational standpoints—that of sociology and that of psychology.

The High School Was Organized Before Large-Scale Industry Became Important.—When the American pub-

lic school system was organized and the American high school was made an integral part of it, large-scale industry, subdivided labor, great industrial cities, and a large and powerful wage-earning group of working men had not yet been called into existence. Its institutional form, which includes its curriculums, methods, ideals, and values, was developed under a now outgrown industrial régime. Time is, indeed, required to remodel educational, legal, political, and ethical systems so that they will minister to the needs of modern industrial society. It is the primary function of an educational system to aid in this adjustment. But the public school system is an institution and subject to the limitations peculiar to institutions. Institutionalism is a manifestation of social inertia. Institutions are the crystallized and formalized expression of social demands and ideals; but every institution, social, religious, political, or educational, is the product of a former and usually outgrown balance of social forces. In a progressive country and epoch, at the moment when an institution attains a certain form and quality, new forces enter the arena and a need for a new institutional form is imperative. Thus education, which should be a potent factor in hastening and directing human progress and in reducing social friction, may, when attacked by the dry-rot of institutionalism, become a potent factor in delaying the adjustment of social and political ideals to fit the new conditions forced upon society by industrial advance.

Effect of Social Inertia upon Educational Advance.—The pressure of social inertia or of the normal institutional lag, reacting during decades of unprecedented industrial progress, has caused the educational ideals and values of the early years of the twentieth century to be

abnormally out of harmony with the requirements of the time as manifested by a careful study of the social and industrial situation. Any investigation of the high school and its relations to the industrial life of the community should begin with a careful survey. While not disregarding the lessons of the past, or undervaluing the methods evolved through past decades, the students of to-day's educational problems must look to to-day's necessities. They should be progressive without being unduly iconoclastic. The haphazard, patched-up condition of the American school curriculum, the contradictory decisions of the courts of law, the widely differing codes of morality, and the dissimilar standards of artistic criticism of the present era are, in no small measure, due to the antagonism between traditional norms and standards which were conceived before the modern industrial era was ushered in, and those norms and standards which are being gradually developed under the stern pressure of to-day's unique economic and social relationships. Both reformers and reactionists in the educational world have been too prone to appeal to authority, class prejudice, superficial manifestations, and vociferous declamation. The resultant clamor and confusion have obscured the real situation and have retarded the calm and deliberate investigation of social forces.

The proper function of an organized school system, as well as of a political or a legal system, is one which constantly changes to fit the shifting social and industrial conditions of the country and of the epoch. Not only has the division of functions between formal or school and informal or out-of-school education changed, but the scope of school education has been immeasurably broadened with the advancement of mankind from prim-

itive to civilized modes of living, working, and associating. The scope of school education has been broadened not merely because of the growing intricacy and complexity of human life and industry, but also because the educational functions of other institutions, such as the home, the shop, and the home playground, have diminished in importance. The school has been obliged to add duties which have hitherto been performed by other institutions. The home can no longer give the youth adequate training in manual industry. The shop, because of subdivided labor and the speeded-up methods of modern industry, offers no adequate opportunity for the young apprentice thoroughly to learn his trade. In the process of adjustment involved in passing from small-scale and unsystematic to large-scale and routinized industry, social and political institutions including the public school system must undergo fundamental modifications. The scope of school education can only be definitely and scientifically delimited by determining (*a*) the totality or content of education in a given epoch, and (*b*) the portion of this entire field which can be adequately occupied by the various institutions which informally train the youth—the home, the shop, the store, the farm, the home playground.

Revolutionary Changes in American Life.—During the last century industrial and scientific progress outran all other forms of development. Rapid industrial progress wrought enormous and far-reaching changes in recent decades; and, inevitably, as has been indicated, the social, political, and religious life of society is profoundly affected. The young and crude America, possessing an immense amount of undeveloped natural resources and free land, has been metamorphosed within a few decades

of bewildering changes into the America of large-scale industries, big railway systems, and heaped-up city populations. The American people are facing the gigantic task of changing their ideals and standards to fit an environment radically different from that which surrounded the American of a generation or two ago. That which is desirable in an undeveloped, fertile, and expanding country may become a hindrance or even a menace in a well-developed and densely populated territory. Educational concepts, as well as legal or political ideals, formed when modern industry was in its infancy, when it was differentiated into small and isolated units, when standardization, specialization, and world markets were still of the future, do not necessarily square with the requirements of the modern integrated and interrelated industrial system. The complexity and intricacy of modern society multiply the factors in the educational problem, and cause the school to assume a more dignified and important rôle than heretofore.

The introduction of laboratory work and of manual training into the high school was the direct and visible consequence of important and revolutionary changes in American industrial methods and social conditions. These strangers in the sphere of formal education found the way smoothed because of the rapid progress in industrial development which was produced by the Civil War. Trade, business, industry did not bulk large in the direct determination of American educational methods and values until after the second industrial revolution which followed the outbreak of domestic strife. The laboratory and the manual training school are not content with mere passive receptivity on the part of the student, but require self-activity and con-

structive work. The introduction of these important educational accessories indicates clearly, to the thinking student of social science and industrial evolution, that the home, and probably the shop, had at that time lost many of their industrial characteristics. Division of labor and large-scale industry were becoming predominant in the manufacturing world.

The Practical Standard of Educational Values.—Not only do ethical and educational values change from generation to generation in response to industrial advance and social modifications, but different classes within a given community often disagree fundamentally in regard to any customary or new educational project. For example, members of labor organizations will make demands upon the school system which are not in harmony with those made by manufacturers and merchants. And the view-point of the teacher does not harmonize at all points with either that of the unionist or the employer. It must be frankly admitted that even the most broad generalizations in regard to the scope, content, and aim of high school education are liable to meet with opposition because of fundamental differences of opinion as to the proper function of our public school system.

To-day one class of men who are insistently urging that the public school emphasize industrial and trade education, do so because they wish an increased supply of workers who are mere workers or human automatons. Many influential employers in the United States are demanding in no uncertain tones that the public schools be utilized to turn out narrowly trained industrial workers who may become passive links in the great industrial mechanism of the present age. The business man's

ideal of a worker, barring a small group of skilled craftsmen, too often seems to be that of a plodding, uncomplaining, narrowly trained "human ox." Systematization and specialization are the favorite watchwords of a large and influential class of employers; and the application of factory methods to the management of the school is demanded in the alluring name of efficiency and economy. Standardization, not individual treatment, is the ideal of the business man. The manufacturers were not vitally interested in manual training in so far as it was introduced as a pedagogical necessity in order that each and every child might have an opportunity to use his hands in some form of constructive work. In fact, the manufacturers, because they were taxpayers, were inclined to oppose manual training as it was expensive and increased the taxes. The purely educational value of this training did not appeal to them because it did not directly swell profits and increase dividends. But now, when skilled men are an urgent necessity, the proposition is judged very differently; an organized effort is being made by captains of industry to convert the public schools, or certain departments of the educational system, into special schools for apprentices and helpers.

Organized labor opposes any open or veiled attempt to use trade or vocational schools as institutions to educate young men for strike-breaking or wage-cutting purposes. The organized workers of the country object to the practical standard of educational values favored by many employers; they desire the American youth to become more than a "human ox." They also insist that vocational education shall become an integral part of the curriculum of our public schools; and they are strenuous in their opposition to anything which savors of the con-

trol or supervision of vocational instruction by the employers of labor.

The Social Standard of Educational Values.—Another group of people urge that the public school system should train efficient workers who are also thinking men and women capable of enjoying art, literature, and leisure and who will be able intelligently to consider the social and political problems which inevitably arise in the twentieth century. It is demanded that a well-rounded development be given each and every child and that all students be prepared for useful and efficient work in the community. This social criterion places a high valuation upon forces and policies which tend to break down class demarcation, to reduce artificial inequality, and to uplift the human race as a whole. The practical, or business man's, and the social standard are almost diametrically opposed to each other. The business men are, however, quite harmonious in regard to their idea as to the proper scope of educational work; the members of the group advocating the social criterion, unfortunately, are not.

The progressive educators of the nation, those who are attempting to formulate a real science of education or pedagogy which will enable the public school system to become an important directive factor in social progress, ought definitely to place themselves on record in favor of the social standard of educational values. Industrial or vocational education should be made an integral part of formal education in an epoch or in a nation when or where industry has become large-scale and subdivided, when the home and the shop are no longer adequately fitted to impart vocational training. But since large-scale industry and subdivided labor are necessarily only

present in a period of world markets and world intercourse, vocational training must be indissolubly linked with other forms of training which will broaden the outlook of the student, which will make of him a citizen as well as an efficient worker with hand or brain. The aim of modern education should be, if the aim be anything more than the creation of a nicely articulated industrial system, to produce men, not human machines. The school, according to a broad and reasonable social concept of its functions, should send from its doors healthy, efficient, and well-trained men and women who possess characteristics which will enable them to live as well as to make a living.

The Function of the Modern High School.—The social standard of educational values requires high school education to be vocational and democratic in character. The high school ought to reach workers as well as non-workers—hence, it should be open late in the afternoon and in the evening as well as in the forenoon and early afternoon. In short, the high school should reach a great variety of people and give training in citizenship as well as in technical subjects. It should have a far wider mission than to be a preparatory school for the college.

That a large number of boys and girls leave school soon after their fourteenth birthday is a well-known and portentous fact. A large percentage of this great horde of children enter what are commonly called the unskilled occupations. The present ever bulks large in the eyes of the impatient youth, and too often he seeks the job which temporarily offers the best wages but which gives little or no promise of future advancement. These necessitous or misguided young people are the workers who become in due time the "perpetual helpers," the fre-

quenters of employment agencies, the flotsam and jetsam of the industrial world. These are the young men and young women to whom our public school system is reaching no helping hand.

It is highly important that students of educational problems recognize that the modern high school should stop the drift into "blind-alley" occupations or, at least, that it should furnish a minimum of training to those who are already in such occupations, for the purpose of enabling them sooner or later to increase their earning power and to enlarge their ideas of life and its possibilities. Into appropriate classes of the continuation work of the high school should go all young workers up to their eighteenth or at least their sixteenth birthday. Employers should be required, as in Germany and Wisconsin, to allow their young employees to attend the compulsory continuation high school. Why should the supervision which the state exercises over the young cease as soon as the child becomes a wage earner? Industrial advance and racial betterment demand that the youth of the land be saved from the evil effects of the blind-alley occupations and be lifted out of the status of perpetual helpers.

If the high school is to be called upon to fit young men and young women for positions in factories, stores, and offices, it is pertinent that consideration be given to the conditions in industry. Will factory work, for example, tend to tear down that which the school tends to build up? Undoubtedly, American educators are warranted in demanding not only vocational training but also an improvement in the working conditions in the establishments into which the youth of the country go. Public school vocational training and improvement in the work-

ing environment of the young wage earners of the nation should go hand in hand.

Practical Proposals.—It has been pointed out that educational theory is subject to the retardation produced by institutional inertia; and, furthermore, educational practice always lags behind our belated educational theories. Nevertheless, in spite of this double retardation, in recent years certain practical steps have been proposed or taken which give promise of the opening of a new era in high school education. A few of the most important proposals for placing the high school in touch with the industrial life of the community will be briefly summarized. These are of two general types: the first provides for industrial or vocational training for boys and girls who have not yet become wage earners; the second adds continuation courses for young wage earners.

As examples of the first type may be mentioned the Cleveland Technical High School and the Washington Irving High School of New York City. The former has for its distinct purpose the preparation of "its pupils for industrial leadership." The school is open to both boys and girls. The course is four years in length. After two years devoted to manual training and "general industrial intelligence," the student selects a trade in which he specializes during the remaining two years. The English, mathematics, science, and other studies are closely related to the shop problems confronting the students. The school is in session forty-eight weeks in the year. Evening classes for workers are also conducted. The Washington Irving High School for girls departs very far from the traditional ideal of secondary education. The teachers of the school write: "We have kitchens, bedrooms, laundries, nurseries, and parlors for the train-

ing of every girl in housewifery. We have banks, stores, offices, studios, dressmaking establishments, and telephones for the preparation of young business women. We have the staples of culture: the languages, literature, sciences, and mathematics for the training of minds, preparing for teachers' schools and colleges."

The Co-operative Plan.—The engineering department of the University of Cincinnati has for several years utilized a system of co-operation with certain manufacturing establishments in the city. The public schools of Fitchburg, Mass., have also tried a similar plan. In the latter city, the co-operative plan "is an arrangement between the high school authorities and the local manufacturers of metal machinery, saws, engines, pumps, and condensers, and other metal products." The student workers are divided into two sections. For a week one section works in the shops while the other section is in the classroom; the following week, the shop section goes into the classroom, and the other section into the shop. In this manner, the shop and the school have each a full quota. The student worker is paid for his services in the shop; he is an employee of the company, working half time. It is not intended that students shall be drawn from the regular high school courses. This co-operative plan enables many students to receive valuable training, and to earn half pay at the same time. It is a unique plan for uniting school training and actual shop experience, for combining in one person the student and the wage earner.

The theory underlying this plan is well illustrated by the following quotation from an article written by Dean Herman Schneider, of the University of Cincinnati: "The school does not attempt to teach anything concern-

ing the practical side of the work. It aims, however, to teach the theory underlying the work, to teach the intent of the work, to give such training in mathematics and elementary sciences as will enable the apprentice to become more highly efficient, and to give such cultural subjects as will tend to make him a more intelligent civic unit. In other words, the course has in mind both the thing the apprentice is to do and the man he is to be."

Such schools can, of course, only be successful in communities in which manufacturers are willing to co-operate; and only a portion of those desiring or needing vocational training are likely to be thus accommodated. The limit is fixed by the will and needs of the employers, not by the number or the demands of the youth of the city or locality. The co-operative plan is not looked upon favorably by organized labor since it places "the veto power over the boy's right to public industrial education . . . in the hands of the manufacturer." The employer may under this plan find it easy to dictate the educational policy of the public school. No plan for industrial training is adequate which merely aims to supply the employers' need of skilled workers. The school ought not to be reduced to the status of a shop adjunct.

The shop is not primarily an educational institution; and the plans of the foreman may often run counter to the needs of the youth in the shop. If the student worker or apprentice is to become skilled in more than one simple and minute class of work, the learner must be transferred from machine to machine, and from department to department. From an educational view-point, the student worker ought to be transferred to some new kind or class of work as soon as he becomes proficient at

a particular job; but immediate considerations of profits and the personal interests of the foreman lead the latter to keep a boy at one class of work month after month and year after year. In short, profits and pedagogy conflict in the shop. On the other hand, the school authorities are not obliged to provide an expensive shop equipment and to hire expensive teachers of trades. The students work under actual shop conditions and make goods for the market; and wages are paid to the student workers for the time spent in the shop.

The Public Works High School.—A novel modification of the co-operative plan has been proposed by Mr. William Thum. The employing firm is now the municipality, and the practical work is to be performed in connection with some municipal plant, such as water, gas, electric light, parks, etc. "The public has municipal work to do, and the greater part of this work could be done by clear-headed boys and young men from sixteen to twenty years of age who are under the supervision of the public works high school." Two shifts could be used. One group would work in the morning and go into the high school in the afternoon; the other group would reverse its programme. Six to eight years would probably be required to complete the course in the high school. Students would be enabled to earn sufficient to pay their personal expenses, and at the same time they could learn the basic principles of a trade in addition to the cultural training usually given in the high school. Men having six to eight years of such experience ought to be especially valuable in the service of the municipality. It has been estimated that about one in every ninety self-supporting young people of high school age are attending high school, and that, on the other hand,

over one half of those supported by parents attend. Public works high schools would furnish work for self-supporting students, and thus give all classes of young people a chance to attend high school.

Wisconsin's System of Industrial Education.—The State of Wisconsin has provided for a compulsory system of continuation schools. According to the provisions of a law passed in 1911, in every city or town of over five thousand inhabitants continuation or evening schools must be established. These schools are to be under the control of a local board of industrial education consisting of five members—the superintendent of schools and four others, two employers and two employees, to be appointed by the local board of education. Continuation schools may also be established in smaller towns. The law requires wage-earning boys and girls between the ages of fourteen and sixteen years, and apprentices over sixteen, to attend the continuation school for at least five hours per week for six months each year. All working permits granted to children fourteen to sixteen years of age require attendance in the continuation school. Employers are allowed to employ children under sixteen for not more than fifty-five hours per week, but at least five out of the fifty-five hours must be utilized for school attendance. The continuation schools are maintained by local taxation and State aid. The schools are subject to the supervision of a State board of industrial education. In the words of Professor Commons, "The State of Wisconsin, at last, has adopted a system of continuation schools that is planned . . . first, to make the intellectual and artistic side of industry reach every boy and girl instead of a few apprentices; and, second, to make the employer and the schoolmaster co-operate with

and supplement each other instead of duplicating and controverting each other."

Cooley's Plan.—Mr. Edwin G. Cooley, ex-superintendent of schools of Chicago, has devised a system of vocational training which he is endeavoring to have adopted in Illinois. The plan is similar to Wisconsin's and is undoubtedly modeled in certain respects after the German system of continuation schools. It is urged that the existing system of public schools cannot adequately provide vocational training and a separate system of continuation or vocational schools is recommended. The vocational schools are not to be controlled by the ordinary boards of education but by local boards of vocational training. A special tax for the purpose of maintaining vocational schools is advocated. "Separate schools are necessary whose equipment, corps of teachers, and boards of administration must be in the closest possible relation to the occupations. In such schools the applications of general education to vocational work can be made only by men who know the vocations." The vocational schools are not intended to be substitutes for the present forms of schools but merely to supplement their work. Mr. Cooley calls attention to the necessity for training for social service and citizenship as well as for a vocation. But, it may be asked, is it not to be expected that special vocational schools controlled by separate boards and taught by special teachers will undervalue all kinds of training except the purely vocational? Is there not great danger that such an isolated system directed by specialist teachers will lead to narrow specialization in purely vocational matters?

Friends of the Wisconsin system and of Cooley's plan insist, however, that sooner or later the separate system

of administration will prevail. "In Europe the schoolmen fought this system bitterly for years, but after they had demonstrated their utter inability to keep the aims of specialized vocational training from the aims of general academic training the systems were gradually but surely divorced and industrial education was put under the control of separate boards." Germany's experience is, however, not necessarily conclusive for democratic America. It might not be amiss to suggest a possible compromise. The continuation schools might be left under the control of the public school authorities, but special advisory boards, consisting of employers and employees, might be appointed. Any movement tending to break the public school system into specially controlled units should be very carefully scrutinized by the schoolmen and the wage earners of the nation.

PART II

THE MORE INTIMATE SPECIALIZED RELATIONSHIPS OF HIGH SCHOOL WORK

CHAPTER VIII

SOCIALIZED HIGH SCHOOL CURRICULUMS AND COURSES OF STUDY

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Historical Beginnings.—There is perhaps nothing that characterizes the high school of the present day more than the way in which it is responding to wide-spread social influences of various kinds. In this respect it shows its vitality and proclaims the fact that although descended from the Renaissance and therefore old enough in tradition to run the danger of becoming stiff, it still retains the original spirit of reconstruction which characterized its inception at that time. Then the new studies were the classics and all that went with them—a new appreciation for the beauty and joy of life, for the felicities of language and for the free democratic life of Greece and Rome. These were life values that in the fifteenth century could not be approached directly. They were offensive to the piety of the middle age and even to its art and government. For although there was

beautiful art in the middle age it had become narrow because confined too closely to religious needs. There was also government approaching in some favored spots to the democratic, but freedom was, on the whole, an exception. And there was no native literature whatever.

The mind of the time took the best and most practical way of approaching these ideas. It unconsciously turned to the days when they flourished and to the monuments they had left behind. It absorbed the spirit of these times not in order to venerate it at a distance, but in order to put that spirit into the life of every day.

We have been at work at this ever since, but as time has gone on the logical march of events has brought us to a place where the classics can no longer play the rôle for which they were instituted. We have a literature, we have the solid beginnings of a free government, we have a new art, new sciences, and new industries. We no longer need the indirect approach. We are in a position to attack life directly.

Social Pressure on the High School.—Social pressure makes this felt in the high school. The young people that fill our classrooms are bent upon living. It is here and now for them. Their parents behind them and the community as a whole are equally convinced. What can the high school do to prepare for a life or to give an opportunity itself for living that shall raise the standard of life and improve the means for gratifying it on the part of those who attend? This is the question at the bottom of the social pressure on the high school of to-day.

At the present stage "courses of study" are the objective points. It is assumed that "courses of study" form the essential features of a high school and that to

change these would be to change all. It is, I think, also generally assumed that a course of study is something made by a teacher or by one set over him and that it represents a certain amount of knowledge regarded as valuable for some reason by the teacher or superintendent. It is not expected, in most of the high schools, to be regarded as valuable by the pupils before they begin. It is sometimes not regarded as valuable after they get through. It is not meant by this that such a course of study need be "hard and fast." It may be changed from year to year. It may be changed in some details within the year itself. Such changes, I think, represent what is called "elasticity." The essential feature is that the elastic part as well as the rest of the course is made by the teacher or his superior in office.

This idea of the course of study is certainly a time-honored one. It was in existence in the teaching institutions of the middle ages. The universities of that time, which usually had a contingent of boys as young as ten, regarded truth as something authoritatively handed down. The root and kernel of their effort was to prepare the pupil for the next world or to prepare him to prepare others for that period of his life. The Renaissance teachers also dealt through the classics with another life and another world, although this time in the past and upon the earth.

Superior Authority and the Course of Study.—Such courses of study must necessarily be made and engineered by the force of superior authority. The pupil must be instructed rather than educated. There is not enough in his current daily life, in the most of cases at least, to form proliferating areas, capable of growing by their own initiative. In the case of the theologically dominated

courses it was assumed that the natural man must be made over and this by the imposition of standards which he would not be capable of conceiving for himself. In the case of the classics an artificial environment was necessary for success. Instruction was given in Latin, and in many places pupils were fined or punished in other ways who used the vernacular for communication. For the purpose in mind these practices were evidences of efficiency, since an indirect approach to life was necessary.

To find teachers independent of the authoritative course of study one must go back to Socrates or to Jesus. The writings of Plato give us, superficially looked at, the impression that the pupils did not have much to say about the course of thought through which Socrates travelled. They were always worsted in an argument, and the questions of the teacher were loaded from the beginning. But a very little reflection shows us that if Socrates actually did converse with any one who came, on the street corners and other public places, their questions and their natural inquiries, rather than his, must have formed the solid woof for the fine-spun warp of the teacher. The pupils, moreover, were always free to leave at any moment. Not much of the authoritative course of study in this.

As for Jesus, His teaching, often communicated in acts as well as words, was continually dovetailed into the people's present need. He answered the questions of the Scribes and Pharisees. He spoke about and to the aspirations of Israel, and He met the awakening interest of His disciples when and where He found it. His was a direct rather than an indirect approach to life.

Change in Courses of Study.—But the closer one gets back to the great teachers the more danger one runs in

seeming far-fetched and foreign to many high school teachers of to-day still in the shadow of the middle-age and classical idea of the course of study. And yet the social pressure surrounding and moulding the present high school is slowly changing its attitude toward this time-honored convention. It is demanding a direct approach to life. It is undermining and setting aside the old-fashioned courses of study and putting in their place manual training, domestic sciences, various applications of art, practical journalism, stenography, business courses, agriculture, architecture and building, economics and the study of efficiency, practical hygiene, and many other modifications of the demand for immediate equipment for the business of life. It is true that as these new studies come into the high school they are offered as courses made by the teacher or those in authority over him. The old form tends to persist, and there are many teachers still who emphasize the authoritative form and teach joints in wood as if they were paradigms in Latin. But just because these subjects grow out of the current life of the time and are already grasped by the pupils in their main outline and significance, they are continually tending to run beyond the form predestined by the teachers' course of study. What the pupils think they are able to do, what they show a natural willingness to attack and a disposition to hang on to, come to represent a great part of what is actually done in the classroom. When a recent superintendent of Wellesley asks the boys in the manual training classes to bring to school the screens and shutters that need repairing at home, or when Superintendent Alderman, of Oregon, gives school credit for making beds, washing dishes, feeding pigs, and other home work, it is evident that the

attitude of the authoritative course of study is not preventing a school interest in the lives of the children as they actually exist.

In such cases as these it is, of course, part of the duty of the school to see that the work done is not left untouched by the actual knowledge as well as the ethical influence of the school. Merely to give credit for feeding pigs as they have always been fed is no great part of education. The kind of food, its nutritive value, and its results in the proper fattening of the animal, graphs showing its increase in weight, its economic value in relation to the market of this locality and season or that are indications of only a few of the problems involving the higher skill and knowledge which the socially serviceable high school exists to impart. That this skill and knowledge are concentrated for one pupil upon a problem that lies near to him and which, preferably, he has chosen for himself makes such knowledge much more vital and no less truly universal.

In some schools arrangements are made so that the pupils have control of a piece of land, and under the direction of the school crops are cultivated and the success of the different pupils compared. Clubs are formed for the exhibition of products and prizes given to the best. The interest of the whole community is engaged, picnics and excursions are organized which have for their central interest the work of the school. This does not confine itself to the high school but runs out into the upper grades of the elementary school.

In Berlin, New Hampshire, the high school has for some years thrown part of the work formerly directly under the school board into the hands of the pupils. The care of grounds and buildings, *e. g.*, has been so

treated with the interesting result that the work was done more efficiently and at a considerable saving in cost. The keeping of accounts and the actual financial management of the enterprise by the pupils were the means not only of teaching the knowledge required but gave an opportunity for education in responsibility and co-operation.

The Los Angeles High School.—The high school of Los Angeles, California, affords an interesting instance of how social pressure is modifying courses of study and leading the school to prepare more directly for the business of life. Among other things the high school pupils here, under the guidance of their teachers, have made the designs for, contracted for, and controlled the building of several of the new school buildings in that city. The superintendent of schools asserts that these buildings are among the best that the Los Angeles school board owns. It is interesting to observe that when real work of this kind is going on in a school it tends to transform the attitude of the pupils toward all of their work. The high degree of self-poise and organized responsibility to be found in this school are shown by a test made some months ago. The superintendent wondered whether the pupils could run the school themselves for a day. It was a new idea to the pupils and they did not seize the opportunity rashly. But after some time and due discussion among themselves they said they would like to try it. They named their day and no teacher appeared, but the classes went on as usual. Later in the day the manual training teacher got nervous thinking of the tools and valuable plant without his care and oversight. He "sneaked" in but found everything running in perfect order and was rather ashamed he had come.

This is, of course, nothing but a test and does not indicate that teachers are useless. It rather shows the great power of the teachers of this school, but, further than this, it shows the value of work which grows up out of the pupil's own environment and of which he can have, when he starts upon it, some notion of its purpose and import. He is then in a position to help control and guide its progress and, instead of submitting passively to the teacher-made course of study, is able to make a part of it for himself.

The detail of the courses of study dealing directly with practical activities and having a considerable vocational interest has already been dealt with in other chapters of this book. The principles that lie back of these changes are what most interest us at present. These principles come out in other subjects than those of a specifically vocational nature.

The Practical Arts High School.—The Practical Arts High School for Girls, of Boston, is an instance of a school which has been newly established in obedience to social needs. It has courses in millinery, in dressmaking and domestic science, and a department of vocational guidance which takes charge of placing graduates in suitable positions and of following them up for several years after they have left the school. The art department is naturally devoted to special applications in these branches, and one sees on the walls of the studio studies of garments, fashion-plates, and designs for hats, as well as the more elementary exercises in form and color. The chemistry and physics departments put in the foreground the science of daily life. The gas service, the heating plant, the water, and sewage conveniences, together with the chemistry of food form the main body of

the work. Meanwhile, history and English literature are two subjects required of every pupil. Since these subjects are not vocational, the question arises to what extent are they modified by the general aim of the school.

It is felt by the Department of History, at least, that there is danger of too narrow a specialization. The effort is not made to find just that kind of history which would have vocational value for a dressmaker or a milliner. There is no concentration on the history of trade movements to the neglect of the broader field, nor are those features of our present life which have descended to us from the past and thus proved their survival value made the exclusive starting-point of the work. On the contrary, history is taught as history and on the assumption that there is a real life value here for all pupils of any kind. People have other vital interests besides earning their bread, and one learns from the story of the past life of civilization how to become civilized to-day.

It would seem at first sight that such a view of the course marked the limits of the present social demands rather than their fruition, but it must be remembered that these social demands have a vague background and, although the clearest insistence is along vocational lines, the public and the pupils themselves really wish more than this. They are not unresponsive to the larger life of the race. This would mean that the course is taken mainly for present interest. If not socially serviceable for a vocation, it may yet be serviceable as a mental nourishment for the social organism of the school (or class) itself. There is no objective proof, however, that the pupils, in a course made almost wholly or altogether by the teacher, feel the impulse to use their knowledge

socially or to extend it on their own account. It is possible and even probable that a few will acquire an interest which they will continue to gratify when they leave the school. But this is not making it socially serviceable in the school itself. It is not the same thing as giving to the pupils as large a share as they are able to handle in producing and directing the course itself. But it is only when this is done that the teacher can regard the work as a training in social serviceableness or can even be quite sure that it grows out of the needs of the majority of the pupils with that vitality which will insure this study or its results a permanent place in their future life.

The Aim of Social Pressure.—The result aimed at, consciously or not, by the social pressure that is modifying the courses of study in the high school is the same whether these courses are mainly vocational or, like history, prepare for life in a larger sense. The public manifests this aim in various ways. It criticises and complains of the product that is turned out of the high school. It establishes new kinds of schools and new courses in the older schools. These methods of exerting its pressure are authoritative and final, and yet they do not always reach the result aimed at. If our analysis is correct this is largely due to the fact that teachers take these new courses and turn them into authoritatively promulgated courses run exclusively by the teacher and thus stand in the way of the pupils making a direct approach themselves and so handling actively, instead of receiving passively, the material of knowledge which seems to them practical and desirable to master.

But, besides the authoritative channels referred to, the public is always exerting pressure in a direct way through

the pupils that attend the school. This is shown by the attendance which increases or falls off as the school responds or not to public needs. Although technically this pressure is held to reside in the parents of the pupils, actually it resides very largely in the pupils themselves. In very many cases it is these pupils and their representations of what they need that influence the parents in deciding whether they will send them to school or not. This influence of the pupils is probably increasing in our times and in American communities, and it has become a practical thing to recognize it directly in the school. The pupils themselves have become a considerable part of the public to whose pressure the school must slowly conform. There is no reason why they should not co-operate directly as well as indirectly through their parents in shaping the contents of the courses of study.

Function of the Classroom.—The place to do this is probably in the classroom and in comparatively small blocks. The pupil's view of a subject is constantly changing, and he is capable of proposing to do something in January which would not occur to him in October. He is not capable of planning a course for a whole year nor, even in the case of electives, able to choose wisely one planned by some one else. But most pupils in the high school are capable of contributing something which will be found to be worth while in any reasonable course. Their modifications of, and contributions to, the course of study may very well be like that of the several builders of the great cathedrals of the middle ages. The work of each can be individual and unique, although massed together and organized into a large and comprehensive structural whole.

An Instance of a Socialized Course.—As an example of what is possible in this direction, we may quote from an

article by Miss Lotta Clark, of the Charlestown High School, in the *School Review* (17: 255):

"After having taught history in the high school for six years I determined to have the courage of my convictions for one year, at least, and to give my pupils a fair chance to take the responsibility of their work and to do it in their own way. Up to this time I had conducted my lessons in the usual way. I had planned the lesson beforehand, collected what illustrative material I could, and in the class had asked the questions, explained the difficulties, and carried the burden of the work on my shoulders. The pupils had answered the questions but rarely asked any and had had no chance to get the real benefit of being responsible for the continuity and progress of the work nor to plan, investigate or discuss it on their own account. I determined that the class should be a social group of young people and should have an opportunity to do just those things, *i. e.*, to co-operate—to work together—and to give each individual a chance to do *anything* which he *particularly wanted* to do.

"It seemed impossible at first to get a chance to try this group work; the conditions in the high school made it difficult. Instead of having the same pupils for five hours each day we have a different set every hour and they are with us but forty-five minutes. Some of these classes we see only three times a week and as a number of them are preparing for college and normal school, there is not a moment to be wasted. Furthermore I did not feel warranted in trying any experiment which would unsettle the classes and make them harder to control in other recitations.

"In spite of all this, however, I determined to give the social group work a fair trial. I talked the matter over with the classes, showed them why the lessons we had

been having were unsatisfactory and asked them how they would like to try the experiment of running their history lessons themselves. The novelty of the idea pleased them and after considerable informal discussion we decided to carry on our relations in the form of business meetings such as any group of people would have who had come together to accomplish a piece of work. A chairman was appointed from the class and there was something of a sensation when I exchanged chairs with him. He appointed a committee to nominate candidates for president, vice-president, and secretary. These officers were elected by ballot for one month and their duties were decided upon by the class and written down in a simple constitution. We had an amusing time when they tried to decide what they ought to do with me. I told them I should do just as little as possible in the class in order that they might have all the time and opportunity there was. They finally decided to call me the 'executive officer' with power to exercise full authority if necessity required.

"It was surprising to see the change in the whole atmosphere of the recitations which this order of things brought about. The pupils were timid at first and I trembled for the result, but after a lesson or two they became used to it and the work went on with far more ease and spirit than I had dared hope it would. Here is a brief sketch of the new kind of recitation:

"(1) The president called the class to order and called the roll.

"(2) He asked for the secretary's report, which was corrected by the class and formally accepted.

"(3) The president asked if there were any unfinished business, if so that was taken up first, if not,

"(4) The lesson of the day was called for. Whoever wished to arose and began to describe the historical events in the lesson. If he made a mistake or omitted anything another pupil who noticed it arose, and when recognized by the president made the corrections he thought necessary. Sometimes these corrections were not correct or did not go far enough and several others entered into the discussion. When there were several pupils on the floor at once the one who was recognized first by the president had the right of way and the others had to do the same in turn. That prevented disorder. This part of the work proved to be of great value. The pupils questioned each other's statements and when they could not agree the point was left over as unfinished business until the next day. In the meantime they consulted authorities to be able to prove their points and they used their reasoning powers to good advantage.

"There were all sorts of unexpected interesting developments as the work went on. Whenever difficulties arose we solved them together. My opinion was considered of no more importance than theirs. When we did not agree I urged them to try their way so that they might have confidence in their own judgment if they succeeded or see its weakness if they failed. Sometimes they elected officers who were not efficient and who bungled matters uncomfortably. The pupils suffered immediately and got some pointed lessons in civil government at first hand.

"To tell all this sounds as if it must have taken a great deal of time. As a matter of fact we soon found that we had time to spare. The time which previously had been taken up by the teacher's questions was all saved and the pupils could easily recite in half an hour what it

had taken them an hour to prepare. The reports of the secretary helped considerably with the review work and as the class grew more critical of both the history and the English of these reports, the secretaries grew more careful and very often we had reports read with which no fault could be found.

"The roll call and report were sometimes finished in five minutes, the lesson of the day in thirty more, and we found ourselves with ten minutes to spare.

"There were various suggestions as to what we had better do with the extra time. One was that they take longer lessons, and this led us into the habit of letting them assign their own lessons and they almost always took longer ones than I had been in the habit of assigning them. Another suggestion was that the scholars collect pictures and show them to the class during spare minutes. One boy said he didn't have much luck finding pictures but he would like to read things in other books and tell them to the class. A girl asked if she might draw some pictures from a book in the library and another boy asked me to get permission for him to take photographs at the Art Museum of the casts that related to our work. We did all these things and many more, and these suggestions led to the richest development of all in the work of that year. They formed themselves into little volunteer clubs, met at recess and after school and considered what they could do to contribute things of interest to the lessons. There were drawing clubs, camera clubs, and the club that brought in pictures and newspaper clippings and gave interesting accounts which they had read called themselves the 'Side-lights Club.' We used the last half of the lesson each week for the reports of these clubs. They all did well for beginners,

but the work of the drawing clubs was truly remarkable. Never before have I had such beautiful illustrative material. A point worth noting is that some of the finest drawings were made by the poorest talkers. . . .

"The discipline of these three classes was the easiest I had ever had and it became almost unnecessary as the years went on. . . . And what was the teacher's part in this new order of things? She was learning the truth of the statement that 'no teacher is equal to the dynamic force of the class before her.' Her time and energy were taxed to the utmost to utilize all that the pupils produced, to help to get materials for them, to find and suggest books to be consulted, and to give them credit for the work done."

Such an organization of work consists in something much more than a mere change of method. Methods are only means for carrying out a given plan or aim. What is proposed here is to allow the public, and particularly that part of it the school is directly in contact with, *i. e.*, the pupils, to help to shape the content of the course of study in harmony with their most lively and productive interests. This will not exclude the full impingement of the best of the teacher's contribution. He will probably find a greater opportunity than ever before to impress his best ideas upon his pupils. They become more willing to hear and to co-operate with him when he has already shown his willingness to co-operate with them.

The following chapter will deal with other aspects and further instances of this kind of organization.

CHAPTER IX

THE DETAILS OF CLASS MANAGEMENT IN ITS RELATION TO THE FAMILY, THE OUTSIDE COMMUNITY, AND THE SUBJECT

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Initiative in Class Work.—There have come under my charge each year during the last three years no less than five parallel classes for the study of physiology and hygiene. Every year we succeed in getting a little nearer to what we believe is the socialized class and its co-opertive activities. I have here undertaken to sketch the intimate history of one set of students, showing their progress from the opening of the course, when they caught their first glimpse of co-operative study until near the close, when they had begun fully to enjoy the advantages of social solidarity.

These students might be described as, on the whole, good scholars. They were bright, docile, and obedient; they were willing to learn any lessons that a teacher might assign from day to day. Most of them memorized well and many recited with great fluency.

That they considered physiology a schoolroom subject and studied hygiene as a lesson, seldom connecting it in any vital sense with their home affairs or their neighborhood life, was not their fault. Neither was it the fault of

their previous teachers, who did but reflect the limitations that almost universally hamper the present courses of study.

The schedule in physiology, like that of other studies, had been mapped out long ahead *for* the students, not by or with them as democracy would suggest. Our purpose was to cover the ground prescribed—a necessary precaution in order to disarm criticism—and in addition to make the classroom, as far as possible, a centre of genuine pulsating life. As to subject-matter, there should, according to our plan, be drawn into this extended course whatever of current interest to the community could be utilized. As regards human relationships, these should be socialized.

Most important to establish first would be the relations of the students themselves one to another and to the teacher. These relations would rest upon a foundation of co-operative work. As this work grew these relations would naturally extend more widely—like the ever-enlarging circles made by a pebble on a still pool—so as to include the family, the neighborhood, and, at least in sympathy, the world. Where, indeed, need they stop?

The attitude of the class at the beginning and the means by which it was gradually changed can be shown in no better way than by an actual picture of what took place.

The scene is a room intended for the study of science. Work-tables stand near the windows; there are cabinets containing models; charts hang on the walls. In the centre is a large oval table with chairs for twenty persons.

The *dramatis personæ* are seventeen active young girls, the teacher of physiology, and numerous visitors who drop in from time to time—a high school teacher, a phy-

sician, a girl of eleven, and a mother. The extra chairs remain unoccupied during the first six lessons.

FIRST LESSON

Enter the girls, for the most part in twos or threes, chatting in the usual fashion. They stand until the last minute, then, still talking, slip into the chairs which are arranged in a circle.

A bell buzzes. The teacher directs the attention of the now politely silent class to the printed course of study for the year. It is made out in the form of topics. The so-called "Outlines," representing "What every student ought to know," have long since been mapped out by the teachers in conference and approved by higher authorities. They are spoken of as the "Required Work."

How to use the outlines in connection with the textbook is explained at some length by the teacher. One of the topics is designated to be studied and recited in the usual way at the next lesson.

Teacher (who has set forth, in what she considers an attractive light, the value in daily life of the study of physiology and hygiene). Now you may have a little while each week—half an hour, to start with—in which to do any work you are particularly interested in.

(Class sits in respectful silence.)

Teacher. Why not think the matter over? I am sure that when you studied this subject before, there were—there must have been—a great many things that you wanted to know, which, of course, there wasn't time for. Talk it over among yourselves. Tell us about them next time.

SECOND LESSON

The required work has consumed forty of the fifty minutes.

Teacher (expectantly). How about the subjects that you were going to work up on your own account? "Voluntary Work" shall we call it?

(The girls look from one to another. No one speaks.)

Teacher. Raise hands, please, all those who have thought of something they would like to do.

(Several look uneasy. No hands are raised.)

Prima (timidly). I have heard of the hookworm disease. I could look it up, if that is what you want.

Teacher (encouragingly). Of course it's "what I want"—I mean, if the rest of you like the idea. It might be made very profitable. How did you happen to think of it?

(Prima tells how she heard of it.)

Teacher. How do you propose working it up—getting the information, I mean, and making it clear and interesting to us?

Prima (half withdrawing into her shell). I saw an article on it in *The World's Work*.

Teacher (persuasively, with pauses for her remarks to sink in). You could find still other articles, I am sure, and actual reports by Doctor Stiles himself, a most interesting man. Some day, if you like, I'll tell you about the difficulties he had to work against when I first knew him. . . . Last year one of the girls was able to get some specimens of the hookworm—on slides, you know, prepared for the microscope. Could you get any, do you think? . . . By the way (to the rest, who straighten up

a little), some of you are probably good at handling a compound microscope.

(Mild assent from several, who brighten up.)

Teacher. I, for one, should enjoy seeing what you could make of this subject.

(The class, during this monologue, have shown plainly their relief at having the attention focussed principally upon one person, Prima.)

Teacher (continuing). But, of course, if we are going to use the regular class period, we shall have to ask the others what they think about it. See what they say.

Prima. I don't understand.

Teacher. Oh, I mean ask them if they think it is going to be worth while for you to take class time—whether it is or not, in their opinion, a suitable topic—one which they will like to listen to.

Prima (in a tiny voice, her eyes cast down). What do the girls think?

(Most of the class, eying the teacher, nod assent.)

Teacher. Of course, this is the time—isn't it?—to speak right out if you don't exactly approve.

(Class looks anxious.)

Teacher. Does any one think it a little far-fetched, that is, not so very practical for us to begin upon?

(Class volunteers no opinion. Then several shake their heads.)

Teacher. Very well, then. Perhaps you can give Prima some hints about starting in. (Looking around.) If I may venture to guess, some one here has a doctor in her family whose advice upon any of our topics would be well worth asking—possibly a trained nurse—perhaps some one else equally efficient who could help us do a good piece of work.

(Tertia and Nona raise their hands with an expression of satisfaction.)

Teacher. Capital. I am sure Prima would be delighted to receive any assistance. . . . In fact, if two or three of you should care to join with her (deferentially to the young girl)—with her permission, of course—it would be splendid. . . . Next week other subjects will be brought forward, I am sure. Don't fear; there are plenty. For instance: Who makes these laws about drinking-cups on trains, and why should they be necessary? What is all this talk about roller-towels in restaurants? Who says we shall not put kerosene in milk bottles? There is a great deal more discussion about the care of children's teeth now than when I was a young girl. How fortunate it would be if you should be able to coax Johnny or Susie to see the dentist!

(Class smile indulgently. This class, they begin to think, is not so bad after all, although decidedly queer.)

THIRD LESSON

The time is the last ten minutes of the recitation period, as before.

Teacher. How have you been getting along with Voluntary Work? On these slips I am passing around will you write any subject you have in mind—if not for yourself, for somebody else? If you haven't any, just say so, signing your name, of course.

(Class looks troubled. All write.)

(Teacher looks at the slips. Three girls out of seventeen suggest topics. These are submitted to the class in the same way as before. They arouse more interest than any suggestion yet made.)

Septima (one of the best scholars. Firmly. Voicing the sentiments of three friends). Miss M., I don't understand what you want us to do, and I can't think of any subject. Won't you assign one to us?

Teacher. Ah, well, all of us who do understand, then, will have to "throw light."

(Prima, Secunda, and Decima, personally conducted by the teacher, succeed in piecing together the following explanation:)

First, you are each one of you to imagine yourself as not necessarily in school—at a club, perhaps. Next, you are to hit upon some idea that shall help us all to live . . . to behave . . . a little more hygienically, . . . more wholesomely, . . . than we are in the habit of doing every day. Or, if you prefer, you shall teach us something about the structure of our bodies. Yes, take anything in the Outlines that pleases you. Only you don't want to make the mistake of telling us what we know already, or what we think is beyond us, or, however learned it may be, is, in our opinion, too wide of the mark, or too trivial. . . . It isn't your idea to inflict your subject upon anybody. . . . You want to serve us, to do us some real good—not to bore us. All of you are quite capable of carrying out such a plan, I know, and of giving us pleasure into the bargain. It is for you to ask us how we feel about it beforehand—that is, if possible, you should give us some notion of how you intend to take up your subject. . . . Isn't all this a little plainer now?

(Brows clear.)

Octavia (plaintively). I have thought a lot, but I can't find a single subject.

Teacher. Do you remember the Peterkins, and Eliza-

beth Eliza's paper for the Circumambient Club? We have a minute more. Let me read it to you. (Reads.)

(Class is amused. Cheers up.)

Teacher. I suggest that at our next lesson everybody bring to class a newspaper or a magazine.

(Class wonders what new trouble is ahead.)

Teacher. Mark beforehand, please, every allusion to hygiene. Notice, besides, all the advertisements in the street-cars or on bill-boards relating to health. (Recollecting herself.) Ah, yes, this is voluntary work, so, of course, you needn't; but I hope you will. Don't forget to talk with the family at home, and see what they consider worth while—especially with your mother. I don't doubt she is an excellent adviser in practical hygiene, otherwise she could not have succeeded in bringing up the strong, rosy girls I see sitting here.

(Some do not look so very strong or so very rosy, but the remark somehow seems to restore good humor.)

Nona. Do you mean patent medicines, chewing-gum, and everything?

Teacher. I certainly do. One of the most valuable topics given last year was upon headache powders. Some of the girls had actually been buying them without a thought of harm.

(Class glance furtively from one to another.)

Teacher. As for me, leave me out for the present. Forget I am here even. I am almost certain to go with the majority. At any rate, I'll promise to tell you honestly when I don't agree with you.

(Class looks as though the mere suggestion of leaving out the teacher was impolite and quite impossible.)

It seems scarcely necessary to comment upon this situation, which, all things considered, is very easily ex-

plained. These young girls were far from dull. They had been endowed with at least the usual amount of enthusiasm, curiosity, initiative, and love of adventure. The purpose of the teacher was nothing more nor less than to give exercise to these qualities, which had been strapped down, as it were, by the conventions of the schoolroom and by a hyperconsciousness of the teacher's superiority. Thus they had lost their usefulness through mere inactivity. As this system of gentle gymnastics, so to speak, continued, the class, little by little, gained strength to assert themselves; the teacher retreated.

The weeks flew by. It was now November. Everybody had chosen something to present to the class. Some of the subjects were ambitious, others were relatively unimportant. They represented the extremes and every grade between, and ranged from the careful presentation of such a topic as "The Germ Theory of Disease" to the mere bringing of a magazine clipping on "Fresh Air." A few students had contributed several times. The class discussions were becoming surprisingly free and frank. The teacher reserved her opinion until it was actually called for.

One overheard flying to and fro comments like these: "I am not a bit afraid now. The work is getting a great deal more interesting. . . . Subjects are really not so hard to find. . . . A good many of my friends are helping me. My father suggested 'The Water Supply' for a topic and is showing me how to make the diagrams. His friend, Doctor S., is advising me how to take it up. . . . It's too bad all the girls can't get over their shyness. I myself trembled at first."

Class Organization.—In the meanwhile the class had organized and its business went like clockwork. A

chairman and a secretary had been elected. Members, when speaking, addressed the chair. The procedure was dignified. The feeling of satisfaction was daily growing deeper. Thus the first milestone in co-operative work had been reached.

Example of Group Work.—One day the work took a great jump ahead. An exercise was given which laid bare to the class the significance of all that they had hitherto been doing. It was volunteered by two girls who had been working in partnership. Their subject was "The Care of Milk." It had taken them several weeks to prepare—far longer than they had expected. The more they investigated, the more they found themselves involved in work. For example, they had written numerous letters, visited the laboratories of the City Board of Health, obtained reports from the State-house, and received pamphlets from Washington. They had collected pictures of model milk farms. Not contented with that, they had visited the headquarters of two milk establishments. In their own neighborhoods they were keeping a sharp watch on the habits and customs of the milkmen—yes, and on "their tricks and their manners" as they rattled from door to door. They watched how milk was handled at the corner grocery.

Except so far as to give a few hints here and there of what they were doing, they preferred to keep their own counsel. The preparation for their exercise, however, and the setting out of their material, naturally could not help attracting attention. There seemed to be "something doing." Three girls from other classes asked if they might not come in and visit. The mother and the younger sister of one of the leaders were also present. The girls had already requested that they might use the

whole period. Consent was given with great alacrity by their classmates but with some show of reluctance by the teacher, who did not think it wise to encourage too lengthy exercises. She thought the continued story preferable; that is, a short instalment at successive lessons.

On this particular day the material was displayed on two long tables arranged like a counter. Charts and pictures had been hung. Numerous pamphlets had been laid out for inspection. There was, besides, an array of some of the identical articles that had been confiscated from careless milkmen, contributed by their new-made friends on the Board of Health. Among the articles that spoke with ugly eloquence were a bottle caked with mud, stoppers incrusted with dirty grease, and a glass milk jar half full of ashes. Not only did the subject strike everybody as exceedingly practical—for the knowledge imparted proved of a solid and trustworthy character—but the contrivances used in presenting it were considered unique.

Co-operation of Outsiders.—The girls began by briefly recounting how they had obtained information, mentioning first the list of books and the pamphlets that they had found valuable. Then they enumerated the visits they had paid and referred with gratitude to the many persons, most of them strangers, who had helped them. Among the number were several men of prominence who had ungrudgingly spared time to advise and assist them. It was their first contact with the rushing, hurrying business world, and they were impressed by its readiness to co-operate with them in their efforts. This little prologue increased the confidence that their audience had already placed in them and heightened anticipation.

The two girls arranged rather cleverly that, since both had shared equally in the work, both should share in the presentation. While one was speaking the other acted as her assistant, displaying at the right moment the illustrative material. When the first stopped the second girl, without hesitation or embarrassment, took up the thread of the story, her friend now becoming the assistant. They alternated thus a dozen times with dramatic effect.

At intervals they paused a minute or two for questions. Occasionally they threw out a question themselves, to see what impression they were making and whether or not all the girls were with them. "What is the best way of washing glass jars?" they would ask. "Is uncooked milk ever, strictly speaking, safe?" The talk ended with an exhortation in this vein: "Now, girls, milk is used in every household. We want you to take hold of this matter. Will you examine your own milk bottles? Will you follow up your own milkman? . . . As soon as you can we want you to report to us."[1]

At the close everybody asked questions. This congregation simply would not break up. All wanted to linger. It was considered by the class nothing short of a triumph.

The teacher, also, considered it a triumph for the following reasons: this demonstration was not only "voluntary work"—something offered of their own volition as opposed to the assigned task, however agreeable—but it was co-operative work; it had been genuinely self-organized. This meant not only that the whole range of information had been planned out and presented at the initiative of the students, with the approval but without

[1] In a fortnight two families had changed milkmen.

the assistance of a teacher, but that, besides, it had been carried on in a distinctly social way. Furthermore, their aim had been social from the very start. As we have seen, they went into this bit of investigation with the definite idea of benefiting their classmates, whose approval was to be the sign of success. In addition, they accomplished this in a truly social fashion by working together as a team. The idea of self was merged in that of the group. Not a trace of pettiness, nor of anxiety as to whether one should receive more recognition than the other, crept in to mar the perfection of their effort. These partners, by the by, at the start were but slightly acquainted.

When asked to tell their experiences a little more in detail, they said: "It did take an enormous amount of time. We thought we should never get it ready, but we enjoyed every single minute. It is great fun working with a partner. We wish the other girls would try it. We are going to coax them to. They don't know what they miss."

This, then, may be considered an example of voluntary, self-organized group work—in short, team work in study. This serves, also, as an example of how the school and the community can play the game of social betterment together.

Effect Upon the Class.—This exercise, reaching in so many ways high-water mark, gave courage to the rest of the class. Other topics followed in quick succession. Some of the girls frankly adopted the successful features of this demonstration, always giving due credit to their predecessors.

Viewed from the point of intellectual accomplishment, the class work had now begun to gain greatly. It became

more thorough, more accurate, more liberal in scope. Questions—always the severest test of scholarship—were invited. An attempt was made to clear up every doubt. The results, as shown in oral and written reports (now required by the leaders so as to dispel any illusion that their aim was to please rather than to instruct), were strikingly satisfactory. Viewed socially, the class work showed that the co-operative idea had apparently been well grasped. The rewards thus far tasted had been exclusively those earned by social service.

Recording Values.—A new task, which could be sidetracked no longer, now confronted the class. Were all these contributions, which had been given so generously and received so appreciatively, of equal value? Should they be included in the record of scholarship for the half-year? Who should estimate their precise worth? The teacher? The scholars then must. No other decision appealed to them as logical. This proved the severest test yet of their co-operative strength. Debate upon this matter became absorbing; it used up one whole period and ran into the next. At last, by ballot, strict justice so far as lay in their power was secured and, as they agreed, all personal considerations were successfully banished.

We should here like to call attention to the fact that the young girl in her teens does not take overkindly to the idea of marking her friends. Admitting frankly that it is only fair play for her to express her opinion, she prefers, notwithstanding, to leave this matter to a teacher. "It seems too personal," she thinks.

All the more important, it would appear to us, that she should not be arrested at this point in her social development, but that she should be steered through this diffi-

culty as swiftly as circumstances permit. Here is an instance of the need of the wise guidance of an older person. A teacher watches closely the opportunity. A young person, so we find, can be successfully trained into a dispassionate weighing of opinion—the judicial habit—and a proper eliminating of personal feeling. Will not power in this direction give to the community a more useful type of woman?

In this instance the grading—done by themselves—was recorded upon a large sheet of quadrille paper posted in full view. Each exercise was allotted proportionate space; that is, a certain number of squares, according to its value. The contributions ranking highest were those which the class had "got most out of."

Raising the Class Level.—The completion of this chart was hailed with immense satisfaction. On second thought, however, there lurked misgivings. Some records had won deserved applause because they were such "sky-scrapers." Great was the consternation to behold that certain girls had done so little. It was an actual shock to find that, in the scramble to get one's own work in, others had been forgotten. Girls there were, too, who, for the most part, were not exceptionally dull or lazy, but perhaps shy, and by nature and habit unco-operative and exclusive. They found themselves, somehow or other, out of the contest, and nobody had noticed.

Who was responsible? This was voluntary work. Of course, the teacher had foreseen from the first this season of dissatisfaction and regret. Was it the teacher's business to prod the laggards? The students maintained not. Enough hints had been given, they said.

Usually in a class the members feel sorry—of course

they do—for those who fail, but they do not regard themselves as in any way accountable. In a co-operative class the thing is looked at differently. If any living bond such as "the all conquering love of comrades" exists, it surely binds classmates in co-operative work. After a moment of silence—which could, without exaggeration, be called solemn—the class, with one accord, arose to a higher plane of social usefulness. "We didn't realize it. . . . This will never do." Then "but what are we going to do about it?"

For a lesson or two, purposely, no special inquiries were made by the teacher, but she felt in the air a certain hum of activity such as might happen at some crisis in a beehive. "We are going to raise the class level," was the way they worded it. How? Devices in plenty were now thought out, some of which were as follows:

To suggest desirable topics for those who had done least.

To pair off in new combinations so that a girl weak in initiative should work with a strong partner.

To give a backward student the first chance to report. Naturally, this meant a genuine sacrifice on the part of the most capable scholars at a time when so much was ready and when opportunities were getting scarce.

To study to bring out at every point the views of the silent ones.

There went on, besides, a good deal of friendly coaching which was never made public. The class progressed by leaps and bounds. Great was the rejoicing when, the work of the third term completed, the record of this class stood away ahead. Its total average was the highest of the six parallel classes. No student fell below eighty per cent, the passing mark being seventy per cent. There

were inequalities—that was taken as a matter of course—but solidarity had brought all into port with colors flying.

Let us retrace for a little the steps by which we have so far come. It has been shown how, at the outset, the sense of responsibility was awakened in the classroom. Next followed the further development of initiative—imperative if new ground was to be explored and suitable subjects selected from a bewildering number of possibilities. Then came the self-imposed task of working up the information and presenting it acceptably to a company of classmates. "Will they understand this?" "Will they care for that?" was asked at every turn by the small voice within—the social voice.

From the vantage-point attained, and in the glow of having rendered a service, it now dawned upon a few how effectively certain pieces of work might be done in partnership. Such an arrangement would furnish just the right person with whom to plan, to consult, to laugh, in times of discouragement even to weep, and, finally, with whom to share the triumph. True comrades, besides, would warn each other of pitfalls and would correct in private those small mistakes which one is sure one never makes.

Co-operative work takes time. On the other hand, time was actually saved. This was shown in striking fashion when it came to matters that required memorizing. From time to time groups were organized by those who showed special talent for conducting quizzes and impromptu tests. These new brooms swept clean, I assure you. And the girls as a body yielded with good grace to this unremitting and decidedly stiff cross-questioning, especially since, by drilling them in details, it enabled them to gain time for the voluntary topics.

Has there been surprise that team play in study or group work has advanced so slowly? At first glance it seemed capable of quick growth, but in reality it is no mushroom. Too many school traditions have for too long a time discouraged it. "I like to work by myself," objected a "best scholar," who afterward, by the by, became an ardent convert to co-operative work. "Then I know where I stand. I might get a partner who would spend very little time, who would expect me to do all the work, and, at the end, would claim most of the credit." So, indeed, she might. In this instance the class responded rather dryly: "We don't think you can be very wise, then, in choosing a partner. Besides, if girls are mean, they soon get found out and are left out in the cold. We advise you to try again and not to be so afraid."

Extension of Work.—So numerous were the outsiders connected with one phase or another of this work that those whose interest had taken some tangible form were enrolled as honorary members of the class. Nobody that could meet this requirement was too wise or too simple, too learned or too ignorant, too old or too young. The list, in consequence, was like this: my dentist; our family physician; the washwoman (who had overheard some talk about septic fingers); my baby sister; the butcher around the corner; three urchins deterred (for the time being, at least) from using cigarettes. In numbers it reached nearly a hundred.

In connection with the extension of the class work to outsiders it may be worth while to know that the members, during their last term, wrote a number of interesting papers, chiefly in the form of letters, describing their co-operative organization. Among their correspondents were several high school teachers who had started, or

who proposed starting, similar work in other towns. They exchanged experiences also with classes in manual training at Attleboro, with students in the Charlestown High School on the subjects of history, music, and literture, and with students in the Framingham High School.

Enrichment of the Programme.—A partial list of the subjects dealt with in the co-operative work will give a notion of the way in which the course was enriched. Under physiology and personal hygiene were included: the structure of the skin (illustrated by microscope slides); care of the complexion (warnings against quackery); the structure of teeth (specimens were furnished by a dentist acquaintance); the anatomy of the foot (how to choose proper shoes); approved methods of caring for the hair and the nails (fully demonstrated); the anatomy of the heart (specimens of the heart of an ox, a sheep, a chicken, and a frog having been donated by a friendly butcher).

Family and community hygiene included: the public water-supply; the care of milk; shall we sleep outdoors and why? how to take care of a bedroom; a clean market and how to secure it; the reason why we should improve our posture (formation of a posture club); vegetarianism (a debate); and at least twenty more. Some of these subjects, to be sure, were touched upon in the outlines, but not in so live a way and never so exhaustively.

The selection of a partner, or of more than one, and the organization of a group within a group, mean a long stride in the social progress. The little, self-organized group works for the benefit of the large group, the class. The interdependence of the small and large circles is felt by all. The class is now ready to find a way to extend its domain still further and its influence to a still larger group. This advance is, in fact, only a continuation of the same story.

Outwardly, at present, the work is moving along well. The class seems to be pulling with even stroke together. More is planned for each lesson than can be given. Visitors express delight. Other teachers plan to try the same principle. Why concern ourselves, then, that, according to the chart, some pupils are overshadowed by the rest and are taking too small a part? Surely this is always the way in school. The answer, we repeat, is that in a socially organized group there can be tolerated no "submerged tenth." The social conscience is aroused, the strong put the weak on their feet, and finally the class level, by the strength of comradeship, is raised. By this process the power of leadership, also, is developed. The training is not aimed simply at the ultimate welfare of the individual but at that of society. The community sorely needs in men and women—does it not?—precisely the qualities thus developed. The co-operative class, the voluntary, self-organized group, if it does its legitimate work, educates for social service. This is our interpretation of social education.

There was a time when the feasibility of thus organizing classes at work upon other subjects seemed an open question, although certain portions of the curriculum promised, under such treatment, signal success. This period of probation is now nearly past. I have personal knowledge of successful social education in English, music, history, mathematics, and manual training. In addition, I have myself tried social experiments in zoology, botany, and school gardening. Nor have I hesitated to recommend group work in the modern languages and in Latin—indeed, I should welcome such progress most hopefully.

CHAPTER X

THE DIRECTION OF STUDY AS THE CHIEF AIM OF THE HIGH SCHOOL

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The Need of Attending to the Technic of Study.—The problems of study already considered become even more significant when the importance of economizing the pupil's time and strength while studying is taken into account. Beautiful buildings and efficient administration avail but little if we do not adequately supervise the pupil's habits of study not only in the class study period but wherever he may try to learn his lessons. No doubt many of us can recall our sense of utter helplessness when the teacher assigned a new lesson without giving sufficient directions as to how the lesson might be most readily mastered. Instead of finding school a thing of beauty and delight, we dreaded the teacher and worried sometimes the night through about the next day's recitation. Unquestionably there has been much improvement in the technic of teaching. Teachers are now better equipped to prepare the pupil for his study tasks, not depriving him, meanwhile, of the needful self-initiative without which real learning is impossible. With all of this improvement in classroom management, it still is true that the great problem of elimination and retarda-

tion makes it imperative that the teacher's individual work for the individual pupil be emphasized. The study problem is individualistic. While investigations show that there are certain fundamental laws in every learning process, they show just as clearly that there are marked individual differences which must be kept in mind by the teacher who desires to be effective in leading the timid as well as the ever-ready pupil to the front rank of efficiency. Educators are now recognizing that no small part of the teacher's mission consists in the direction of the pupil's methods of study. This function must determine in the last analysis the technic of teaching.

The Meaning of Study.—Before considering a few of the phases of the technic of study it is important that the meaning of study be understood. In the Briggs report of conditions at Harvard one student is quoted as saying: "I didn't loaf; I simply didn't know how to get at things. In those days there was nobody to go to for advice, and I had never read anything, had never been inside a public library. I didn't know where or how to take hold." Presumably this freshman had not been directed how to study while in high school. He did not know what was expected of him as a student.

There have been various definitions of study offered by investigators in this field. Jones says that study is the power to see, observe, comprehend, compare, reason, and deduce. It is getting an understanding of some object. A similar conception is presented by Colgrove. "No cursory looking over the pages of a book is study. No attempts merely to memorize is study. Study is the attentive application of the mind to an object or subject for the purpose of acquiring knowledge of it. Study involves persistent attention, the continued or prolonged

holding of the mind to the knowing of an object by acts of the will. Study means to observe with care, to discover qualities and relations, to compare objects or ideas, to analyze a whole into its parts, to combine ideas into new groups, to classify knowledge; it is investigating with interest, examining with a purpose, inquiring with zeal. Study is the self-effort of the pupil to obtain knowledge." McMurry suggests that all studying must be purposeful. "The study of a subject has not reached its end until the guiding purpose has been accomplished and the knowledge has been used in a normal way and has become experience. . . . The common notion that study should consist of thinking is therefore correct."

From the foregoing and several other definitions we may abstract the following elements in a composite conception of study:

1. Observation or experimentation in order to discover qualities and relations.
2. Interpretation, invention, or fancying.
3. The attentive, zealous, interested, and vigorous application of the mind to a specific object for the purpose of acquiring knowledge about it, be this object word, principle, thing, or person.
4. Comparison of objects or ideas.
5. Classification—the systematizing of the whole into its parts and combining them into new groups.
6. Reasoning either by deduction or induction.
7. Assimilation of knowledge gained into experience that develops, preserves, and refines individuality.
8. The continual direction of this enlarged experience.

Study, we may say, then, is that activity on the part of a student or an apprentice in which he seeks to become intimately acquainted with the history, nature, and uses

of a subject or object. This implies that the subject or object must be understood as to purpose and various uses. In the ready acquiring of such knowledge or skill the proper application of certain functions in the learning process as instincts, imagination, memory, and perception must be highly trained.

Correct studying depends also on certain at present inadequately understood emotional tones or moods which determine what phases of a problem the student will select as more significant for him at one time than at other times. Studying is not an isolated act. Whenever we attempt to learn something we make use of a multiplicity of incidents and even accidents, a variety of mental and spiritual acquaintances formed throughout our general or more specialized reading and observation. Investigators in this field of study find that the learner is easily influenced by conditions of health, weather, and climate, each one of which may seriously retard the learning process.

Of no less importance are the various educational policies that either awaken or stupefy interest in the things of life. It is coming to be generally recognized that the arrangement and the contents of our several curriculums determine to a large extent the pupil's attitude toward the main business of his school career. The high school does not exist for the exploitation of ingenious educational schemes. Being the creation of individualistic society, the secondary school must be so organized that all of its pupils, regardless of social or mental status, receive such training as will fit the individual for effective citizenship. This doubtless seems a truism, but there are innumerable instances where high school teachers have catered to the exceptionally well-

endowed pupil and have neglected the timid, unaroused individual whose greatest problem often is to know how to study, how to use those powers of which he may be only dimly conscious. The high school, therefore, must have a large view of study as a process or activity whereby the whole, harmoniously co-operating individual becomes acquainted with several possible adjustments toward persons and things. In dealing with the problem of study, then, we are concerned with all of those forces of individuality that unitedly make the pupil efficient in attacking new lessons or in elaborating newly discovered truths.

Factors in the Technic of Study.—The pupil at work is controlled in a very definite way by the school organization of which he is a member. It is hardly probable that the average high school boy or girl thinks far beyond marks as a goal of study. The approval of the school authorities as represented in classroom marks or a diploma is doubtless a legitimate ambition of these adolescents. Closely in touch with the pupil is the teaching force of the school, represented by the principal and the teachers. It is evident that these have an inestimable influence on how the pupil studies. Text-books and other forms of literature as well as laboratory equipment are constant factors in the occupation of every pupil. Of no less importance are certain conditions in the classroom and in the home, not to mention all-important personal factors that make or mar study efficiency.

Hindrances, often seemingly trivial, are nevertheless to be considered as bearing directly upon the pupil's success or failure. If the teacher knew the goal that beckoned the pupils on to classroom achievement, if the teacher understood the secret yearnings and battles that

only too often sap the nerve strength and distract the attention of adolescent boys and girls a large part of the study problem might be solved. In every high school are individuals whose home environment is depressing. Frequently teachers have in their classes girls whose garments are tawdry as compared with those of their wealthier sisters. It is a serious fact that wounded pride, repressed vanity, unsympathetic home life, and loneliness tend to check mental progress unless the teacher can spread over such unfortunate boys and girls some light of hope in a friendly, helping attitude. These lacks, untapped springs of real mental efficiency, are perhaps of greater moment in the problem of study than the present complexity of programme can remove. Individual differences, however, cannot be disregarded in a secondary system of education whose purpose the community conceives to be to give every boy and girl an opportunity to reach the maximum of intellectual realization within the powers of each individual.

The Teacher an Alpine Guide.—It cannot be repeated too often that good studying depends largely upon good teaching. The latter is determined not simply by the technic of presenting subject-matter to a class, but also by that intangible quality which is conveniently called personality. An investigation a few years ago brought to light some interesting facts in this connection. Eight hundred and twenty-nine high school pupils stated that their best and most helpful teachers were pleasant, cheerful, optimistic, enthusiastic, and young. One hundred and forty-four of these pupils judged their favorite teacher as kind, forgiving, and generous. One hundred and twelve of them said that the popular teacher was never rude, harsh, sarcastic, nor given to the use of ridi-

cule. Cheerful, good-natured, happy, jolly, witty, even-tempered, and sociable were popular qualities. One hundred and four of these pupils regarded the favorite teacher as patient, considerate, not unreasonably strict. Fifty-nine found firmness, decision, businesslike attitude, and strictness desirable qualities. Doing things that helped them most was considered by several pupils as essential in an effective and popular teacher.

The attractiveness and magnetism of the teacher before the class will inspire the pupils to work much more quickly than an impersonal, haughty, strict attitude, which may, indeed, frighten the pupils into learning their lessons but will never focus their attention on those finer aspects of learning in which the pupil works because he loves the teacher and the subject this teacher presents. There are teachers whose presence in the classroom creates an atmosphere that seems charged with the finest suggestion for intellectual achievement. In such classes the study problem is greatly minimized. The writer has in mind a teacher of geometry. Her presence in the classroom is cold, indifferent, formal, forbidding. The whole recitation is a bore to teacher and pupils. In the same high school is a teacher of history, whose voice, general manner, interest in the subject, ingenious presentation of the lesson material, kindly but firm adherence to a well-ordered discipline, and, withal, a friendly attitude toward every member of the class make an atmosphere laden with suggestion for the finest mental effort. Boys and girls are quick to respond to sincere friendship on the part of the teacher. Superficial professional attitudism in high school as well as in college creates a fixed gulf between teacher and pupil.

This friendship for the pupils is best revealed in *the*

personal conference. Herein lies the teacher's opportunity. Conferences, to be sure, take time and strength. They are, however, the finest test of a teacher's fitness for the work. In many high schools teachers have a formal office hour which proves very helpful; but the conference takes on the nature of an informal visit either in the school building or in the home. In the course of a social conversation the main topic may deal with the various ways in which an especially troublesome subject can be studied. In this way the pupil is encouraged to confide in the teacher. Through this exchange of confidences many a pupil begins to see the worthwhileness of a school career, and whatever difficulties that may appear are met with courage and determination.

Assignments.—Pupils can be greatly helped also by the teacher's method of assigning lessons. A fundamental principle in this connection consists in the assignment growing naturally out of the day's discussion. The studying of the next ten pages may or may not be inspiring or worth while. A discriminating teacher will not attempt to cover every page in the text-book. But, if in the next ten pages there are some fascinating truths which the teacher can attractively advertise in the assigning of the new lesson, it is likely that the class will be curious enough to look over the teacher's "goods" more carefully. The teacher must always be a salesman of truth.

In the next lesson, to change the figure, there may be difficult heights to scale. The teacher, knowing the lay of the land, will guide the young climbers to the appreciation and more thorough understanding of the meaning of these life facts. It is the teacher's function to deal not simply with the steps on the way but to lead the pupils

to the altitudes whence the broad panorama of knowledge can be seen. The true teacher does not drive but leads. Pupils will gladly follow a teacher whose insight and ingenuity unfold beauties and possibilities and analogies that the untrained mind cannot discover. The next day's lesson, therefore, must be attractively announced. It should be a natural advance upon to-day's discoveries. The teacher must map out the new lesson carefully and prepare for it with every pupil in mind. Such preparation takes time and talent, but it is just as exhilarating as preparing a party for an Alpine climb. An unprepared guide means a hazardous and fatal climb; an unprepared teacher means an unprepared, failing, and discouraged class.

For this reason, *the time of the assignment* is important. In many schools the custom is to assign the lesson either at the beginning or at the close of the hour. A better pedagogical method would be to assign the lesson in the midst of a recitation where some point is discussed and a new problem arises. In this way the pupil sees the meaning of the new task. Moreover, the lesson will be attractive because it challenges his power of discovery. Lessons so introduced will be effectively and earnestly studied.

The Study Period.—The increasing emphasis on the study period—now notable—indicates that the high school recognizes the need of controlling the environment and methods of the pupils at work. The time may come when teachers will do less class teaching and more "educational guidance" during the study period. Perhaps it is true, as stated in the Briggs report already referred to, that at present there is too much teaching. Sutton and Horn believe that a properly arranged daily schedule

provides for the alternation of recitation periods and study periods. While it is generally understood that teachers should prepare for the former, although frequently they do not, it is not so well recognized that teachers should prepare for the latter.

Management of the Study Period.—These authors suggest that in preparing for the study period the teacher should have the aim to be accomplished during each of these periods clearly conceived. After a recitation dealing with the development of a new truth the pupils might spend their time in studying the same topic as treated by the text-book and by the teacher. For this reason, the materials to be used should be carefully selected. The study period should be devoted to work of real value. Mere study as an exercise in discipline is valueless unless in connection with it a distinct purpose of objective achievement exists. The sifting and marking of the study exercises require sound judgment on the part of the teacher, involving not only the evaluation of material from the standpoint of advancement of subject-matter but also from the standpoint of the advancement of the pupils. Several study groups, for instance, may not be aiming at the same accomplishment. What is useful for one group would not be for others.

It is important also that the subject-matter bear on some course of study with which the pupil is then engaged. Recitation period and study period should be interlaced—the one supplying contents and the other increasing interest. Again, the teacher should also use judgment as to the amount of work assigned. It is obviously useless to require more than can well be prepared and yet teachers often have so little conception

of what a pupil can do that they assign impossible lessons.

Plans of Supervised Study.—Originality here as elsewhere in school work is desirable. In the East Technical High School of Cleveland, O., the study period is distinctly social. "No rooms for the seating of pupils by classes were provided, but there were about fifty rooms with a seating capacity of thirty each, to which pupils have been assigned on coming to the school for the first time. This assignment is maintained throughout the pupil's course and has a neighborhood basis. After a time this serves to promote and utilize the 'gang motive'. . . Thus, on entering the Technical High School, boys coming from the Columbia Grammar School are always assigned to Room 105 and thenceforth are known as Mr. Meek's boys. In the same way the girls from the Columbia School are assigned annually to Room 207 and are known as Miss King's girls. Two or three schools sending small numbers to the high school each year are combined. To preserve democracy, unlike neighborhoods are fused and it is so arranged that about ten or twelve new pupils are added each year. In the case of a single school sending large numbers yearly sometimes a division is made. Thus the Bolton school has two rooms for boys and one for girls to take care of the large numbers entering the high school from this district." These rooms are for supervised study only—not for recitations.

Various plans have been devised for properly adjusting the study period to the recitation hour. In Joliet, Ill., a two-hour period in algebra, geometry, foreign languages, and the sciences has been found effective. An extreme method of procedure is in operation in Columbia, Mo., where the recitation has been dispensed with

and students are given various problems to solve by means of supervised research during school hours. The Newark plan, described in the following chapter, retains the recitation but provides for a half-hour study period within each recitation hour. In other schools—Dekalb, Ill., being typical of these—the class is divided into several groups supervised by competent teachers, who oversee the pupils while preparing their lessons. In still others provision is made for studying in the assembly-room, which is supervised by teachers in turn, there being no attempt at specific guidance of an expert nature.

Difficulties of Supervision.—The proper direction of study is claiming the attention of wide-awake principals and superintendents. One of the greatest difficulties to be overcome is the arrangement of the daily schedule so as to allow the proper amount of time for this supervision in an already crowded programme. It is doubtful whether the study period should be so provided for. As will be seen in connection with the conditions of study, pupils vary in their efficiency. Whereas studying may be quite easy to-day, it will be difficult to-morrow. Weather, temperature, moods, and physical condition affect this efficiency. To force the pupil on an off day to spend as much time as on a successful day is manifestly unpedagogical. Some educators believe that the different subjects should have longer or shorter periods.

A Feasible Plan.—To give every subject the same minimum or maximum time limit is unwise from the standpoint of study. If an hour be devoted to mathematics, a half-hour might well be spent in studying and the other half-hour to a simple review and explanation. Hour periods in English would enable the teacher to develop the lesson simply and tersely, and the remainder

of the time might well be spent in individual endeavor to master some principle or elaborate some problem while the teacher is at hand to make suggestions. In history map study, arranging tables of contemporaneous events, tracing causes of epochal changes, setting the stage of some great battle or assembly might well be done in the quiet of an hour spent in a room furnished with such material as suggests historical thinking and perspectives. Or, if this hour be lengthened for mathematics, foreign languages, and the sciences, part of this period might be devoted to study.

The exact amount of time within each period for recitation and for study will be determined by the nature of the subject-matter. The value of this arrangement lies in the absence of so much desk talk. The real teaching will be done not *en masse* but according to each individual's capacity to learn. Any teacher who is well prepared and thoroughly acquainted with the subject can outline sufficient new material in fifteen or twenty minutes to make profitable the greater part of the recitation period being spent in economical study.

Another advantage of this plan lies in its comparatively easy adoption, without seriously disarranging the present schedule. The time required for making shifts between classes could be recovered by adding an hour to the day's programme. With the partial elimination of home study, there is no reason why pupils should not spend another hour in the school, where studying can be done economically, both as to time and mental assimilation. The teacher's spare time during unoccupied hours might be devoted to the correction of papers. It is probable that some of the amount of time now spent by pupils in writing papers for the teacher's correction would

be greatly lessened under a system of study supervision and also that such supervision would greatly reduce the number of errors that now are the bugbear of the teacher's work.

The greatest advantage of this plan is the provision it makes for individual differences and individual fluctuations of mental receptivity. Within the recitation or study period the teacher can so arrange the work that no pupil is overstrained mentally or physically. The fear of not knowing the lesson is reduced if not wholly removed. The pupil's desire to want to know is greatly stimulated. At present the pupil is apt to feel that studying is an arbitrary and lifeless pursuit; but within a period charged with the suggestive power of many in the attitude of mental effort, and realizing the possibility of overcoming difficulties that before seemed unsurmountable, the pupil will be constrained to respond to the utmost.

Summary of Plans for Supervised Study.—The growing interest of educators in the supervision of study is evinced in the various plans already discussed and in several other schemes, a list of which is herewith given.

1. The Assembly or Study Hall.—Usually this type does not provide for real supervision of the individual student while he studies, but in many schools this is all that is meant by supervised study.

2. The Study Coach.—Illustrations of this plan are Hillsdale and Jackson, Mich., and the high school in Newark, O. Delinquent and indifferent children are referred to this coach for special instruction.

3. The Detroit Plan of Review Groups.—Delinquents in algebra and in Latin are formed into special groups for review work together with the regular advanced work.

4. Newark Plan.—Already discussed and more fully explained in the next chapter.

5. The Joliet Plan.—Already discussed.

6. Supervised Home-Study Plan.—Proposed by Wm. C. Reavis. Pupils are expected to have a study schedule for home or school study. The programme or study card contains directions how to study.

7. Columbia Plan.—Already discussed.

8. DeKalb Plan.—One study period in each subject a week.

9. Alameda Plan.—No home study at all but instead periods for each subject in the regular school programme.

10. East Cleveland Plan.—Already discussed.

11. New York Plan.—One fourth of the pupil's lesson must be supervised.

12. Batavia Plan.

13. Pueblo Plan.

14. Conference Plans.

In order to ascertain just what the high schools are doing in the way of supervising study the writer sent out a brief questionnaire to 976 high schools in thirty-three States. At present 517 replies have been received from these thirty-three States. The following questions were asked:

1. Have you supervised study in your school?

2. How long have you had supervised study?

3. Please state which of the following methods of study supervision you use:

(*a*) A period in assembly-room presided over by teachers in turn.

(*b*) A study period for each subject supervised by the teacher of that subject.

(*c*) Part of recitation period devoted to supervised study.

(*d*) The Cleveland plan of special neighborhood rooms.

(*e*) Personal conference at stated hours (s) . . . or by appointment (a).

(*f*) Any plan different from the above.

In reply to the first question 383 answered "Yes," 60 "No," 37 "Partly," and 37 gave no answer.

Replies to the second question range all the way from "Three months" to "Always." From the replies it seems that supervised study in the modern sense of the term has not been in use very long in most schools.

The following tables furnish additional data. Table I shows the relation between the last five replies and the first two. From this table one may see that there is not a consistent notion of supervised study throughout the replies:

TABLE I

Number out of 517 giving answers as below		No. answering "Yes," giving replies as below, out of 383		No. answering "No," giving replies as below, out of 60		No. answering "Partly," giving replies as below, out of 37		No. answering blank, giving replies as below, out of 37	
Number	Per cent	Number	Per cent	Number	Per cent	Number	Per cent	Number	Per cent
A 424	82	327	85.6	34	56.6	21	56.4	26	70.
B 74	14	69	18.	1	.6	1	.3	1	.3
C 143	28	109	25.8	12	20.	12	32.4	7	18.9
E:									
Stated 229	44	191	49.8	14	2.3	9	24.3	5	13.5
Appt'd 247	48	195	50.9	22	3.6	10	27.	6	16.2
Both 117	23	100	27.9	6	.1	4	10.7	5	13.5

In the third column, where 60 reply that they have no supervised study, 12 answer that they have supervised

study within the recitation period. The two replies are self-contradictory.

The replies show also that 79 have only the assembly hall for so-called supervised study. Two have only (*b*), 5 have only (*c*), 7 have only the stated conference hour, 9 have only conferences by appointment, and 8 provide for conferences both statedly and occasionally.

Table II shows the various combinations employed by high schools in dealing with this problem. The letters refer to the questions cited above.

TABLE II

Number having only the combinations as indicated			
ab	7	abc	2
ac	17	abs	4
as	65	aba	10
aa	72	abe—both	7
ae—both	57		
		acs	28
bc	1	aca	25
bs	2	ace—both	33
ba	2		
be—both	1	bcs	3
		bca	1
cs	4	abcs	2
ca	3	abca	4
ce—both	2	abce—both	16

It will be observed that the largest number have the assembly hall and the occasional conference. Next come the assembly hall and both kinds of conference hours. At first glance it seems promising that 33 high schools include a modification of the Newark plan in their supervision of study, but several of these 33 mean sim-

ply a more extended treatment of the assignment. The last three groups are more promising.

This brief summary of the investigation does not pretend to offer an adequate account of conditions as they obtain in the high schools. It merely hints at what seems to exist in a fairly well distributed number of schools. Until a careful investigation into the actual results in the classroom has been made, it is impossible to say definitely what the high schools are doing in the way of effective study supervision. It seems safe to conclude from this brief survey that at present there is very little supervised study provided for in our secondary schools. It remains to examine into the technic of such supervision as does exist and into the recorded results of supervised study.

How to Use Books.—So far as the methods of study are concerned, the chief disadvantage in the use of free texts lies in the pupil's inability to mark the books either by underscoring or marginal notation. In some schools the pupils are allowed to mark the books with a very light pencil, the markings being erased by the pupils at the end of the term. A course in such a use of books for study purposes would be a distinct aid to good studying. The supplementing of the text-book by inserted leaves, pictures, clippings, marginal citations, outlines either in the text itself or on a page pasted in the book—these are some of the devices that the high school pupil should be taught.

Reference books, supplemental and cultural readings are essential for that broad background which marks the sweep and definiteness of successful learning. The mere assignment of readings is insufficient. Pupils must be taught how to read. A wider view-point is obtained by

purposeful reading. For this reason assignments in these "extra" books should be definite and pointed as to topic, chapter, and page. The teacher, moreover, should require every pupil to note in detail the sources of information gleaned from outside reading. This practice will be of great value to them in college or in later professional life and it will train them also in accuracy of information.

The teacher will make these readings effective if she calls attention to the value of the author's contribution. The beauty of the contents, the circumstances of the composition, and items of biographical interest will enhance the pupil's interest in this outside reading. In this day of rapid revision of school literature pupils should be impressed with the need of such revision, with the fact that information limited to one text-book is apt to be inaccurate or out of date. For this reason the comparison of text-books is helpful. The noting of different points of view on a problem will train the high school pupil to compare and to judge. In this way he will be trained in discerning criticism at a time when he is apt to be overcredulous.

The Function of Books in the Technic of Study.— The kinds of books used by the pupil are text, reference, supplemental, and cultural books. Bagley divides text-books as follows: readers, manuals, or handbooks such as arithmetic and grammar texts which provide a minimum of facts and principles with a maximum of exercises or problems to be worked out by the pupils; and text-books proper, such as geographies, histories, and physiologies in which the chief aim is the logical and systematic setting forth of facts and principles. Inasmuch as the pupil handles text-books more frequently than other

kinds of books, the high school should carefully instruct him in the use of these tools. Pupils have too little regard for their texts. They mishandle them in various ways, not always intentionally, however. Like many older people, they do not know how to open new books. Librarians are agreed that books should be opened in the following manner: place the new book, back down and the two covers flat, on the desk or table, then spread out half a dozen pages at a time alternating, left and right, pressing them down on the covers, running the fingers along the "hinge" of the book; continue this until the book lies open.

Conditions of Effective Studying.—Readers of biography and autobiography may be impressed with the fact that extraordinary intellectual feats have been performed by men and women in what at first seems to have been unpropitious circumstances. In some instances the conditions appeared wholly inadequate for fine mental work. While this is true one finds that there were also certain conditions in these same cases that made possible brilliant authorship and scientific victories. It also is true that if the conditions had been more favorable many of these intellectual producers might have lived longer and produced a larger number of things worth while for mankind. It is important that the high school recognize certain conditions that will greatly advance the pupil's efficiency.

Incentives.—Gedinhagen makes the following division of incentives, the artificial and the natural. Under the artificial incentives he places prizes, medals, and class honors; privileges, holidays, and honor seats; immunities and exemptions from certain tasks. Under the natural incentives he includes desire for good standing,

desire for approbation, desire for knowledge, desire for efficiency, desire for self-control and for future good, and a sense of honor, right, and duty. It will not be doubted that effective studying requires constant incentives of some sort. The way of learning is often steep and discouraging even in high school and can be made possible only by some all-powerful motive in the form of a dominant incentive supplied in part by the teacher. The incentives referred to may or may not have intrinsic worth apart from their power to function as stimuli for the best effort. Within their well-defined limits, however, they can be used by the school as powerful means of inspiring the pupils to be faithful to their tasks. Biography refers to other incentives which perhaps are less evident in the high school. Grief and disappointment, sickness, poverty, romance, and past experience—all count significantly in the pupil's school life. If the teacher could ascertain some of these usually concealed conditions they could be made forceful agencies in a concentrated and ambitious life of study. Here as throughout his or her career the teacher must know the pupil as a friend. The appeal to the individual is possible only when we know his individual problems.

The Study Room.—Again we find that masterpieces have been evolved in dismal, barren, ugly huts and that the splendors of fabulous wealth may strangle intellectual ardor. But this is no reason for neglecting the care of the young pupil's workshop. It is important that the pupil be surrounded with such influences as will bring forth his noblest and most vigorous self. Investigations in the field of school hygiene are at present confined to the structure and arrangement of school buildings and the life of the pupils in these buildings. It is necessary, how-

ever, that these investigations extend so as to include the life of the pupil everywhere. The pupil's room, whether in school or at home, should be intelligently supervised.

Competent investigators have found that for effective day *illumination* the pupil's study table should be near the window and should be so placed that the light falls over his left shoulder. If the window faces a busy street the lower part should be translucent. The light should always be subdued, for brilliant sunshine will eventually weaken the strongest eyes. Usually shades of medium green or yellow are sufficient for the proper dilution of light. In schoolrooms Shaw suggests that light-green tints are to be preferred for the walls. Red and other deep tones should be avoided. In the schoolroom as well as at home the light thus diluted by windows and walls should still be strong enough to enable the pupil to read diamond type sixteen inches from the eyes. Care should be taken to prevent any reflection from the blackboards or surfaces of the desks. The well-prepared teacher will know how the light falls from every angle and every seat in the room.

Of equal importance is the *temperature of the room.* Perhaps most young people are more apt to have their rooms too warm than too cold. For general work 65° to 68° is ample. Rooms that are too warm produce drowsiness, which, of course, destroys concentration. Where stoves are used the atmosphere will be heavy unless ventilation provides for continually renewed air. If circumstances do not allow a scientific ventilation system, the next best device is to have the windows open about nine inches from the top. In a recent comparison between pupils in a closed-window schoolroom and those in an opened-window room in Philadelphia it was found

that the class in the latter surpassed the former in almost every test. The temperature of the closed room averaged 68°, while in the open room the temperature was 47°.

It may be difficult to provide the foregoing conditions in many homes. Doubtless a tactful principal or teacher can create a sentiment in favor of these conditions. As long as home study continues to occupy the place it does, it is necessary that the high school attempt some supervision of the pupil's room conditions at home. Legislation now provides for adequate plumbing conditions. Pure-food laws protect us against old and unhealthful food. Milk and dairy products are inspected. It is equally important that the habitat of the pupil be inspected so as to conserve those conditions that will make him mentally efficient. To do this at present is obviously delicate. But the school authorities as servants of society should have the right to insist on such conditions as economize the pupil's time and strength. The school board can well add this to its other duties. In the meantime, frequent references to these hygienic needs can be made at the school assembly or by each teacher during the recitation while she is attending to similar conditions in the classroom. Where the school at present cannot legally control it can at least suggest and practise its own suggestions.

The Amount of Time for Sleep.—The following table by Doctor Dukes indicates the amount of sleep pupils at different ages require:

Age	No. of Hours Sleep Required
12–14	10½
14–16	10
16–18	9½
18–19	9

Frequent relaxation is vital during the adolescent period. Sound sleep and plenty of it furnishes this relaxation. High school authorities should insist on this important condition of good studying. Nervous troubles from various causes are best cured by the rest and relaxation obtained in this way. Not infrequently high school pupils become nervously depleted from overwork. Timid but conscientious pupils often try to meet high standards of scholarship and in the attempt lose needful relaxation. The appalling amount of incipient tuberculosis among young people is alarming investigators in some of our larger school systems. The causes, to be sure, are not wholly within the field of overstudy and consequent insufficiency of sleep; but enough of them are to make it necessary for the high school to warn and guard its pupils against such pastimes and overindulgence in late studying as will shorten the amount of sleep necessary for a well-toned and keen mentality and vigorous physical condition.

The General Condition of Health.—Good mental effort depends on the conservation of physical health. Good health, in turn depends, upon a large intake of energy and a large outgo of energy. Dearborn says: "The balance of enjoyment in suitable hard work has its primary ground certainly in good health, viewed especially as normal metabolism with normal assimilation and dissimilation—good nutrition balancing good excretion." High school boys and girls should be in the pink of condition. Euphoria should mark the individuality of these future citizens whose sane optimism will prove invaluable to the State. Some one has said that the personal devil is worry. When one sees the gloom of anxiety settling upon the faces of high school pupils

it is unreasonable to expect the finest-toned mental effort. Between the two, mental health, perhaps, requires more attention than physical. The former is more insidious in its encroachments, its symptoms are less generally understood, and its causes are deemed trivial or no causes at all. Here is one of the great functions of the high school—to protect the mental health of its members.

That school authorities are mindful of this need is assured in the attention given to proper rest rooms and to the lunch hour and the cafeterias. In Santa Monica, Cal., the principal of the high school has placed the limit for high school lunches at twenty cents. The rule was made because of the tendency to overeat, which caused dulness and lassitude on the part of the pupils and in this way interfered with good work. In Cleveland, O., the medical inspector of the schools has provided for penny lunches to counteract the habit of buying cheap and harmful penny candy. The time of eating is just as important as the kind of eating. The length of the lunch hour in many schools is all too short. Whipple suggests that it should be at least two hours.

The foregoing conditions as well as others that cannot be discussed are essential to the best efforts among the population of the high school. Good studying depends very largely on these conditions. Attention to them should be provided for in all the curriculums of the high school. Much of our "curriculum thinking" would be clearer and more effective if the school studied not simply the social efficiency of the pupils, through well-arranged programmes and well-developed technic of teaching, but studied as well the technic of study. The community rightly expects that in the high school citi-

zens will be developed who can readily adjust themselves to any situation. They must acquire this intellectual habit through a proper direction of the technic of study.

Hindrances to Effective Studying.—There is space here to select only two or three of the hindrances that are most common. Poor health and fatigue are generally recognized as hindrances. Closely connected with fatigue but frequently quite different in its nature is

Laziness.—The lazy pupil is usually in bad standing with the school authorities. H. Addington Bruce describes laziness as follows: "There is a perpetual waste of time, dawdling, loitering, gossiping, a seeming passion for the ways of slothful ease and aversion from sustained endeavor." No doubt all of us, if honest, would confess that we agree with Agnes Repplier: "I cannot sympathize with the noble theory that every man and woman should do their share of the world's work. I would gladly shirk my own if I could." The lazy person, whether in school or in the world, is so generally discounted that we must look into some phases of this problem as it is related to the high school pupil's attitude toward studying.

The chief cause of laziness is infirmity of the will. Laziness may be associated with a debilitated condition of the nervous system, an asthenic condition accompanied by slow heart-beat, slow arterial pressure, and poor circulation. The consequence, says Ribot, is that the brain shows not so much an indisposition as a real incapacity for concentrating attention and soon, owing to the fact that its nourishment is at the vanishing-point, becomes exhausted. Laziness among very young school children is caused very largely by adenoids or abnormal tissue growths in the cavity back of the nose.

Another cause is far-sightedness. Any bodily defect

tending to impose excessive strain on the nervous system tends to produce an asthenic condition with accompanying apathy and indolence and may lead to habitual unconscious idleness. Doctor Maurice de Fleury looks upon lazy people as neuropaths afflicted with malfunctioning of the brain. "The longer a man has been an idler the more deeply rooted, of course, will be his subconscious conviction that exertion is impossible to him; but once this conviction is broken down he will find that he can work and to good purpose."

Laziness may be due, also, to reaction from some round of pleasure the day before. It may be caused by overeating. A normal lack of interest in a subject may manifest itself as laziness. Pupils deficient in one subject may be even brilliant in other classes. Because inferior in mathematics a pupil may be judged a shirk and consequently be marked low. The facts may be, however, that the pupil has no natural aptitude for this subject and applies himself only half-heartedly, with the resulting stigma of being called lazy in mathematics. Manifestly, care should be taken in the use of this term.

Again, the pupil's room conditions may be a direct cause of his laziness. Overheated or poorly ventilated rooms are unsuitable for keen mental effort. Failure to keep the room clean may cause sluggish mental work. Rooms overfurnished, stuffy with the typical paraphernalia of modern acolytes of wisdom—veritable depositories of the spoils of barbarous conflicts and indulgences —weary the nerves and cause distractions.

Many pupils prefer to lounge when they study. Lying back in an easy chair makes note taking difficult and also undesirable. While indulging in the ease of this posture of relaxation the pupil cultivates a lazy attitude toward his work. One sees frequently in the classroom

pupils sitting in a slovenly, indifferent posture. The pupil does not have the proper setting for his work. His whole attitude suggests to him indifference and indolence. Teachers should never permit such conditions in the classroom. Pupils should be warned against becoming round-shouldered, hollow-chested, and low-spirited. Just as the soldier must obey the command, "Attention," by assuming a posture that signifies alert readiness for action, so the pupil while at work must be ready for mental action by assuming postures that help him to concentrate upon his lessons.

Mind-Wandering.—The prevailing defect of mind-wandering is another phase of the pupil's lack of alertness. Distractions in the form of memories, plans for social affairs, noises, diverting activities in the street or in the room, poor light, bad ventilation, small type, obscure meanings in the assignment, general indifference toward the subject—all of these or any one of these may cause mind-wandering. It may become chronic and well-nigh incurable. Stern discipline controlled in the supervised study period will aid in the curing of it. The method of discipline, however, must be determined by the nature of the case.

The Social Appeal of the High School Through Study.—Together with the searching investigation of the high school programme of studies and the most efficient administration and teaching of these subjects, the high school expert must provide for an adequate supervision of the pupil's methods of work. This field, unfortunately, has been neglected in the past. Apparently it mattered very little how pupils studied. If they knew their lessons no questions were asked. If they came unprepared demerits and frowns and various penalties were the result. With the enlargement of experiments in the field

of educational psychology the mental habits of all who study are receiving careful and scientific attention. The *how* of study is coming to be just as important as the *what* of study. It is not unlikely that as progress is made in the understanding of how the brain functions the contents of the school programme will undergo a thorough revision. In the various differentiated high school curriculums a large place should be given not only to the supervision of study, but there should be a course devoted to this important phase of education. We need teachers of study as much as we need teachers of English. In normal schools and schools of education the technic of study deserves as much emphasis as the technic of teaching. It is gratifying to note that a few normal schools and universities are already making this emphasis.

The pupil is in school because society must have trained citizenship. But mere knowledge of a prescribed amount of subject-matter is insufficient. The future citizen must know how to use his mental powers economically. He will be called upon to make sudden and critical adjustments. Much of his success will depend on perspicuity, the ability to analyze and synthesize new situations and facts. A controlled mental life is the indispensable medium through which society will derive benefit from its educated sons and daughters. Mere learning may make a man mad. Learning, together with a knowledge of how it was acquired and how in a similar way other facts can be assimilated—this surely is the heart of wisdom. Civic problems, industrial difficulties, professional policies, and personal adjustments demand experts who can save time, strength, and money by means of mental skill.

In the high school every boy and girl, whether they

ever enter college or not, should receive mental guidance adequate to make their careers more quickly successful and more permanently effective. Not only this. At present many boys and girls of adolescent age fall by the wayside. It is a tragic mistake to lay all the blame for this condition on weak mentality or a disordered economic state. Many of these young people leave high school for pecuniary reasons. But there are numbers who leave because of discouragement, neglect, timidity—in a word, because they failed to meet classroom requirement and because no effective attempt was made to guide them into an encouraging use of their mental powers. Here is a great waste of intellectual equipment that society ought to have at its disposal.

Society must require of its high schools and of all educational institutions the fitting of every individual to the maximum of his mental capacity. Anything less than this means waste of money, of time, of life itself. If the host of children and young people in American schools to-day could be taught how to study, how to use their intellects, how to master quickly and with skill all of those problems which at present occupy so much time in the school year it would be possible to give each boy and girl a real vocational preparation and send them forth ready for effective service at a time when large numbers are now battling with new conditions in the first year of the high school. In fact, the essence of vocational preparation will be this power to use the mind not only in a specific field of service but in allied fields or in the community at large. To accomplish this, programmes of study and school administration must be organized around the all-essential problem of the *technic of study*.

CHAPTER XI

THE SOCIAL VALUE OF SCHOOL STUDY VERSUS HOME STUDY

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Home Study Reform Needed.—School should be but an extension of the ideal home. As such it should take into consideration the physical as wel. as the mental welfare of the child. It should promote, control, and guide, as would the considerate parent, every activity and effort, so that nerve energy is properly directed toward husbanding intellectual power and manual effort for the crises that in the child's future experiences demand efficiency. Children, as spontaneous critics of customs and methods, intuitively discover in them sometimes unnoticed foibles and weaknesses. What child, though it is willing to learn, does not feel the tyranny of the school which forces it after hours to devote unlimited time to extra study work on lessons, often without apparent compensation? It is time, then, that we awaken to the fact that the school has not been doing all it could to make itself home-like. No parent would knowingly allow his children to be tortured by *long* hours of home study if he saw a way out of this "blind thought alley" which is robbing the children of the present and future generations of their

heritage of health and right to other kinds of home associations.

Traditional Methods of Home Study.—Traditional methods, college requirements, inflexible syllabi, and courses of study not based upon the reasonable expenditure of physical and mental powers of secondary school children have been largely responsible in continuing this inhumane abuse of long study periods outside of school hours. The high schools have not as yet determined for themselves, independent of the college-requirement goal, the amount of mental and physical wear and tear the average pupil can, without harm and strain to himself, stand. When this limit is fixed, one can depend upon it that physical and intellectual life will be conserved and prolonged for the universal benefit. A way to find this limit is suggested by the method of home-study reform carried on at the Central Commercial and Manual Training High School of Newark, N. J. We hope to be able to decide in the course of our experience and to fix definitely through our home-study reform method the amount of work with the minimum home study a child can, under normal conditions, accomplish. It is possible that an attempt may be made later to learn through experiment what can be accomplished if all the work of the school be done at the school. As the child becomes accustomed to our present method he requires less looking after and is more able to stand alone and effectively direct his efforts through his own intelligence. In fact, the real test which this method has thus far met is the added ability of the child to do or to accomplish set tasks without waste of effort.

It is a principle of economic consideration for commercial, manufacturing and even theoretical processes to

have the efficiency factor in them always at its maximum. To secure such a condition, it has been found necessary to institute experimental research along commercial, manufacturing, and theoretical lines.

But education, because of its theoretical and more or less intangible character, has conservatively withstood many of the suggested "efficiency propositions," having been self-satisfied with the limited efficiency results obtained. It is hoped that it will become the future general educational policy to be on the alert for that which will mean progress and efficiency.

Efficiency and Humanity in School Policy.—With efficiency and humanity in school policy as its guide, the Newark home-study reform plan marks a radical departure from traditional methods, since it makes the general welfare of the child absolutely the all-important issue and influence in the school curriculum. The most important asset of any community is the child. When the fullest development of this asset is not obtained there is, therefore, unnecessary waste of most precious material.

Conference Period for Home Study.—As the school is the educational workshop, generally speaking, it should be the place where the work of the school is done. It is a fact that many children do not have the proper environment for home study. By this arrangement fitting and inspiring environment for study is offered under the guidance of the "special-subject" teachers. Besides, it is known that under certain conditions it is a physical impossibility to do all the school tasks at the school; but it has been clearly demonstrated in Newark that the period of home study has been materially reduced in amount for the average pupil and altogether eliminated for the more brilliant scholars.

Methods and Division of the School Day.—The method involves a novel distribution of the school time among the different subjects treated in the curriculum. It differs during these periods from the usual system of time division by the fact that each subject is offered to the pupil under the best possible condition. This method gives the opportunity for judiciously directed study by the teacher of his subject *in the atmosphere of the subject.* The consequent psychological advantages are evident. The day's work begins at 8.30 with a five-minute written exercise in spelling. Then follow the morning exercises, and at 9 A. M. begin the daily recitations, with five-minute intervals between recitations. The recitation periods were formerly, under the ideal working of the plan, a full hour in length and only five in number. Now, because of the increased number of pupils, there are six periods, each fifty minutes in length. They are divided into approximately two equal parts. The first portion consists of the usual type of formal recitation, while the second is a study conference period with the teacher of the subject. The teacher of a subject is present with his pupils, ready to aid by thought-producing suggestions. In the short study conference period, preceding which the recitation sets the "swing of the subject" in the pupils' minds, the student is able, because of a ready *subject attitude*, to use his intellectual powers promptly and economically. This simple plan often is an influence emancipating the pupil from home study, or a factor reducing to a minimum the time spent on the home work by the ambitious pupil. An additional hour after school may voluntarily be devoted to conference and conference study with the teachers, as these teachers are in their respective classrooms ready for such conference study.

"What a school is does not require definition. The teacher is the important factor of the school. The modern teacher has too often, by force of tradition and method, become a mere automatic recitation-receiving device and a machine lesson-assigning apparatus. This implies that lessons are assigned to school attendants; but less than fifty per cent of that number, as teachers well know, do the unreasonable amount of home study required of them; the other fifty per cent 'kill time' at school under the old system. By the new plan a value is placed by the child on every school minute. Each moment spent in school on work, under the ideal conditions offered, releases the pupil from burdensome, enervating home study. Hence the appreciation of the value of time."[1]

Eight-Hour Day in School Work.—"The municipality, the State, and the United States have established eight hours as the legal day for manual workers. I do not think it right nor even humane that educators should work young boys and girls five or six hours in school and then set tasks that take many hours at home. If the common eight-hour law applies to the adult man for manual labor, I cannot comprehend why it should not be unhesitatingly enforced in school work in favor of the growing school child who has not reached his maturity, since mental labor is more trying and enervating. Treat your children fairly."

"Under present conditions of lesson assignment the conscientious children come from play to the evening meal, hurriedly swallow that, and then work at books until bedtime. In this way not only do they menace their health, but they lose the association with parents and

[1] Paragraphs quoted are taken from an article by the author, "Home-Study Reform," in *School Review*, Oct., 1912.

the necessary appreciation of family relations and interests. To this is, in my judgment, partly to be attributed the children's rampant disrespect for parents and elders, who cannot understand or know their offspring because of lack of association. Further, I believe that the present undercurrent of immorality in the lives of boys and girls is, in part, due to this loss of parental association and the lack of the moral influence of the family. Home study is a frequent excuse for children to remain away from church on Sunday and from church functions which occur during the week. In the evenings, too, the child is of necessity debarred from attendance at lectures, at concerts, or at the theatre. Thus it is evident that the present methods, to a certain extent, are unhygienic and deprive the child of such moral, cultural, and religious influences as would do much to educate him in the highest sense."

Our system encourages the appreciation of relative values in the child. He early learns through experience that time spent in school on the assigned task at the proper moment means, perhaps, no home study or, at most, very little of it. It is to be noted that there is an evident lack of fatigue, though the school hours are long, from half past eight to three, with the extra period from three to four. There is no diminution of interest or weariness noticeable before the noon period or before the afternoon close of school. There is evident an alertness and brightness of the eye indicative of good attention and scholarship.

Humanizing Effect on Teachers.—"Such a system as that which we employ has the wonderful effect of humanizing the teachers by bringing them into that intimate association with the pupil thought and idea. The con-

sequence is that the teacher's sympathetic consideration, generous conception, and sincere appreciation of the difficulties of the scholar result in inspiring refined methods of teaching the various lessons. Hence the outcome has been better, more ideal, and more humane teaching than has obtained under the usual academic plan of knowledge dissemination."

Different Type of Recitation Required.—The new plan requires an absolute remodelling and replanning of the old type of recitation. It means, for the pupils' benefit, sacrifice of self on the part of the teacher. Through the evolution of the tyrannical pedagogue into the new teacher, that part of the teacher that is of the universal good grows and encourages the universal goodness of the child to unfold itself. The pessimistic teacher who fails to reconcile the highest ideals of progress to familiar traditional conditions becomes his own destructive toxin.

"One of the chief difficulties that children meet in their study tasks is the inability to distinguish for themselves, through their own observation, those trying portions in their tasks which judicious and immediate elucidation on the part of the teacher would render possible of correct conception. The new plan of study-recitation teaches and inculcates introspection in the child, so that he early learns to determine for himself his power to perceive difficult points and to fix upon correct methods for their solution through proper reasoning and under proper guidance over initial difficulties. He thus obtains for himself organized lesson conceptions instead of poorly worked study tasks."

Initiative of Child Inspired to Greater Activity.—It is an axiom that children like to be doing things. The Froebel kindergarten methods and the Montessori

method are applications of the above dictum. Teach the child a "how" and it becomes happy through the presence in itself of the power to do tasks which require intellectual or manual effort, or both. By the method advocated here the natural initiative of the child has been inspired to greater activity, because he begins to exercise a vivid imagination, to make use of concrete conceptions, and to become a creator of problem solutions and thought expressions, instead of an imitator of the teacher as under the traditional method. The child, therefore, uses its energy to the fullest extent.

Concentration.—The power of concentration which has through this method been acquired by the pupils of the school is evident to all observers. The value of the exercise of concentration in young people cannot be overestimated. This leads here to the saving of much time from dissipation of mental energy and thus sanctions the new plan as a time-saving aid in mental effort.

Study Habits.—Correct study habits are formed by a careful observation of the suggested recitation-conference plan. Intellectual courage is inspired. With this come intellectual manliness, independence, self-reliance, and a desire to penetrate, because of the adventure-loving bent of youth, even the realms of the intellectual unknown for the pleasures of intellectual surprises.

Satisfied, repaid effort removes the necessity for discipline to such an extent that in the school school spirit and loyalty rise to a very high point. The school is similar to a corporation organized on the co-operative plan. Into this corporation each student stockholder puts as capital his best efforts and energies and receives as a return such high dividends on the investment that he

returns from year to year bent upon further development and concerned for the welfare of all and self in proper, personal activities. Observe our noon recess, during which for more than a year the whole school of over one thousand five hundred pupils, both in the lunch room and on the roof playground, looks after its own welfare, not through student committees, not through proctors, but through that loyal school spirit and personal pride which come from the inspiration of value received for effort expended in the classroom. It is thought that this organized school study is the chief cause.

Promotions.—Promotions under this system may be a matter of interest to all. Last term, for example—the figures for that period are given as showing the latest experiences with our plan—there were over eighty-five per cent of promotions in all subjects. Had it not been for the illness and change of several teachers in the same department of work, the record of promotion would have been over ninety per cent. This demonstrates clearly (if our judgment of the value of this plan is correct), despite the high standards for promotion which were set, the especial efficiency of the plan, on the basis of economic school administration, over the old plan of school keeping.

Increase in Enrolment.—In our school, despite the handicap of its being a new school with incomplete equipment in every one of its many departments, the net registration left at the close of the first term was about eighty-two and nine tenths per cent of the original total term enrolment. At the close of the second half-year the figure reached eighty-nine and two tenths per cent of the total enrolment. There is reason to believe that at the end of the third half-year the per cent of

pupils will vary between ninety-two per cent and ninety-five per cent of the original total enrolment. This record in a large city high school is due in largest measure, in the opinion of those in position to judge, to this same method of conference study.

Educational mortality is one of the most serious conditions met in the life of the high school. Large numbers of pupils begin high school careers. Many of these educationally perish in the struggle for a certificate of graduation. Numerous reasons may be offered for this. Among them is the great difference in character between high school and grade work. The children are bewildered and discouraged by the new environment, with its strange departmental methods, departmental indifference, and lack of personal sympathy as to the child's ability to handle himself in his secondary school studies under these peculiar circumstances. By the recitation-conference plan the student is, very early in his school career, enabled to get his proper poise in this new environment.

Increase in Amount of Work.—Now that teachers are becoming more accustomed to the new plan, we note that under it the English department finds that it is able to complete fifty per cent more work than is usually done in high schools. The German department reports that its term's work in many classes has been satisfactorily finished nearly one month earlier than usual. The mathematics department offers similar statements, as do the science and history departments. It must be borne in mind that the above results have been obtained by the teachers who have most sincerely co-operated in the new conference-study plan.

"This system has not discouraged any of the usual

school activities, as we have our athletic association, our monthly school paper, our orchestra, mandolin club, dramatic and other organizations. Administrative difficulties dwindle in number through our method, since self-control and kindred virtues spontaneously appear. Because of our method we know that each pupil works to the best advantage and actually does some study."

Home Study Minimized.—Home study should never be made a lever for influencing morals by imposing exorbitant requirements on the student. Has the parent no duty in this connection? If the parent is powerless, let the social-service organizations aid in strengthening moral influences, and permit the school, while co-operating, to broaden the pupil intellectually and to give him greater mental and ethical power to do and to be something. By our plan the boy and girl are given a chance to develop manhood and womanhood. The school thus proves itself a friend, not a taskmaster, and becomes a humane, wise "assistant parent."

Specific Advantages.—"By the plan given, home study is minimized and, in the case of the brightest pupils, even eliminated. The plan permits the child after school hours to delve deeply into the treasures of literature while doing the laboratory work of English at the school. It offers time for other forms of research. It makes possible church attendance and consequent religious and moral training. It affords time for the impress of home and family influences. It gives an opportunity for the æsthetic influence of music, the theatre, and the lecture hall. The dread that the American boy will find his way to the street and to vice if left without home study is groundless. For this system has everything to offer in the way of spontaneous inspiration to culture, re-

finement, good qualities, and the ambitious desire for advancement and progress."

Conserving the Pupils' Resources.—The principle of "the conservation of national resources" demands that the serious and constant reduction of high school numbers be stopped at the earliest possible moment.

If we note the continuous effort made to obtain from the soil, through intensive cultivation, greater and higher yields, does it not seem to be a national disaster that up to this time we have actually neglected to follow out this principle of intensive treatment, applying it to the improvement of study technic and mastery in the secondary schools? Long hours of home study indicate lack of consideration for the physical welfare of pupils. This Central High School (Newark, N. J.) plan of a longer day and of period division into recitation and conference helps to solve this problem. The natural resources of the pupil must be conserved. This plan conserves them and at the same time increases the pupil's efficiency in school. This plan carried out in details at Newark has been adopted in whole or in part at Trenton, N. J., Norristown, Pa., Kansas City, Mo., Detroit, Mich., and is under consideration for adoption in many cities and towns throughout the country.

Explanation of Tables.—Appended to this chapter are several specimen tables collated from the examination data of the school. These show the reports of the various teachers of the English, German, and science departments. Other departments show similar conditions. It is interesting to note that the teachers who promoted the fewest pupils did not follow the method, those who used the plan indifferently had average promotion percentages, and those teachers who systematically and

zealously employed the new idea apparently made the best promotion records.

It has been suggested that it is not reasonable to attribute the many good results obtained in the Central Commercial and Manual Training High School of Newark to the new method employed in the administration of the school. Whether all the good conditions ascribed to the method are really due to it or not must be left to the unprejudiced judgment of scientific students of educational experiments, when standard objective tests of efficiency of school administration may have been conceived and clearly formulated.

TABLE I—ENGLISH DEPARTMENT—JANUARY, 1913

	No. on roll day of promotion								No. promoted							
	1 B	1 A	2 B	2 A	3 B	3 A	4 B	4 A	1 B	1 A	2 B	2 A	3 B	3 A	4 B	4 A
Alden	94		30	29			21		82		27	26			19	
Goldstein	71	30		57	27				60	24		49	24			
Snodgrass	101	24			42		32		96	18			38		30	
Holt	24								24							
Denton	24								17							
Rich	63	109				27			36	71				18		
Muhleman		39	100		30	16				30	79		25	13		
Herzberg	25	39	39			39		26	22	38	36			35		24
Departmental totals current term	402	241	169	86	99	82	53	26	337	181	142	75	87	66	49	24
General departmental averages	739	422	272	187	174	134	74	49	621	318	229	157	158	10	71	45

	No. not promoted								Per cent of promotion							
	1 B	1 A	2 B	2 A	3 B	3 A	4 B	4 A	1 B	1 A	2 B	2 A	3 B	3 A	4 B	4 A
Alden	12		3	3			2		87.2		90.0	89.6			90.4	
Goldstein	11	6		8	3				84.5	80.0		85.9	88.8			
Snodgrass	6	6			4		2		95.0	75.0			90.4		93.7	
Holt	0								100.0							
Denton	7								70.8							
Rich	27	38				9			57.1	65.1				66.6		
Muhleman		9	21		5	3				76.9	79.0		83.3	81.2		
Herzberg	3	1	3			4		2	88.0	97.4	92.3			89.7		92.9
Departmental totals current term	66	60	27	11	12	16	4	2	83.8	75.1	84.0	87.2	87.8	80.4	92.4	92.4
General departmental averages	118	104	53	30	16	29	8	4	84.0	75.3	84.1	83.9	90.8	78.3	89.8	91.8

TOTALS	No. on roll	No. promoted	Per cent
Alden	174	154	88.5
Goldstein	185	157	84.8
Snodgrass	199	182	91.4
Holt	24	24	100.0
Denton	24	17	70.8
Rich	199	125	62.8
Muhleman	185	147	74.4
Herzberg	168	155	92.2
Departmental totals current term	1,158	961	82.9
General departmental averages	2,066	1,704	82.4

On roll at end of term per teacher, average 183.

TABLE I—ENGLISH DEPARTMENT—JUNE, 1913

	No. on roll day of promotion								No. promoted							
	1 B	1 A	2 B	2 A	3 B	3 A	4 B	4 A	1 B	1 A	2 B	2 A	3 B	3 A	4 B	4 A
Alden		60		78	22	41				40		62	17	32		
Goldstein	63	38	20		30	21			53	30	14		29	17		
Snodgrass	53	33		42	28		34		38	29		32	25		32	
Holt	21	39							16	32						
Daggett	19								16							
Harvey	76	124							65	112						
Rich	54		95			21			37		68			17		
Lewin	22	29	21						19	21	18					
Herzberg			26	23			30	55			21	19			25	52
Departmental totals current term	308	323	162	143	80	83	64	55	244	264	121	113	71	66	57	52
General departmental averages	1047	745	434	330	254	217	143	104	865	582	350	270	229	171	128	97

	No. not promoted								Per cent of promotion							
	1 B	1 A	2 B	2 A	3 B	3 A	4 B	4 A	1 B	1 A	2 B	2 A	3 B	3 A	4 B	4 A
Alden		20		16	5	9				66.6		79.4	77.2	78.1		
Goldstein	10	8	6		1	4			84.1	78.9	70.0		96.6	80.9		
Snodgrass	15	4		10	3		2		71.6	87.8		76.1	89.2		94.1	
Holt	5	7							76.1	82.0						
Daggett	3								84.2							
Harvey	11	12							85.5	90.3						
Rich	17		27			4			68.5		71.5			80.9		
Lewin	3	8	3						86.3	72.4	85.7					
Herzberg			5	4			5	3			80.7	82.6			83.3	94.5
Departmental totals current term	64	59	41	30	9	17	7	3	79.2	81.7	74.6	79.0	88.7	79.5	89.0	94.5
General departmental averages	182	163	94	60	25	46	15	7	82.6	78.1	80.6	81.8	90.6	78.8	89.5	93.2

TOTALS	No. on roll	No. promoted	Per cent
Alden	201	151	75.1
Goldstein	172	143	83.1
Snodgrass	190	156	82.1
Holt	60	48	80.0
Daggett	19	16	84.2
Harvey	200	177	88.5
Rich	170	122	71.7
Lewin	72	58	80.5
Herzberg	134	117	87.3
Departmental totals current term	1218	988	81.1
General departmental averages	3284	2692	81.9

On roll at end of term per teacher, average, 174.

TABLE II—GERMAN DEPARTMENT

FEBRUARY, 1913

	Number on roll									Number promoted									Per cent
	4 A	4 B	3 A	3 B	2 A	2 B	1 A	1 B	Total	4 A	4 B	3 A	3 B	2 A	2 B	1 A	1 B	Total	
Triess	9			26	26	28	19		108	9			23	22	25	16		95	87.9
Calman			27				83	65	175			26				57	55	138	78.8
White						30	33	96	159						29	30	75	134	84.5
Ehman								117	117								76	76	64.9
Conklin								28	28								23	23	85.7
Total	9		27	26	26	58	135	306	587	9		26	23	22	54	103	229	466	79.4

JUNE, 1913

	On roll									Number promoted									Per cent
	4 A	4 B	3 A	3 B	2 A	2 B	1 A	1 B	Total	4 A	4 B	3 A	3 B	2 A	2 B	1 A	1 B	Total	
Triess	11	11	27	16		25	31		121	11	11	26	12		24	26		110	90.9
Calman					29	46	41	33	149					26	36	27	27	116	77.8
Riemer					31	13	106		150					21	12	67		100	66.6
Conklin								54	54								40	40	74.0
Total	11	11	27	16	60	84	178	87	474	11	11	26	12	47	72	120	67	366	77.2

TABLE III—CHEMISTRY AND PHYSICS DEPARTMENT

JANUARY, 1913

	Number on roll day of promotion				Number promoted				Number not promoted				Per cent promoted				Totals		
	Physics		Chemistry		Physics		Chemistry		Physics		Chemistry		Physics		Chemistry		No. on roll	No. promoted	Per cent promoted
	3 B	3 A	4 B	4 A	3 B	3 A	4 B	4 A	3 B	3 A	4 B	4 A	3 B	3 A	4 B	4 A			
Voegelin...	61	36			47	26			14	10			77	72.2					
Sinclair....	23	18	39	12	19	18	36	12	4	0	3	0	82.6	100	92.3	100			
Dept. totals	84	54	39	12	66	44	36	12	18	10	3	0	78.5	81.4	92.3	100	189	158	83.5

(On roll at end of term per teacher, 95.)

JUNE, 1913

	Number on roll day of promotion				Number promoted				Number not promoted				Per cent promoted				Totals		
	Physics		Chemistry		Physics		Chemistry		Physics		Chemistry		Physics		Chemistry		No. on roll	No. promoted	Per cent promoted
	3 B	3 A	4 B	4 A	3 B	3 A	4 B	4 A	3 B	3 A	4 B	4 A	3 B	3 A	4 B	4 A			
Voegelin ...	33	72			21	59			12	13			63.6	81.9			105	80	76.1
Sinclair....	23		32	40	20		28	35	3		4	5	86.9		87.5	87.5	95	83	87.7
Dept. totals	56	72	32	40	41	59	28	35	15	13	4	5	73.2	81.9	87.5	87.5	200	163	81.5

(On roll at end of term per teacher, 100.)

CHAPTER XII

HOME AND SCHOOL ASSOCIATION THE HIGH SCHOOL'S RIGHT ARM

MARY V. GRICE
FOUNDER OF HOME AND SCHOOL LEAGUE OF PHILADELPHIA

Introduction.—*The "Commencement."*—It is commencement day at the high school. Lights blaze throughout the great auditorium. Down every aisle pours a flood-tide of humanity. Literally, all sorts and conditions of men—representatives from hundreds of homes come, attracted by a compelling force to this centre of community interest. The curtain, still undrawn, hangs in dignified folds, typifying the sharply defined line dividing the two vital forces of the day. The home—eager, expectant, informal, an onlooker, waiting breathlessly for the final touch of that hand into which its "bloom and flower" have been committed during the past four years. The school—assured, didactic, with an air of work accomplished, breathing finality in every movement.

The whisperings of an aunt and older sister to our left stir a sense of human interest which quickens into a flow of sympathy for the young "Pauline" of whom they speak. Such heroic efforts, such forgettings of self, as are revealed in their conversation that that one life might have reached this day successfully. The sister a

maker of artificial flowers, the aunt a caretaker of a little shop, but the genuineness of their joy over the one in that white-frocked group who was theirs related them to the whole gathering with the welding power of nature's touch.

On the other side a father and mother rehearse in low tones their plans for the university life of their son now graduating. Running on in happy fashion from this day of honor, visioning his law course until it ends in a judge's robe. Throughout the great gathering, wherever the home gives expression to its hopes, similar confidences are being exchanged.

A few short hours and the school will have handed back to these homes its finished product—handed it back with the conscious knowledge that in the large majority of cases the home knows no more how to cope with the budding powers and impulses of youth than though a child had never passed through its doors. That building of character through the guidance of the hot blood of adolescence into the dynamic of self-control is as unknown to most parents as is the nebular hypothesis.

Community Need versus Traditional Pedagogy.—We listened to the whole long programme with that combined sense of pathos and joy, that yearning surge which always stirs in facing youth pushed forward to the "firing-line." We found ourself at last one of the crowd, surging out into the night and melting away into the separating streams of humanity which ebbed back from the evening's flow into the homes whence they came. And ever the recurrent question persisted: Why should this great public building, erected at such large expense to the people, with its force of workers trained largely at the expense of the people, be of such small

value to its community in proportion to that community's great need?

The aunt and older sister with their laudable ambitions, the father and mother with their legitimate pride and far-reaching plans are but types that faintly shadow the wide divergence of interests and opportunity that the schools of a country like ours should be called upon to reach, not only in the old-time method of school approach, but in a broader way that shall correlate existing forces, until together they shall make for greater social efficiency. Again we ask: Why should not this institution, with its splendidly organized faculty, its force of trained workers, its systematized tasks, be reaching and moulding these homes in far more vital ways than it does? Why should its influence cease with the commencement hour?

As long as youth is in our midst these two forces of the home and the school will be directing their energies toward the same object. Having very largely the same end in view—the development of a manhood and womanhood which shall finally eventuate in citizenship worthy of a democracy—why should they work so unknowingly of each other? Why, indeed, so often in direct opposition to each other? The answer seems very simple. *It is because they never meet on common ground where they can draw from one another the strength which would mean an added power to both.* If education is, indeed, to be a drawing out rather than the in-cramming process of the past, to what more profitable form of educational endeavor could a school lend itself than to that of drawing out from the community about it those latent forces that will make for the upbuilding of a noble citizenship?

Night after night the surrounding streets will be filled with young life seeking some self-expression, often falling a prey to those who in their day and generation are "wise" and have commercialized this universal spirit of youth. Yet the high school building will stand forbiddingly closed, darkened, and aloof, frowning down on public revelling places in pharisaic attitude, thanking God it is not as they, forgetting that life is so vastly greater than its marble halls, forgetting, indeed, that the only possible excuse for its existence lies in the contribution it is able to make to the real life of its time.

The School Approach—The Home's Appeal.—Was the school satisfied with its "finished" product on that commencement night? We cannot speak as one who knows, but we should judge from the wave of uncertainty and dissatisfaction sweeping over the educational world to-day that it was not.

For the home we can speak, and speak from the inside. Never in the history of education has the home been more restless than now. Never has it been less willing to set its stamp of approval upon the "product" of the schools. Proof of this can be seen on all sides. Current publications are filled with denouncements of the schools. To be sure, these articles are mostly by the laity, but let it not be forgotten that the laity is composed largely of the taxpayers, and, should they once be awakened to their power, changes could be made. Not content with anathematizing the system, this same layman on all sides is "backing" with his influence and means various educational experiments, if, perchance, he may but prove them out to the satisfaction of those in charge of the schools.

Upon no one point has more criticism been directed than upon the high school as it has been commonly known. Academic, apart, it has been sending forth its finished (?) product almost wholly unprepared for life. Back into the homes the students go, to find themselves unable to cope with the simple problems of every-day living. And the home is as powerless to supply a way to help them as the school. Is it not reasonable to suppose that if these two dynamics in the life of youth were but to work together, and work understandingly, there would come an added power to both? As it is to-day, the school fails to use its good right arm, which is none other than this influence of the home. Not until there is some method devised whereby this force can be utilized through school agencies will any system of education attain its full efficiency.

Home and School Associations.—Here and there sporadic attempts have been made to bring about a helpful co-operation between the two, but no one plan has yet crystallized into an accepted pattern. After twenty years of effort with various experiments we have come to the conclusion that so far no better way has been developed than that expressed in the simple term "Home and School Association." It is wider (not better) in its service than the "Mothers' Meeting" and more flexible and far-reaching in its influence than the "Parent-Teacher" groups. It has a staying quality not to be found in the latter. It is more heterogeneous than alumni associations and has aims that reach the heart fibres of the people more directly than the civic club. It grows out of that unerring impulse to human action, the love of the child, that is bound, when coupled with knowledge, to lead on to better things for the child.

Aims.—It aims primarily to bring about a closer and more intelligent co-operation between the home and the school. To accomplish this its chief effort is to stimulate the home and awaken in it a keener sense of its responsibility to the mutual problems facing both. The following excerpt from the message of the president of the Philadelphia Home and School League at its last annual meeting puts it succinctly:

> This organization stands pre-eminently for the stimulating of the home to a deeper and more intelligent interest in those things which relate to child life. Other organizations exist for the education of the public along the lines of educational progress as related to the schools. This organization exists for the education of the home as it is related to the children of the schools. It is not in our province to raise questions of school policy, to touch upon pedagogical methods, or in any way to oppose the given system of education, *unless* those of our members who are touching the child in the intimate relation of the home feel that school policy, pedagogical methods, or the given system are not resulting in a product that will make for the betterment of home life; then, and then only, will an organization like this fill its legitimate place when it comes to the front and raises questions in regard to any of the above-mentioned factors.

Methods.—This movement is killed before it comes to birth if foisted upon the community by *outside* influence. No group of would-be philanthropists, no university, no faculty of a school, no board of education has the required dynamic within itself to project this thought into the hearts of the people with sufficient force to make it bite into their lives and hold. There must be a mutual coming together with the impulse largely from the home. Otherwise it becomes but another of the school activities and loses its local coloring. While the leader should be

chosen from the laity the school should be the guiding and directing power.

Let there be called together in conference a group of representative citizens, men and women, whether they have children in the school or not; the shibboleth of their fitness should be the love and interest they have in the young. This group can be formed into a "Citizens' Committee" that will aid with its influence and its means this movement toward socializing the high school. Create a bureau of speakers by inviting men and women who can give worth-while talks to pledge themselves for a once-a-season service. Even the busiest people are willing to make such a contribution in aid of work like this. Enlist women's clubs and civic clubs, with public education associations and other organized groups holding mutual interests, into an affiliation with the movement. By this co-ordination the structure is strengthened for its future usefulness. The leaders should be representatives of the homes and the faculty of the school. Thus having launched the association in all sincerity and with as little "red-tape" as possible, its further course will largely depend upon the local needs and the local demands made upon it.

Activities.—The activities into which such an association will enter will be as varied as the people who constitute the membership. Naturally, the early gatherings will be more or less formal. Lectures, moving pictures, music may be the ostensible reason for the gathering, but the thing accomplished will be the securing from the school that human touch which goes far toward interpreting to the surrounding homes the common brotherhood for which the school stands. Such meetings succeed in projecting the school into the home by means

less formal and more readily understood than is the generally accepted method of school approach.

What more fitting than that that institution which stands as the cultural custodian of the race should break the great thoughts of the ages, the heritage of the race, into fragments fitted to the comprehension of the many instead of the few. Whether this be done by story or picture or song, there will be created on the part of the school in its response to this social obligation a new kind of pedagogy, that of the heart rather than that of the head. The high school should be such a centre as this in every community.

Social Teacher.—It will mean an *added* force of *trained* workers. The thing to be done is too important to warrant putting it upon our already overworked teachers, either as a side issue or as a sop thrown to appease the present popular demands. The added workers, in turn, will need the help and power to be secured from a co-operating body of laymen and women of the community. The *social teacher* will be the connecting link between the two.

Through all meetings of the home and school there must run like the warp through the weave talks and discussions concerning youth and the special period of development in which at the given time the school and those touching the boy and girl more intimately are most keenly interested. As the years spent in the high school are coincident with the period of adolescence, the consideration of that experience will most naturally come to the fore.

Library Extension.—One of the duties of the social teacher will be the laying out of programmes for all such meetings. A collateral part of this programme will con-

sist in the preparation of "Packet Libraries"[1] for use in the home. These "packets" can readily be put together by the students of the senior class under proper direction. Their preparation will require much reading and careful research, both of which will lead into the fields of child nature and child nurture. The newspaper clippings, magazine articles, and monographs, with list of reference books, noting page and chapter of the subject under consideration, will go far toward informing the young worker as well as the adults of the home into which the packet goes.

Through the courtesy of the American Institute of Child Life we are enabled to give the following outlines of programmes dealing with the adolescent period. Space forbids mentioning full contents of packet other than as marked by the word "references."

Boys and Girls in Community Life

Social Life.—The child is educated through association with his fellows—the chum, the comrade, student organizations in the high school. (References.)

Amusements.—Wise and otherwise: Dancing—its benefits and evils; physiology; rhythm; physical training. The dramatic instinct—its educational and moral significance. Moving pictures pro and con. Pageant and folk festivals—spirit and method. (References.)

Entertainment.—Children's parties; games; diversions. (References.)

Outdoor Entertainment.—The vacation habit: Camp and camping. Boy scouts. Camp-fire girls. (References.)

[1] Patterned after the Library Extension idea of the University of Wisconsin.

The Girl and the Woman

New Conditions.—Yesterday and to-morrow. My mother in her home and my daughter in hers. The industrial change. The domestic change. The vocations open to women. (References.)

How to Meet Them.—Education; physical training. (References.)

Your Daughter.—The young girl in your home—her health; her companions; her boy friends; her reading; her aim; her future. (References.)

The Boy and the Man

The Boy Himself.—Do you comprehend him? Can a mother understand impulses and instincts that she has never experienced? Why so few fathers remember the boy feelings, the boy attitude. Where the father is needed—his responsibility. What characteristics in a father most appeal to his boy? How the nature of a boy differs from that of his sister. Why does he like to tease; to fight? Can a boy in process of development be designated as "good" or "bad"? The boy's bumps and epochs. His motives and his failures. The boy's acquisitiveness. The effect of having common possessions; of collections. The wanderlust and the woods—Indians and cowboys. (References.)

His Requirements.—His environment; his home; his family. His friendship; his companions—the gang. Boy-made societies. Man-made organizations. (References.)

Education and Vocation

New Demands.—Preparation for an active life must come through participation in duties, opportunities, privileges. How to make this participation accessible to young people and interesting to them. Working "against the grain." The "average boy" and his grievance. Does our modern high school curriculum challenge a boy's interest and capacity? Process of formation versus information. An inconsistent and inadequate course of study in the high school. (References.)

Vocational Education.—The boy who leaves school at fourteen —the reason for it; his future. Some sensible changes in school work proposed. History of the vocational movement—American and foreign experiments. Vocational training for girls. (References.)

Higher Education.—Why send a boy to college? Are the successful men to-day college men? Higher education of women. (References.)

Sex Hygiene.—We would add to the above outlines the subject of Sex Hygiene as a most timely one for high schools to discuss with adults of the community. The question as to whether this subject shall or shall not be taught by the school is still a mooted one, but there is no uncertainty in regard to its being the duty of the home. Yet the home in many cases washes its hands of the whole thing simply because it has not the requisite information nor the inclination to give the instruction. If there is any one duty above another which to-day faces the school it is the duty this very condition places upon it—to help open the eyes of the home to its responsibility in this matter and to break this apparent "conspiracy of silence." If it is true that a very large part of ethical wrong living has to do with sex life and that the evil is increasing alarmingly; if it is universally accepted that this is a home problem and that it is not touched because of the ignorance of parents, then it becomes a duty *and an obligation* on the part of educators to educate that portion of society about whom no question can be raised—the parents themselves.

Religious Education in the Home.—Jointly with this there should be meetings held to discuss with the parents the subject of religious education *in the home.* The two topics are most closely related. Our system of educa-

tion is arraigned in no uncertain terms because of its failure to develop moral fibre. One of the latest and most daring charges is as follows:[1] "During the last century economic conditions have been regarded as of greater importance and religion of less. Investigations of earth and nature and the utilization of all resources have occupied a race which has made the spirit of Aladdin's lamp a slave of utility; which with greedy heart has gained the whole world but in the meantime has heedlessly forfeited its own soul."

What profiteth it? thunders down through the centuries challenging the home as never before. In the words of one who has made the period of adolescence his special study, we would say to those dealing with high school boys and girls:[2] "If you have no religion *invent one* for the sake of the young life about you. No other power will hold and control the restless surge of adolescence and guide it into strong and efficient maturity."

Such topics as have been mentioned give a fair sample of what could be used to advantage in any high school association. After the meeting is over let it be known that the packet libraries, dealing with the subject considered or the one to be considered at the next meeting, are ready for distribution in the office of the social teacher. Packets are to be taken to the home by members and kept for one month or until the date of next meeting. Their signal service to the home cannot fail to react for good upon the school life of the students.

Social Centres.—The use of the high school as a social centre is dealt with in a separate chapter. The strong

[1] Ellen Key, *Atlantic Monthly*, July, 1913.
[2] G. Stanley Hall, Sagamon Sociological Conference, 1911.

point of the social centre, which develops as a logical result of a home and school association, is that it has a certain staying quality in it, a sense-of-community claim that social centres created by agencies outside of the school cannot have. The very fact that fathers and mothers, older sisters and brothers gather here and supervise by their presence, while at the same time they enter into the festivities of the young people, make a bond worth emphasizing. The whole large question of fraternities and sororities comes up in this connection. The grievous evils growing out of them would never have existed had the home had a better understanding of these matters. (See Chapter XX.)

Home and School Visitor.—The home and school visitor, another phase of this movement, is generally supported by the association or one of its affiliated bodies, while the work is under the direct control of the school authorities. The work of such a social agent is too well known to need discussion here. An article in a recent educational journal calls it[1] "A New Message to the Home." This development of the work deals with the student who is "out of step," which fact in itself opens the way naturally for the "visitor" to touch the home. The effort deals almost entirely with the detailed study of the dependent, defective, or delinquent youth. The results from this method of approach have been marked for good in many cases.

Vocational Guidance.—The growing need for guidance in the choice of a vocation on the part of young people is opening another most natural avenue of school approach to its community, touching, as the school does, through this means shop and factory, office and store in

[1] *Journal of Education*, July 10, 1913.

intimate human ways. It is right here that the home needs help and can give it. Every home and school association connected with a high school should have as one of its departments a committee on vocational guidance through which the influence of the home could be reached and appropriated by the school. The home would be of infinitely more service to its youth did it but know the possible relation between the work offered and the ability of the boy or girl. The school working through its accurate knowledge and the home through its sympathy and understanding could in unison save many a young life wrecked because of this lost opportunity. Indeed, we feel sure that in most cases the home would *do* better if it only *knew* better.

Home Making and Municipal Problems.—The growing interest in home making on the part of profession and laity is one of the hopeful signs of the getting together of the home and school. One of its marked features is the way in which mothers and daughters are being swept with a mutual enthusiasm through the new gateway of scientific knowledge into woman's old realm and are finding it very good.

The same can be said of the eagerness of groups of men and women who are studying municipal problems through the agency of home and school associations. The very foundations of democracy rest upon a mutual understanding and co-operation between the existing institutions of government and those by whom these institutions were created. It were well could public officials meet more frequently, in ways non-political, those who have elected them to their positions. This taking into their confidence of the people whom they would serve will go a long way toward that ultimate ideal when

laws shall be written in the heart of a nation as well as upon her statute-books.

The municipal departments of public safety, of public works, and public health, the boards of judges and of trade, together with the chief executive himself, all have a message from the city's centre for the homes that have been or should be awakened to their moral obligations to the public life. There remains a large service for the home makers to render to such corporate bodies. Especially is this true of boards of education. As it is to-day, one often asks oneself the question: Why should an agitation be carried on about the things to which the home is opposed when the people themselves are so far removed from any reasonable method of approach to their boards of education? Does the home object to large classes, to long hours, to home study, a lack of playgrounds, or to the fact that teachers are poorly paid? So completely are the people disfranchised in most cases as regards their school affairs that no popular movement is effective except through indirection.

Ultimate Goal.—From what better centre of influence could such movements as we have considered radiate than from the high school? Set as it almost universally is at the apex of our system of education, why should it not institute some plan for the direction of community activities? A system that will mean much more than censorship or control, a system that will make of the high school a clearing-house for the human wealth of its community—this will bring about in natural ways a co-operation between the forces that are moulding our future citizens. When social efficiency is given its place in the general scheme of education, the social teacher's work is standardized and his professional technic de-

veloped into a system, then will the "right arm" of the school be brought into a service that is filled with promise and power of larger social good.

> "The common problem—yours, mine, every one's—
> Is not to fancy what were fair in life,
> Provided it could be; but finding first
> What may be, then find how to make it fair
> Up to our means."

CHAPTER XIII

THE SCHOOL'S CO-OPERATIVE AGENCIES

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The School a Social Creation.—The school is a creation of society to fulfil a needful function. It therefore serves its purpose best when a vital and intimate interrelationship is established between it and the community to which it ministers.

If education is to fulfil its mission to present society, all of the social forces that are related to the educative process should be correlated and converge upon the subject and object of education—namely, the growing child.

Many social forces influence the education and development of the child, such as home, school, pulpit, press, theatre, and the community. It is generally conceded by schoolmen that the home and school exercise a more determining and direct influence upon the child than do any other institutions. The relation of the home and the school in the education of the youth is, therefore, of primary importance. It should be vital, positive, and harmonious.

Criticisms of the School.—Frequently, however, the attitude of the parents to the school is one of indifference and sometimes of antagonism. In many localities a great gulf seems to exist between the school and the commu-

nity. Practical people often look upon the school as impractical. The many current magazine criticisms of the school, while often unjust and not to the point, nevertheless are an index to popular dissatisfaction.

The Criticisms of the School Not Fully Justified.—The school of the present is not less efficient than in the past; but, in consideration of the new functions that have been given it, it is not relatively accomplishing its purpose as in the past. This situation is due largely to the unusual rapidity with which the social consciousness has been developing. The term citizenship has come to have a much broader significance than formerly. We are coming to see that no man can live unto himself and that citizenship means membership in the community. A good citizen will identify his interests with the collective interests of the public. We are recognizing the organic unity of society as never before. Pulpit, press, clubs, and many organizations are stressing the development of the social consciousness. The position of the school must be readjusted to this new meaning of education.

These criticisms, however, contain certain elements of truth. They are not altogether just for the following reasons: first, what can be accomplished with immature minds of limited experience is often overestimated; second, the school, like all other institutions, should not seek to introduce changes too rapidly. Changes should be brought about with a certain degree of conservatism and deliberation. In the third place, society as an organism develops regularly in an orderly, not haphazard, way. Adaptation and co-ordination, therefore, may become artificial if too great pressure is brought to bear in producing a change. This time element, on general principles, should be recognized in all progressive movements. Since the school is

the expression of community ideals, the responsibility belongs to the entire community. However, in the division of labor necessitated by the increasing complexity of modern life, the schools have been more or less set apart from the community life. There has, in consequence, developed a tendency on the part of the citizens to delegate the entire education of their children to the schools. The result has been that the home and the school have grown apart.

Causes for Separation of Home and School.—There are at least two other contributing causes to the distance between the schools and the home. One is the economic condition of the home. With the vast majority of families the parents are preoccupied. The business of making a living is so strenuous that they feel they have little time and energy left for active participation in the life of the school. The other is that the method of instruction is technical. The courses of study and curriculums have little meaning to the average parent. Thus the separation of home and school has come about naturally. The modern social movement, in one of its phases, is an attempt to bring home and school into closer relationship. Here, as elsewhere, retrospection may teach us a valuable lesson.

The Teacher Formerly a Part of the Community.—In the pioneer days, when the community was less populous, the teacher was naturally more a part of the community than at present. He was acquainted with the patrons and was often received into their homes. This afforded the opportunity to discuss school problems; and the old-fashioned school-teacher talked about his work. He had a personal interest in each child in the community. The school and its work were often the principal

topic of conversation in the family circle. But to-day, with the daily papers, magazines, telephones, trolley-cars, and automobiles, both parent and children are too much preoccupied to make the school the chief topic of conversation; not even when the teacher visits in the homes of the community.

The activities that centred about the school building itself formerly exercised a determining influence in bringing home and school into closer relationship. Here the debating and literary societies met; here the politicians of every party came with their campaign speeches; the preachers of every denomination were welcomed and listened to; even the "wandering astronomer" and "peripatetic lecturer on phrenology" were granted a respectful hearing. "Socials," spelling-bees, school exhibitions, and "last-day" exercises all had a tendency to establish a strong and vital union between home and school.

The Formation of a Home and School Association.—Perhaps the most effective way to establish a closer bond of relationship between the home and the school is the formation of home and school associations. These organizations should include *all of the school's voluntary co-operative agencies* such as women's and mothers' clubs, and citizens' leagues; also such patriotic and religious orders as the Grand Army of the Republic, the Ladies' Circle and Relief Corps, the Daughters of the American Revolution, the Women's Christian Temperance Union, the Young Men's and Young Women's Christian Associations, the churches, and other organizations that have for their object the public welfare.

These Agencies Are the School's Definite Social Assets.—In view of the present wide-spread interest in the public schools, the insistent need is for some method of

co-operation. This can be accomplished through a central organization with which the various unofficial voluntary organizations may be affiliated, as has been done in Philadelphia and Boston. In some places these organizations are too numerous to accomplish the best results by each working independently of the others. Often there is duplication of effort, and many important school problems remain untouched.

A recent investigation in New York disclosed two hundred "outside" organizations co-operating with schools. There is evidently a great opportunity for the federation of the co-operative agencies. On investigation in many other cities, and even in villages, perhaps we should find many independent agencies already co-operating with the school; and the effectiveness of such co-operation might be greatly increased by the general federation of clubs suggested.

The Purpose of the Federation.—The ultimate purpose of a federation is to establish a sympathetic co-operation of all the social forces that have to do with the developing of citizens for the republic. However, the immediate benefits that may accrue to the community are many and definite. There is the spiritual or psychic, with its welding process in all of its social aspects. The material and physical results are conspicuous and significant. The charitable, moral, and religious values are apparent.

The Spiritual or Psychic Aspects.—The home and school association promotes social sympathy. In the first place, a central organized federation, as the home and school association, affords an opportunity for a mutual understanding between parent and teacher by bringing the school and community into a closer and

more vital relationship. It establishes a common bond of unity between the teacher and the constituents of the school. Mrs. Grice, in her little book "Home and School," bears testimony as follows: "The old traditional ideas are being reconstructed. Unless the forces of home and school take counsel together they will inevitably to some extent neutralize each other's work and weaken its results." Martin G. Brumbaugh speaks likewise: "The key-note of our civilization is participation and not competition. This is true of our industrial progress as well as our social progress. Applying this to our educational progress, there arises this general principle: educational progress of the best sort is conditioned upon the harmonious participation of all the forces that work upon the growing child."

Any agency that will bring the parents and teachers together for a friendly and sympathetic discussion of their common problems is almost sure to result in mutual advantage. The teacher gets the view-point of the parent and sees the pupil from the standpoint of the home environment. The most efficient teacher will thus be led to instruct the pupil in the light of the home. Methods employed with one type of pupil may be entirely satisfactory and successful, while with another type they may be an utter failure. The bright child who has a disposition averse to industry demands an entirely different procedure from the dull child who is industrious. The education of the spoiled and pampered child and the one upon whom heavy home burdens are placed, and the education of the child from the cultured and the refined home and the one from the crude and the unrefined home, should be approached from different angles. The teacher should know the child's encouragements and dis-

couragements. The parent, on the other hand, appreciates more fully the view-point of the school and gets a better understanding of the aims of the school. The parent comes to know more fully what the school expects of the child, and why. The reciprocal relationships between parent and teacher *are more clearly seen by each other.* It leads to a practical and intelligent co-operation and promotes a closer companionship between parent and child.

Such a Federation Makes the Heterogeneous Homogeneous.—The home and school association secured by such federation not only promotes sympathy between parents and teachers, but it mediates in welding into a spiritual unity the constituents of the school. The influence of a central organization pervades the entire community. It has a tendency to make a heterogeneous population homogeneous by offering a common bond of interest. When the community interest centres about the school co-operation naturally follows.

Group action becomes possible through the process of social co-ordination, which in turn is brought about by the co-ordination or co-operation of individuals in a purposive activity. The instrument by which a harmonious co-ordination among individuals in social relationships is established is sympathy and mutual understanding. Only individuals who are sympathetic with each other and understand each other are capable of working together for a common end.

Every social group should, therefore, seek to develop the spirit of like-mindedness among its members and promote their mutual acquaintanceship. Individual differences in reaction to the same social stimuli may safely be trusted to act as a sufficient safeguard against monot-

ony, insuring variety. The harmonious co-ordination of activities thus brought about produces a high type of mental stimuli—"mind sharpens mind." It is a means to a liberal education.

A concrete illustration will serve to enforce these fundamental principles of social co-ordination. Mr. Clarence A. Perry, in the "Wider Use of the School Plant," speaks of an occasion when the women of Rochester, who were nearly all American-born, were "at home" to the Italian Men's Club. The hostess presented the guests with a silk Italian flag for their club. The men reciprocated by giving the women a large picture of George Washington. Such gatherings as these make it possible for us to appreciate the sentiment, privately expressed on this occasion, that "people who are so different are so much the same."

Thus the co-ordination of the co-operative agencies of the school welds together the individuals and groups of the community. Good-will, mutual understanding, and mutual trust result. The formation of a spiritual or psychic unity, then, is the first step in organizing for social activity.

Federation Produces Public Opinion.—The binding together of the co-operative activities about a common purpose has a tendency to create public opinion. In a highly dynamic democracy such as ours, the help of public opinion is desirable and even indispensable in the promotion of social activities.

Since our educational institutions are subject to constant readjustments, it is desirable that the change come about gradually and easily. Otherwise, institutions may become so fixed and conservative that readjustments can be secured only through the revolutionary process.

In the formation of public opinion, communication in all its varied forms is the mediative instrument. Discussion not only stimulates mentality and furnishes new ideas, but certain elements in the situation are selected as valuable for the social process under consideration. Thus, by the co-ordination of ideas that become relatively fixed through discussion, the rational judgment of many individuals in a purposive action may be readily and naturally brought about by the several forms of communication, such as language, press, free assembly, etc.

Public Opinion and the Home and School Association.—In a highly complex democracy social progress and readjustment are impossible without the rational co-operation of the mass of citizens. Such co-operation is secured only by the formation of an intelligent public opinion. No other organization in the community is so well adapted to form a harmonious rational public opinion relative to the functions, aims, and purposes of the school as a home and school association.

Material Benefits.—By welding the individuals and groups of the community together through the instrument of a common purpose, such a federation as that for which we are arguing secures many material benefits to the school. The people of the community are thereby informed, interested, and have a will to increase the efficiency of the school.

Writing of the work of the Home and School League of Philadelphia, Mrs. Grice says that it has brought the public into closer relationship with the school by the organization of social centres and the opening of the buildings for evening meetings and classes. In several schools classes for dancing, games, instruction in sewing and embroidery, in reading and dramatic recitation, in

handicraft of various sorts, housework, and home making, and physical training have been opened. All of this could have been secured in no other way than by a helpful co-operation of the public.

Other organizations have contributed to the welfare of the school. The G. A. R. and the Ladies' Circle and Corps have been active in promoting a patriotic sentiment by the gifts of flags, pictures, and statues of patriots, and by arranging for public addresses and sending out literature on the subject of patriotism. The W. C. T. U. has been instrumental in cultivating a sentiment in favor of temperance by sending out leaflets, making public addresses, and offering prizes for the best essays on some phase of the temperance question. The D. A. R. has been active in providing programmes and speakers on patriotism and allied subjects. In Montclair, N. J., the playground movement was conducted by a chapter of the D. A. R., the Board of Education assuming half the responsibility for the expense.

In some towns the women's clubs have taken charge of the musical interests of the community, and have been instrumental in introducing music in the schools and securing private lessons and instruments for the pupils at a nominal price. In co-operation with the superintendent, they have provided popular musical entertainments to raise money and to cultivate the taste of the pupils. In Portland the orchestras and glee-clubs of the schools give concerts for parents. In Richmond, Ind., all musical bodies meet in the auditorium of the school. In Boston a garden for ungraded children is maintained by the parents' association. More than eight hundred dollars was spent on decorations for classrooms and assembly hall, besides other funds on pure milk and blankets for

the anæmic class, a piano, and equipment for crippled children. The board of education has no funds for such activities. In Richmond, Va., every public school has an active mothers' club working for its best welfare. By federating themselves these mothers organized a complete co-operative system between the schools, city officials, and the volunteer organizations. As a result, playgrounds have been established in almost every school yard. A nurse has been placed in the school, and several schools have had the continuous service of visiting nurses on the playground in case of accidents. Medical inspection and dental treatment have been introduced. In one town the fathers' club raised two hundred and fifty dollars to improve the school grounds. In another place they maintained, for seven years, school gardens. The National Congress for Mothers for sixteen years has been actively engaged in the organization of parent-teacher associations.[1]

Summary of Material Benefits.—While it would perhaps be impossible to give a complete summary of all the material benefits that have been secured for the school through the co-operative agencies here referred to, the following are perhaps the more important: The improvement of sanitary conditions in school buildings and grounds and cleaner streets in the neighborhood of the school and home have resulted. By planting trees, shrubs, and vines the grounds have been beautified. The architecture of the school buildings has been improved, playgrounds opened up, flower gardens planted, sanitary drinking fountains installed, and circulating libraries established. Flags, pictures, statuary, books,

[1] Literature on the methods, aims, and results may be received by addressing The Congress, 806 Loan and Trust Building, Washington, D. C.

musical instruments, needed equipment, new buildings and additions have been secured. The care for the health of children through medical and dental inspection has been introduced. The active interest and support of the administrative officers in matters relative to increased efficiency have been realized, teachers' salaries have been increased, needed legislation has been enacted. Curfew and supervision of playgrounds have resulted. The problems of tardiness and discipline have been to an encouraging degree solved and the general school spirit improved.

If all of the agencies co-operating with the school were federated, better results could be attained without duplication of effort.

Private Gifts as a Result of the Federation Are Promoted.—The federation of the co-operative agencies of the school, by creating a spirit of solidarity and interest in the public welfare, has a tendency to promote private gifts in the interest of the school.

The general interest now manifested in the public school might be greatly increased. Elsa Denison, in "Helping School Children," calls attention to the gift of $41,500 by Mr. Martin A. Ryerson, of Chicago, to decorate one school building as a model for others. Another friend of the school selects each year from the exhibition of the Chicago Society of Artists one picture for a school. In Dubuque a group of women placed statuary and finely framed photographs in every schoolroom. Miss Whitney, of New York, through a gift of $10,000, has been instrumental in arousing a wide interest in the dental need, and is helping tens of thousands instead of thousands. It is stated that there are in the United States 10,000,000 school children suffering from the direct effect of decaying

teeth and unsanitary mouths.[1] Mr. W. R. Burt, of Saginaw, Mich., has given generously to the public schools and thereby stimulated the entire city in educational progress. The little village of Menomonie, Wis., is an example of what a favorable public sentiment may accomplish. It is said that the school system there is ideal. This distinction, perhaps, is due largely to Mr. James H. Stout, whose liberality is responsible for a splendidly equipped manual training building and a $75,000 gymnasium which he maintains. The business men of Columbus, Ga., contributed $10,000 to the schools. Bequests from private sources of $120,000 in Oshkosh, $2,000,000 in Muskegon, $75,000 in Saginaw made buildings and equipment possible that could not have been secured through the regular official channels for years. Through small gifts in many other places, books, pictures, utensils, apparatus, scholarships, prizes, and furniture have been secured. Kindergartens, playgrounds, school gardens, athletics have been made possible through private gifts.

The School a Proper Basis of Charity Operation.—As a result of the spirit of solidarity and community interest, the school may become the basis for charity operations. No other institution is so well adapted to become a clearing-house for social service as the school. No other institution understands so fully and comes in such vital contact with so many who are in need of charitable assistance as the school. The school, also, is in position to do this service with as little unjust discrimination and undesirable publicity as possible. Many schools have been the medium of distributing clothing, provisions, and other necessities. Private gifts for this service are

[1] Denison, *op. cit.*, p. 262.

secured with little difficulty. One superintendent writes: "We find the people ready to respond to every call of need."

The Moral and Religious Problem.—With community interest and the increased equipment that is almost certain to follow, the school may become a social centre. Evening entertainments, consisting of lectures, stereopticon shows, concerts, debates, socials, athletic exercises and contests, may become a part of the school's regular activities. Thus the opportunity is afforded to the whole community for a natural and healthful expression of social relationships. One of the important elements in the solution of the moral and religious problem is the provision for wholesome recreation. By affording an avenue for social activity, the delinquent of the community are often reclaimed. It is said that knowledge alone does not make good citizens. Public morality demands a wholesome recreation. "Formation is better than reformation."

A wholesome recreation has a tendency to reclaim the youth from the street and amusements of a vicious character, and also to displace evil forces such as the saloon, the public dance-hall of questionable character, and moving-picture shows of the wrong kind. The way to keep the youth away from places of degrading influence is not to cry "don't" but offer an alluring activity in competition. Dean Sumner, president of the vice commission of Chicago, states that the contributing causes to the social evil are bad housing and economic conditions, ignorance, despair and discouragement, social allurements, and lack of a place to go for honest, simple, clean recreation. Nearly all, if not all, of these evils might be largely corrected by arousing a public sentiment that

will make possible, through the agencies which may be made to co-operate with the school, a larger use of the school plant, where a simple, honest, and natural recreation may result.

The Present Status.—Although the "home and school" associations, wherever initiated and intelligently operated, have proved to be of direct benefit to the school, yet there are many schoolmen indifferent to this aspect of modern education. A few are hostile to the new movement and object to "outside" activities interfering with the regular order of the school. Some superintendents contend that there is no need of any co-operation except from the school board. One superintendent said to the writer: "My board is made up of wide-awake, intelligent citizens who are progressive and supply all the needs of the school." Another superintendent stated to the writer that he did not encourage parent-teacher associations, because, in a place where he had formerly been superintendent, the board of education and a group of club women disagreed about fitting up some basement rooms. Later on in the conversation he mentioned five needs of his school, all of which have been supplied in other places by some of these outside agencies.

On the other hand, schoolmen who see the necessity for a readjustment of the school to meet social needs and utilize these co-operative agencies to this end are enthusiastic over the new functional possibilities of the school.

A Recent Investigation.—An investigation of the work of the agencies which now co-operate with the school, made in one of the comparatively new States of the Middle West containing only a few cities with over 30,000

inhabitants, brought out facts which may be taken as typical of many other localities. The following questionnaire relative to the co-operative agencies of the school was sent to one hundred and twenty-four schoolmen of the State:

1. (*a*) Is there a mothers', parents', or citizens' club in your community?
   (*b*) Is one of its primary objects the welfare of the school children?
2. (*a*) Form of organization, and how are the officers elected?
   (*b*) Are they chosen with a view to fitness and efficiency, and in what respects?
   (*c*) Should the superintendent or principal use any personal influence in the selection of officers? Why?
3. What relation should the superintendent and the principal sustain to the organization? Please give reasons for your position.
4. Please state what you consider the advantages accruing to the school from such organizations, giving illustrations of any reforms or progressive movements or other direct benefits that may be traced to the co-operation of these organizations and the school.
5. Are there any dangers for the school in this co-operative alliance with an outside social force?
6. Where does the club hold its meeting? How often? What is the nature of the programme?
7. How may these organizations be more generally and more effectively utilized for the development of the school?
8. Please state in detail as far as possible how such a club should be started and then fully organized.

Thirty-two replies were received. Only five out of thirty college presidents and college professors of education on the list responded. The replies show that only sixteen schools have some kind of voluntary, unofficial organization in connection with the school. Fourteen report that the primary object of the organization is the

welfare of the school children. Thirteen state that the officers are elected at a mass meeting by popular vote and are chosen with a view to fitness and efficiency. In two towns the officers are elected at a public meeting called by the United Women's Clubs. In one place the election is under the auspices of the Women's Christian Temperance Union.

Of the sixteen superintendents and principals of schools having co-operating agencies, eleven believe that the superintendent and principal should exercise personal influence in the selection of the officers. Four state that the superintendent and principal should act only in an advisory capacity. One says that they should be "interested listeners only." The entire sixteen are convinced that the principal and superintendent should sustain a vital relation to the organization, encouraging, inspiring, and directing. The superintendent and principal may be chosen as officers if qualified persons are not available. As a general principle, however, it is better to select the officers from the school's constituents. The exact relation of the superintendent and principal to the organization should be determined by local conditions.

Advantages That Will Accrue to the School.—Twelve of the fourteen superintendents and principals who have first-hand knowledge of the voluntary, unofficial organizations in connection with the school state that they are able to see definite and positive benefits resulting to the school from such organizations. These advantages may be summarized as follows: the organization improves the educational sentiment in the community by enlightening the community upon the present-day movements in their relation to the school; it brings about a closer acquaintance and a better understanding between

teachers and parents; its serves as an opportunity to promote civic pride among the children; it gives an opportunity to present the needs of the school; it may be instrumental in procuring additional funds for an increased equipment, interior decorations, and additional playgrounds, etc.

One superintendent writes that he is not favorably impressed with the home and school associations. His reply is significant: "I have had little experience with them. The ones that I have known were a nuisance to the administration, running off at some tangent." It is true that the home and school association may be a nuisance and run "off at some tangent," but is it not possible to guide this interest into useful channels and utilize it for definite ends, as many superintendents have done?

To the question, Are there dangers to be guarded against in the school's co-operation in this way with an outside agency? the answers show a diversity of opinion. The six superintendents of cities of the first class who answered the questionnaire are agreed, except one, that there are dangers for the school in a co-operative alliance with outside social forces against which it is necessary to provide safeguards, while seven of the ten superintendents and principals of cities of second class who have had experience with outside social agencies co-operating with the school foresee no dangers. This diversity of opinion is probably due to the fact that in the larger centres the social situation is more complex and dangers that threaten the school are more likely to arise from the school's co-operative agencies. However, the five superintendents who see the dangers believe that through intelligent counsel and efficient leadership the evils may be avoided.

Weekly or bimonthly meetings are held generally in the school building. Yet in one town the meetings are held in the court-room, in another in the public library, and in two towns the meetings are held in the homes.

Suggested Subjects for Programmes.—The topics discussed at the meetings of such associations should be of mutual interest to parents and teachers and be related to child welfare. They should be as varied as possible and so presented that their practical value may be readily seen and appreciated. The following topics may be used effectively for programmes and discussions: city improvement, sanitation, charity, culture, defective and delinquent children, factory laws and child labor, vacation schools and playgrounds, personal expenditures for graduating exercises, compulsory attendance, places of amusement for children, the relation of the physical, mental, and moral life of the child to his school work, school athletics—work and play—their educative value, the value of toys and games, the literature of the home, parties, fraternities and sororities, the responsibility of the mother, the sex problem, dangerous vices among children. There are also many other topics which local conditions and needs may suggest.

How to Organize a Home and School Association.—The following steps leading to the organization of a voluntary agency to co-operate with the schools seem to be clearly defined.

First.—Let the superintendent and a few others who may be interested create a public sentiment in favor of the organization by talking to the women's clubs and other social and civic organizations in the community and to as many influential persons as possible.

Second.—Call a mass meeting and advertise this

meeting well through handbills telling of the speaker, subjects, and place of meeting.

Third.—Elect temporary officers as soon as the mass meeting is called to order.

Fourth.—Have a capable person, who has been previously selected, give a talk or an address on a subject of vital interest to the school and of local significance.

Fifth.—Then let the presiding officer state briefly and concisely the purpose of the meeting, calling attention to successful organizations in other places.

Sixth.—Elect permanent officers. In the method of selection the spirit of democracy should prevail. Let the nominations be spontaneous. This does not necessarily preclude the personal influence of the superintendent and other persons who are vitally interested.

Seventh.—The various committees, which will be determined largely by local needs, should be selected. The more important are those on the constitution and by-laws, programme, membership, publicity, and finance. The affiliated agencies should be as fully represented as possible.

Eighth.—The place and date of the next meeting should be determined.

Ninth.—Arrangements should be made to advertise the next meeting and the programme well.

Tenth.—Before the next meeting the committees should organize. The committee on constitution, membership, and publicity should prepare material that properly pertains to their several departments in order that it may be available as soon as possible.

The constitution should be simple and yet sufficiently comprehensive to cover the activities of the organization. The following proposed constitution may be suggestive:

CONSTITUTION OF HOME AND SCHOOL ASSOCIATION

Article I

Name

The name of this organization shall be Home and School Association of the City of ———.

Article II

Object

The object of this association shall be a better understanding between parents and teachers, their co-operation in all work in the interest of children, the study of the welfare of the child in home, school, and community, and the promotion in general of the interests of education.

Article III

Membership

All parents, teachers, and other persons of the city of ——— interested in the purpose for which the Parent-Teacher Association is organized shall be eligible for membership.

Article IV

Officers

The officers shall consist of a president, a vice-president, a secretary, a treasurer, elected annually in March for the ensuing school year. They shall perform the duties that usually devolve upon such officers.

Article V

Executive Committee

The executive committee shall consist of the superintendent of the school and the officers of the association. This committee shall perform the duties that usually devolve upon executive committees.

ARTICLE VI

Meetings

Regular meetings shall be held at —— o'clock on the ——— afternoon or evening of each month of the school year except September.

ARTICLE VII

Amendments

Amendments to this constitution may be adopted by a majority vote after they have been proposed at a previous meeting.

ARTICLE VIII

Programmes

All programmes shall be prepared by the executive committee with the approval of the principal.

The membership committee should have printed an enrolment card of good material and about 4 x 7 inches in size, to be used in the next general meeting and in the "follow-up" policy of visitation and mailing. If possible every person in the community should be given an opportunity to join the association. The following is suggested as an enrolment card. On one side is the invitation to become a member of the home and school Association:

(*Name to whom sent*)_____

You are very cordially invited to become a member of the Home and School Association of the City of ———. If it is your pleasure to do so, you will sign an enrolment blank on the reverse side of this card. Eight meetings will be held during the year in the High School Auditorium. Interesting and helpful

programmes have been arranged. Well-informed speakers and instructors will be secured.

Very respectfully yours,

_____

Superintendent.

_____

Chairman Membership Committee.

The reverse side of the enrolment card may have something like the following:

The Home and School Association of ——— City.

{ Superintendent
or
Chairman of Membership Committee.

It is my desire to be enrolled as a member of the Home and School Association of the Public Schools of ———. Recognizing the child as the central thought in the work of the public schools, I shall endeavor to do all in my power as a member of the Home and School Association to promote the welfare of our children.

Name_____

Address_____

The publicity committee should circularize the community with handbills announcing the speakers and programme for the next meeting. The following notice may be of service in offering suggestions:

To the Patrons of the Public Schools of ———.

One of the most important meetings of the Home and School Association of the year is arranged for

THE HIGH SCHOOL AUDITORIUM

Date_____

The speakers will be: _____

_____.

This programme is arranged to bring to the patrons of the school a discussion of the necessity of all proper safeguards to the social life of the young people of this city. Information as to the facts will give much protection. Knowledge will make many a path straight. The speakers on this programme are persons of ripened experience in dealing with social questions too often neglected and, on account of their private nature, very little discussed.

The subject of this programme needs you. The best interests of the young people of the city need your presence at this meeting. Come with an open mind. If a large number of earnest, conscientious citizens ever get together on some of the things that will be discussed in this programme some far-reaching work will be done in this city. Mark the date and arrange to attend. This is more than an ordinary call.

The meeting will be given under the auspices of the Home and School Association.

_____
_____ } *Publicity Committee.*
_____

_____ *Superintendent of Schools.*

The Social Expert a Necessity.—In view of the new functional responsibilities that are being imposed upon the modern school and the already heavy burdens resting upon superintendents and teachers, a serious question arises as to who shall assume the additional responsibilities. The following suggested policies may answer the question partially at least:

One method suggested is that the teacher become socially responsible for the pupils under her charge. This policy in the villages and rural communities may be successful, in a measure, if the teacher is qualified for such activities. However, in communities of more than one school building this method would fail to develop in the community and the school a spirit of solidarity which

is fundamental to community co-operation. Moreover, the average teacher who conscientiously devotes her energy to the curriculum duties has little vitality for added responsibilities.

A second method that has met with considerable favor is the employment of a home and school visitor—the method now followed in Boston and some other cities. Within a limited sphere this method provides fruitful opportunities. The visitor meets many parents who are unable to attend the meetings of the home and school association and study scientifically the home in its moral and hygienic aspects. The visitor thus may become the social medium through which the co-operation of home and school may be effected and the parents in particular be more fully enlightened respecting the aims and the requirements of the school. In fact, almost all of the problems of the school that are presented publicly in the general meetings of the home and school association may be discussed by the parent and visitor, although in some phases not so effectively. On the other hand, the visitor may enlighten the teacher with respect to the home environment of the pupils under her care. There is this difference, however, that the teacher, through the home and school association, becomes acquainted with home conditions by meeting the parent face to face. Through the visitor his contact is indirect, since it is the visitor only who comes face to face with the parent. Because of this directness of the social contact the situation is one of greater delicacy than where the teacher comes in contact with the parent through the meeting of the home and school association. Here the opportunity is afforded to observe home conditions indirectly without creating the suspicion that the teacher is doing "mission-

ary" work. When through the home and school association the teacher and parent co-operate, it is like saying, "Come with us; working together *we* will do the *child* good"; while the policy of the visitor is more like saying: "Come with us; *we* will do *thee* good." To do efficient work in such a delicate position, the visitor should be a person of highly developed social sympathy and one of wide experience, sound judgment, and tact.

The Larger Work.—The larger work, however, of welding the constituents of the school into a psychic unity cannot be undertaken or accomplished by the home and school visitor. The work of the visitor, in the nature of the case, is confined to particular situations and problems. It seems quite evident that the larger work of bringing the constituents of the school into a close and vital relationship demands a social or civic engineer, who shall be associated with the superintendent or himself *be* the superintendent, and whose special duty it shall be to organize the school in all of its phases for social efficiency. This position demands a person with a thorough and practical training in sociology. He must be familiar with the recent social movements as related to the school. He should possess in high degree the qualification of a leader, initiative and capacity as an executive. He must possess a breadth and depth of sympathy that will give him a real and vital interest in people. He must approach his vocation with a devotion akin to religious zeal. The cry of the needy, the oppressed, the ignorant, the weak, and the misdirected must be heard distinctly by him.

Summary and Conclusion.—In meeting the demands of modern education, there seem to be certain well-defined principles that relate themselves to the school

and its co-operative agencies. A favorable public sentiment relative to the school should be created. The common interest that binds the constituents of the school and the teachers together, and the common end for which both work, are the welfare of the child. The life of the school should be so formed and the curriculum so constructed that the pupils may become actual participants in the life of the community. The work of social reconstruction undertaken in connection with the school should be prosecuted under the direction of a social expert.

PART III

DEFINITE INTERNAL EXPRESSIONS OF THE SOCIAL NATURE AND SOCIALIZING FUNCTION OF THE HIGH SCHOOL

CHAPTER XIV

THE INTERNAL GOVERNMENT AS AN EXPRESSION OF THE SOCIAL CHARACTER OF THE HIGH SCHOOL

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The tone or spirit of the school eludes descriptive analysis. Many and varied factors taken in their composite setting are contributory. To assert with dogmatic conviction the precise value of any particular school activity invites scepticism. The exact contribution of any one of the many forces operating in the development of personality, character, public opinion, or an institution such as the school is not easily determined. One of the vital problems confronting us to-day is to find out how to array the forces of secondary education so that those who are to constitute the citizenship of to-morrow may realize more fully and effectively that "this adolescent nation is growing ethically self-conscious and is

learning to give battle with the moral weapons of its available public spirit—the habitual expression of character socialized."[1] In a very definite sense, education may be regarded as a kind of social debt which the State owes its prospective citizens.

Application of Social Standards to Educational Forces.—It is significant to note the increasing tendency to apply the social standard in the interpretation of educational forces. The expression, "social efficiency," has gained wide acceptance and bids fair to become our best statement of the goal of education. Culture, utility, discipline, and other variants are gathered up in this harmonizing standard. It is the capacity to deal effectively with social situations that attaches importance to this more or less universally accepted view. Those who urge the adoption of this all-inclusive aim find it necessary to extend the meaning of the term social in order that the varied proximate and ultimate aims may be included. For example, the moral element is focal in the consideration of human-welfare problems. The mere control of situations, however complex, is insufficient. At once the comprehensive term "social" must be regarded as equivalent to moral or defined broadly enough to include all that is implied in the ethics of human relations. Hence, the "socially efficient individual," capable of "pulling his own load," must be mindful of the rights of others. The capacity to deal effectively with social situations implies altruistic conduct.

It is not a valid objection to this statement of the aim of education that its meaning must be examined in great detail. The present tendency to relate educational practice to life is a corrective to mere generalizing. A

[1] Alexis F. Lange, N. E. A. Report, 1907, p. 719.

standard of "social efficiency" applied to the school is valuable in so far as definite situations are more intelligently and fruitfully worked out. The chief value in the social interpretation of education lies in the suggestiveness of the view. No aspect of the school has been left unsurveyed under its stimulus. The school is regarded as an essentially socializing institution. Out of this conception have developed new possibilities for productive modification and redirection of practice. To regard the school, however, as a social institution and nothing else is misleading. The school is not simply an aggregation. Its character is determined "partly by the streak in human nature" and "partly by the influence of social surroundings." To say that the school exhibits social aspects in its varied activities is a valid contention. We may expect to find varying amounts of social significance, of greater or less importance, attaching to any phase of education we may wish to examine.

For the purpose of still further orientation in the particular field of this chapter it may be well to point out the fact that the school has long been a social institution. The old-fashioned three R's are now presented as the fundamental social arts. Language is a kind of intellectual currency—an effective instrument in working out the manifold relationships in our complex civilization. Number concepts are essential to effective participation in the affairs of life. Ability to express ideas and communicate plans economically implies facility in the use of the common means of expression. Our forefathers were dealing with fundamental training for "social efficiency" in their devotion to the impartation of common knowledge and the creation of common sentiment whereby the interchange of ideas and the recipro-

cal regard of each for others might become facile. The dominant note in our democracy is just the conception that common knowledges and common attitudes shall constitute the intellectual and emotional coin of the nation.

It is often alleged that vocational courses are highly desirable on account of their intrinsic content values, which may be utilized in training for immediate adjustment to commercial and industrial conditions, thereby contributing definitely to the making of socially efficient citizenship. Bringing together these two apparently divergent aims—the liberal and vocational—under the new standard proposed, there seems to be no difficulty in coming to some general agreement as to the function of the school. It is necessary that the cry for reform should be attended to, but at the same time those lines of effort which gave our schools in the past the strength of their position should be safeguarded. The rapid organization of high school education both in content and method bears clear testimony to the recognition of broadening conceptions of education. Individual as well as social needs are seen to demand a redirection of educational forces. One of the many possibilities which might be suggested is the six-year elementary school followed by a six-year secondary school. With this division as a possibility of the near future, new problems in both external and internal government and organization are pressing for solution.

Democracy and Education.—However ways and means may vary, there seems to be universal agreement, practically speaking, that our educational system shall be in fact one system with a clear vision that the American high school shall be cosmopolitan in character, offering

within its organization opportunity for the satisfaction of divergent individual needs. This view expresses the cherished ideal of democracy at its highest and best.

The social mingling of all classes is not peculiar to the high school alone, but it is especially significant owing to the fact that it is during this period that the social consciousness is being rounded out and permanent life attitudes are being developed. The sporadic objections to the composite character of the public high school, expressed now in a demand for narrow specialized trade training, now in a misguided enthusiasm for a segregated secondary school devoted to the ideals of scholarship—the implication in either case being that arbitrary selection shall be exercised—meet with little serious support. We have no sympathy with any propaganda that suggests caste. Democracy and education are loosely conceived as synonymous and, so conceived, operate as a check on practice based on predetermining factors. All children in a democracy are to be given a chance to find themselves. Within the school itself, as well as in the administration of school systems in general, every effort is made to break up insulated classes and safeguard all tendencies that might result in unsympathetic or anti-social conduct. "Unless the all-inclusive group finds means to assimilate and reconcile its members and weaken the ties that bind members into minor groups, the social order will be disrupted," and just as "society must muzzle Jesuit and mafiate, conspirator and anarchist as well as the man of prey,"[1] so the school must be organized and controlled with similar intent.

The high school as the prophetic representative of the nation's maturer democracy is our common social high-

[1] E. A. Ross, "Social Control," p. 52.

way where we shall expect to have engendered and maintained an all-pervading mutual understanding through vital emphasis upon common standards, democratic ideals, and altruistic attitudes. Within the larger social setting of the school as well as in the classroom are detectable and potent forces operating effectively in the development of both individual capacity and social unity.

General Character of the High School Period.—The high school presents unique problems of organization and control. It undertakes to deal with the "yeasty" period of adolescence—fourteen to eighteen years of age. The State no longer exercises the type of control which in previous years obtained under compulsory attendance laws. The home in the last analysis exercises its persuasive powers in urging attendance. The choice, moreover, comes at a critical time. The period of "storm and stress" is well under way. Dominant interests are being selected out of the many conflicting and specialized interests incident to youth. This is the stage of conscious reorganization and evaluation. The high school seeks to organize its activities so as to guide in a self-realizing and self-estimating process. Opportunities to test powers seriously in many lines should be presented. Contact with fellow pupils and teachers in all wholesome situations affords a rich and true content for "salvation by fellowship." Ability to co-operate as well as individual initiative and independence are included as possible achievements. The cultivation of a sense of responsibility might well constitute the dominant aim during these years. The effective management of the high school calls for large vision of the possibilities of youth. Under the stimulating leadership and sympathetic direc-

tion of principal and teachers competent and fit to deal with such vital problems, tangible results of commanding importance to society may be confidently expected.

External Agencies as Conditioning Factors.—In the larger view of the school one must consider the standards of the community. Contrast the situation which obtains in Kansas City, for example, with the all-too-common practice. For thirty years the opposing political parties have had a working agreement in the selection of members for the board of education. Nominating and indorsing alternate between the parties. It is tacitly understood that the party whose turn it is to select a candidate must nominate a representative of the highest civic, moral, and intellectual ideals of the community. This is a high compliment to the intelligence and public interest of a community and makes it a distinct honor to render service in education. The reflex effect and influence of such dignified performance upon boys and girls must be wholesome. The type of administrative method employed is reflected in the ideals and spirit of the school. Outward adjustment to conditions controlled by society is a vital factor in the maintenance of discipline and the promotion of efficiency. More important than elaborate equipment in buildings and furniture, from the social point of view, is the character of society's representatives in the administration of public institutions.

The most difficult task imposed upon boards of education is the selection of members of the supervisory staff of instruction, especially the superintendent of a school system. In the superintendent is vested or should be vested the direction of the educational policy of the community. The capacity to render professional service begins with ability to select for members of the supervi-

sory and teaching staff—principals and teachers—those who through scholarship, both acquired and dynamic, through training and varied contact with life are able to direct boys and girls in the productive employment of their powers. This responsibility, together with the problems of tenure, promotion, and remuneration, rests with the superintendent. His recommendation should mean appointment. With constructive ability, scholarly insight, specialized skill, and fearless leadership the schools are set definitely on the way to achievement commensurate with their possibilities in social service. The principal of the high school should be consulted in the selection of teachers. Acting jointly with the superintendent in the consideration of the claims of prospective teachers constitutes the first step in establishing co-operation. To be charged with the responsibility for securing tangible results without a voice in the selection of the most important agency in education is absurd in theory and disastrous in practice. The underlying guiding principle in this matter is the conception of the school as a great co-operative undertaking. By applying this principle in the organization and control of the school in all particulars we have developed an institution which, co-operatively directed, exerts a salutary influence upon the pupils who come in contact with its operation. A clear recognition of the function of superintendent, principal, and teachers is sorely needed for institutional reasons. The attitude of the community toward education is determined in large measure by the type of teaching provided. The teaching process is conditioned by the character of control exercised by those charged with supervisory and administrative powers. To give a teacher a chance and to make provision for the

exercise of originality are essential if the full benefits of instruction are to be derived.

The principal is charged with the immediate supervision of instruction and must have a free hand in this function. He is charged with the detailed managerial duties in all matters pertaining to the conduct of pupils. His relation to the board of education and superintendent should be advisory in all cases of disagreement between pupils and the school or between teachers and their work. When his judgment cannot be relied upon it is time for radical readjustment. To appear as defendant or complainant before a higher tribunal in the presence of an array of relatives and friends of the aggrieved party ought to be regarded as undignified. The most effective method of breaking down the discipline of a school is to give currency to the impression that those charged with its management are not trusted. Pupils are quick to sense loss of confidence. If it becomes necessary to give attention to a case of overt disagreement, the gravity of the situation should be serious enough to warrant the procedure that would invite the embarrassment indicated. A clear statement of facts with all relevant bearings should be filed with the superintendent, and then if it is deemed advisable to call the principal into deliberative counsel let it be done in privacy or executive session. This point is not elaborated to suggest that settlement of disagreements occupies any considerable time, but rather to indicate the importance of safeguarding a principle of management which is vital in school practice. No scheme of control has yet been devised which will permanently obviate disagreements, and the school must be organized for effectively *operating* when a scientific diagnosis justifies the measure. Previous consultation

saves much blundering in practice. The history of the case is also important and suggests the need of better methods of recording results of experience.

Teachers and Principal, a Representative Social Group.—The relationship between principal and teachers and between groups of teachers is reflected in the conduct and attitude of pupils. The principal and teachers constitute a social group in which mutual helpfulness, courtesy, sympathy, open-mindedness, thoughtfulness, and team work should be exhibited in a refined and wholesome manner without servility or submissive spirit. The finest loyalties in this respect lie below the superficial appearance of things embedded in intelligently directed enthusiasms for teaching as a fine art. The highest test of leadership of superintendent or principal consists in ability so to organize instructional means as to develop such creative genius and dynamic fitness as teachers may possess. To attain these ends means, frankly, less machinery and larger freedom in the exercise of initiative. Every teacher should count as an individual, not as a unit in a school system. Our keenest need in education to-day is *professionally directed supervision* which allows for full co-operative team play—the principal and teacher carrying out a mutually acceptable policy. The critical methods usually employed are extremely superficial and exasperating, consisting often in calling attention to janitorial functions, time-tables and schedules, and similar elements in mere school keeping. An evaluation of instructional skill and appreciative scholarship presupposes capacity to interpret processes. Productive methods of supervision call for keen abilities in weighing situations and responses. It is a type of work that does not lend itself to didactic formulation.

Teachers with broad views of the subjects they are teaching and of their task in the teaching process are many times annoyed by petty interference under the guise of supervision. Supervisory relations are personal and direct in character. They cannot be reduced to a system of accounting. The importance of keeping certain records for statistical purposes is readily recognized. Supervision is emphasized in this connection for the obvious reason that it is the bond between teachers and principal. The principal who takes the view that teachers are in their classrooms to teach, and to teach so as to educate, and who looks to the teacher for results, and who aids in intelligent ways in securing results, exhibiting thereby comprehensive and constructive views of educational values and of teaching method—such a principal becomes an integrating force in harmonizing the various interests represented in a teaching staff. The deeper loyalties spring up out of a genuine devotion to work directed with intelligence.

Not only in the selection of teachers, but also in the relationships between them and supervisor, there must be applied the principle of a democratic conception if we are to expect a development of institutional means which are to control in the development of democratic habits and ideals among pupils. A caste system for teachers is incompatible with socially conceived ends in education. There is a service that is not servile, which superintendent and principal, as servants, may render teachers. The permanent values in school life are to be found where free teachers and pupils meet together. Hence, all details of organization both external and internal, arrangement of programmes of study, adjustment of courses of study, assignment of pupils to teachers, the

managerial aspects of the daily routine, the development of enterprises and activities among pupils are brought to a focus in the classroom and are designed, each and all, to make effective the work of the teacher.

Development and Expression of the Corporate Life of the School.—It is one thing to provide for the expression of school spirit and quite another thing to create by legitimate means a school spirit worthy of expression. There is danger in the cultivation of mere external forms of activities if this fundamental conception is blurred. With a superficial regard for intellectual pursuits and low standards in pupil enterprises there easily develops a ridiculous exhibition of the froth of school spirit worked up for special occasions. Under healthy conditions where pupils' energies are wisely distributed and directed, it is conceivable that school spirit expressed in properly controlled channels may become the efflorescence of genuine interests developed in the serious activities of school life. A vitalizing school sentiment must find its roots in deeper soil than any adventitious enterprise, however valuable in itself as such, if it is to have permanent value. This distinction between the more fundamental nature of school spirit and the proper modes of expression serve to emphasize rather than diminish the importance of activities organized with reference to the latter. Provision should be made in all high schools, regardless of numbers, for the wholesome expression of life. Expression modifies experience and gives new direction. As a going concern, the school gains momentum from year to year until the moral sentiment thus created becomes a constant and saving force. The good name of a school is a matter of growth. The curriculum is defective if it fails to instil in each pupil an institutional feeling. This comes out of

participation in the expressive forms of conduct socially directed. "The institutional sense is a consciousness that every person is a social unit, that he is an essential element in organized society, and that there is a machinery for social control to which he must submit. It tries to bring home to the child that life is a give-and-take affair, that we owe an obligation to society for each privilege that we receive from society, that each of us must show due respect for the laws, the customs, and the standards of society, that we must obey them voluntarily or be forced to obedience by the machinery that is established for that purpose." [1]

Adult Guidance.—The suppressed premise in this presentation is clearly the view that high school boys and girls are entitled to the benefits of mature experience. It is not a time to turn over to immature youth the management of an institution which calls for critical types of judgment and rare insight in interpreting its functions in individual and social situations. Stating the premise in direct terms, that school is wisely directed in which *requests carry the implication of commands and orders the necessity of obedience.*

The marvellous capacity for achievement under vigorous leadership and wholesome stimulation ought to be appreciated by teachers, school officers, and parents. Every department and classroom may be profitably dedicated to the doctrine of hard work. The joy that goes with purposive employment is valid proof of the soundness of this suggestion. The school that fails to measure up to its possibilities as a working agency where all are stimulated to achieve their maximum, to live up to their optimum, is a pitiable, farcical failure as a social achieve-

[1] Paul Klapper, "Principles of Education," p. 132.

ment. The years of adolescence are too precious to be wasted in undervitalized teaching and characterless leadership. Those who see nothing from where they sit but the job and its perquisites, or who consume their energy in manipulating the details of a mechanical system, will do little that contributes to professional enjoyment and fruitful co-operation. The school at its highest and best exhibits in its management and teaching function social aspects which are constantly shaping the ideals of boys and girls as they are influenced by solid contact with its institutional life.

Social Significance of Classroom Activity.—One might with profit point out the social significance of learning processes. History, civics, economics, and sociology are obviously dealing in respect to content with human relationships. From the pragmatic standpoint all subjects of the curriculum constitute a series of social problems. We do not set the pupil off and talk about his mental machinery. The courses of study have no meaning except in terms of the active agent—the pupil. By tracing out the history and pedigree of any problem we find it goes right back to some real social problems. There are no practical difficulties that resolve themselves into problems of mere knowledge. The final court of appeal is value in a social world.

The full account of classroom activity is not closed with a description of individual needs. The importance of each pupil as a member of a group gains significance in teaching method. The stimulations growing out of association constitute in a way the "clutch" by means of which the individual machinery is set in motion. The give-and-take process, the team work, the consideration of common problems, the striving together in common

situations, evaluating results of observed efforts, checking, approving, holding up standards of attainment, rendering assistance in cases of need for guidance are illustrations of the manifold ways in which a class exercise exhibits co-operative conduct. Such factors are essential in the development of sympathetic relationships among pupils. The appreciation of another's problems and methods of attack promotes courtesy and good-will and furnishes a means for self-estimation and self-confidence. The ability to do a piece of work which meets approval gives assurance. Learning activities teem with situations calling for responses of a social character. The presentation of a finished product in either verbal or constructive categories commands attention and appreciation. It is the privilege of the artist teacher to see increasingly exhibited in her pupils the results of fine workmanship. To cultivate a disposition to do one's full share of work, not two thirds of an assignment nor an amount indicating half-hearted application; to create dissatisfaction with mediocre attainment; to stimulate participation in wholesome activities are worthy ends and must prove effective in developing men who can face full responsibility unhesitatingly. When scholarship loses respectability, when intellectual "hoboism" is tolerated and condoned, when, in short, the activities of the classroom are secondary to other interests, it is time for searching examination. A school which fails to grip the intellectual forces fails utterly as a productive social centre. In the long run standards of scholarship, effective teaching, and college ideals determine choice of higher institutions of learning. The moral sentiment of a school is a persistent force. In the extension of the functions of the school both externally and internally

it should not be forgotten that the teaching function is focal. Its importance cannot be minimized save at the sacrifice of usefulness in other functions.

Means of Establishing Organic Connection with Community Life.—Opportunities for more objective forms of co-operative effort have been provided in the introduction of courses in manual and household arts. Working out projects together, such as pieces of furniture for the school or the preparation of a dinner, where groups of pupils contribute each a definite part in the completed whole, is a kind of team work which suggests larger possibilities. Producing useful things for the community as a part of school work might be included in constructive courses. High school pupils should be given an opportunity to express their judgment in public affairs in a vital way.

For example, in the selection of the style of architecture and furniture which are to be used in school buildings the judgment of pupils based on the results of choosing is a better guide than the usual adult methods employed. Lest this seem fanciful, take a concrete case. In a certain high school the walls and ceiling in the corridors had been tinted during the summer vacation. Inadvertently, a pleasing color was used. The wainscoting was left untinted. The pupils of the drawing department were given the opportunity to select a color for the unfinished surface. They made washes of color, working out by experimentation pleasing combinations. One hundred of these were submitted to the entire school. Out of more than a thousand judgments there was no doubt about the selection of a color scheme. The board of education carried out the expressed judgment of the pupils in detail.

There are other means by which to lift the school out of isolation and establish organic connection with the concrete affairs of the community. In Rochester, N. Y., the boys in the physics classes are given work by the city in wiring for electrical purposes. The high school of Kansas City, Kan., has developed a number of vital connections with the life of the city. The head of the department of chemistry was appointed city chemist two years ago and the work transferred to the high school. The pupils who had completed one year of chemistry creditably (in some exceptional cases one semester) were permitted to earn high school credit counting toward graduation by doing city work. Testing water for purity and bacterial content, running milk tests, keeping records and informing dairymen, work under the pure-food regulations, testing paving materials were some of the lines carried on by the high school boys. In this type of work there was no need for urging devotion to the preparation of lessons.

In the same school pupils who carried music outside of school were given credit toward graduation. Means were devised for keeping account of progress made. The chief reliance was upon the pupil's own statement of her work. Those who desired credit for such activity became automatically members of the musical club of the school, which was directed by two members of the faculty who were interested in music. This club was given assembly privileges in furnishing programmes for the entire school. Pupils in the commercial department who had gained proficiency were assisted by the school in securing work, part time, in offices. Credit was allowed if the work was deemed educational. A few boys received recognition for work in banks in the keeping of

accounts. One splendid young fellow in his second year had developed capacity for leadership in physical education. He was given credit for work in the evening with a group of men and boys in a rented hall. He succeeded in stimulating an interest in better physical life among this class and persuaded them to purchase a few pieces of apparatus for their hall. After two years of observation along these lines a large number of teachers and citizens are convinced that the high school may be made more useful in the civic and æsthetic life of the community.

Grouping of Studies.—A comment in passing with regard to the organization of curricula seems warranted. The division of pupils into water-tight compartments within a school requiring a selection of a classical grouping of subjects or a vocational grouping does not seem valid. The crucial choice of such large groupings, more or less inflexible in character, is made at a time when it is not clear what future developments of interests may reveal. The better plan is to provide a minimum requirement for all pupils and allow unit election about reduced centres, thereby making it possible for all pupils to elect, *under disguised forms of adult guidance*, courses which offer the best predictable types of training for each individual. The value of constructive courses has become so firmly established in our thinking that it is defensible to urge that all pupils be given a minimum training in this direction. There can be no doubt but that such distinctly objective training is a corrective to excessive devotion to learning in verbal categories. The practice which divides pupils into inflexible courses has a tendency to emphasize undesirable distinctions and not infrequently breaks up a teaching staff into opposing camps in which the strong partisan solicits openly or

deviously pupils for his courses. The danger in this direction is reduced to an inconsequential minimum if certain other integrating forces aside from the general organization of the school for institutional purposes are wisely directed.

Expressive Activities of School Life.—Those activities which are designed to give expression to school life are legitimate in their time and place and should be fostered and directed by teachers. Athletic events, literary and scientific societies, debating clubs, art and musical organizations, orchestra, assembly exercises, receptions and parties, plays and publications, and all other enterprises planned to give wholesome expression of the corporate life of pupils are genuinely worth while and call for balanced judgment and specialized skill in directing them in profitable ways. It is desirable that every pupil should be an active member of some school organization with clear emphasis upon the value of participating in the affairs of some consciously directed group. The recognition of adult supervision does not imply interference but regulation. The teacher who becomes sponsor for a particular group meets with success if she possesses tact, sympathy, and ability to plan. With these traits is needed genius in suggestion—stimulating in a subtle manner pupils to do the useful and fitting things as if their achievements were the results of their own self-directed life.

The writing of a school play out of community sources, utilizing, for example, historical material gathered by pupils from records and conversation with old settlers, and the presentation of the production before the entire school and invited guests establish points of social contact in many directions. Members of the play, com-

mittees, and cast of characters represent in their conduct typical group activities of intrinsic value. Those who achieve distinction in dramatization gain the admiration of pupils and teachers. Excellence is contagious. To have the attention of the entire school centred upon one or more pupils as a result of any worthy achievement —literary, musical, athletic—has the effect of unifying divergent interests and of stimulating enthusiasm for the activities represented.

The school assembly is an opportunity for the direction of the expressive side of school life. It is an occasion for setting up ideals and standards and for cultivating habits of social response. All interests are merged for the time being in these exercises. The appeal for better standards of scholarship and higher ideals of conduct, for the spirit of fair play and consideration in contests and games constitutes an important factor in the school assembly. The explicit process of "inculcating ideals" is in danger of being overworked. Good music, a sensible and dignified talk by a teacher or prominent citizen, a demonstration of some group of processes in manufacturing are effective means which may be utilized in these common meetings. Large emphasis may profitably be given to the appearance of pupils before the school. Announcements concerning the meetings of school organizations might well be made by the proper officers. The presentation of the school paper, calling for support of athletics, giving information about any enterprise of school concern in which pupils are given responsibility for management, afford opportunities for practice in standing before a critical audience and making a clear and forcible statement of the issue or situation. The principal presides in such events and keeps a firm hand

in directing affairs. The school orchestra, the various forms of literary efforts in debate and public speaking, the dramatization of plays worked up in the language department are appreciated by the school, and the recognition of pupils in these lines is a means of stimulating to further participation in such wholesome and useful activities.

Interest and Group Activity.—Interest is the essential factor in self-directed group activity. The problem is to find out what motives are dominant. The direction of human energy into useful channels calls for exceptional ability in evaluating social situations. The small high school presents a totally different situation from that which arises in the large city high school. The details of organization for social opportunities are not identical in character in the six-teacher school of the town and the fifty-teacher school of the city and in neither case similar to the rural high school. In the smaller schools all pupils may be knit into a co-operative group in which the major emphasis may be placed on athletics during certain periods of the year and at other periods on debating and declamatory contests. The diversity of interests in the city high school presents a nest of serious problems. Athletics becomes an acute problem of finance. The benefits derived from sports are limited to a few. The element of winning at any cost and the influence of the public in general foster attitudes which make it difficult to develop more genuinely serviceable physical education for all pupils. The harmful tendencies incident to the high school fraternity and other forms of club life which ape the worst features of adult practices are not found in the small school. Social solidarity develops normally out of team work in the latter. It is obvious that each

type of school, in respect to numbers, presents peculiar difficulties in control.

In general, however, it may be urged that there are common methods which may be utilized. For example, the standards set forth in the Rhodes' scholarship are valuable in any situation. The requirements for proficiency in scholarship and athletics are worthy of attention. Requirements III and IV are excellent material for boys to consider: "Qualities of manhood, devotion to duty, protection of the weak, kindliness, unselfishness, and fellowship"—"the exhibition during school-days of moral force of character and of instincts to lead, and to take an interest in his schoolmates; for these latter attributes will be likely in after-life to guide him to esteem the performance of public duties as the highest aim."

The keen interest which is so easily aroused in athletic events offers possibilities for new types of control and appeal. The brilliant athlete gains authority through achievement. That authority must be made responsible by legitimizing school activities. Boys who excel as athletes should be made conscious of the responsibility which falls to them as representatives of their school. They should be worthy the esteem which is given them and led to regard the standards Mr. Rhodes has established. The direction of this important activity wisely is a mark of efficiency.

Development of Capacity for Self-Direction.—The particular plan or method for cultivating initiative and developing self-directive capacity is secondary. The essential thing is to make provision for consecutive and progressive training and get pupils to work with enthusiasm and purpose. Both instructional and expressive activities should be so organized and directed as to pro-

vide abundant opportunities for self-activity. The discussion of the best way to proceed in the cultivation of a sense of responsibility is clarified by contrasting adolescent and mature types of experience. Critical attitudes controlled by remote considerations are requisite in dealing productively with teaching method and institutional control. Teachers and principals are charged with responsibility for the direction and control of all activities of the school. This responsibility cannot be safely delegated. One needs only observe how rapidly any school organization deteriorates by complete withdrawal of adult guidance and influence to be convinced of the validity of this view. Pupils engaged in wholesome and legitimate enterprises do not resent but welcome adult leadership. When selfish motives are dominant regulation is regarded as interference. The cry of personal liberty is heard when a socially misdirected group is regulated by a higher authority than its own. All school organizations must receive their charters from responsible sources. One of the provisions usually included is that a teacher shall be chosen as adviser. Experience has demonstrated the necessity for close supervision.

Student Self-Government.—There have been ambitious attempts to organize schools for self-government. The general agreement is that it requires a greater expenditure of energy to keep the school under control by this plan. The claim is that pupils derive benefits commensurate with the increased difficulties of management. It is not proposed to withdraw adult responsibility of teachers and principal. The machinery of government is patterned after that of the city or State. Pupils are delegated legislative and executive authority. Officers and committees are chosen from among pupils

and vested with powers to regulate the conduct of fellow pupils. The machinery of government receives elaborate attention. The principal reserves the right of final veto power. Whatever success the plan has met with is due to the extraordinary executive ability and diplomacy of the principal. With such a principal there is little doubt but that any other plan would prove equally effective.

There is a modified form of pupil self-government in some schools. The term is applied to that method of control which is characterized by the absence of rules and regulations. A general statement is made to the effect that teachers and principal expect to meet boys and girls as gentlemen and ladies. The expectation is that all will do what is right and proper and in all cases respect the rights of others. There is a total absence of emphasis on the machinery of government. Situations are met as they arise.

The serious difficulty with pupil self-government propaganda is that a non-autonomous body is delegated legislative and executive authority. In a crisis the recall must be exercised. Sooner or later difficulties come and some properly constituted authority steps in and decides issues. Pupils soon lose confidence in the system. A new administration is embarrassed by a set of tendencies not altogether wholesome, whether the scheme is abandoned or continued. A comparatively limited number of pupils derive benefits claimed for the plan in the performance of official duties.

There are other objections which may be suggested. Pupils are not interested in the institutional means which are utilized in the organization and management of the school. Interest is the key-note in self-directed cor-

porate life. The advantages of a civic character have doubtful validity as a training for citizenship.

The crucial point in the problem of self-government is to be found in the lack of a feeling of responsibility on the part of students in college or high school. When it is proposed to utilize the internal government of the school as a means by which to develop this trait one fails to see any hope of institutional stability. Students are not seriously concerned about the conduct of each other. At any rate they are unwilling to assume responsibility for directing the personal affairs of their neighbors in great detail. The feeling of assurance lies at the centre of a genuine sense of responsibility. This assurance comes out of a feeling of capacity to deal with a given situation. The student, certainly the high school pupil, has not developed a well-organized form of behavior which comports with the rights of others. Through participation in simpler types of school organizations, such as the literary and athletic clubs, this feeling of assurance may be developed. It is the achievement of tangible results in doable parts of some enterprise that gains significance in the growth of self-control and self-confidence. An individual who is required to draw upon an elaborate code of rules for the control of his conduct has difficulty in carrying his programme into effect.

The choice of method in the government of a school is not limited to two mutually exclusive alternatives. Democracy as it exists at any moment is more than a reflection of the popular mind. It embodies the accumulated experiences of many generations. "Society is not a thing that can be dry-docked for repairs." No form of government finds obedience more necessary than a democracy. Automatic obedience and the principle of

democracy are never synonymous terms. The machinery of the State is utilized more and more in the control of the popular will. Effective social discipline is the resultant of many forces of which drill in obedience is an essential element. The mechanism of government grows more complicated with the development of social institutions. More masterful methods of control are applied. The individual who is not good enough for society is *operated on as a social safeguard* as well as an individual corrective. It is not felt that in so doing the government is exercising despotic and arbitrary powers. In much the same light the discipline or government of the school and the school as an institution may be conceived. A sane and fruitful method of procedure would seem to lie clearly in the direction of explicit regulation of conduct through the exercise of regularly constituted authority. In the last analysis this conception obtains even in extreme types of pupil self-government.

Each pupil should be recognized as an individual, not a mere unit in a school system. The old-fashioned methods of discipline with the mechanism of government consciously formulated emphasized the teacher as the exponent of authority. There was needless expenditure of energy in the enforcement of orders. The main issues of teaching were side-tracked. To transfer the means for directing the institutional life of the school to pupils, thereby building up elaborate systems for the regulation of conduct, meets with the same serious objections. Attention is diverted again from the main issues of teaching. The machinery of government is brought into the centre of school life. The middle-ground position would aim to provide abundantly raw material for the exercise of growing powers, to guide young people in productive organi-

zation of experience, to engender enthusiasm for useful work. The organization and direction of institutional means with reference to prohibitions and restrictions will prove quite as disastrous as excessive devotion to "experience meetings and heart-to-heart talks"—a practice which has been developing in recent attempts to work out a scheme of education in harmony with easy-going doctrines of interest and adjustment.

School is life with a definite kind of self-directed activity in its own right; but school is also a preparation for a different type of life, a dominant characteristic of which is capacity to co-operate in the solution of the common problems of society. Through varied contact with members of the school in directed activities each pupil should be given opportunity to measure his powers in terms of social sanctions, thereby gaining in time a keen sense of responsibility which implies a form of organized behavior comporting with the rights of others.

CHAPTER XV

THE IMPROVEMENT OF HIGH SCHOOL TEACHERS IN SERVICE AS AN IMPORTANT FACTOR IN THE SOCIAL ADMINISTRATION OF HIGH SCHOOLS

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The following natural subdivisions of our large general topic of improvement of teachers in service may be made:

1. A reasonable schedule of professional reading for high school teachers.

2. High school faculty meetings which count professionally.

3. Constructive supervision. (A problem primarily of the average teaching in the high school, assuming that every one knows pretty well how to detect very good or very bad teaching, and that the class supervisor in high schools must work professionally and co-operatively with those teachers who both can and must improve their technic, their fundamental methods, and their organization of subject-matter as well as their professional *esprit de corps*.)

4. The policy of departmentalism and the assignment of groups of subjects to high school teachers—the correlation between the actual academic and professional training of teachers and the subjects which they are teaching, and views and policies in operation indicating how de-

partmentalism in the high school administration of teachers and material of instruction differs from or is like that of the elementary school or of the college.

5. Promotion of high school teachers and means of measuring merit. Factors (which might be arranged in order of their importance and marked by a percentage indication of value) which govern scales for promotion of high school teachers; and, if one should hazard a judgment, the ideal arrangement of these factors if he could remove existing obstacles to the adoption of an ideal scheme.

6. Legitimate scientific investigations which may be undertaken by high school teachers.

7. The civic and social equipment of the modern high school teacher—desirable and undesirable participation in the political and social life of the community.

8. The common mistakes of new teachers and the amount and kind of classroom supervision required here.

9. Certain miscellaneous suggestions for the improvement of teachers in service.

a. Policy of requiring attendance at summer schools.

b. Policy of having teachers attend some one or more educational meeting in the State.

c. The "visiting day" for high school teachers.

d. Provisions for year or part-year leave of absence.

First.—What is a reasonable schedule of professional reading for high school teachers? A prominent State superintendent, not long ago, wishing to stimulate and also to test the reading habits of high school teachers, sent out a brief letter to five hundred high school teachers offering to send any one who replied and promised to return the volume (with seven one-cent stamps)—a notable book, just published, on secondary education.

He received in all eight favorable replies. High school teachers do not read. They are not, as a class, professionally minded. Their work is not their religion, though in some cases their subject-matter may be.

What large organization may be formed and what local devices and policies adopted whereby there may be reflected in our high school education the essential and peculiar influences and vitality which can come only from those choice teachers who have the reading habit, the contact with worthy conceptions, the stamina to master extended and serious monograph and book treatments of their own problems! There is not for high school teacher groups the adequate administrative machinery for accomplishing this high aim; and the problem is in large measure this one of administration, of organization. There are needed high school reading circles as such. Here, as in other professional matters, these high school teachers have been overlooked and our efforts organized too exclusively for the elementary school teachers.

The history of reading circles in many of the States is most interesting. They have gone up, become very prosperous, and gone down in the same State, dependent entirely upon the attitude of the State department of education and its friends and upon the leaders in sectional teachers' associations. Reading circles of high school teachers have never amounted to much yet. It seems, however, that while the numbers are small in proportion to the elementary school teachers, the kind and quality are such that a very considerable majority of them ought to be enrolled in a good reading circle planned on sane lines and with a definite programme. They would welcome such an organization. Publishers cannot

accomplish this. Superintendents, high school principals, and teachers can accomplish it; but in order to do so they have necessarily to enlist the active, energetic, and sympathetic support of the State superintendent, city and county superintendents, and others in authority. And not only that, but somebody with a keen head for organization must formulate a plan for creating a State-wide organization properly manned by an efficient board of directors. It will not do to acquiesce in the present tacit assumption that it will do to leave a high school reading circle in the hands of the same people who are selecting teachers' reading-circle books for elementary schools. Such teaching-circle boards are in a war all the time between one publisher and another over what books they shall select. By the time they get through choosing the elementary school teachers' books, they have lost all of their enthusiasm and they are very loath to concern themselves with high school books.

The reading circles are greatly stimulated in the State of Virginia by the State board requirement regarding professional reading for teachers. There are no life certificates, and the condition for renewal of all certificates is the satisfactory completion of reading courses which are differentiated for elementary and high school teachers. There is a movement in Wisconsin now to reorganize the reading circles, which at present are administered with the county as the unit and only for rural school teachers. West Virginia has six thousand teachers read certain prescribed books, and the lists discriminate between books for elementary and for high school teachers. The different State examinations for certificates are based largely upon these different book lists. Something similar exists in a few other States, and there is a tendency to take

more seriously the quality of the books and the fitness for the particular group of teachers for whom they are chosen.

In addition to this larger and important State unit of organization planned for the advancement of the professional work of teachers in service there must be smaller and more compact and segregated local units for particular sorts of work, and city units for a still more technical, local, and at the same time more extended reading-and-study courses.

An interesting effort along this line is the establishment at Rochester, N. Y., in the Municipal Building for the use of supervisors, principals, and teachers, of a professional library and reading-room. Books on psychology, history of education, educational administration, secondary education, and current educational bulletins and magazines are supplied. There is offered here also systematic advice as to definite and complete courses of professional (not recreational) reading. The library has now some fifteen hundred volumes and was opened for use in September, 1912. Each year a carefully chosen committee of teachers suggests the best professional books on education which are to be added to the library. In this way all the teachers, superintendents, and principals will have tempting opportunities and tactful direction for keeping in touch with the best professional educational thought and the most reliable educational investigations. There can be no doubt that the city is making here an investment in affording these intellectual conditions and this dignified professional environment—at least equally as important as the physical—all of which, in improved teacher spirit and service, will be returned manifold.

Kansas City, Kans., has, in the room adjoining the principal's office, an alcove of books, which books are bought by the principal and the teachers in turn, analyzed in high school teachers' meeting, and donated to this "teachers' library." These high school teachers' meetings consider programme routine but also matters of broader policy and method. Each book has for all the teachers an invaluable constellation of associations about it from this intensive treatment given it. The library, though small, means something in terms of professional ideals and critical intellectual mastery. The selections here represent the best books and monographs there are on secondary education, and there is nothing which has not been used. It takes time and faith in the results of intellectual integrity to persevere to the finish in carrying through any sort of reasonable schedule of professional reading for high school teachers. It can be done, however, and something very fundamental to the best school work is sacrificed if it is neglected. A reasonable amount of reading for any high school teacher is a good book on her major subject and a good one on high school education, but this is the very minimum.

Second.—High school faculty meetings which count professionally are rare. Many high school principals who are fine business managers, and can manipulate a variety of card catalogues and even devise and clerically keep up with complex systems of itemized records, have still found it impossible to make a high school teachers' meeting *go*. Some with such a discovery have decided that faculty meetings of high school teachers should be very infrequent and, when called, concerned with some unusual thing. Others have decided that these meetings should be called and dismissed with despatch, that noth-

ing should drag, as is so often now the case. These latter, as do the former, seem to feel that the meetings can't be made interesting and can't be important except as a sort of clearing-house event for announcements, temporary shifts in daily programmes, or attention to some unusual occurrence which requires abrupt modification of routine—in short, must deal only with mechanical adjustments. But there is a class of high school principals who do seize upon the high school faculty organization as an organized body that exists partly to develop a corporate professional spirit. Such a principal utilizes the faculty deliberations and its contributions and judgments as a body on all matters involving broadly the general educational policies of the high school. Such issues, for example, as the present very critical schemes for different modes of articulation with lower and higher grades of education (Chapter V), "Scientific Management" (Chapter IV), legal status, and other broad questions of institutional relationships generally furnish occasions for serious and prolonged faculty meetings.

In addition to such big questions, which should be discussed co-operatively in a body of one's teachers, come still more urgently those near problems of *administering curriculums*, or, as they are wrongly called, "courses of study."[1] Here the average high school teacher is left in a maze. She has been deprived of this chance for progress in *curriculum thinking*. Here, moreover, she has contributions to offer.

Again, such meetings will sometimes have, as a body, to spend systematically hours in deliberation upon the fascinating but in many ways perilous extensions of the high school into new fields of economic, practical, moral,

[1] See "High School Education," Johnston and others, p. 111.

recreational, and other types of so-called "social service." For the cause of training teachers in service, high school teachers in faculty meetings, and probably in smaller groups carefully determined, must all be allowed to appreciate policies in operation, plans to be projected, and methods to be employed by the administration. They must also have the stimulus that comes from feeling that they can contribute, at least, to the temporary solutions of these questions. Even matters of the different sorts of pedagogical technic for the different subjects and the economic devices for classroom management, professional interchange of practice, convictions and conceptions of distinguishable educational values would be clarified and often modified by this professional interchange of points of view—and are well in order in the right sort of high school faculty meeting.[1] There are routine matters to be considered by the faculty, of course, but there should be large things also always under consideration, with capable committees always at work upon them. Such real meetings require leadership. Neither the leader (the principal) nor teachers should take attendance and participation as a bore, nor as a matter of course, nor even as a duty. It should be a privilege. The proper conception on the part of the principal of the best problems and method of attack, with a modicum of tact and professional enthusiasm, can make high school faculty meetings "count professionally."

Mr. J. Stanley Brown, whose high school at Joliet, Ill., has many unique features, reports that he has found the faculty organization very effective and very responsive to invitations to co-operate in working out even those

[1] For elaboration of this view see "High School Education," Introduction and Chapters I and II.

technical, vital problems of school administration whose solution may require extensive and prolonged investigation. Some of the successful discussions by this high school faculty have centred around the adequate and thoroughgoing reporting of the results of different round-table discussions at the sectional State teachers' associations. Another topic, which eventuated after several thrashings over in faculty meetings in definite action, was that of the length of the school day, another that of the "helping teacher." Again, some teachers were delegated to visit the Gary, Ind., school system and to propose for faculty deliberation any feature of this nationally interesting system which might be adapted to the educational conditions at Joliet. Mr. Brown, as will others, admits that some teachers seem bored, but on the whole that these meetings are quite as profitable as any of the more pretentious periodic gatherings of teachers into larger groups. He contends that most of the petty details should be eliminated from such meetings if they are to count professionally. His science teachers, as an example of typical problems requiring co-operative study, proposed in faculty meeting that the daily schedule be so modified that all science work might be arranged for on the "two-consecutive-period" plan. They had to persuade the faculty, many of whom were at first opposed to the plan, to favorable action. Then, in turn, such readjustments, fought out on the basis of fundamental principles of school work as a whole, were proposed for algebra, arithmetic, bookkeeping, first-year German, and first-year Latin, those successfully advocating such innovations in each case furnishing pertinent school data in support of their claim.

The two-hour period, with time for "directed study," somewhat similar in principle to the plan advocated in

Chapter XI, by graduated stages of faculty self-education by this genuine scientific procedure, thus evolved. The faculty is practically a unit now in indorsing the principle for the above subjects, though some teachers in certain subjects are still unconvinced. The natural procedure at this stage, as Mr. Brown rightly contends, is to continue the investigation by securing data of every reliable sort which eventually will discredit either the one-hour or the two-hour arrangement. When high school faculties generally, as a matter of course, attack such problems as these the programme for scientific procedure and intelligible principles and precedents in secondary education is definitely assured.

Third.—The problem of constructive supervision. What is it? Some high school principals mean by supervision the clerical and general managerial work of running the physical plant and the schedule which, in turn, like a mill-wheel, runs the teaching force. This type of administrator tends to place small stress upon actual observation, analysis, co-operative planning, and continuous systematic and periodic visitation of classroom teaching, and little also upon the after-conferences from these visits concerning the fundamental educational methods and aims of the teaching in question. With the present administrative policy and the numerous but unescapable clerical and other duties of administrators, classroom supervision still occupies a small part of the principal's total school day. The problem here seems to be one primarily of the average teaching in the high school. It may be safely assumed that every principal, unless he is hopeless himself, knows very well how to detect very bad or very good teaching. Real constructive supervision is that kind which provides ways and means of developing the average teacher out of her mediocrity. One of the great-

est problems for the immediate future of the high school is that of developing those qualities of classroom supervision and the consequent personal conferences known as "'follow-up methods," all of which bring about conditions favorable to the principal's working professionally and co-operatively with these average teachers. This large group, if conditions are made right, both can and must improve their technic, their fundamental methods, and the organization into clear instruction units of their subject-matter in the different courses.

The following quotation from the report of a recent survey of Boisé City schools is suggestive of one way in which co-operative effort may develop a favorable condition for a high type of supervision—a sort of corporate professional spirit which would soon run of its own momentum:

> The work of the supervisory staff might to advantage be developed along three lines. First, in addition to the present irregular exhibits of the work of pupils, there should be provided a continuing, but constantly changing, exhibit of the various phases of school work in order that the best results accomplished in the system may be made constantly available for all the teachers. Such an exhibit would consist of the following types of materials: Written work of pupils, examples of the work in drawing, suggestions for supplementary reading for pupils and teachers, collections of illustrative material found valuable in classroom teaching, examples of constructive work, whether in paper, wood, clay, or other medium, teachers' plans which have been successfully carried out, and the like. In addition to the work done by the supervisors in demonstrating methods of work, it would seem advantageous to call upon the teachers who are doing superior work to demonstrate to their colleagues by actually teaching their classes under observation.

Investigation doubtless would show a wide difference between what may be estimated as the average daily

time actually spent in classroom supervision and the relative amount of time for such work an ideal distribution would call for. Even on this latter ideal basis, however, wide divergence of opinion would be found. In theory the all-important work of a principal is supervising and directing the educating of pupils. Most other administrative duties of the principal should be subordinated to this end. It is for this that the principal should be freed from the numerous and exacting clerical and administrative duties whenever possible. In order to be a factor in the elimination of non-essentials and in vitalizing methods, some one must be supplied, even if it be a teacher or a substitute teacher, to assist the principal in the mere routine. Rochester follows this plan throughout the whole system. Some classrooms in all schools are really working out contributions, others are as surely needing them. The principal, or the superintendent in the smaller systems, is the only central authority, by virtue of his close and constant contact with teacher, student, and parent, to find the weaknesses, collect the special contributions, and disseminate the proper ideals throughout the whole system. The following chart illustrates the practical judgment of schoolmen on the question of the *actual* and the *ideal* distribution of the principal's day, with particular reference to the possible time which might reasonably be given to supervision of teaching. When the high school principal evolves into the social administrator, as Perry in Chapter XXI of this book shows he is now rapidly doing, a readjustment of duties for his professional day and a consequent reapportionment of his time will come. Very likely one of the changes will be in the direction indicated on the accompanying chart.

Duties of the Principal	Michigan	Oklahoma	Illinois	New Jersey	Wisconsin	Louisiana	Kansas	New York	Ideal Median	Ideal Median in hours	Actual Median	Actual Median in hours
1. Adjustment (Emergencies, etc.)	4	3	1	2	2	2	2	3	2	½ hr.	3	¾ hr.
2. Supervision of class teaching	8	10	4−	8	8	11+	7	12	8	2 hrs.	3	¾ hr.
3. Personal conferences with teachers	5	6	4–8	4	2	4	7		6	1½ hrs.	8	2 hrs.
4. Personal conferences with pupils	6	4	4+	10	9	out of hours	7	8	7	1¾ hrs.	8	2 hrs.
5. Correspondence, reports, etc	2	1	4+	2	2	4	2	1	2	½ hr.	−4	−1 hr.
6. Conferences with parents and visitors	2	4	4+	2	4	4	2	3	3	¾ hr.	3–4	−1 hr.
7. Buildings and grounds	1	..	..	..	1	3	1	1		less ¼ hr.	−1	−¼ hr.
	28	28	28	28	28	28	28	28	28	7 hrs.	28	7 hrs.

The principal's day as apportioned by high school principals of eight States. The difference between the actual day and the ideal day is noted in the last four columns.

Fourth.—As to departmental policy and the idea and general educational principles behind the present practice of assigning work and subjects to teachers, there is no well-developed policy and there have been formulated no clear educational principles.—When high school "departmentalism" is spoken of the term is used as it applies in college and university administration. Units of credit, college-entrance requirements, elective and prescribed courses, majors and minors are discussed in terms of college departmentalism. The assumption is that high school work must be administered more or less as college work is. On the other hand, when secondary education is thought of as a work for students rather than, as above, in the interests primarily of logical divisions of subject-matter, the tendency is to assume that there is little or no differentiation of subject-matter at all, that there are only intercorrelated not differentiated and co-ordinated courses. The thinking is in terms of the educational principles governing the making of the elementary curriculum; that is, curriculum and administrative thinking about secondary education is done in terms either of the college or of the elementary school—rarely explicitly with reference to the secondary as something peculiar unto itself. With respect to some of these problems, practice parallels theory. High school principles administer as is done in elementary education; proscribe, promote, and graduate as colleges do.

The real problem here is with the desirable correlation of the actual academic and professional training of teachers and the subjects they are teaching. The second aspect of this problem should be, in the discussion to follow, at any rate, the departmentalism policies now in operation in different systems of high school administration

which indicate the respects in which the preparation of teachers and the grouping of subjects for teachers seem to show how high school departmentalism must differ from and the respect in which it must be like either that of the elementary school or that of the college. The high school's problem here is different from that of either of the other institutions, and this is an urgent problem of administration bearing directly upon effectiveness and progress of teachers in service. If a teacher's teaching assets are not utilized they are lost to the profession. Tables and charts in Chapter IV illustrate for one State the condition which, without such large scale analysis, is not so keenly realized. It is a condition and general practice which militates against the progress of teachers in service.

Fifth.—Promotion of high school teachers and means of measuring merit. No permanent progress may be effected in teachers generally unless just, systematic, and intelligible treatment be assured them in the way of tenure and promotion in rank and salary.

Once all assumed a teacher was efficient or a type of education efficient if no one successfully disproved this common claim of efficiency. To-day all are tending to hold judgments in reserve regarding either a school system or an individual teacher until it or she can meet certain definite standards of efficiency. The "born not made" characterization of a good teacher, instead of insuring the impossibility of measuring this perplexing personal factor in teaching, virtually means, on the contrary, that certain recognizable types of personality are, among other things, essential in the profession of teaching.

The first natural step toward determining teaching essentials and listing these in a hierarchy would be to

select a group of "best teachers," as judged by practical standards, and then analyze and define the teaching qualities which stand out for the group. Perhaps the next differentiation of desirable qualities might be the distinguishing of native qualities and of acquired qualities. At present we have more definite standards of qualification for the acquired qualities than for the native. The next step is to devise a complete scale, or graduated schedule, for these groups of qualities. E. C. Elliott, of the University of Wisconsin, has developed such a schedule of the following items, with percentage values calculated for each:

Physical efficiency (health, voice, endurance, etc.), 80 points out of 1,000; moral or native efficiency (self-control, optimism, sympathy, tact, judgment, etc.), 100 points; administrative efficiency (promptness, economy, co-operation, etc.), 80 points; dynamic efficiency (scholarship, professional training, classroom skill, etc.), 160 points; projected efficiency (continued professional study, travel, reading, etc.), 50 points; achieved efficiency (by tests of achievement), 250 points; social efficiency (cultural, civic, social intra and extra mural work), 80 points; directive or supervisory efficiency, 200 points.

Many school administrators have adopted in a rough way some sort of schematic method of analyzing and evaluating the different factors of successful teaching. Many of these are reported in the late 1912–13 issues of *The Educational Review*. The following letter of Superintendent Clement is an example in point:

I am enthusiastic over results secured from an experimental application of Doctor Elliott's plan of measurement. Fifty per cent of our teachers did summer-school work this past year. I attribute the interest in this direction largely to a systematic

study of a definite plan of measurement. The teachers were made conscious of certain inefficiencies as much through self-examination as through direct or constructive criticism on the part of the supervisor. In other words, this scheme of measurement served pretty largely as a mirror for each individual teacher. In my article I have discussed a number of the current objections offered to such a scheme.

I may say that I am always frank in telling the teachers under my supervision that I am constantly looking for the best-equipped teachers that we are able to secure. No teacher is ever dropped from our list without a fair consideration. If it is evident, beyond all doubt, that a teacher is inefficient in her work and she does not make an effort to remedy the weakness she, of course, is given very little consideration for a re-election. In the use of a scheme of measurement I think it essential to allow real facts to enter into our judgments. Prejudice and superficial complaints must not be determining elements.

The following paragraphs from different high school teachers who have worked under such a scale suggest its practicability:

I would say I believe the scheme is not only feasible but desirable. I think the conscientious teacher is not embarrassed by having the points in which she is to be judged put before her, that rather this knowledge helps her to measure herself and by having some definite standard of measurement to discover weak points in herself and her work which she might otherwise overlook.

Instead of making the teacher feel that the supervisor is an autocrat, to my mind it makes her feel that he is a just judge in that he puts into her hands his rule of measurement and permits her to feel that she has an opportunity to bring herself up to his standard.

The supervisor who applies this scheme as it is undoubtedly intended to be applied will find that his teachers look upon him as a friend who is endeavoring to help them to reach the highest standards of efficiency.

Personally nothing which has been presented to me in years

has given me more food for thought and more desire to improve myself and my work than this scheme.

I firmly believe that only after this scheme has been in actual use for a number of years will we be able to appreciate fully its real worth and value.

I do not think that any individual who is public-spirited enough to be a real teacher would be embarrassed or made too conscious of the particulars in which she is to be judged or measured.

I place a very high estimate upon its value, not only to the teacher but reaching out beyond her to the school. I believe that the scheme is in every respect a feasible one.

After numerous pioneer exploitations such as these have been recorded, and after some scientific collections and interpretations of those varied and measurably successful schemes have been made, it is certain that a definite schedule of measuring teachers and of promoting them on such a basis will come about. Vagueness of requirement in school administration always means neglect, whereas requirements which are met are always definite requirements. Such definite so-called scales to measure the fruits of teaching are devised, subject to extensive modifications still, for distinguishable abilities or efficiency and for progress in arithmetic, handwriting, spelling, and English composition. This is a hopeful indication of the progress of teaching, but one should always keep in mind that one-sidedness will inevitably result, and doubtless has already resulted, from fixing too exclusively our attention upon relatively exact standards in some portions of the field of the teacher's activity to the neglect of the more delicately-to-be-conceived standards for subtler aspects of the work. To overemphasize obedience to standards in academic subject-matter and not at the same time to attempt to stand-

CARD FOR RATING THE EFFICIENCY OF TEACHERS

To Help Teachers Discover Their Own Strength and Weakness — *To Help Supervisors Help Teachers Where Need is Greatest*

SCHOOL	GRADE	H. S. YEAR	TEACHER	DATE

I—PERSONALITY OF TEACHER (Check √) — Illustrations

1 *Teacher appears to be*

vigorous....	weak.....
poised.....	nervous.....
neat.....	slovenly.....
at ease.....	embarrassed....

2 *Voice is* (Check √)

pleasing....	harsh.....
clear.....	indistinct.....
low.....	high.....

3 *In her personal relations with pupils does she appear* (Check √)

to stimulate..	to suppress...	courteous.....	rude.....
to win cordial co-operation..	to antagonize	encouraging....	nagging.....
		firm.....	weak.....
to be sympathetic.....	harsh.....	tactful.....	blundering.....
		enthusiastic....	diffident.....
strict.....	lax.....	quick to react..	slow to react...
even tempered.....	irritable.....	quiet.....	noisy.....
		systematic.....	disorderly.....
reasonable...	unreasonable	resourceful.....	dependent.....
tolerant.....	intolerant....		
dignified....	undignified...		

Illustrations

II—THE RECITATION — Illustrations

1 *No. of pupils in class appearing*

to be interested..	indifferent.....
energetic.....	lazy.....
independent....	dependent.....

2 *Responses of pupils: No. giving*

(a) fluent topical recitations.....
(b) word or phrase responses.....
(c) sentence responses.....
(d) incoherent responses.....
(e) failing to answer.....

3 *No. of pupils in section*

not reciting..reciting once..twice...
three times..more than three times..

4 *No. pupils in room but not in reciting section* .....

No. industrious....indolent.....
minding their own business....
interfering with others.....

5 *No. of pupils asking*

pertinent questions of fact.....
relevant thought-provoking questions .....

6 *Time lost* (Check √ under yes and no)	Yes	No	No. Min.	Illustrations
(a) Calling class	....	....	....	
(b) Dismissing class	....	....	....	
(c) Distributing materials	....	....	....	
(d) Indistinct speech of teacher	....	....	....	
(e) Indistinct speech of pupils	....	....	....	
(f) Unnecessary talking of teacher	....	....	....	
(g) Unnecessary talking of pupils	....	....	....	
(h) Failure to have devices ready	....	....	....	
(i) Use of ill-adapted devices	....	....	....	

Part of classroom instruction card first used by the Ohio state school survey commission

(Check ✓)

11—7 *Teaching Ability as shown by*	Not at all	Slight	Medium	Notable	Evidence and Remarks
a *Extent to which teacher's questions are*					
(1) thought-provoking					
(2) calling for facts					
(3) suggesting the answer					
(4) answered by "yes" or "no"					
(5) irrelevant					
(6) not definite—vague					
b *Extent to which material to recitation is*					
(1) confined to text					
(2) within pupil's comprehension					
(3) related to children's lives and experiences					
(4) adapted to children's present or future needs					
(5) worth while					
c *Extent to which the teaching*					
(1) is rambling					
(2) is formal, mechanical					
(3) stimulates initiative of pupils					
(4) requires independent thinking					
(5) develops pupil's resourcefulness					
(6) requires co-operation of pupils					
(7) is fixed on essentials					
(8) requires pupils to organize material					
(9) utilizes children's experience					
(10) clears up pupils' difficulties					
(11) shows use of material in solution of present or future problems					

(Check ✓)

Teaching Ability	N	S	M	N	Evidence and Remarks
d *Extent to which pupils*					
(1) had a clear idea of purposes of lesson					
(2) were self-reliant					
(3) tested their own solutions					
(4) acted and thought on their own account					
(5) co-operated with teacher and classmates					
(6) persisted in getting desired result					
(7) differentiated between essentials and non-essentials					
(8) organized their material					
(9) seemed well-grounded in previous work					

8 *Was the Assignment*	Yes	No
a. definite and clear?		
b. related to present lesson?		
c. such that the pupils were prepared to attack it intelligently?		
d. formal—from text-book?		
e. by topics or problems?		
f. hastily made at dismissal?		
g. omitted?		

9 *Correction of Essential Errors*

(1) Describe method used.....

(2) Are non-essential errors too much emphasized?.....

(3) What record is kept of recurring errors likely to retard progress of pupils?..

ardize or to place relative emphasis upon those factors of judgment, enthusiasm, intellectual honesty, social efficiency, moral and religious wholesomeness, productive imagination, æsthetic discrimination, and the like, is merely in another way to mechanize routine and deceive oneself into thinking his a scientific sort of teaching.

The Ohio Survey card for "rating" high school teachers, reprinted on the preceding pages, seems to be thoroughgoing and illustrative of the principle here advocated.

Classifications of Teachers.—A superintendent recently classified his teachers as follows, largely with reference to the point here under discussion:

> There are about five classes of teachers in their attitude toward criticism: (1) those who are dull and do not seem to realize the force of the criticism, (2) those who understand but are indifferent and do not care, (3) those who begin to weep and wish to hand in their resignations at once, (4) those who flare up and state that they have known all along that the superintendent had it in for them and was unwilling to give them a square deal, and (5) those who take the suggestions kindly and immediately set about to improve along the lines criticised.

One can easily judge which class of teachers makes the social administration of the high school possible. It should be added that the supervisor's duty, partly, at least, is to increase the last-named class by reducing the others—and not simply by giving up this kind of supervision altogether.

Another classification from a different and more professional point of view is the following:

> Teachers in actual service and more or less in need of after-training may be considered in groups which, omitting minor differences, are somewhat as follows:

1. Superior teachers who need no stimulation other than their own ideals of excellence. By the fine standard of work which they maintain and by their student-like habits they might, under favorable conditions, set the pace for the less efficient. With this group, supervision is chiefly concerned in gaining their co-operation in working out problems and in making their skill serviceable to other teachers.

2. Teachers possessing a good degree of executive ability and adequate scholarship of the book-learning variety, who resist change because they honestly believe the old ways are better. They are patriotic defenders of the views and traditions and practices in which they were reared. The greater number of these will as strongly support the new when fully convinced of its advantages; but in the absence of positive orders they resist proposed changes until absolutely conclusive demonstration is furnished in a concrete way. Supervision must confidently accept these conditions and furnish the demonstration.

3. Teachers lacking adequate scholarship or practical skill, or both; self-conscious and timid because unacquainted with standards of work and valid guiding principles; desirous of avoiding observation; doing their work in a more or less perfunctory and fortuitous way. Supervision needs to give these teachers courage by an exhibition of standards plainly within their reach and by personal work in their own schoolrooms.

4. Teachers lacking adequate scholarship or practical skill, or both, but not conscious of this lack and therefore unaware of any need of assistance. Some form of positive direction is here necessary in the first stages of supervision.

5. Teachers yet in the early years of their service. They have, as a rule, had some professional training, and from it they have gained one thing at least of value beyond all else—namely, a professional attitude toward the work of teaching. Supervision should be able to concern itself chiefly in keeping these teachers in Class 1 so far as their professional attitude is concerned. There will, of course, always be a difference among them in scholarship and personal power, but all should have guidance in kind and quantity adapted to prevent any of them, even the weakest, from developing the characteristics of Class 2, Class 3, or Class 4. If these new recruits are to be able to lead children to be open-minded, to hold opinions tentatively, to be

sure but not too sure, to be willing to give both sides of a question a hearing before reaching a final conclusion, they must keep themselves open-minded. To aid them in doing this, supervision will keep itself free from dogmatism even in dealing with the youngest teachers.

Sixth.—Scientific investigations by high school teachers. Professor George Herbert Palmer, senior philosopher of Harvard, said he voted for the establishment of a graduate school at Harvard, when graduate schools were ventures in America, not for the sake of the graduate student but for the sake of the undergraduate, not in the interests of research for the professor but in the interests of the research professor's teaching of undergraduates. A person without a problem cannot teach. In this way, on general principles, doubtless it is safe to advocate investigations by high school teachers. This is becoming common in the graduate work of summer schools and in the absentia work, notably such as that done by high school teachers under the direction of the University of Wisconsin. There are many problems which require cooperative solution by groups of teachers, the principal, if he is capable and a master of the method of getting results worth interpretation, leading and directing the work. Such questions as individual differences and some systems of recording these on individual cards which would make the records essential to better administration of the school might well occupy a large portion of the faculty of any number of schools for a year or more and lead the teachers into exploring fields of educational psychology, of physical and mental tests, of statistical method, of school administration, and of many others. The marking system or the problem of scales of credit for quality in high school work leads one into equally

alluring and limitless fields. Numerous other fields are just as full of problems. The co-operative effort at determining even roughly some reasonable standards of accomplishment for some or any of the courses in the high school, or the comparative study of distinguishable methods of teaching some subject like beginning geometry, by sectioning classes on some fair basis, would quite likely rejuvenate the whole teaching and speculative spirit of a school. Or, if local problems are not easily conceived, some schools could get into communication with the permanent committee on the reorganization of Secondary Education of the National Education Association. This important committee has ten active subcommittees of experts projecting a most fascinating programme for investigations concerned with problems not in any case foreign to the every-day experience of high school teachers generally. The problems and methods of investigation are given in some detail.

Seventh.—Civic and social equipment of the modern high school teacher. Judge Ben Lindsey thinks there is "a sad need of some practical system of instruction in the principles of justice; not necessarily, nor at all, those advocated by any particular party." "I believe," says he, "that there should be some more practical instruction in politics, the meaning of politics, and the necessity of an interest in politics, in order to bring about social and industrial justice in civic, municipal, and national affairs. I believe this could be done (in the schools) without being offensive to any faction or party." The whole problem is, *What is the legitimate field of activity of high school teachers as public servants?* What must be their abilities in the way of enlightenment and training of the genuine civic and political insights which must be pro-

vided for high school students before graduation? In addition to the layman's suggestion above and to the need for the school's co-operation with various home and school associations, there should come frequently from school administrators candid counsel and clear admonition to the ranks of high school teachers as to how to become real citizens, to get outside the traditional academic confines, to have views and to stand for important convictions on local, municipal, county, State, social, moral, and broadly national issues. Cattell concludes a recent lengthy arraignment of our public schools thus: "The influence of our half million teachers on the problems of democracy and civilization is entirely insignificant." This is untrue and unjust, but it is well for all teachers to admit that a personal embodiment of modern citizenship qualities in such a way as to weave them into the daily instruction and to inculcate such principles into the school organizations of the student body is a fine teaching asset and will make for progress of teachers in service. The most effective organizations through which parents and teachers may co-operate in inculcating those common civic principles and in forming genuine civic consciences in high school students have not yet, perhaps, been adopted or even conceived anywhere. It is, however, distinctly and specifically written down in the immediate future programme for high school extension and has been dealt with extensively in Chapters XII and XIII of this book.

Eighth.—Common mistakes of new teachers and amount and kind of supervision of class work required. It is a common saying of schoolmen that raw high school teachers must, under present conditions, do their unsupervised teaching on high school students for a year or

more somewhere. Some supply this by requiring the practice to be done in the city grades; others in some smaller and more helpless high school; others still provide for it—New York, Rochester, St. Paul, for examples—by assigning such persons to the substitute positions and requiring an apprenticeship of a year or two under expert supervising critic teachers who at other times, also, demonstrate good teaching to these same apprentices. The survey report of Boisé City above quoted suggests that those teachers doing superior work, in some subject and by some method with novel features, conduct at times for younger teachers a demonstration lesson and follow this by discussions of the method employed. The committee thinks this plan, tactfully handled, offers one of the best means available for improving teachers in service. The Michigan Association of School Superintendents recently appointed a committee to investigate the situation with reference to this yearly crop of raw high school teachers in that State. The committee's report, the product of a year's investigation, later adopted and printed, in substance said that raw high school teachers persisted for the greater part of their first year in trying out university methods of teaching and organization of subject-matter in high schools, and that the State high schools needed, if it could be supplied, a teacher-training institution where this crudeness in work might be allowed less harmfully to wear away and where the chief aim might be to help such people, under controlled conditions, to anticipate the real teaching conditions of high schools. The general agreement is that inexperienced teachers require the great proportion of co-operative classroom supervision, that the work for first-year students requires a large amount of super-

visory attention, and that the first month of the first year for those students is the most critical period. The larger aspects of this topic have been briefly outlined in the discussion above of "Constructive Supervision."

Ninth.—Miscellaneous plans for improvement of teachers in service. There seems to be a general feeling that teachers should be urged to attend summer schools. In most cases this doubtless works well—doubtless in all except those when such study reduces the necessary physical vitality of the teacher. Some cities lay no stress upon summer schools nor any other effort at professional development by teachers. What they lose in service is immeasurable. Others practically require summer-school attendance without any tangible reimbursement. This is a hardship on teachers. Others in increasing numbers promote teachers largely on the basis of credits in professional study of education or in their particular academic branches. Still other city boards of education with more foresight—as Pittsburgh or Rochester again—pay definite sums of money in cash reimbursements for such outlay and such indication of professional integrity of purpose. Several other cities encourage teachers to take leaves of absence for a year for purposes of study, with assurance of re-election, some even with no re-election necessary, but without pay. Boston, Cambridge, Rochester, and a few other cities, our most advanced group in this respect, have made provision by which teachers may be granted leaves of absence on half pay for study and travel. No other means of professional growth can be compared with this one for those who can take advantage of it. The summer-school expense allowance or, in other cases, assurance of promotion, the consideration for credits gained in extension or correspon-

dence courses, even the expenses and day off for "visiting-day" when this becomes an educational arrangement with systematic supervisory features, and also the attendance without salary reduction at sectional teachers' meetings—all indicate hopeful signs of appreciation of the necessity of continual and carefully planned means for securing the improvement of teachers in service. There is no danger of going backward on any of these measures. The forward movement has gone too slowly for reactions. Educational advance in this particular is, however, now in an era when there is general recognition, by laymen as well as by school administrators, to quote a prominent city superintendent, "that preparation in a professional school for teachers, experience preliminary to permanent appointment, continuous training during service as a permanently appointed teacher are all so vital to the school system as to prompt, when fully appreciated, the most liberal provisions possible for securing the training desired."

CHAPTER XVI

THE ADMINISTRATION OF THE SOCIAL ACTIVITIES OF HIGH SCHOOL STUDENTS

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Attitude of the Administrative Body.—In the "good old days," so often mentioned by the critics of modern education, the entire aim of the school was to develop the intellect to its highest powers, regardless of the physical or social needs of the individual. This was a natural aim, and, in its own time, it was not so harmful as would now appear. The physical needs of the pupil were well cared for by the labor that was required about the farm and the house; and as for his social needs, there were few. The population was scattered. Many of the social attractions or distractions of to-day were unknown. Organization, co-operation, and combination in business had not yet appeared, so that those who attended the high school or academy were the select few who were preparing for the learned professions. Social activities among students were, in the modern sense, also unknown. The so-called "student pranks" were the only evidence of a breaking out of social impulses, and these were eliminated by severely punishing the culprits whenever they could be caught.

A Period of Toleration.—During the last two decades of secondary education the growth of the high school has been phenomenal. With this growth came a broadening of purpose, a more cosmopolitan body of students, and an imitation of the social life of the college and of the community in which the school was located. This era brought many perplexing problems to the administration of the school. Athletics took form in interscholastic contests that gave rise to many evil conditions that for a time baffled all attempts at control. Secret societies flourished because it was only through them that students might indulge in social entertainment. Principals and teachers ignored the opportunity to enter into these social functions, and when they found it impossible to crush them they simply allowed them to exist as a tolerated evil.

Attempted Restriction of Privilege.—In many cities the social problem arising in certain high schools became notorious. Drastic rules were passed by school boards. Principals used their utmost power and ingenuity to curb the power of the secret societies. State laws were passed prohibiting secret societies in high schools, and cases were tried in the courts to little avail. This attempt to restrict the social impulses and advantages of pupils of high school age was a failure, because it was unnatural, illogical, and unsympathetic. It was too clearly interfering with the rights and privileges of socially endowed human beings. The problem was attacked from the wrong direction.

Results of Past Neglect.—The results of attempting either to prohibit social activities among pupils or to restrict them by legislation were evident in the after-lives of the pupils. Those who entered from homes with-

out social advantages were turned out as socially deficient as when they entered. Those who had outside opportunities for social development were fortunate, but they could not exercise their powers legitimately within the school except in very limited ways. The faithful bookworm, who upon his graduation was proclaimed valedictorian of his class, too often proved to be a failure in the world outside. On the other hand, and to the surprise and chagrin of his instructors, the boy who was the leader of every scheme of outlawry and the plotter of every prank during his school career, and who may have been expelled from school because of his ability to lead others into mischief, became a great and successful organizer and leader of men in the field of business. Both the narrowly developed valedictorian and the outlaw were cheated out of a part of their rightful education. The social nature of the one should have been drawn out so that he might have become socially efficient, and the crude powers of the other should have been trained coordinately with his intellectual attainment.

Training for Social Efficiency.—It is only within the last few years that the obligation resting upon the school authorities to meet the demand for socially efficient graduates has been appreciated. After much discussion and investigation of the evil conditions resulting from undirected social activities, teachers have found that the fundamental difficulties were not in the school societies themselves. They have found that the evil conditions arose because the faculties of our high schools did not guide and train those immature boys and girls in the proper conduct of their social activities. Schoolmen deliberately ignored the opportunity that was being forced upon them to use these very organizations as a

training school in social efficiency. Wherever these evil conditions have been successfully eliminated from the student life of the high school, it has been accomplished by substituting better activities for the old and by the co-operation of sympathetic members of the faculty with the students who worked with them upon the same plane and who led them, with better methods, to more successful achievements. Some progressive principals have undertaken systematically to organize all forms of social activities among students so that the benefits of the social training to be obtained will be open to the largest possible number. Those pupils showing powers of initiative, qualities of leadership, and executive ability have been given opportunity to develop these traits along with their scholastic attainments, to the advantage of the social life of the school, to the support of the school administration, and to their own social improvement. This is quite generally the attitude of school authorities to-day. Those who have held back or hesitated have been waiting to see the results of the experiments of others and to be shown the way.

Problems of Reformation; Traditions.—Every high school principal or teacher who attempts to work reform in the social life of a school is bound to meet with serious difficulties and possibly with opposition. School traditions are very tenacious. Students are loath to depart in any particular from historic social custom or practice except to excel the achievements of former generations. In some schools the modern principal will meet with an inheritance from former administrations that will make it difficult for him to obtain the goodwill and confidence of the student body. If the attitude of the faculty in past years has been one of

opposition to student activities, if the principal has spent his time in police and detective work to catch those who disobey his unreasonable rules, if every pupil has been looked upon as a natural enemy to authority and has been treated with suspicion regarding his motives and acts, then the reformer has much to live down or to overcome before he can begin his socializing work.

Social Democracy.—One of the chief objections to the fraternity system was its artificial aristocracy, its exclusiveness, and its general undemocratic tendency. This same tendency is bound to appear in any social group. The leader of social activities among boys and girls everywhere has to battle with this problem of human nature. Can you find about you any such thing as real social democracy? If you cannot find it in neighborhoods, in communities, or even in churches, can you expect to find it among high school boys and girls who are but imitators of those around them? We are all more or less guilty of a certain amount of exclusiveness. We are just a little particular with whom we associate intimately, and we are anxious to guard our children in the same way. The high school of to-day is a cosmopolitan community in itself. The pupils come from all parts of the district, from all kinds of homes and environments. There are many nationalities and many widely differing types. Their habits, desires, tastes, and characters are of varying kinds. Is it possible or is it desirable to insist upon a programme of so-called social democracy that will compel every social organization to open its membership to include any who may see fit to demand entrance? This question is put to arouse thought and not to force an affirmative or negative answer. There is a real problem here that every leader of young people has to meet and to answer as best he is able.

Conduct of Social Functions.—Closely related to the problem of democratic membership in school organizations is the proper conduct of the social functions given by any society or by the school. The question of dancing is still a troublesome one in certain localities. When there is no great objection to permitting dancing in a school building, there is the ever-present question of propriety. Questionable forms of dancing must be prohibited. The ordinary formalities of social occasions must be insisted upon. The invitation lists must be supervised so that the names of some who may be morally objectionable shall be omitted. Moreover, suitable games and entertainment must be provided for those who do not dance, and these young people must be made to feel that there is a place for them as well as for those who do dance. Each party or social occasion will present its peculiar problems to the leader who is trying to direct the school functions in a manner that will prove of educational value to all of those participating.

Efficient Leadership.—Not all teachers are adapted to the work of directing social activities among students. Some are lacking in tact, in sympathy, in social interest, or in personality, so that it is impossible for them to do successful leading. Still other teachers have not yet been convinced that it is their duty or any part of their function to do what they call this "outside" work. However, in every school there are a few teachers who are known among the pupils as their friends, and who have the faculty of getting down into the lives of the boys and girls so that they will come to them in perfect confidence. These teachers are valued not only by the pupils but are appreciated by the principals and loved by the community. *This is the type of teacher that is needed in the direction of student activities.* Certain activities require

the direction of experts, as music, dramatics, and athletics. Schools that have teachers in charge of such departments are usually well equipped for leadership in these particular lines. The high school teacher of the future must be conscious of his social mission. He or she must see this great opportunity to mould boys and girls into well-rounded social beings prepared to live efficient and useful lives as members of a community. When schools are equipped with such teachers, the most difficult problem in connection with reform in the social activities of high school students will have been solved.

A Suggested Plan of Administration.—Every principal who attempts to organize or reorganize the social life of a school must use a great deal of diplomacy. He will rarely succeed if he attempts to force any cut-and-dried programme upon either his pupils or his teachers. He must begin with the situation as it is in his particular school. Local traditions, customs, ideals, and personalities must be carefully understood and considered. One step at a time as opportunity offers will eventually lead up to a complete ideal. A plan that will work successfully in one school may not be good in another. However, suggestions are helpful, and for this reason the following plan that is the culmination of experiences in different schools is offered.

Advisory Boards.—As has been mentioned before, the failure of the fraternity system in the high school was largely, if not entirely, due to the fact that it was not guided or directed into right paths. All other social activities are in the same danger if they are not wisely supervised. For this reason every society that receives recognition should have its "advisory" board. The word "advisory" is used rather than "control" or any

other word, because it is intended that the board shall act in just that capacity. The board should consist of two teachers who are chosen by the pupils and approved by the principal, and of two or more students, including the president and secretary—according to the size of the organization,—and also the principal as an ex officio member. The teachers on the board are not to act as censors, but as leaders who are interested in the work of the society, who will attend its meetings, who will help plan and execute its work, and who, by their wisdom and experience, will lead the organization successfully in its undertakings. In this way there can be no possible clash between students and faculty, and harmonious cooperation will be the result.

An Advisory Council.—The teachers who act upon the various advisory boards may be brought together by the principal as an advisory council to consider the general problem arising from the social activities among the students. These teachers are all actually in the work of the societies and are best able to assist the principal in establishing the social policy of his school. This council may also be used for special duties or in the consideration of special matters relating to social activities. Where honors are granted for exceptional achievement along lines of social efficiency, this is the logical body to pass upon the awarding of such honors. Each school will in many ways find such a council a force for good.

A Student Council.—Under the plan being described the students who are members of the various advisory boards, and also certain students chosen at large to represent those who may not be members of any society, act as a student council. Such a body may be chosen in different ways, varying with local conditions. In any

case, it will be found a very useful organization in connection with the school. The young people may initiate many movements for the betterment of the social life of the school; they can bring about many needed reforms at the suggestion of the principal; they can make investigations of conditions regarding the social life of the school or the community; they may nominate candidates for special honors to be approved by the advisory council of teachers; in fact, they can be made a most potent factor in handling difficult problems of social administration. This may be considered as a legitimate recognition of students' rights. The experience of many with student self-government schemes is that they are more scheme than government. It is not wise to build up machinery just for the sake of the machine. When certain conditions arise that can best be handled by the student body or their representatives, it is time then to build the machinery necessary to care for the situation. For ordinary matters of general student concern any council which fairly represents the student body will prove a very valuable means of securing the good-will and loyal support of the pupils for the administration of the school, as well as an effective means of carrying into effect certain reforms in the social life of the school.

Leadership Clubs.—In one school the principal divided the boys and the girls of the student council into two groups or clubs known as Leadership Clubs. The principal led the boys and the lady vice-principal the girls. They met once in two weeks to discuss in an intimate way the problems of high school life and the fundamental principles of leadership. They also undertook certain investigations of conditions within the school, such as cheating, gambling, smoking, etc. For one sea-

son Professor Jenks's little book, "Life Problems of High School Boys," was taken as a basis of study, investigation, and discussion. In this way the influence of the principals was spread through the leaders of the student activities into the work of the several societies and thus into the very spirit of the student body.

Rules and Regulations.—On general principles a school should have as few rules as possible. It should be mutually understood that the pupil knows what is proper and what ought to be done without being constantly reminded, watched, and punished. As much responsibility as possible should be placed upon the pupils for their own conduct. When rules are necessary it is a great help to invite the students to participate in their formation and execution. Through the co-operation of the student council and the advisory council, rules and regulations regarding the administration of student activities may be adopted and executed very satisfactorily. The following code now in use in a city high school may prove suggestive.

RULES GOVERNING STUDENT ORGANIZATIONS

I. All organizations composed wholly or in part of high school pupils or using in any manner the name of the high school, or in any way connected with the ——— High School of ———, shall be under the direction of an advisory board composed of two members of the faculty chosen by the society and approved by the principal; of an equal number of student representatives of the individual society, including its president; and of the principal or vice-principal as an ex officio member.

II. This advisory board shall pass upon all matters involving the general policy of the organization and shall supervise its work, using its influence in such a way as to avoid all objectionable features, and to assist the members in developing higher standards of social efficiency. The faculty members of the sev-

eral advisory boards shall constitute the advisory council of the school. The student members of the advisory boards shall by virtue of this office become members of the student council of the school.

III. No pupil shall belong to more than one organization under the same classification at the same time.

IV. No pupil shall be permitted to hold office or to become a candidate for office who is not eligible under the following interscholastic athletic rule: namely, that he or she shall have passed fourteen hours of work during each of the previous two semesters and shall be carrying fourteen hours of work satisfactorily during the semester of candidacy for office.

V. No pupil shall be permitted to hold office in more than one organization at the same time, nor to serve in more than one executive capacity at the same time, except upon the special approval of the advisory council.

VI. Rule number III does not apply to such musical organizations or other activities for which credit is given toward graduation.

VII. Any question regarding the interpretation of these rules shall be decided by the advisory council.

The Classification of Student Activities.—Some pupils are socially inclined, while others are very retiring and hard to draw into the activities that would do them the most good. For both classes of students it is quite necessary to provide that the socially inclined do not overdo this tendency to the detriment of their studies, and also to provide ample opportunity for the social development of the other class of students. Each school will find it necessary to work out its own classification, as some organizations may have certain characteristics that would place them in one group rather than in another. The classification outlined may be found helpful to those who are working along similar lines.

The Academic Group.—Most common among the activities that may be classified as academic are the literary

and debating societies. These organizations are modern forms of the lyceums and forums of earlier generations. They have a real place in the life of the school and they offer an opportunity for the free exercise of literary and forensic ability that is not hampered by the formality of the classroom. Many a citizen of mature years will testify that of all his school experience the one thing that did most for his present success in life was the training received in the literary or debating society. Literary societies are under various names, but the work done is usually of a clearly defined type. One society that has had a successful career of twenty-six years has the following numbers on its weekly programme:—an original poem, an essay, a book review, a recitation, a reading, and an extemporaneous speech on some current topic. Each member must appear in his turn in each of these numbers on the programme, so that his training is varied. At the close of the programme every member present is called upon to criticise the presentation of each number. This same society has three annual events:—a "feed" the evening before Thanksgiving, a formal banquet on Washington's Birthday, and an "outing" or picnic on Decoration Day. Usually an exhibition programme is given to the public some time during the winter season.

Debating societies that have proved very successful have been modelled after the national Senate or House of Representatives. One such organization has now been in existence for about twenty years and has established similar societies in neighboring cities with whom annual debates are held.

Dramatic clubs might be classified under the heading of the "arts," but in the school from which this grouping is taken there is a department of public speaking and

dramatics, and all clubs that come under the direction of a regular department are considered as academic. Modern high schools are being built with auditoriums of large seating capacity, but few of them are equipped with a stage that is adapted to efficient dramatic work. The new Central High School in Grand Rapids, Mich., has in the place of the auditorium a completely equipped theatre. This is the headquarters of the department of public speaking. Voice culture, declamation, oratory, and debate lead up to the work in dramatic art as one of the forms of interpreting literature. This department has proved itself of great value to the pupils entering the work, to the school as a socializing influence, and to the community at large.

In each department are usually to be found a certain group of students who are particularly interested in the subject studied and who desire to go beyond the work of the classroom. Under the inspiration of some enthusiastic teacher a club will be formed such as a German Club, a French Club, a History Club, a Travel Club, a Mathematics Club, a Home Economics Club, a Fauna and Flora Club, or a Wireless Club, etc. These organizations, while having an academic aim, are social in practice and serve the purpose of grouping the pupils according to natural lines of common interest.

The Arts Group.—Under this rather unsatisfactory heading may be classified the organizations that bring together those who are more or less talented along certain artistic lines. This would include the musical clubs; namely, the orchestra, band, Boys' Glee-Club, Girls' Glee-Club, and Choral Society. Mandolin and banjo clubs are now almost obsolete. For successful leadership and administration these clubs should be directed by the teacher

of music in the school or at least by a member of the faculty when one can be provided. Professional leaders not connected with the school, while they may be very good musicians, are not satisfactory from the point of view of the school administration.

Music plays a most important part in the social life of the school. The weekly assembly means much more as a means of creating a spirit of unity, of inspiring loyalty, and of establishing a real school atmosphere when it has a splendid orchestra or uniformed band, glee-clubs, or choral society to lead the singing of patriotic airs or of a genuine local school song.

Other organizations that are classified under the Arts Group are the Camera Club, the Sketching Club, and the Arts and Crafts Club. These societies bring together those of similar tastes and abilities, and through the association of kindred spirits lend inspiration to the work.

The Athletic Group.—As the subject of athletics is fully treated in another chapter very little need be said here. The whole school, including both faculty and students, should make up the membership in the athletic association. Besides the usual groups whose social relations are very close, and in which friendships become very strong, such as the football team, the basket-ball team, the baseball team, and the track team, an athletic honor society, composed of all those who have won their "letters," has proved to be of great value in maintaining high standards among those interested in athletics. This society known as the "Monogram Club," or by any other name that may be chosen, necessarily contains the leading athletes in the school, who are usually the boys of greatest influence in the student life. To organize these young men for the purpose of promoting the ath-

letic interests and of establishing manly ideals in the realm of sport is to establish a power for good in the student life and to secure real help to the administration of the school.

The Social Group.—This classification may seem superfluous. The failure of the fraternity system is in part due to the fact that its only aim has been social exclusiveness in the narrow use of the term. No school society should exist without a larger, better, and more practical aim than getting together for a "social" good time. While this may appear harmless, it will soon wear itself out and is bound to degenerate into more harmful practices. However, there are some legitimate organizations that are purely social. These would include the class organizations commonly called senior, junior, sophomore, and freshmen societies. Only a few class meetings may be held in large schools in which there are a number of smaller organizations, and yet these meetings serve a real purpose in developing loyalty and social efficiency in the school.

General School Organizations.—By this division in the classification it is intended to include all organizations or organized movements that are not to be found above. First among these would be the editorial staff of the school paper. It is considered as "general" because it should represent all grades in the school and both faculty and students. Editors-in-chief should be selected by competition or because of excellence in that special line of work. The organization of the editors, the managers, and the representatives from the several classes and the faculty will form a society that, under the right kind of leadership, can do much to mould the public opinion of the school and of the homes interested in the school.

The administration cannot afford to lose sight of this powerful factor.

Under this same classification may be included scholarship honor societies, the Bible-study clubs which are being promoted by the Y. M. C. A. and the Y. W. C. A. throughout the country, and general civic clubs. Among the latter is one organization that is proving very popular, called the Junior Association of Commerce, taking the name of the local commercial organization. This club is affiliated with the men's club of the city and has for its purpose the study and investigation of the industrial, commercial, and civic conditions of the city. The regular programme consists of a business meeting, a vocational address by some man prominent in the industrial, business, or professional world, a period of questions and discussion, and usually a trip of investigation to the place of business or industry described by the speaker.

Temporary organizations often are necessary to carry out some campaign, celebration, or general social function. In order that the rule regarding the distribution of offices and executive positions might be carried out, such organizations are classified under this heading.

Social Efficiency and School Records.—When a pupil leaves school there is usually very little on file in the way of a permanent record except the percentages gained in certain subjects. This really tells very little about the ability or general worth of the pupil. The employer who asks for a recommendation cares very little whether the pupil's standing in history was eighty-five per cent or ninety-one per cent. What he usually asks is: "What kind of boy is he?" Has he ambition or any marked ability? Is he honest, industrious, prompt, and loyal? Has he initiative, energy, push? Can he work harmoniously with

others and can he lead? Is he socially efficient? These are the important qualifications that school records have failed to preserve. A card system is quite generally used to-day for all manner of records. If the reverse side of the scholarship card is not used, it can be put to very valuable service under the following headings:—"Plans for Future," "Special Ability," "Vocational and Social Experience," and "Character." This record should be made at the close of each semester by the teacher who has been in charge of the pupil. Only positive facts should be recorded. If there should be anything that would injure the reputation or future prospects of the pupil it might better be omitted. Such an instance may be referred to by the remark "see Mr. Blank," indicating the teacher who personally knows of the facts in the case. If that teacher is at hand when reference to the record is needed he may be consulted, but if not, nothing is lost. Mistakes of youth should not be taken too seriously in passing judgment upon character. School records are very incomplete if they do not afford the information necessary to enable us to answer the positive questions of ability and character suggested above.

Credit toward Graduation for Social Efficiency.—In the large high school there are certain offices connected with student activities that require so much time, energy, and special ability that to do the work well necessarily interferes with the regular requirements of the curriculum. To edit a school paper or act as its business manager not only takes a large amount of time but affords a rich business experience and training that is educationally of as much value as, if not greater than, much of the work now credited for graduation. To represent the school in an interscholastic debate or oratorical contest also takes

time from the regular work and at the same time gives a training that cannot be gained from the credited studies. The same can be said of well-conducted musical organizations and of other activities. Many schools are granting certain credits toward graduation for such work as is considered worthy of recognition by the school authorities. About as satisfactory a plan as any to be found is to make certain allowances of time and material in those subjects which deal most directly with the nature of the "outside" or "social" work. As an illustration: pupils acting as editors-in-chief of the school paper, representing the school in an interscholastic debate or oratorical contest, or taking a leading part in a dramatic production during a given semester may be excused from a certain portion of the work in English; and the character of the outside work done may be graded and credited as a part of that subject. Those students who undertake the business management of the school paper or the athletic teams in large schools are handling large sums of money and are getting a business experience that cannot be taught in a class in bookkeeping. Such work under the supervision of the head of the commercial department could be passed upon and credited under that heading. Faithful and proficient service in an orchestra or other musical organization is often deemed worthy of similar recognition. If there is a department of music in the school, the organizations are considered a regular part of the course and are credited as such. The same can be said of athletic work. When the school is equipped with a gymnasium and has a physical instructor, work done upon the teams may be taken into account in crediting the work in physical training. More and more as the social activities of students are brought under the direc-

tion of expert faculty leaders, and as the demand for social efficiency as a product of the high school is appreciated, proper standards of efficiency and of educational values in terms of credit hours will be established.

Conclusion.—Schoolmen are evidently more deeply interested in the social development of adolescent boys and girls than they have ever been before. The social demands of modern business, of industry, and of professional life are pointing out to educators certain essential social qualifications for successful entrance upon these fields of endeavor. The social spirit of the age is reflected in the student life and it has introduced new problems that schoolmen are called upon to solve. This obligation can no longer be ignored nor wilfully pushed aside. It must be faced squarely as an educational question. In spite of traditional ideals regarding the purpose of the high school and of our theories regarding the responsibilities of the home, the church, and the community for the social training of youth, the fact remains that the problem of guiding and directing the social activities of high school students is one for the school definitely to face. Those who have the responsibility of organizing and managing a modern high school are compelled to accept the administration of the social activities among students as a legitimate and regular function of the office and one full of possibilities for education and character making.

CHAPTER XVII

HIGH SCHOOL ATHLETICS AND GYMNASTICS AS AN EXPRESSION OF THE CORPORATE LIFE OF THE HIGH SCHOOL

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The Broad Setting of Organized Athletics in the Health Movement and in School Administration.—The agencies which extended and varied experience has shown to better the health of school children, safeguard them from disease, render them healthier, happier, and more vigorous, and to insure for them such physical and mental vitality as will best enable them to take full advantage of the free education offered by the State are the following as enumerated by Leonard P. Ayres:

1. Medical inspection for preventing the spread of contagious disease; and for the discovery and cure of remediable physical defects;
2. Dental inspection for the purpose of securing sound teeth among school children;
3. School nurses, who work with doctors, teachers, and parents to improve the health of the children;
4. Open-air schools, for giving to the physically weak such advantages of pure air, good food, and warm sunshine as may enable them to pursue their studies while regaining their physical vigor;

5. Special classes for the physically handicapped and mentally exceptional in which children may receive the care and instruction fitted to their needs;
6. School gardens, which serve as nature-study laboratories, where education and recreation go hand in hand, and increased knowledge is accompanied by increased bodily efficiency;
7. School playgrounds, which afford space, facilities, opportunity, and incentive for the expression of play instincts and impulses;
8. Organized athletics, which aid in physical development, and afford training in alertness, intense application, vigorous exertion, loyalty, obedience to law and order, self-control, self-sacrifice, and respect for the rights of others;
9. All adjuncts of better sanitation in schoolhouses, such as sanitary drinking cups and fountains, systems of vacuum cleaning, improved systems of lighting, heating, and ventilation.

"The health movement in our public schools has been transformed during the past decade from a merely negative movement, having as an object the avoidance of disease, to a splendidly positive movement, having as its aim the development of vitality. We desire for the youth of the future schools in which health instead of disease will be contagious, in which the playground will be as important as the book, and where pure water, pure air, and abundant sunshine will be rights and not privileges. In these schools the physical, the mental, and the moral will be developed together and not separately; the child will live not only in healthy surroundings, but in surroundings where he will acquire habits of health which will be lifelong."

Definition and Aims.—Physical education is that direction of motor activity by means of which we develop indirectly the mind in so far as it directs, the character

in so far as it controls the physical nature; and directly the body, its structure, functions, and powers. There are two contending aims of physical activity. One seeks the recreation, education, and development of the individual; the other seeks the entertainment and applause of the spectators. Each has its proper place and should be appreciated as a means for the accomplishment of certain ends. Each should be given sufficient but not undue and never exclusive prominence. Each should have its proper place in the course of development laid out for the student. A just balance of emphasis and a wise choice of the means for the accomplishment of these ends will make a course in physical education eminently successful; while a neglect of either will mean that the course will neither reflect credit on the school nor will it achieve the results which should be expected. The spectacular type aims at popularity for the contestant, the coach, and the school; the developmental aims at the good of the individual. One seeks the applause of the spectators, the other the reward of a hard-earned "well done"; one subordinates the individual's welfare to the gate receipts, the other considers the individual of greater importance; one helps the student in order to magnify the sport, the other uses the sport to help the student; one makes the sport the end and the student the means, the other makes the sport the means and the student the end.

Forms of Motor Activity.—There are three forms of motor activity, distinguished by the motive that leads to action. *Work* is an activity which has for its incentive the accomplishing of some object without reference to the effect upon the individual; *exercise* is an activity which has for its incentive the development of the individual in physique, reflex ability, and moral attributes;

play is a motor response to an inner desire for activity. Work is *objective*, exercise is *subjective*, and play is *instinctive*. Muscular activity may belong to any one of these forms. We get the same muscular development regardless of the motive. However, associated with play is the joyous attitude which is beneficial, while with work may be associated an antagonistic attitude which robs the individual of the recreative features. Some qualities are developed mainly in play, while others are developed only when there is an ulterior motive to be attained. In play we follow the instincts and when we have had enough we promptly stop; but in work we push ourselves beyond that point, thereby gaining concentration and perseverance. To get the best results, it is necessary to have in proper proportions all three forms, adapted, as the case may be, to the needs of the individual concerned always rather than to the interests of the coach or the school.

Value of Muscular Activities.—*Hygienic.*—The hygienic value of exercise is of primary importance, because health is fundamental to all other kinds of activity; through all previous stages of evolution muscular activity has been the dominant factor. In the course of civilization we have made the forces of nature do our motor work, and we depend more and more on the activities of the mind to relieve us of motor activity. Thus we tend to neglect that part of our organism by which we reached our present status. A too sudden change from muscular activity to one of inaction gives an opportunity for all manner of abnormal conditions to arise. This is true of the whole race as well as of the individual. To-day we compel our children to spend in school the hours which were formerly spent in developing a good, strong phy-

sique, taking no pains to preserve the proper balance of growth between the physical and the intellectual. We attempt to transfer our children from the era of muscular activity to that of mental concentration without the care that we should give a transplanted garden plant. At the time of life when youth is by nature and instincts developing the body and its powers, we keep him in a state of muscular inactivity while we mould his mind by a narrow sort of mental routine. On the playground, if indeed we give him that much, we leave him without guidance and grant him the widest choice, if there be any, of the means of development. We induce a habit of inactivity in youth which later costs us time and effort to correct in order that he may eke out a life of pain and suffering. What we need is a habit of exercise in youth which is not too great a tax on the vitality at the time, and one that will stay with us later in life, or a wise choice in kind and a moderate amount of muscular activity in youth which will give us the power and the inclination to indulge in recreation activities throughout life.

All our life mental efficiency is dependent on physical integrity, and it is just as necessary to have a "health conscience" as it is to have a moral conscience. Indeed, it is impossible to have the latter without the former. In addition to the mental, the emotional side of man is dependent on health. Good health is accompanied with an even temper, a poise, and a consideration for others that makes human association a pleasure; while lack of health is a source of family and social discomfort.

A most important phase of the health question is the fact that the next generation is dependent on the physical health and vigor of this one, not only for actual existence but also for the normal powers and pleasures of life.

We have no more right to rob this next generation of a good body and a healthy heritage than we have to rob it of its wealth. The community insists, by means of laws and truant officers, that the youth spend so many hours per week in developing his mind, while we have neither laws nor officers to compel our boards of education, our principals, and our teachers to give a development to the student's body, which is fundamental to all other forms and without which all other development is void. Therefore, no school system is complete without a systematic course of physical education nor is any course complete without health as a fundamental element of it.

Recreative Value.—In recreation we set to work the rebuilding processes. We change the activities from the thought centres to the reflex centres, and the greater the reflex ability of the individual the more easy is recreation. We also re-establish the equilibrium of the blood supply. In tense application to an intellectual subject, the blood is carried to the brain away from the motor organs. In play this is reversed and the normal state is restored. Recreation, likewise, gives vent to the joyous side of life. During study the feelings are restrained while the mind is busy. In play the feelings are free to express themselves in response to immediate surroundings. Competition in games is an incentive which relieves the voluntary centres occupied in producing muscular activity.

Social Value.—The social value of physical education is illustrated when it is seen that on the athletic field every one finds his true level. The one who will perfect himself physically for the good of the institution is respected, regardless of his ancestry or his financial stand-

ing. Mere manhood is recognized, while lack of it is sufficient to bar a student from the honors of his fellows. The leader on the field is chosen for his inherent qualities, even though some other may have been given the nominal post of honor. True leadership is recognized and followed in all games of physical skill and prowess. In athletics the individual is secondary to the organization and the individual does the part assigned to him. Out of the proper number of units an efficient organization is evolved. Furthermore, all games are governed by sets of rules formulated in order that the player may know the rights of others as well as his own, and also the limits beyond which he may not go, the overstepping of which incurs a penalty. True sportsmanship is a recognition of the rights of others and our own in playing the game in accordance with these fundamental principles. With the proper guidance the spirit of fair play and square deal is inculcated.

Educational Value.—The educational value of physical education is seen when we recognize the fact that it develops the reflexes, thus leaving the volitional part of the mind to do more effective work of a different order. Thus the student learns how to get recreation. The adult who attempts to learn a game must first pass through a period of strain, because all reflexes are first voluntary. It is a strain on his judgment to gain control of a new reflex. Many men are unable to stand the strain of life because they have never learned how to play, and it is impossible for them to become expert in later years. Consequently, they are unable to indulge in proper recreation. Youth, especially high school age, is the time to gain control of all the reflexes that we are to use in our after-life. Failure to do so at this time

frequently means that we are to go through life without that power. Again, it develops physical judgment or the ability to estimate the motion of moving objects and to accommodate ourselves to them. This ability enables one to make his way through a crowd without confusion or nervous strain and to estimate the amount of energy needed to accomplish a certain result without waste of effort. It develops also intensity and concentration without undue strain. The expert is able to keep his mind on the object in hand, while one who cannot do this is a failure. It is this attribute that is developed by successful participation in competitive contests. Exercise and training, furthermore, develop perseverance. It is not always he who gets his blow in first who wins out. It is always he who gets his blow in last. The ability to continue in a course and to compel conditions to yield to our will is of inestimable value in every phase of life. This is par excellence the aim of physical education. Cases are common where men have been chosen for difficult positions because of this attribute shown and developed in sport. A football guard said that the game had given him the stamina to withstand homesickness and discouragements and to continue his work to a successful issue, and, furthermore, that it was the only part of his education that had dealt directly with that necessary factor in life.

Character Value.—By character we mean the kind of response which a man makes to the opportunities which are presented to him. There are two forms of response, the voluntary and the reflex. The voluntary response comes after deliberation, when the individual has had time to make his judgment, and is apt to be correct. These responses, however, are not frequent. The ma-

jority of our responses are reflex, made without deliberation, dependent on the activities of our past life. The kind of reflex response that we make to a condition is determined by the way in which we have responded to similar conditions in the past. The boy who has high ideals and has lived up to them on the playground will let these same ideals control his relations in the business world. But no matter how high the ideals that have been presented to a youth may have been, if he forgets them on the playground he will forget them in after-life in his business and social relations.

Athletics alone will not develop these ideals, but they must be instilled by some one who has the respect and confidence of the student and who has the power to see that fair means are recognized and employed by both teams. Thus we see that the athletic field can be the laboratory in which ethics may be taught and practised. The athlete, furthermore, learns to appreciate a clean body, one that is under his control all the time. The man who indulges in habits which weaken his efficiency may last for a short time, but he is soon relegated to the side-lines and his native ability, instead of being a source of pride and honor, becomes a subject of reproach because he is unable to use it for the good of his organization. It is not play but the strenuous work aspect of athletics that tests and develops a student's strength of character and moulds his nature into sterner stuff.

In athletics, too, a man must learn to control his entire self, not his muscular self alone but also his emotional or temperamental self. The individual who constantly loses his temper is a handicap to his team. Not only does he fail to do his best because of inattention to the

object in hand but he frequently brings punishment and disgrace to his team. The hot-headed and impetuous are taught to restrain themselves, while the lethargic and phlegmatic are often aroused to the necessary pitch for self-assertion and self-discovery. Notable examples of this may be found on nearly every football team. For example, a player on a Kansas team who was noted and named for his fighting propensities made the statement at the beginning of his senior year that he would not "slug" once during the entire season. This he fulfilled to the letter, putting the energy that he formerly wasted on watching for an opportunity to get even with his opponent into playing the game. During the season he covered himself with glory for his playing ability. He was not a poorer player but a better after learning to control and direct his temper.

Self-sacrifice is one of the noble qualities of character which is developed by many forms of athletics. In games that require team-work, when the choice comes to one between conflicting interests of the team and self, the latter must be made subordinate. The thing to be done must be done in accordance with the plans and for the sake of the organization. The individual who sacrifices the team for self is automatically and summarily ostracized. He has failed to meet the crucial test.

The Place of Physical Education in the School Programme.—If physical education performs such important functions in the development of the individual, can we relegate its operation to the few who care to take part, neglecting all the mass of the students? If it is good for the few who are expert it is much better for the many who need the development. It is an integral function of

the school and should be so connected and administered. If it is left to the initiative and caprice of the student it will be neglected by the ones who need it and overdone by those who are already well developed. Like children playing with a sharp knife, they may be benefited in their power to use it but may also be sadly disfigured in the process of learning. Physical education may be a great benefit or a great injury to the participant according as it is wisely or carelessly administered.

The responsibility rests with the school board to see that it is put on the proper basis of financial support. It is the duty of the superintendent, or the principal, to put it before the board in its true light as a fundamental educational issue. It can no longer be looked on as a necessary evil, but must be dovetailed into the other dominant work of the school and be accepted as quite on a par with intellectual exercises. It is now not so much a neglected subject which has been rediscovered, as a new need brought about by the change in our civilization. The boy who works gets a certain amount of muscular development. If he is a normal boy his instincts lead him to play whenever the opportunity offers. On the farm or in the small town there is a certain amount of physical activity which he necessarily gets, but with this he should have the educative benefits of games. The school system which does not provide play for the child is depriving it of that which is natural and instinctive. Such a policy is a crime against nature and one for which as a nation we shall have to pay in enfeebled constitutions and inefficient men and women. Again, we have been too long drearily endeavoring to find some way of developing the ethical standards and some practical way in which the standards could be applied. All the time the

very best laboratory for this ethical ministration has been pushed aside or overlooked. The sooner we recognize the value of sport in the full development of the individual the sooner shall we begin to make our educational system efficient.

Less than fifteen years ago the high school athletes who came to college represented the least-developed group, so far as true sportsmanship was concerned, chiefly because they had been accustomed to playing a game unrestrained and without co-operation. All sorts of tricks were used to win a contest, such as importing players, choosing biassed officials, and resorting to unfair tactics in general. It was no unusual thing to have the game end in a fight in which players and spectators participated. To-day our athletes from the high schools represent the best sportsmanship possible. To-day a track meet in which there are hundreds of contestants may be run off without a hitch or a dispute, even though there are always plenty of opportunities for the participants to feel that they have not received all that was their due. The coaches and the managers attempt to get only impartial officials and trust them to give a square deal. To-day men of opposing teams applaud a good play of their opponents, a thing that was unknown when the games were regulated by the "sports" of the town. Now the presence of the principal and other teachers lends a dignity and an educational sanction to the events.

Conduct of Sports.—Something should be said with reference to the methods of conducting the work of physical education, especially athletics. As there are two phases of the work, so there are two factors to be considered in the plans for administering it. When the question is

one of the development of the individual, the only competent authority is the one who understands the structure and the functions of the body as well as the nature of the exercises. When we look at exercise as developing the individual, the person in charge cannot have too much knowledge of the whole subject, and he should have the power to direct the student for his good. On the other hand, when there are contests between schools the competition must necessarily be between students, and it is well that they should have some voice in the administration of affairs. There are several things that the students can do better than any other person, and indeed, if they do not do these things they must remain undone. No influence is so strong as student sentiment, and once it is brought to bear on any phase of school life it has great weight. There are certain phases of the work that can best be done by some one who has had experience and who is permanently connected with the school. Thus the management of games can best be done by a faculty member, provided his knowledge of the subject is sufficient to keep him from making mistakes.

In scheduling games, it is necessary to look forward as well as backward, and arrange them with a view to the succeeding years. Only a permanent manager can do this well. Again, some phases of the work can best be done by students themselves. Preceding every great contest there are days and weeks of hard, grinding work, and the student can call out the enthusiasm that is necessary to carry the candidates through the hard grind. A combination of the two is necessary for the proper enforcement of eligibility rules, for it is necessary to have a view from both angles.

Accordingly, there are the three methods in vogue in

different institutions: viz., faculty control, where some member of that body manages the whole subject; second, where the students do all the managing; and third, where there is a combination of the two. The ideal is for the faculty to be responsible for the financial arrangements, the choice of officials, and arrangement of schedules; a combined faculty and student committee to take charge of the eligibility, and a student committee to be responsible for the energy and enthusiasm that are necessary for the best results. A student sentiment can get men out who are careless, indifferent, or ineligible, while no amount of coaxing from the manager and coach would have the same result. Faculty management is progressive and economical, while student discipline is wholesome and thorough if undertaken in the right spirit. When the ineligibility of a player is viewed as a breach of loyalty to the institution, on the part of the student rather than an attempt on the part of the faculty to kill the sport, the athletic tone of the school becomes a purposeful constructive factor in the life of the institution. A principal with the true ideals of sportsmanship, if he has the backing of his teachers and the sympathy of his boys, can set a high standard of sportsmanship and have his students proud to live up to that ideal.

The sentiment of the main body of students is always for the best, but in every institution there are a few individuals who think that they represent the whole school in their views, but who simply follow in the footsteps of the sporting element of the town. There are always enough good, sensible boys and girls in the institution who can mould public opinion if they are organized. If the principal will organize these he can accomplish wonders. If he fails to set the ideals high enough, or fails to

have his boys live up to them, he fails in his social duty to the highest interest of his school and his students individually.

Legitimate Aims of High School Athletics.—These might be classified as follows: first, to benefit the individual with reference to his health, his education, and his morals, and, second, to advertise the school. In doing this the loyalty of the student is exercised and his interest in the school is increased. On the other hand, we have no right to demand too much from the student in the way of exalting the school, unless he himself is thereby benefited. If in order to glorify the school he must sacrifice health, education, or opportunity; if he must resort to trickery or unfair tactics, it is better that the school go without the glory. The school is made for the student, not the student for the school. A third aim is to furnish an opportunity for comparing one student with another, or one school with another. Such a comparison stimulates better work and widens the view of life. While it may be true that athletics are not the highest form of education, yet they furnish the most practical form for the purpose of comparison, and provide a good criterion of earnestness and enthusiasm as well as of sportsmanship.

The high school student is in the developing stage and needs the most careful attention, both physically and in the interests of his emotions. If the coach does not understand this he will condemn the contestant as being a quitter and a coward, whereas the fault may lie in nature's way of growth. At this time many boys are disheartened and cease to attempt any form of athletics. If this had been noted and the period safeguarded, he would have had no serious misgivings about his ability. This is

true of the runs, especially the long distance. These races depend more on condition than on skill, and it is impossible to keep up a high degree of endurance for a long time. Thus few of the distance runners of the high school make good in the university, unless they have come up through a long course of cross country or hare and hounds, where the development of the heart has been gradual and without strain. One noted athlete, one of the strongest runners of his university, developed himself while in high school, not on the track but on the road going to and from school. Bailey, of Kansas, a long-distance runner, developed himself by running to and from the route where he carried papers. These men and others developed first strong physiques, and then went on the track when they were more mature.

The Type of Physical Instructor Wanted.—The instructor problem is likewise a critical one in this connection. We demand trained teachers for the intellectual development of our students, but in the field of physical education we are satisfied with a man who knows little about his subject save the team-work of some one sport. We put him in charge of the physical activities even when he is utterly ignorant of any other form of exercise. It is a greater recommendation with the majority of principals for a man entering this work that he have a "letter" from some university for his participation in some sport than that he have expert knowledge of the broad field of physical education. It would be different if he were put in charge of his own subject, but when he takes charge of the development of the body, he is biassed by his experience in football and has a contempt for anything but that in which he excels. Few men who were simply football athletes have made good as high

school directors. Baseball, basket-ball, and track men do better. There is little encouragement to spend time on such subjects as anatomy, physiology—which are fundamental to all physical development—when a knowledge of some sport counts so much more in obtaining a position in high school physical education. While every director should have some sport in which he is a specialist, his knowledge should not be confined to one sport. It should be extensive enough to give a wide view of the whole field and of the benefits to the individual. When the authorities recognize the proper status of physical education, the men preparing for this profession as a life work will elect an extended curriculum that will be of permanent value to them and enable them to carry on a successful work, as judged by the valid educational standards.

Factors Determining Choice of Games.—While any game will give us a certain development, it is necessary in order that we get the best to select our games with care and judgment and with a due regard to the conditions under which they will be played. Many factors should be taken into consideration. The age of the participant is important. High school age is a critical one for certain lines of development. It is the period when the organs and functions of the body are adjusting themselves to the future needs of the individual, the whole system being in a state of unstable equilibrium. It is a period of growth of the muscular and skeletal systems. We should, therefore, eliminate all those exercises which will put too great a strain on the muscles, heart, and blood-vessels, such as the long-distance runs. This principle does not refer to such games as hare and hounds; for here periods of rest alternate with activity. High school age, again, is

the time when the nervous system is assuming control over the various muscle groups, therefore this phase should be accepted. It is the logical time for the student to acquire facilities which he will need in later life. It is the period in which to take up, for example, such events as the broad jump, the high jump, hurdles, pole-vault, and shot put. For the arms and chest such exercises as the parallel bars, the horizontal bar, and rings are valuable.

Desirable Qualities and the Games Required to Develop Them.—Again, we are concerned at this time of life with the inhibitions which are undeveloped. Our high school student is enthusiastic to the point of recklessness, and while this may have its disadvantages it gives us an excellent opportunity to develop the ability to take care of himself in times of danger. Later, he will be too cautious to attempt the feats that develop this power. Courage comes from the knowledge of what to do when the unexpected arises. We can, therefore, develop courage by a judicious oversight and direction at this time. This is the gregarious period. We must call forth the instinct of co-operation and sublimate it into a loyalty to the institution.

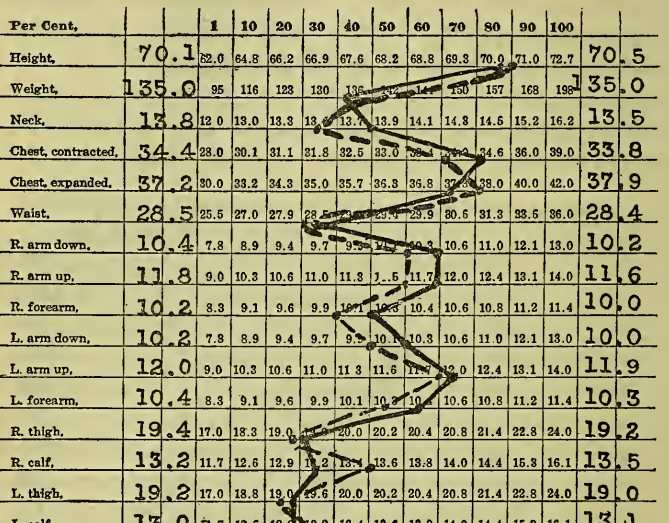
The qualities that should be developed in this period are skill, speed, suppleness, agility, physical judgment, co-operation, and courage. Those games should be selected which will tend to develop the right type of man. Those which will make the clumsy agile, the weak strong, the nervous vigorous, and the phlegmatic active are the ones to be chosen for this period. A sport which calls out a moderate amount of each quality will have this effect, especially if each position in the game calls forth these qualities.

A consideration of the foregoing principles will show that the games best suited for this period are baseball, soccer, lacrosse, sprinting, the various forms of jumping, elementary apparatus work, basket-ball, and some of the defensive sports such as boxing and singlestick. Baseball is good because it demands skill and judgment and a great many of the qualities suggested. Soccer is an excellent game for high school students as it develops skill, alert-

Per Cent.			1	10	20	30	40	50	60	70	80	90	100		
Height.	69	0	62.0	64.8	66.2	66.9	67.6	68.2	68.8	69.3	70.0	71.0	72.7	70	2
Weight.	133	0	95	115	123	130	136	142	144	150	157	168	198	150	0
Neck.	13	1	12.0	13.0	13.2	13.5	13.7	13.9	14.1	14.3	14.5	15.2	16.2	14	5
Chest, contracted.	30	1	28.0	30.2	31.1	31.8	32.5	33.0	33.4	34.0	34.5	36.0	39.0	33	1
Chest, expanded.	34	0	30.0	33.2	34.3	35.0	35.7	36.3	36.8	37.3	38.0	40.0	42.0	36	5
Waist.	28	8	25.5	27.0	27.9	28.5	29.0	29.4	29.9	30.5	31.3	33.5	36.0	29	8
R. arm down.	9	5	7.8	8.9	9.4	9.7	9.9	10.1	10.3	10.5	11.0	12.1	13.0	10	5
R. arm up.	11	2	9.0	10.3	10.6	11.0	11.3	11.5	11.7	12.0	12.4	13.1	14.0	12	1
R. forearm.	10	2	8.3	9.1	9.6	9.9	10.1	10.3	10.4	10.6	10.8	11.2	11.4	11	0
L. arm down.	9	0	7.8	8.9	9.4	9.7	9.9	10.1	10.3	10.6	11 0	12.1	13.0	10	1
L. arm up.	10	6	9.0	10.3	10.6	11.0	11 3	11.5	11.7	12.0	12.4	13.1	14.0	11	4
L. forearm.	9	8	8.3	9.1	9.6	9.9	10.1	10.3	10.4	10.6	10.8	11.2	11.4	10	4
R. thigh.	19	5	17.0	18.3	19.0	19.6	20.0	20.2	20.4	20.6	21.4	22.8	24.0	21	4
R. calf.	13	4	11.7	12.5	12.9	13.2	13.4	13.6	13.8	14.0	14.3	15.3	16.1	14	5
L. thigh.	19	5	17.0	18.3	19.0	19.6	20.0	20.2	20.4	20.8	21.4	22 8	24.0	21	4
L. calf.	13	4	11.7	12.5	12.9	13.2	13.4	13.6	13.8	14.0	14.4	15.3	16.1	14	3

Chart I.—This chart shows the physical development reached through a course in all-around athletics. This student devoted his time to development in skill so that, before graduation, he held the college record in high jump, pole-vault, and hurdles, and was among the best at the broad jump. This is a record of four years' consistent work in athletics. However, all the other advantages of athletics, in addition to this development of his physique, he enjoyed to a high degree, as shown by his record.

ness of action, quick judgment, and a certain amount of self-assertion and self-confidence combined with co-oper-



Per Cent.		1	10	20	30	40	50	60	70	80	90	100	
Height.	70.1	62.0	64.8	66.2	66.9	67.6	68.2	68.8	69.3	70.0	71.0	72.7	70.5
Weight.	135.0	95	116	123	130	136	[illegible]	144	150	157	168	198	135.0
Neck.	13.8	12.0	13.0	13.3	13.6	13.7	13.9	14.1	14.3	14.5	15.2	16.2	13.5
Chest, contracted.	34.4	28.0	30.1	31.1	31.8	32.5	33.0	[illegible]	[illegible]	34.6	36.0	39.0	33.8
Chest, expanded.	37.2	30.0	33.2	34.3	35.0	35.7	36.3	36.8	[illegible]	38.0	40.0	42.0	37.9
Waist.	28.5	25.5	27.0	27.9	28.5	[illegible]	[illegible]	29.9	30.6	31.3	33.5	36.0	28.4
R. arm down.	10.4	7.8	8.9	9.4	9.7	9.9	[illegible]	10.3	10.6	11.0	12.1	13.0	10.2
R. arm up.	11.8	9.0	10.3	10.6	11.0	11.3	[illegible]	11.7	12.0	12.4	13.1	14.0	11.6
R. forearm.	10.2	8.3	9.1	9.6	9.9	[illegible]	[illegible]	10.4	10.6	10.8	11.2	11.4	10.0
L. arm down.	10.2	7.8	8.9	9.4	9.7	9.9	[illegible]	10.3	10.6	11.0	12.1	13.0	10.0
L. arm up.	12.0	9.0	10.3	10.6	11.0	11.3	[illegible]	[illegible]	12.0	12.4	13.1	14.0	11.9
L. forearm.	10.4	8.3	9.1	9.6	9.9	10.1	[illegible]	[illegible]	10.6	10.8	11.2	11.4	10.3
R. thigh.	19.4	17.0	18.3	19.0	[illegible]	20.0	20.2	20.4	20.8	21.4	22.8	24.0	19.2
R. calf.	13.2	11.7	12.6	12.9	[illegible]	[illegible]	13.6	13.8	14.0	14.4	15.3	16.1	13.5
L. thigh.	19.2	17.0	18.3	19.0	[illegible]	20.0	20.2	20.4	20.8	21.4	22.8	24.0	19.0
L. calf.	13.0	11.7	12.6	12.8	[illegible]	13.4	13.6	13.8	14.0	14.4	15.3	16.1	13.1

Chart II.—This chart shows the development from long-distance running. This student was on the freshman team for one year and on the varsity team for three. His events were the mile, the two mile, and cross country. The heavy black line represents his measurements on entering college and the broken line those taken on the eve of his graduation. Comment is unnecessary as the lines speak for themselves. When the hypertrophy of the heart, which is a necessary part of a runner's equipment, has been reduced to the normal, and the muscular system has lost the tone of vigorous training, what is left to the runner save a few medals and honors? The athletic ability he has acquired is simply that of an automaton with the power to concentrate and drive the body beyond its normal limits; a power which is a menace to the person once the heart and muscles have lost their tone.

ation with the other members of the team. It is an excellent preparation for football, as it teaches one to work on his feet and with his feet, also to meet an opponent without flinching and in such a way as to eliminate the shock. Fewer accidents would result from the other game if the individuals were first taught soccer. It is one of the least expensive games as very little new equip-

Per Cent.		1	10	20	30	40	50	60	70	80	90	100	
Height,	66.3	62.0	64.8	66.2	66.9	67.6	68.2	68.8	69.3	70.0	71.0	72.7	66.2
Weight,	127.0	95	116	123	130	136	142	144	150	157	168	198	135.0
Neck,	13.3	12.0	13.0	13.3	13.6	13.7	13.9	14.1	14.3	14.5	15.2	16.2	14.5
Chest, contracted,	32.2	28.0	30.1	31.1	31.8	32.5	33.0	33.4	34.0	34.6	36.0	39.0	33.7
Chest, expanded,	37.0	30.0	33.2	34.3	35.0	35.7	36.3	36.8	37.3	38.0	40.0	42.0	37.4
Waist,	28.1	25.5	27.0	27.9	28.5	29.0	29.4	29.9	30.6	31.3	33.5	36.0	29.5
R. arm down,	9.5	7.8	8.9	9.4	9.7	9.9	10.1	10.3	10.6	11.0	12.1	13.0	10.5
R. arm up,	11.4	9.0	10.3	10.6	11.0	11.3	11.5	11.7	12.0	12.4	13.1	14.0	12.3
R. forearm,	10.3	8.3	9.1	9.6	9.9	10.1	10.3	10.4	10.6	10.8	11.2	11.4	10.6
L. arm down,	9.6	7.8	8.9	9.4	9.7	9.9	10.1	10.3	10.6	11.0	12.1	13.0	10.4
L. arm up,	10.8	9.0	10.3	10.6	11.0	11.3	11.6	11.7	12.0	12.4	13.1	14.0	11.8
L. forearm,	9.7	8.3	9.1	9.6	9.9	10.1	10.3	10.4	10.6	10.8	11.2	11.4	10.2
R. thigh,	19.7	17.0	18.3	19.0	19.5	20.0	20.2	20.4	20.8	21.4	22.8	24.0	21.8
R. calf,	13.2	11.7	12.5	12.9	13.2	13.4	13.6	13.8	14.0	14.4	15.3	16.1	13.8
L. thigh,	19.3	17.0	18.3	19.0	19.6	20.0	20.2	20.4	20.8	21.4	22.8	24.0	21.5
L. calf,	12.7	11.7	12.5	12.9	13.2	13.4	13.6	13.8	14.0	14.4	15.3	16.1	13.9

Chart III.—The chart of a student who took the regular class work in physical education—soccer one half term, basket-ball one half term, and apparatus work one term. The solid line represents his measurements on entering and the broken line his measurements at the close of his freshman year.

This was not a selected case but one that came into the office for his second measurement while this chapter was being written. There was no special attempt on the part of the student to make a record. It came in the ordinary course of the school work.

ment is required. Lacrosse is an ideal game for this period as it develops the best type of athlete—the wiry, supple, agile man with good arms and shoulders. The objection that it is difficult to learn is a point in its favor, once it is started; for then there is so much to learn that it never becomes tiresome. It is not an expensive game as it requires no special uniform but is played in a running suit. The crosse is not expensive and lasts

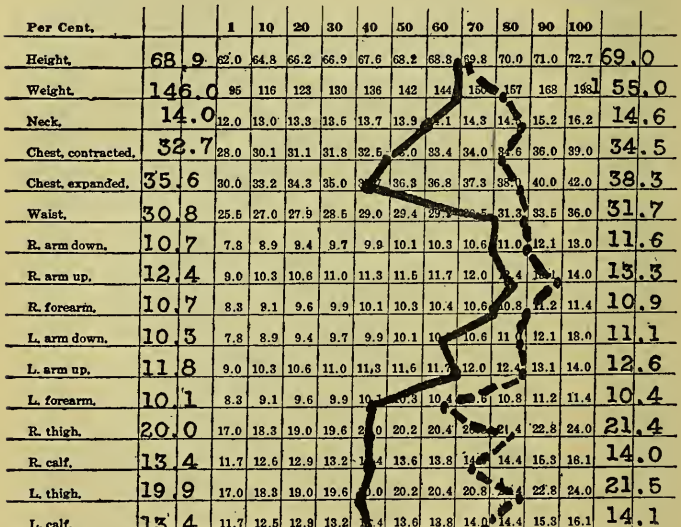


Chart IV.—This chart shows the results of three months' work in a deliberate attempt to make the body more symmetrical. The subject was a medical student whose classes ran from 8 A. M. to 5.30 P. M. The exercise was taken at 12 M. until 12.30, when a light lunch was partaken of, allowing him to get back to work at 1.30. His work consisted of pulley weights and clubs for the chest, squatting and tumbling for the neck and legs, and the horse and parallel bars for the arms and legs.

for several years. The game is one in which there is a certain amount of personal contact, enough to make it strenuous and demand self-control. Basket-ball is for the winter months, indoors, what the above games are for outdoors. The development derived from basket-ball resembles that obtained from lacrosse. It was an attempt to get a game like lacrosse that introduced basket-ball. All these games must be regulated as there may be too great a strain on the heart. However, there is this difference between these and the long-distance runs, that the strain on the heart becomes less as the player becomes more expert, and skill in passing takes the place of individual running. With all these should be associated some form of apparatus work, as there is no game that brings out the development of the arms and chest. See Chart No. I.

Certain Practical Considerations.—There are several practical phases of the subject of physical education which should be taken into consideration. First, as to equipment; some games cannot be used because we may not have the necessary equipment. This is especially true of apparatus work in a gymnasium. But the great majority of the really valuable sports can be played on almost any kind of ground. Baseball, lacrosse, and soccer can be played on almost any clear space. Second, there should be plenty of opportunity for competition. It is almost useless for one institution to select a game, no matter how good it may be, unless the near-by institutions adopt the same game, although it may be made interesting as an interclass game. In this matter a county or district organization can do effective and valuable work in getting the schools together and deciding upon the best sport to be encouraged in that particular

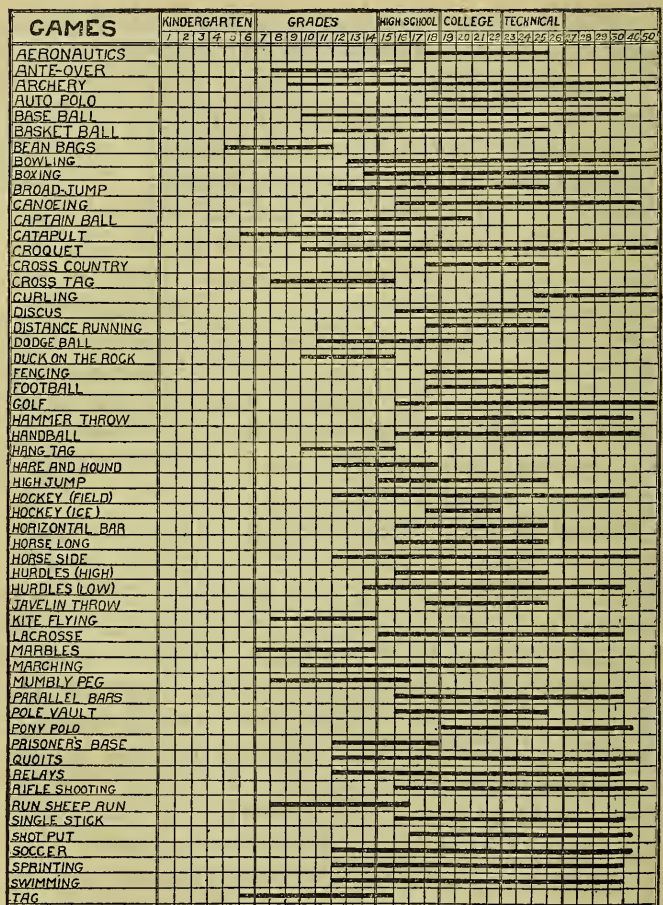


Chart V.—In making this chart, a questionnaire was sent to the leading directors of physical education in colleges, private pre-

paratory schools, and high schools. The data obtained from the answers are used in the chart. In a great number of cases the agreement was approximate and the point was selected. When there was a divergence of opinion and a majority favored a certain point, that was chosen. When there was a divergence and the opinions scattered, an average was struck. Thus the chart will not correspond exactly to the ideas of any individual, but the variation is not greater than the personal-equation factor would lead us to expect. The author does not agree with the chart in every particular, but he feels that the consensus of opinion of experts is preferable to his own.

The kindergarten games and many that would be found in the grade school period are omitted. The games are arranged alphabetically rather than by groups, mainly for convenience in reference.

A glance at the chart will show some of the points emphasized in the preceding pages. For example, thirty-two of the games listed have their beginning in the grade school age, twenty-five in the high school period, two in the college and one in the technical school, and not one in a later period. No better illustration could be found for the necessity of a systematic course in games in the grades and high school years. Again, the length of usefulness of a game is shown, *e. g.*, archery, baseball, and several others begin early and continue till late in life, while ice-hockey, water-polo, and several others begin late and last but a few years. The chart will suggest other evaluations of games in terms of their relation to the periods of development.

locality. Again, the expense of playing the game, such as travelling and other expenses, must be considered. A small school may be able to get together a few men of slight build and develop them in skill, whereas it would be impossible for it to get enough big men to make a game of football interesting. Furthermore, the time taken to train a team is also a problem. Some games can be mastered bit by bit. Two or three men can pass the ball so as to become expert in lacrosse, and the more of this that

is done the better the team; or they might learn the different methods of kicking a soccer ball; whereas it is impossible to get a respectable team of football unless every man is present, even the substitutes.

The Coaching Problem is frequently a perplexing one. It is sometimes difficult to get men who can coach the game most desired and who have the other desirable qualifications. A start can be made, however, and soon knowledge and skill will come. One physical director whom I knew had never seen a game of soccer until his opponents lined up against him. Yet his team made a creditable showing, winning all but one of the games played. In most of the games co-operation is a factor rather than team-work, the players go on their own initiative and frequently work out combinations for themselves. In this case the coach is not such an important factor as in those games where the team must work according to a preconceived plan and follow directions. In the latter case the coach is the field general and directs the game from the dressing-room before the start, sometimes, indeed, from the side-lines during the progress of the game—a violation of ethical standards and happily passing.

Athletics and Medical Supervision.—Before entering upon any kind of physical exercise the student should undergo a thorough medical and physical examination. This is necessary in order to determine the parts of the physique that need development, and to discover any abnormalities that need correction, thus safeguarding the student. There are several conditions which indicate that exercise should not be taken. This condition may be temporary and it is necessary that care be taken at certain times. There are conditions that demand

exercise, when the exercise must be of such a nature that it will not injure the individual. Other conditions demand a vigorous and strenuous form. It is also necessary to safeguard the institution. This examination, especially the medical, is essential in the case of those who take part in athletics, not because the exercises are so strenuous in themselves, but because in competition the contestant cannot stop when he knows that it would be best for him to do so. If he fails to keep going he is called a quitter. This principle is one of great educational value, yet it may cause a student to go beyond the danger point, and suffer heart complications. Exercise, properly directed, is of great value in cases of heart trouble. It must, however, be employed for the benefit of the individual and not to win contests. There are plenty of cases where a student has taken part in all kinds of interscholastic contests only to be rejected when appearing as a candidate for a varsity team. Doubtless, many of the fatalities in football result from a lack of supervision rather than from the roughness of the game. Most of these fatalities have occurred in high school football.

During the period of competition, close watch should be kept on the players. In football, where the whole team is strained to the limit, injuries come when the player becomes tired out. A blow which would not be noticed when the body is in good condition will, with his muscles relaxed and the joints strained, sometimes result seriously. Whenever a player shows signs of fatigue, he should be allowed to recover before exposing himself to possible injury. The heart grows during a period of training, but the growth is not uniformly steady when the time of training is short. There is a period of growth

when a strain causes a dilatation of the heart and a thinning of the walls. When this occurs, it is necessary to rest the individual for a short time. The growth will then continue. A strain at this time may cause serious trouble. When the body is put to such a severe test, as in many athletic contests, it is necessary for the player to be constantly watched, and that not by the coach but by some one who knows the conditions and whose business it is to subordinate the game to the individual.

The growth of the body is not uniform. It has nodes of growth. At these times the strength of the individual is not equal to unusual strain. The high school student is in this period of growth and needs the most careful attention. In the case of a boy under observation during the past season this can be illustrated. From December to March the growth in height was two and one half inches; during April and May the growth was three tenths of one inch; in June the increase was three tenths of an inch. If medical supervision is necessary in college, it is much more so in high schools, where the student is in a formative period and should have the best possible guidance in his development.

Equipment-Floor.—So often we hear a principal say that he would be glad to put such a course in physical education as advocated above into the school, but lack of funds prevents it. He keeps putting off its introduction until he is able to begin with a large gymnasium and a full staff of directors. A great deal may be done with very little equipment if the director is resourceful and interested in the highest things of his department. Ten years ago the equipment of some of our State universities was sadly inadequate. The gymnasiums of Kansas and Missouri Universities at that time were in

the basements of buildings, and yet a fairly good class of work was done on floors 35 x 80 and 11 feet high. Indeed, the tendency, when the equipment is very good, is to utilize it for the benefit of the few experts rather than for the whole student body.

Almost every high school has a room that might be used for the purpose, that could be fitted up at little expense, and could be used for a few years. It can then be used for some other purpose, and the expenditure is seldom if ever lost. The great desideratum is to have a floor space that can be used for practice of the simpler games and for mass class work. It may range from 30 x 40 up to any size that can be secured. A good game of basket-ball can be played on a floor 30 x 40.

The aim in the selection of a room, or in the erection of a building, should be to accommodate the greatest number possible, at the greatest variety of exercises, and cover the greatest number of hours daily. The general aim should be to have a room arranged so that it can be opened up to accommodate a large meet or divided into rooms to accommodate a number of small classes at different kinds of work. This may be accomplished by means of sliding doors or by nets or curtains. Unless some arrangement of this kind is planned, a game of basket-ball will occupy the whole available area, and thus ten men will use the space that might accommodate one hundred. An ideal arrangement, where economy is concerned, is to have three floors, one for lockers, swimming pool, bowling-alleys, handball courts, etc.; the next floor to be used for apparatus, boxing, and wrestling rooms. The upper story is to be used as a game room and to be always available. This should cost, fully equipped, $100,000, having two gymnasiums on the first floor, one

for boys and one for girls, each 50 x 70 and always available for apparatus work and individual development. The second floor should be 128 x 71 and 29 feet high. On this floor should be marked out a full-sized tennis-court, an indoor base-ball court, and a full-sized basket-ball court with room for 1,500 spectators. Besides, there would be two basket-ball courts crosswise, 45 x 55, with out-of-bounds all around. This is the construction at the University of Kansas. The main points to be considered are the accommodation of the greatest number of men at the best time of the day and such an arrangement that the director can control the greatest number. It should interfere as little as possible with the best schedule of studies.

Many school buildings have a large attic—a waste room that could be utilized for this purpose. An attic is better than a basement room, as it is lighter and drier, with better ventilation. The attic in a building 60 x 125, or even smaller, with a pitched roof, could be utilized to excellent advantage.

Apparatus.—When a gymnasium is mentioned we think of a great array of machines and apparatus as a necessary part of the expenditure, but the apparatus to be efficient need be neither extensive nor expensive. A good floor space without apparatus is better than fine apparatus without the space. So far as health and recreation are concerned, these can be obtained by games which need nothing but the space in which to play them. The first requisite in apparatus is a number of good mats. They should be of such sizes that they can be placed side by side for wrestling or end to end for tumbling. In this way we can have variety and yet have them combined when necessary, *e. g.*, three mats, one, 5 feet by 10 feet by 2 inches, and two, 5 feet by 5 feet by 2

inches. These can be used for tumbling, high jumping, and a great variety of work of the very best kind.

The light apparatus is inexpensive and if necessary can be turned out in the manual-training department. These include dumb-bells, clubs, wands, rings, and hoops. A pair of parallel bars comes next in usefulness and variety, as well as being moderate in price. At this point it is well to duplicate a good piece rather than to spend the same money on too great a variety of apparatus. Class work can be conducted better when it can be divided into squads, each one of them doing the same exercise on different pieces of apparatus of the same make. The instructor is able to give better attention in this way. With three sets of parallel bars an instructor can take care of six squads of from six to ten students each doing the exercise which he has set. The next best piece of apparatus is the low horizontal bar or better still an adjustable bar which can be used as a high and as a low bar. These may be folded against the wall and be put out of the way of games. It is needless to go over the different pieces of apparatus, but the general plan is clear. The apparatus of a high school is not necessarily like that of a Y. M. C. A. or athletic club. In the latter there are a greater variety of persons and a greater variation in their tastes. Class work is the ideal for the high school, as the students need the incentive of competition and company to do good work.

Apparatus Suitable for a Small Gymnasium.[1]—The following equipment will accommodate a class of from twenty to thirty pupils:

[1] Gymnastic apparatus may be obtained from the following firms: Narragansett Machine Co., Providence, R. I.; A. G. Spalding & Bros., 126 Nassau St., New York, 149 Wabash Avenue, Chicago; Fred Medart Manfg. Co., DeKalb and President Sts., St. Louis; A. Mandl & Co. Chicago, Ill.

30 pairs clubs, 1½ lbs.	$16.50
30 pairs dumb-bells, 1 lb.	15.00
3 doz. wands	4.80
2 mats, 2 in. thick, 5 x 10	60.00
4 mats, 2 in. thick, 5 x 5	60.00
1 set parallel bars	45.00
2 adjustable vaulting bars	52.00
2 basket-balls	10.00
Set basket-ball goals and backstops	24.00
Volley-ball net and ball	6.00
1 spring-board	27.00
	$320.30

This equipment is quoted at list price and in many cases is subject to discount. Another cut on this could be made by selecting apparatus from several firms, as some pieces are cheaper in one catalogue than in another or, again, some pieces are better from one firm than from another. Again, some of this can be made by a carpenter, or by the manual-training department of the school. The basket-ball backstops can be made on the grounds and at less expense than by shipping them long distances.

Outdoor Equipment.—A small field near the building is better than a large field at a distance. The sports that are best adapted to high school age are those that can be carried on in a small field. High jump, pole-vault, broad jump, shot put, and even hurdles might well be a part of the regular work of the students. A city lot 75 x 125, well planned and arranged, close to the school, can do more for athletic development of a school than the finest field, beautifully equipped, which is inaccessible to the general student body. Of course, a good field, well equipped and well conducted, is better still if it is easily accessible to students between class hours. Athletics

can and should be carried on in classes just as well as apparatus work. The aim of the athletic field should be the same as that of the whole school, first the classroom and the laboratory and then the auditorium. In athletics, however, we are apt to reverse this and make the spectator part primary and the laboratory secondary.

The responsibility for this rests with the principal and the board of education. So long as they measure the success of a director by the number of cups that he can put in the trophy room, rather than by the straight backs, ruddy complexions, and vigorous physiques of the student body, so long will he of necessity spend his time and energy on the few and neglect the many. It is just as great a discredit to the director to have students stoop-shouldered and anæmic as it is for the teacher to have failures in his classes.

In our class work we are inclined to hold the good student back, push the poor student on, and mould all to the median. In athletics we push the good student to the limit, and even beyond, and neglect the others. Neither practice is correct; rather, the good student should have exceptional opportunities, the normal should be stimulated, and the poor driven forward by the best means at hand—none should be neglected. Physical education will never fulfil its function until director, principal, and governing body realize its possibilities and responsibilities. They must insist that it be put on a proper basis, with the proper financial backing, being relieved from the necessity of making the gate receipts cover the expenditures.

Apparatus.—The same principles should govern the outdoor equipment as the indoor. The accommodation of a large number of men is of prime importance. Sets

of jump standards fixed with proper runways, arranged in groups, will accommodate classes as in a laboratory of any other kind. When we realize that this is the very best form of training that can be given to high school students it is a wonder that we have not before appreciated it.

CHAPTER XVIII

STUDENT DEBATING ACTIVITIES

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The Adolescent and the Debating Instinct.—The adolescent period is a critical one in the development of the tendency to debate, for it is in the period of adolescence that this tendency develops most rapidly. Follow any healthy-minded adolescent through a day's activities and you will be surprised at the number of times his ideas, convictions, and beliefs come into conflict with those of other people. You cannot help but admire the way in which he stands by his guns in these conflicts. He is eager not only to defend but also to force others to accept as their own his ideas, convictions, and beliefs. Unfortunately, however, he is not always wise in what he thinks and in what he would have others think and do. He is overhasty in generalizing and in drawing inferences. He needs to be taught how to study a problem in a scientific way, to draw tentative conclusions, and to suspend his judgment. He is too eager to debate. He must learn the value of discussion, not only as a means for clearing the way for debate, but also as a means for enlarging knowledge and clearing vision, thereby often making debate unnecessary. And, finally, he needs to learn how to organize and to present his arguments in a logical and forceful way.

Such are the needs which high schools without debate courses are endeavoring to meet through high school debating societies and through inter-high school debating. It is the aim of the present chapter to discuss informally some of the most important problems which confront schools that are endeavoring to meet these needs through such student activities.

Genuine Debates and Pseudo-Debates.—As student debating activities in too many cases result in what might be called pseudo-debates which develop superficiality, insincerity, and other immoral and anti-social tendencies in audiences, as well as in contestants, the problems which we shall consider are but phases of the larger one: Under what conditions and by the utilization of what methods of procedure may these activities be made to result in genuine debates which shall develop in both audience and debaters thought, sincerity, moral purpose, and social capacities? Although our discussion is thus limited to the moral and social education phases of the high school debate problem,[1] still the pages which can be devoted to such a discussion are so few that even these phases cannot be given the detailed treatment they deserve. This has been particularly true in the discussion of inter-high school debates. Apparently our greatest need for reform is in our inter-high school debate procedure. In reality our greatest immediate problems are those associated with the activities of high school debating societies. When these problems are solved in practice we shall have little difficulty in working out a practical solution of the problems of inter-high school debates. The truth of this thesis will become

[1] The pedagogical aspects of the question are dealt with in *High School Education*, Chapter XII.

more apparent as we note in our discussion of high school debating societies the many educational and social values which may become realized through the activities of such societies.

HIGH SCHOOL DEBATING SOCIETIES

Time of Meetings.—Many a debating club has failed because the school has not provided a suitable time for its meetings. If student activities have the educational possibilities latent in them that in some schools they are giving evidence of possessing, their educational value ought to be officially recognized in the programme of the school, *i. e.*, there ought to be set aside in the programme at least two hours per week for the meetings of the various student organizations. At this time every student ought to be free from all regular work of the school so that he may attend the meeting of the organization of which he is a member.[1] In doing this the school would not only encourage student activities, but also show the students that it appreciates the educational value of what they are endeavoring to accomplish through their organizations.[2]

Relation of Faculty to Debating Society.—If student activities are to become a vitally important part of the educational work of the school, the faculty as a faculty

[1] For students not members of organizations meeting at such times special work should be provided so that they will not be forced to choose between an organization and a free period for loafing or for doing work which should be done at another time.

[2] The author has for a long time felt that the school ought to show its appreciation of the work of student organizations by allowing for each year an hour of elective student activity credit, thus making it possible for a student to earn during his course four hours of such credit, the amount of which to be earned in any one form of student activity to be fixed by the faculty. It is recommended that in order to secure an hour

and as individuals must co-operate with the various student organizations. While plans, constitutions, and by-laws should originate with the students, they ought to be submitted for approval to the faculty or to a committee of the faculty invested with power to grant the students permission to complete their organization if everything is satisfactory.

When the plans of the students interested in the proposed organizations are being thus considered, the students concerned are apt to be in a receptive frame of mind for suggestions from those interested in their enterprise.

In the case of students interested in the formation of a debating society, it is not difficult to lead them to see that if they are to do successful debate work it will not be wise to organize a literary-debating society or to make their organization "co-educational," since in the literary-debating society the debate work suffers at the expense of the literary and musical interests, and since in societies in which the membership is not limited either to boys or to girls, as the case may be, the members tend to sacrifice debate work for social enjoyment.[1]

Among the conditions which every student organization should be required to meet is that of having a faculty adviser, to be chosen by the organization, whose choice, however, should be subject to the approval of either principal or superintendent. To be of genuine

of such credit a student must be a member of a student organization which has been officially recognized and approved by the faculty, he must have been regular in his attendance upon the meetings of the organization for a year, and he must be recommended by the organization as one who has during his membership willingly and efficiently performed his duties as a member, all of which must be certified to and approved by the faculty adviser of the organization.

[1] The writer favors an occasional "open" meeting, to which both sexes are invited and at which the debate work is the most important feature.

service to a debating club, the person chosen as its adviser should be one vitally interested in young people and capable of giving them intelligent constructive criticism in their work, a person with a knowledge of the best methods of studying a question and of the principles of debate, and, if possible, a person with considerable skill as a debater.

Methods of Procedure to Secure Greatest Educational Value.—The customary method of procedure may be sketched as follows: The power to assign questions and sides to members is held by a programme committee Not infrequently a member who is assigned to a side has little interest in the question to be debated, and often when interested in the question he is called upon to advocate the side opposed to his convictions. While he may have had from two to four weeks' notice, the debater postpones his preparation until the last minute. The debates are consequently uninteresting, phrased in words which unfortunately express very superficial thought. Three judges are usually appointed to decide which side has "done the better work." Sometimes after the formal debate the question is thrown open for a discussion which many times is the only real and natural part of the whole procedure.[1]

From the point of view of meeting the needs of the students participating, this method of procedure is weak

[1] The entire procedure is artificial, since it is based upon a mistaken idea of the nature of debate. In an article entitled, "The Motivation of Debate in Our Secondary Schools," published in *The School Review*, 19, 546–9, of which much in the next few pages is necessarily a reproduction, the writer thus briefly contrasts the artificial school debate with the debates experienced in life: "In life the aim of debate is to lead others to act or think as we feel they ought to act or think. In our school debates the aim most frequently is to gain the decision of the judges. In life we have little respect for the person who is not sincere

in that it fails (1) to give the club an opportunity to select the questions to be debated, (2) to give the individual member an opportunity to study the problem scientifically, and (3) to give the debater in every case an opportunity either to speak in accordance with his convictions or to convince somebody, which is the very essence of life's debates.

Selection of Question.—Such negative criticism of our customary methods of procedure indicates the points at which reform is needed. The club ought to be allowed to select the question to be debated. The procedure of a club with which the writer was at one time associated as adviser is suggestive of what may be done in a positive direction. In this club each of the twenty members presented at the beginning of each term a question which he believed would be of vital interest to the other members of the club. From the questions thus proposed the club selected a number for investigation. This brings us to the second point at which reform is needed.

Study of Question.—A satisfactory method of procedure must not only give the adolescent an opportunity to study the problem scientifically, but also give him every encouragement to do so. We have already

in his efforts to convince us, who really does not believe in the course of action which he would have us take. In our school debates it is not uncommon for debaters to argue against their convictions. In life, logic, voice, gesture, and personality are important means which we use in our endeavors to accomplish the aim of debate. In our school debates these means become ends in themselves, points to be noted and scored by judges who use such data in determining their artificial decision. In life we may see the light during debate and capitulate. In school debating the student who becomes convinced that he no longer believes in his side is urged to continue in his preparation for what may be justly called an intellectual prize-fight."

noticed the natural tendency of the adolescent to be an advocate and to look at a question from a biassed point of view. While it may be admitted that the debater, in order to win, must study both sides of a question, there is a difference between the way a scientific investigator and the way a determined advocate "study both sides of a question." The investigator studies all sides in order to discover the best solution of the problem; the advocate studies "the other side" for the purpose of discovering its weak points in order to expose them and its strong points in order to find arguments with which to weaken their strength. The latter training is not that which the adolescent needs. He needs to learn how to go to a problem with an open mind ready to learn from both sides and to suspend his judgment until he has evidence enough to warrant drawing a final conclusion. Then he is ready to begin the work which looks forward to convincing his fellows.

Returning to our account of the method of procedure of the club just mentioned, let us note how that club endeavored to encourage its members to study questions scientifically. Of the questions selected for investigation, one was chosen for discussion at the following meeting. It will be noted that the question had not yet been formulated as a resolution but was still regarded as a problem to be solved, as, for example: "Ought our city to own and operate its telephone system?" In preparation for the second meeting each member was supposed to study the problem and at roll-call report whether or not he had done so.

Discussion of Question.—At the meeting devoted to the discussion of the problem investigated the various solutions were presented together with the arguments and

data in their support. If, as a result of the discussion, the members came to an agreement as to the best solution of the problem, the question was dropped. If, on the other hand, the discussion failed to result in such an agreement, there resulted a clash which naturally called for debate, and thereupon one of the solutions proposed was incorporated into a resolution to be adopted by the club, as, for example: "Resolved, That it is the sense of this club that our city should own and operate its telephone system."

Selection of Debaters.—From those eager to have the resolution adopted two affirmative debaters and their two alternates were selected, while from those who believed in other solutions of the problem were chosen the two negatives and their alternates. It will be noted that, as a result of this method of selecting debaters, all the men selected are vitally interested, and that each man is an ardent advocate of the side he has espoused, not because it strikes his fancy, but because it is an expression of his solution of a problem to which he has given an impartial study.

Real Debate.—After the debaters had been selected a date for the formal debate was fixed. At the meeting at which the formal debate occurred the resolution was formally presented by the first speaker on the affirmative side and was seconded by the second speaker on that side. The debate then proceeded according to any rules which may have been agreed upon with respect to the length of speeches and to the number of rebuttals. At the close of the last rebuttal speech the previous question was moved and a written ballot taken. In voting, each member expressed his conviction as it stood after he had listened to both sides. In order to pass the resolution

it was necessary to secure a two-thirds vote. If the negative side received two thirds of the votes cast the resolution was considered "killed," while if neither side received such a vote the resolution was placed on the list of debatable questions.

In preparing themselves for such debates the debaters knew that the debate would call for more than a mere marshalling of logical arguments. Arguments had to be presented in such a way as to carry conviction in the minds of a group of live men, each of whom was more or less prejudiced by his previous study of the question. In order to carry such conviction to the minds of others, the debater himself had to be convinced. If during his preparation any one of the debaters discovered evidence which destroyed his conviction, it was his duty to withdraw and to allow his place to be taken by one of the alternates working on his side.

It will readily be seen that this method of procedure introduces life situations which naturally evoke debate and which permit the aims of debate to be realized. All members have training in investigating and solving problems. These problems are proposed by the members themselves. Only questions upon which there is a genuine disagreement are debated. The integrity of each debater is preserved, since all taking an active part in the debate on the adoption of the resolution have arrived at their convictions through an independent study of the problems involved. The real motive for debate is preserved, since all the efforts of the debaters are concentrated upon convincing their fellow members.

Excellent as the method of procedure just described may be from the point of view of the realization of the educational values of student debating, the writer has

discovered from experience that no matter how satisfactory a method of procedure may prove to be at first, the students tend to tire of it unless there is introduced from time to time a change. He therefore recommends the following modifications of the method just proposed: the "open-debate" plan and what might be called a "jury" or "commission" scheme.

The Open-Debate Plan.—In the open-debate plan the method of procedure is unchanged up to the point of formulating the resolution, the formulation of which should be left to the meeting at which the formal debate is to occur. The first speaker recognized by the chair at that time has the privilege and the advantage of expressing his solution in the form of a resolution to be adopted by the club. As it is not known which solution will become the resolution to be debated, each member preparing to take part in the debate has to prepare a defence and a number of attacks upon solutions with which he disagrees. After the first speaker has finished speaking the question is open to the club for debate, each member having the privilege either of speaking a certain number of minutes or of allowing his time to be taken by another speaker on his side. The club is free to make what rules it desires concerning the number, length, and character of rebuttals. At the close of the period set aside for debate the previous question is moved and a written ballot taken, a majority of the votes cast being necessary to carry the resolution.

The Commission Plan.—In the "jury" or "commission" scheme the club divides itself into groups of seven or eight. Each of these groups takes a problem of interest to its members, studies it, discusses it, and in case of disagreement incorporates one of the solutions into a

resolution and reports to the club the date when it will be ready to debate a solution of the problem it has been studying. Upon the date set for the debate the resolution is read to the club, which, if it is a large one, selects a jury, or impartial commission, to listen to and weigh the arguments of both sides and report back to the club a decision either in favor of or against the resolution. Each member of the commission is requested to divest himself of all prejudice so far as possible and to base his decision only upon the evidence presented. His report reads: "After listening to and weighing the arguments of both sides and taking into consideration only the evidence introduced in the debate, I recommend that the club .....[1] adopt the following resolution, ... "[2] A majority of the votes of the "commissioners" is necessary in order to present a favorable report, while a failure on the part of the affirmative to secure such a majority is considered a victory for the negative. In either case the report, together with the names of the "commissioners," is entered in the minutes of the meeting.

Although all of the three methods proposed present life situations which naturally call forth debate and thereby motivate the work, the "jury" or "commission" scheme has several advantages over the other two in that (1) it permits of a larger number of problems being studied and discussed at one time, and (2) it furnishes an opportunity to train members for meeting situations in life where one has to make a decision based upon evidence presented rather than upon private opinion or prejudice.[3]

[1] Either *do* or *do not* to be inserted. [2] Insert resolution.

[3] It is recommended that for the sake of variety the three methods be used interchangeably.

Work of Faculty Adviser.—While the methods just proposed motivate the debate work as well as provide safeguards against mistakes which the adolescent is prone to make, still, without the active guidance of the faculty adviser debate work carried on in accordance with any of the plans suggested will fail to realize the educational value which it is possible to realize with the co-operation of an intelligent and sympathetic adviser. It is the adviser who from time to time gives helpful suggestions concerning the best methods of studying the problems proposed, concerning the best sources and methods of collecting and organizing data, and concerning the best ways of finding the main issues in the discussions. It is he to whom the debaters go for suggestions for making briefs before the debate and from whom after the debate they receive constructive criticisms which indicate clearly to them any fallacies in reasoning, any mannerisms or forms of expression which hindered them in their efforts to carry conviction to the minds of their listeners. The listeners, too, receive from him their share of helpful criticism when, either as voters or as members of a "jury" or "commission," they give evidence that they have been misled by fallacies of reasoning or by tricks of speaking, or that they have allowed their prejudices or preconceptions to stand in the way of the proper weighing of the evidence presented in the debate.

INTER-HIGH SCHOOL DEBATING

Relation of High School Faculty to Inter-High School Debating.—Those who have come into close touch with inter-high school debates appreciate not only the value of the training which may be gained through them but also the justice of the claims made by thoughtful ob-

servers that too often these debates tend to develop superficial thinkers and insincere speakers and to foster in those participating in them deceit, trickery, and dishonesty. If the social and educational possibilities in inter-high school debating are to be developed, the faculties of the schools participating must co-operate with the students, and in order to protect their students from the evils of inter-high school debating they must determine the number of contests which the students may hold only after the faculty has approved the rules under which the debate games are to be played.

Methods of Procedure Needed to Realize Social and Educational Possibilities.—A critical examination of the customary methods of procedure in inter-high school debates will reveal the following weak points: the methods of procedure utilized fail to give the student body a chance to accept or to reject debate as a "school activity" or to express its ideas as to what schools ought to be challenged; the present methods of procedure fail to give the students participating an opportunity to study the question impartially, to debate in accordance with their convictions, or to convince any one that their contention is right; the present methods tend to encourage too great dependence upon the debate coach and too much attention upon winning the decision of the judges; and, finally, they encourage anti-social conduct at debates.

If inter-high school debates are to become genuine interschool contests, the student bodies of the schools participating must have opportunity to accept the responsibilities connected (1) with determining who shall be the opponents, (2) with the choosing of debaters, (3) with approving the rules of the game, and (4) with

financing the contests. This means that the students interested in debate should very early in the year come to some decision among themselves upon these four points, and should secure the provisional approval of their plans by the school authorities, who should give them permission to present to the student body the approved definite proposals concerning each of the above-mentioned points. The time at which the students consult the authorities concerning debate plans for the year is a favorable one for making any of the following recommendations which may appeal to the reader as worth trying.

The suggestions which follow assume the use of the triangular-debate plan.[1] This plan would necessitate the challenging of two schools, B and C, by the students of school A. While schools B and C would be free to choose their debaters as they please, the student body of school A would approve a plan for selecting theirs at the above-mentioned mass-meeting. A plan which is fair to all concerned is that of allowing all students interested in making the inter-high school debate teams the privilege of joining a "debate squad" which in its relation to the faculty should be considered a student debating club entitled to the privileges of such clubs as well as bound by the obligations of such societies. Among these obligations is that of choosing a faculty adviser, such choice to be subject to the approval of the principal or the superintendent.

Selection of Question and Debaters.—The choice of a question should be left to the students from whom will be chosen the debaters. What the "squad" of school A may insist upon is that the question be one which

[1] *Cf.* "High School Education," C. H. Johnston and others, 250–1.

they have had an opportunity to study impartially and upon which there has developed in the "squad" a genuine disagreement. Such disagreement, coming as a result of an impartial study of the problem, will naturally divide the "squad" into two groups, one upholding the contention of the affirmatives, the other that of the negatives. By the time the question has been officially accepted by the schools, the number of men in the squad will probably have decreased until there are left the men who will become the debaters and alternates. As the time for the debate draws near the men will probably desire the adviser to make the final selection of the debaters.

Place of Debate.—To do away with the intense partisanship which mars so many debates as well as to take advantage of the inter-high school debates as a means for training students socially, it is recommended that the debate schools B and C be held at school A, that between A and C at B, and that between A and B at C. According to this plan each school on the date of the debate would become the host of the representatives of the other two schools. Everything in the power of the schools acting as hosts should be done to make the visits of the representatives of the other two schools as pleasurable and profitable as possible. Our students need to learn both how to entertain visiting teams and how to be entertained when members of such teams. A great many educational values which might be realized through such visits are not realized to-day.

Provisions for the Debate.—To provide persons for the debaters to convince it is suggested that the authorities of the schools in which the debates are to be held be requested to select a "jury" of twelve students, to be chosen because of their intelligence and their reputa-

tion for fairness as well as on account of the fact that they have no decided opinion upon the question and no prejudices for or against either schools or individuals contesting.[1] These twelve should promise to listen carefully to the arguments and evidence introduced in the debate, at the close of which they are to conscientiously report their decision on some such form as: "After having carefully listened to and weighed the arguments and evidence submitted by both sides, and taking into consideration only those arguments and that evidence, I am .....[2] the resolution, ..." [3]

In order to provide for giving due credit to argumentation, it is recommended that a judge, a capable lawyer, or some other person qualified to pass intelligent judgment on arguments be chosen from the community in which the debate is to be held to act as judge of briefs [4] and of arguments presented in the debate.[5]

In order to provide for giving due credit to public speaking, it is recommended that a committee of representative citizens of the community in which the debate is to take place be chosen to give a decision in favor of the team doing the better public speaking.[6]

[1] Responsible members of the community may be selected as "jurors" if this seems advisable. Students are suggested with a view to giving them the valuable training described on pages 472–3.

[2] Insert either *in favor of*, or *opposed to*.

[3] Resolution should be written or printed in full.

[4] Briefs should be submitted to the judge on argumentation in time for him to give them careful consideration before the debate.

[5] The judge on argumentation might also be requested to give to the "jury" before the debate such instructions as might be necessary to assist them in making intelligent decisions in the light of the evidence which may be presented.

[6] This committee should keep in mind the fact that a debate contest is not a declamation contest, but one the aim of which is to develop the ability of students to express thoughts which they have carefully thought out but the form of which they have not committed to memory.

Finally, it is recommended that two points be allowed for the decision of the "jurors," one point for the decision of the judge on argumentation and one point for the committee on public speaking, and that the team receiving three or more points be awarded the victory. In case there is a tie vote of the "jurors," it is recommended that one point be awarded each side.

Difficulties.—One difficulty in the way of adopting the recommendations just made is the financial problem. It will take considerable money to send two teams away from home and to entertain the visiting teams, but this will probably require little more than has been required in the past to pay the expenses of teams and of judges. It is the contention of the writer that debates conducted in accordance with the recommendations offered can be made of so great educational value that boards of education, if the matter is properly presented to them, will be willing to bear part of the expenses, while the student body, since it has voted to make inter-high school debate a school enterprise, may be counted upon to see that the balance is raised either by small assessments or by subscription. This would make it possible to have the debates free entertainments to which both the school and the community might be cordially invited.

Would students attend a debate in which neither of the teams contesting belong to their school? While only a trial of the plan proposed will answer this question, it would seem that if the student body had voted to accept the plan and the responsibility of entertaining the visiting teams it ought not take very much persuasion on the part of any one to get them to attend the debate, especially if the other parts of the programme were furnished by the best talent of the school.

No plans for the reform of inter-high school debating can be successfully carried out without the active co-operation of the faculties of the schools participating. The suggestions which have been presented in this chapter require such faculty co-operation. The opportunities offered the adviser of a "debate squad" are even greater than those of the advisers of debating societies, since his men are preparing for a public contest. If he proves merely the old-time debate coach who gives his teams not only their arguments but also the verbal expression of those arguments, we shall have under the proposed plans results just as unsatisfactory as those to which attention has been called. If, on the other hand, he recognizes the educational possibilities of his work and helps the men of his "squad" to do such foundation work as will enable them to work independently, the situations provided in the suggested plans are such as to inspire the men to put their best efforts into their work as well as to call forth and develop in the students participating not only knowledge but also those traits and abilities which make for the best type of social and civic efficiency.

EDITOR'S FOOTNOTE

As in several other instances, the editor requested the author to formulate, in addition to his ideal scheme, some possible gradual modification of the method of procedure now general and which now results in what the author terms "pseudo-debates." The author, however, is convinced that no gradual modification of the present vicious method of procedure is desirable. He would go further and even advocate instead of such a policy the temporary discontinuance of inter-high school debating until changed conditions make a radical departure from present methods possible. To answer queries which the editor thinks will arise in the minds of many readers he appends the following author's note:

Author's Note

To the reader who has not studied carefully principles of social action and of debate in life, the suggestions offered in the discussion of inter-high school debates will probably appear "ideal," "radical," and "impracticable," all of which the writer admits, with some qualifications.

The suggestions are "ideal" in the sense that they embody principles of real life. Lack of interest in debate on the part of the student body is due, to a great extent, to a neglect or disregard of fundamental principles of social co-operation. The student body has been appealed to at the wrong time and the appeal has too often been one fundamentally false. Student bodies have been begged to "come out to support those who were to defend the honor of the school in debate." That the students feel there is something wrong with the appeal is indicated by the way in which they come, or rather fail to come. That they have misconceptions as to the nature of the support which they ought to give is evidenced by their anti-social conduct at the debates. And then there is always that embarrassing question: "Who gave the debaters authority to defend the honor of the school?" The failure on the part of those interested in debate to secure the approval and acceptance of the student body of their plans and purposes has resulted in inter-high school debates which are such in name only, while their failure to incorporate in their procedure principles of debate in life has resulted in pseudo-debates which, as we have noted, develop superficiality, insincerity, and anti-social tendencies in audiences as well as in debaters.

The suggestions are radical in that they go to the root of the difficulty. We have suffered from misconceptions of the true nature of debate and of the function of inter-high school debating. We have aped the colleges here as elsewhere. Unfortunately, college methods of procedure were such as to prove harmful to college students, while when transplanted to high school soil they produced an even greater harvest of evils. Educational laymen are awakening to these evil tendencies which are thus briefly mentioned by Mr. Roosevelt in the first chapter in his "Chapters of a Possible Autobiography" (*Outlook*, No. 103, p. 406): "Personally, I have not the slightest sympathy with de-

bating contests in which each side is arbitrarily assigned a given proposition and told to maintain it without the least reference to whether those maintaining it believe in it or not. . . . There is no effort to instil sincerity and intensity of conviction. On the contrary, the net result is to make the contestants feel that their convictions have nothing to do with their arguments. . . . I am exceedingly glad that I did not take part in the type of debate in which stress is laid not upon getting the speaker to think rightly but on getting him to talk glibly on the side to which he is assigned, without regard either to what his convictions are or to what they ought to be." It is time that we go to the root of the difficulty. We need to be radical.

Turning to the third criticism, I admit that conditions in many high schools are such that the suggestions are impracticable at the present time. In such cases I would recommend action which would so change conditions that within a year or two the suggestions could be easily and naturally incorporated into practice. At the proper time, faculties of such high schools should say very frankly to those interested in making arrangements for inter-high school debates: "We believe most heartily in genuine inter-high school debates; but while we shall be glad to do all in our power to encourage such debates, we are determined to prevent our students from suffering from the evils of many so-called inter-high school debates. We shall therefore allow inter-high school debates to take place only under the following conditions: (1) when the student bodies of the schools concerned have approved the plans and have accepted the responsibilities connected with the debate; and (2) when the rules of the game are such that debaters will have genuine opportunities (*a*) to study the problem impartially, (*b*) to debate only in accordance with convictions arising from such preliminary study, and (*c*) to convince 'judges,' 'jurors,' or 'commissioners' who return the 'verdict' that their contentions are right, just, or reasonable and are to be accepted in preference to the contention of the other side."

The announcement of such a policy would probably result, in many cases, in a discontinuance of inter-high school debating for a year or two, which would be very good for the schools concerned, since it would give them ample opportunity to concentrate all their attention upon the problem of developing strong

debating societies within the school. Such societies under the supervision of competent faculty advisers will, within a year or two, develop (*a*) a number of skilful and sincere debaters who are well prepared to become members of a debate squad, (*b*) well-balanced and careful students capable of serving as non-partisan judges or jurors, and (*c*) an interest in debate on the part of the student body which may be counted upon to encourage debate as an "all-school" activity. We must rely upon our high school debating societies to develop for us the well-prepared debaters and the sympathetically yet intelligently critical audiences absolutely needed, if we are to successfully solve our inter-high school debate problem. It is the steady educational work done by our high school debating societies which will bring about the change in conditions that will make the incorporation of the suggestions into practice not only practicable but advisable and natural. Hence the space given to the problems of high school debating societies.

My attention has been called to the difficulty which would be experienced in an endeavor to put my financial suggestion into practice. Here, again, I believe that our hope lies in the high school debating society. Get any school board or group of citizens intelligently interested in the work of our schools to visit a wide-awake meeting of a high school debating society under the supervision of a skilled faculty adviser. You will have little difficulty in securing the funds for your inter-high school debate contests if you show them clearly how such contests will tend to improve still further the debate work of the students and explain to them the educational and social values which can be secured through such contests.

In conclusion the author desires to say that he will be glad to answer any personal inquiries sent to him concerning questions raised in this chapter or note and to receive reports from those who endeavor to put into practice any of the suggestions offered in this chapter.

CHAPTER XIX

HIGH SCHOOL JOURNALISM: STUDYING NEWSPAPERS AND UTILIZING THE SCHOOL PAPER

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High school teachers are overlooking a valuable asset by not making an intelligent use of a good city newspaper as a supplementary text. In addition to the cultural value, it would seem to vitalize the work in all courses; and while we are on the subject of high school journalism, a discussion of the school paper is in order. It is generally considered a bugbear by faculties, but under the skilful direction of teachers it could be made a powerful educational agent.

I. STUDYING THE NEWSPAPER

Some teachers already require a study of "current events," but for the most part the results do not justify the energy expended, as the work is not systematized. The usual method of conducting such a class is to allow students to bring in haphazard items clipped from random newspapers. Without direction, youth is apt to place more value on the news that a cat was rescued from a telephone pole by the fire department than on an account of a peace treaty between two world powers. Crime and the details of crime too often submerge the significant news of the day. Indeed, this is the excuse

generally given by editors for publishing "inconsiderate trifles"—the majority of their readers makes the demand imperative.

A student first of all should be taught to read the newspaper for significant events. His reading should be systematized for him. Instead of the haphazard items, the student should be trained to look for the most important happening, say, in national politics, appearing in to-day's paper. One member of the class may consider the President's charge that there is an insidious lobby at work in Washington to be the most important. Another may express his opinion that the administration's views on "dollar diplomacy" are more significant. These and other opinions will lead to a lively discussion, after which the class may vote on the relative importance of the news items, jotting down in note-books the result. After national politics have been discussed, foreign and state affairs and news of the scientific, literary, dramatic, and religious world should be taken up in the same way.

It will be found that the student will take a keen interest in comparing his judgment with that of the editors of the *Literary Digest*, *Outlook*, and *Independent* at the end of the week's work. Here the teacher is availing himself of the strongest incentive of youth—the spirit of contest. He makes the work a game. To the successful teacher the plan has possibilities of variation. After the student has made out a dummy of what he thinks ought to be treated in the week's *Literary Digest*, he may extend his view over the month and compete with the editors of *Current Opinion* and the *Review of Reviews*.

The value of the information thus gained is apparent. University students, to say nothing of high school stu-

dents, are wofully ignorant of what is going on about them. They are not only provincial but pathetically ridiculous. In a recent examination, members of a sophomore class at the University of Kansas thought Gifford Pinchot a senator from Oregon, that Bryan was President of the United States Senate, that Albania was in Asia, and that Jane Addams was an actress.

As an Aid in Teaching Geography and History.—There is another value not so apparent. In the daily paper before me there is an account of the recall of Ambassador Wilson, an editorial charging the President with usurping the powers of Congress, and a Kansas executive advocating a commission form of government for the State. What an opportunity for a teacher to use this paper in making real certain chapters in civil government! In the same paper is shown a map of Europe to make clear the Bulgarian campaign; reference to various Mexican cities and provinces involved in revolution; and a schedule of the stops and route of a cross-continent automobile path-finding trip. What an excellent opportunity for the teacher to visualize geography and history!

As an Aid in Teaching English Composition.—If there were no other benefits, the value to teachers of English composition would justify the study of the newspaper. In addition to the wide-spread criticism that students are not taught to express themselves in either written or spoken English, there is a feeling among teachers themselves that something is wrong with the present system. It is lamentably true that a freshman in college fails to show the results of a four-year training in high school English. Nor does the university seem able to send him out four years later equipped to express himself clearly.

Rhetoric in college and in high schools is generally

looked upon by students as the most disagreeable of subjects. The English teachers have felt this aversion and, be it said to their credit, have tried to make the work more interesting—witness the two hundred or more texts on the subject and the commission now at work investigating the teaching of English. I believe that the dislike for the subject is due to the fact that it is approached from the wrong side. The student is not led to see the rhetorical principles as his friends, as the tools with which he can express himself clearly and forcefully in conversation and in written discourse. Another reason for the student's aversion is that he feels that rhetoric is fit and proper for the author and poet who are to write the world's masterpieces but a lot of grind and rubbish for the ordinary student.

After the student has learned to discriminate between the froth and worth-while news material, let him take note of the means by which the workaday writers have made themselves clear. Here in the good newspaper he will find excellent examples of description, narration, exposition, and argument. In this well-written "story" he will be surprised to learn that the reporter has had recourse to figures of speech, to negation, to inverted sentence structure, and the hundred other tools found in his despised rhetoric. And he comes to admire these tools because he sees them doing bread-and-butter jobs. He finds them enlisted to help a man paint a picture clearly and faithfully, to put an opinion forcefully, to arouse emotion by the rightly chosen word and proper sentence structure. I am not forgetting that many imperfections are to be found in the best-edited newspapers, but the goal of a newspaper is to make itself understood, and nowhere will you find clearer English. Society will be

satisfied if the student is taught clearness; beauty and force will follow naturally. The teacher must be ready to point out the well-written stories and to teach his students to recognize the imperfections of hastily written copy.

Under the head-line, "A Poet Mused of Eternity," the *Kansas City Star*, before me, prints the following telegraph story from Indianapolis:

> The sun, which had shone warm and bright upon James Whitcomb Riley's anniversary last Monday, was hidden in gray clouds yesterday. There was a dampness and chill in the October air. At noon a friend who had dropped in at the old, tree-hidden house on Lockerbie Street, famous the world over, found the poet sitting alone in his study before a bright fire of sea coal. Clustered roses, sent by his friends, shed their fragrance through the darkened room, their petals slowly dropping in the warm air. On every piece of the quaint, old-fashioned furniture that Riley always has clung to lay messages of congratulation from friends. A sofa was heaped with letters and telegrams that told of rejoicing over the fact that the poet was beginning a new year. The little room, as always, spoke again of friends, friends, friends. And before the dancing fire in the hearth sat Riley, musing on the friends of yesterday.
>
> It was not long, in the silence, before he repeated, as though half to himself, those lines of Walter Savage Landor:
>
> "I warmed both hands before the fire of life;
> It sinks, and I am ready to depart."
>
> But he did not allow the beautiful, melancholy words to die out without a more cheerful gloss. "Landor's old age was unhappy, wasn't it?" he asked. "While I—" The sentence did not need completion.

The story runs on for a column, telling of a motor ride with Mr. Riley and the poet's ideas of eternity. To point out the perfect blending of description and narra-

tion, exposition and argument, the maintenance of tone, the hundred rhetorical devices used, is of more value to the student than to commit a dozen pages of rhetoric text.

And here, in another paper, is an account of the Johnson-Jeffries fight. It overflows with graphic description and stirring narration, brought about by skilful use of rhetorical principles. There is room for only three paragraphs of the two-column story.

RENO, Nevada, July 4.—To-day we saw a tragedy. A tremendous, crushing anticlimax had happened, and we are dazed. Some 15,000 of us went out and broiled ourselves in the sun to see a great prize-fight, and, while it was great from the standpoint of a spectacle and from the courage displayed, it was in reality no fight at all.

It was a pitiful, pitiful tragedy. Time had outwitted the keenest of us, and instead of the Jeffries we had known and had come to think was still among us, we saw the shell of a man, fair to the eye and awe-inspiring in his shape, to be sure, but empty of the youth's vigor. The spark had died. The years had done their work. No fierceness of will, no gallant determination could fan it to a flame again. And so he lost.

Time had cunningly hidden her work, and no man was gifted with the sight to see cold ashes that lay where once a flame had flickered. It was a cruel lesson, marking as it did the inevitable march of years and age and the waste of a Godlike heritage. While in actual point of days there was little difference in the two, the negro had maintained his youth through a life of exercise and physical care, while the white man had grown heavy with idleness.

And for an application of the principles of argumentation or persuasion, where could a better example be found than on the editorial page? Or where get that lively interest that comes to a student with the knowledge that here is a man who, in urging a community to

action, must resort to the rules laid down in his English book on composition. Pick up any good newspaper and there will be found such editorials as the following from the *New York Times*, practising the theory of the text:

The concerted action of the police against the annoyance of beggars in the streets and other public places is gratifying. There has been entirely too great laxity of late in this matter. Street beggars are almost always impostors. They ply their trade in defiance of the law. Latterly they have infested not only Fifth Avenue but many other streets, especially Central Park West and Upper Broadway. They loom upon solitary pedestrians out of the shadows, with their whining pleas, in which may be often detected a threatening tone.

Beggars should be driven from the streets and kept away from all public places. The police always attack this nuisance energetically when the order to do so is given. But they are too frequently discouraged by the magistrates. There is a penalty for public mendicancy which magistrates should enforce. It cannot be politics which causes many magistrates contemptuously to dismiss cases of this kind with a gratuitous rebuke to the officer making the charge. It may be sentimentality, some of our magistrates are exceptionally soft-hearted—or it may be down-right perversity. Whatever it is, it should be stopped. Street beggars are undesirable persons. They are frequently thieves.

Indeed, such a critical study of rhetorical forms and methods in the newspaper will not only prove helpful to the student, but it should serve to invigorate the teacher himself. It should keep him from losing sight of the fact that the ultimate purpose of teaching English composition is to equip students to use intelligible English in every-day speaking and writing. Too often the teacher, with the student, forgets this and looks upon the instruction as a training for the composition of a deathless essay or epic.

II. UTILIZING THE HIGH SCHOOL PAPER

In general, the high school paper is a plaything. It is brought forth in ignorance, both on the part of the faculty and students. In too many cases it is distinctly harmful, in that it presents to receptive minds low ideals of humor, faulty emphasis on news values, and poor standards of business methods. It is a waste of energy and vitality.

Properly directed, however, the high school publication can be made a powerful help to the school and its activities. First of all, it should contain the news of the school, the information on athletics, debating, oratory, social affairs, assemblies, and the work of the various departments of the school, such as accounts of unique experiments in the sciences, the acquisition of new apparatus, addition of new courses, changes in policy or direction of the work, and the development of different courses.

The paper should also contain a department of opinion and comment on school affairs. Not only ought it to contain the opinion of the paper's editors but it should invite its readers to use this department for healthy criticism.

Nor can the entertainment side be ignored. The paper must reflect first of all the life and atmosphere of the school. It cannot be made into a tract, or being unread, will fail of its first object—to be read. But there are qualities and qualities of entertainment. The silly personal reference should be eliminated. The humor must be in good taste. The best literary efforts of the students should be sought out and published. A bit of clever verse is desirable. The paper can encourage students of an artistic bent by giving outlet for their work.

I have already spoken of the student's aversion to rhetoric. The high school paper will offer golden opportunities to the resourceful teacher. Instead of dry-as-dust exercises "On an October afternoon," "Why I came to High School," or an essay on "Truth," the student can get practice in writing descriptive narration of a football game, a chapel speech, or a school rally. And he will gladly miss his dinner to do it. He has the human incentive of seeing his creation in print; he is dealing with life; he has the desire to reproduce faithfully because his effort will be put to the test by his fellows. With a well-defined picture in mind and a burning desire to paint it, he feels the need of help. When assisted to find the precise word, the well-turned sentence, the value of suggestion, negation, climax, or what-not, he makes friends of these processes at first hand. He learns rhetoric. And what is of no small importance, he enjoys it.

Accuracy in observation, accuracy in drawing conclusion, accuracy in expression should be the first and last commandments of the high school journalists. The gathering and the writing of the news should be conducted on as accurate a basis as the working out of a problem in geometry or an experiment in chemistry.

The high school paper has boundless opportunities to further the best interests of the school. Its powers are limited only by the ability of those directing it to grasp the importance of their trust. It can unify the school by discouraging dissension among the various classes of students and between students and faculty; it can promote a healthy pride by emphasizing the good in school life and denouncing the bad; it can promote respect for authority by not treating lightly matters of discipline;

it can create a better taste by avoiding petty gossip and personal inanities.

The social significance of this plan is apparent to the thoughtful reader. Such a study of the daily newspaper will result in a better culture because of the wider information and broader outlook it gives the citizens of to-morrow. It will serve to vitalize the class work by interpreting the text-book in terms of every-day useful information. It will apply rhetoric to the practical problem of clear expression. It will make more discriminating readers of newspapers and consequently create an insistent demand for better newspapers.

Getting the Paper Started.—In getting the paper started, the faculty will have a twofold problem to meet: first, to put the paper on a sound financial basis, and second, to make it efficient editorially. From the beginning the paper should be controlled in an advisory way by the faculty. The students should be allowed freedom to work out their own policies, but under the direction of some older head. A faculty supervisor, or adviser, should be appointed, preferably some one who combines business experience with newspaper training, or who possesses either of these qualifications. In his hands should be left the entire project.

Selecting the Staff.—The first move of the faculty adviser will be the selection of the staff. The two leaders of the different divisions of the paper, the editorial and the business, should be named first. As far as possible, the students themselves should be given a voice in the election of the members of the staff, but in no way should the success of the paper be endangered by per-

mitting popular but weak students to take the leading positions. The business manager should be appointed by the faculty adviser. He ought to be a hard-working, intelligent student, who shows an aptitude for business affairs. The election of the editor might be left to the senior class with the provision that the candidates meet the approval of the faculty adviser. The class could offer from four to ten names for the post, and these could be thinned down by the faculty adviser to two candidates, upon whom the class could vote.

The selection of the other members of the staff could be made in the same way, or be appointed by the teachers of the classes they represent. A working staff should consist of a business manager, an advertising manager, a circulation manager, an editor and an assistant editor, reporters for each class or roll room, the editors of the various departments of the paper such as society, sporting, exchange, debate, literary, humor, and alumni.

Duties of the Staff.—The business manager should have charge of the entire financial end of the paper, directing the circulation and advertising managers. He should be responsible for the funds, and should make regular reports to the faculty adviser, who should audit his books from time to time. The advertising manager should solicit advertising, gather the copy, and assist the business manager in collecting the bills. The duties of the circulation manager include signing up subscriptions, keeping accounts of the circulation, and distributing the papers.

The editor and his assistant should decide the policies of the paper, plan the news for each issue, give out assignments, prepare the copy for the printer, write the heads, and make up the paper. The rest of the staff

will act as news gatherers, each covering some special school activity or some classroom.

Preparing for Publishing.—The faculty adviser, the business manager, and the editor should decide definitely the size and general typographical characteristics of the paper. A convenient form would be a three or four column quarto, twelve inches long, set in eight-point type, leaded. The volume of the circulation should be estimated, and with this information, approximate bids on the cost of the printing should be obtained from the publishers of the city or the town. A four-page pamphlet such as that described with five hundred circulation, allowing one third for display advertising, should cost from eight to fifteen dollars an issue. With this information at hand, the subscription and advertising rates can be worked out to insure the financial success of the paper. The advertising rates should not drop lower than twenty-five cents an inch and the subscription rate not below fifty cents a year, or twenty-five cents a semester.

Campaigning for Circulation.—The faculty adviser and the staff should make a vigorous circulation campaign, with a view of getting a subscription from each student, each faculty member, and as many citizens and alumni as possible. An assembly should be held to promote the plan, each member of the staff should be enlisted as a subscription agent, and other agents should be appointed until the entire field is covered. The campaign should be carried on briskly, not more than one week being given over to it. Enthusiastic work should bring in within that time orders from every possible subscriber in the field. If some have trouble raising the cash at the time, their signatures and promises to pay should be taken at once and filed.

Gathering Advertising.—Under direction of the faculty adviser, the business manager and the advertising manager should make the rounds of the merchants presenting the opportunities of the paper as an advertising medium. A rate card of prices should be made out, giving reductions to those who take fifty inches or more, and this rate card should be strictly maintained, no cutting in any way being countenanced. If the rate is fixed at twenty-five cents an inch, the contract price for fifty inches or more should run about twenty cents an inch. The price of advertising reading notices should be maintained at one cent a word, with a minimum charge of fifteen cents. An effort should be made to induce each merchant to sign a contract for the number of inches he will take during the year.

The Physical Appearance of the Paper.—Care should be taken to have the paper present a quiet, neat appearance. Bold-faced type should be avoided as far as possible. On account of the size of the paper, small type such as the following should be used in the head-lines:

For News Stories

JUNIORS WIN HONORS IN FIRST ORATORY CONTEST

Eighteen to twenty letters to a line (count I as half space; M and W as one and a half spaces).

Seniors to Entertain Faculty

Three or four short words

For Feature Departments

WITH THE ALUMNI

III. WRITING FOR LOCAL PAPER

Teachers finding it inadvisable to start a school paper might enlist the support of the local editor in preparing assignments of town or city feature stories for the students, or the better students might be given news assignments. The teacher, of course, would "read copy," and thus train the student in English composition. Writing about live subjects, the student has an incentive to do his best. This is necessary in creative work of any kind.

IV. CONCLUSION

Too often the newspaper editor is forced to the defence: "I must give my readers what they want. I'm sorry the public likes this kind of newspaper, but an economic law compels me to furnish it the commodity it will pay for." Better newspaper readers will make for better newspapers. If a million high school pupils were taught to read their papers with discrimination, were taught to distinguish the significant from the trivial, to place a ready finger on opinion in the news, to regard with disgust those attempts to play upon the baser emotions, the American press would quickly respond.

And herein lies the social value of a study of the newspaper in the schools.

CHAPTER XX

HIGH SCHOOL FRATERNITIES AND THE SOCIAL LIFE OF THE SCHOOL

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The Change in the High School.—At first sight the character of the high school in America would seem to have changed radically, thoroughly, and in almost every particular within the last thirty or forty years. The remarkable development in the architecture and material equipment of high school buildings; the extension and strengthening of the courses offered; the increased prevalence of the elective system; the growth of many sorts of unofficial and semiofficial activities such as athletics, periodicals, clubs—all these and many more give so striking an impression of change and contrast that a sincere student of secondary education is likely to come to the conclusion that the high school is not only immensely developed but that it is totally changed in character.

Signs of the Change.—When we hear references to action by the "high school faculty"; when we see a newspaper item about such and such a person as "dean of girls" in the Grand Trunk High School; when we know of a Shakespearean comedy or a Gilbert and Sullivan

opera staged by the class of 1912; when we see headlines discussing the action of the board of control of the high school athletic league or see an account of a field meet rivalling in descriptive language and apparent importance the great intercollegiate gatherings; or when we know of a five-thousand mile trip taken by a high school football squad to settle a championship—when these things are brought to our attention, we look back upon the modest little high school of the seventies, where we sat two by two, in a room up-stairs above the "primary kids," and studied and recited lessons in algebra and "analysis" (perhaps of "Lady of the Lake"), in Latin possibly, and a little English history; and where it was considered progressive, indeed, if we had a course in Steele's "Fourteen Weeks in Astronomy (or Chemistry)"; where there was no thought of class organization or rivalry; where no one dreamed of instruction in orchestral music, stenography, trigonometry, domestic economy, foundry, pottery, pure-food testing, swimming, basket-ball, and the critical study of Burke's Speech on Conciliation; nay, where even a baseball game was a thing wholly outside of and unrelated to school and where a victory of the "Eastsiders" over the "Bughunters" was wholly a back-lot performance and never even heard of by the instructors—we are likely to say to ourselves: "Truly this is the people's college in more senses than one." The activities and dignities of the modern metropolitan high school are vastly more complex and more dignified and receive more official recognition than those of Siwash College and its ilk, as those institutions flourished in the eighties.

The Change only Superficial.—And yet in the fundamentals and in the real aims of secondary education

there has been no change. An extension and an expansion, no doubt, but the essence is the same. The child becoming adolescent is separated from the little ones who are younger and is put in a school by himself, to be watched and guarded and trained and developed through the difficult and trying years of adolescence and early youth to the door of manhood and womanhood. The problem is the same; the material is the same; the fundamentals in method must ever be the same.

Among the waving banners and sounding bombs that at first seem to indicate a revolution in the character of the high school none is more conspicuous than the high school fraternity. The attitudes and ambitions and rivalries of the Alfalfa Delts and Eta Beta Pis of George Fitch's creation are farther from those of the present-day college fraternity than they are from the eruptive excrescences of the average high school fraternity as manifested in the first decade of the present century.

People's college! College ideals, college ways, college "student activities," college yells, college athletics, college banners, college parades, "proms" and picnics, college functions, festivities, and sports—all these seem to come forth in a form hardly modified in the "big" high school of the last decade. And the very natural conclusion is that since these things have grown up there must have been a real demand for them and a real need to be satisfied. The logical outcome is that if these are natural growths and really needed they should be encouraged, regulated, and utilized rather than frowned upon and suppressed and done away with; that, for example, if college fraternities are useful and worthy institutions, certainly high school fraternities must be so; in short, that the latter have grown up to supply a real need.

The fact that a growth has occurred of itself does not indicate that it is a healthy or useful growth. It may be an excrescence; it may be a diseased growth; it may be a noxious weed.

Example of a Healthy Growth.—Athletics are a necessity in education because man's nature is physical as well as intellectual and moral. The relation between each of these three and either of the others, moreover, is now considered a direct relation, and if the education of the child, adolescent, and youth is to take care of his whole nature, the physical training must be systematized and controlled as definitely as must the intellectual training. And, in addition, the justification of athletics in school life, as distinguished from calisthenics is, a recognition of the instinctive cry of the youthful soul that itself shall see its training directed to a result which itself can comprehend. Therefore, the seemingly remote aim of bettering the average of the human race physically, or the strengthening of the next generation so as to prepare for the "yellow peril," or even the health and happiness of the individual in middle life and old age—these do not present to the adolescent mind a sufficient *raison d'être* for the work of the gymnasium. The game instinct is strong and it can be and should be utilized to justify to the mind of the youth his physical training.

The foregoing is an interesting and convincing example of one of the newer school activities that does receive and should receive welcome and recognition as a satisfactory, reasonable, and natural demand and that is not by any means a mere aping of college activities.

The Imitative Instinct.—The imitative instinct, to be sure, is still strong in the "teens" but by no means as dominant as in the years below the adolescent period.

The solving of a problem for itself is the mightiest impulse in the budding soul that comes to our hands from "the grades."

Those activities and manners and motions that are merely imitative in character and origin and that have manifested themselves just before this period are likely to slough off in the presence of the new and commanding spirit for independent solution of problems that is born with adolescence. For this reason playing with dolls and wooden swords is cast aside and the fourteen-year-old, even if his stature is small, is passionately anxious to show that the imitative instinct no longer controls him, or, as he would put it, that he is no longer "a kid."

I have given an example of the newer activities, namely, athletics, conspicuous in the modern high school when contrasted with the old-time high school, which is founded upon and grows out of a real, vital demand and which for that reason cannot be and should not be ignored or suppressed, but rather encouraged and handled as a scientific problem and a proper field of pedagogic activity.

Other Legitimate Activities.—Many of those named above as challenging, by way of contrast, the attention of one familiar with the old-time high school are of this sort—are legitimate, important, worthy, and deserving of the best thought and encouragement and study that we can give them, and are not merely excrescences, imitative phases, temporary fads destined to pass away. Among those that are thus important and that are becoming essential parts of high school education are athletics, class organization, clubs with legitimate aims and functions and democratic spirit, school publications, dramatics.

Errors in Imitation.—Others of them are imitative only and have no part in secondary education. Such is

the idea of a high school teaching corps as a faculty. This is purely an imitation of the college idea or rather a misnomer in imitation of the college term. I doubt whether the administrative and disciplinary relation between the teaching corps of any modern public American high school and the individual student is in any important degree analogous to that between the ordinary college "faculty" and its students. This error almost degenerates to the insignificance of the ludicrous blunder whereby a sermon addressed to the graduates of a high school is pompously though innocently referred to as a "baccalaureate sermon." Such terms as "matriculation," "degree," and the like would be inappropriate and, of course, merely imitative if used with reference to a high school.

Causes for Development of the High School Fraternity.—Others, such as the high school fraternities, are imitative in their titles, insignia, and superficial behavior, and yet, perhaps, are the product of other causes operating conjointly with the imitativeness which has been developed by the increase of colleges and universities and the proximity of many of the later ones to cities where large high schools have grown up, as well as to the frequency of "meets" and "conferences" and other occasions which bring high school students into familiar contact more or less frequently with the outer life of the colleges.

In order to understand more clearly the problem of the high school fraternities, let us see if we can trace some of these other causes which operated, along with the remaining imitativeness left over from childhood to adolescence, to bring them into being.

The Gang Spirit and Its Corrective.—The gang spirit belongs to an age rather earlier, say from ten to fourteen,

and lasting over, under some conditions, into the real adolescent period. It is as natural as is any manifestation of later childhood. It is developed in every schoolhouse yard, every alley, every back lot, about every swimming hole, and has been so developed from time immemorial. "Tom Sawyer and his gang"—it is merely a type, and truthful because a type. It appears among girls, though usually the groupings are less aggressive and less coherent. When Hatty twined her arms about Emmy Lou and said "Le's us be nintimate friends," there was presented the germ of the gang spirit. This is a natural and therefore, in its beginnings, a healthy tendency. It must be recognized and welcomed. These groupings are as natural and as inevitable for later childhood as are grimy fists and falsetto screamings for the same period. And no one of these is a curse, nor should it break the mother's heart.

Each has its corrective. The corrective for falsetto screamings is in change of voice and the ridicule of older boys. The corrective for fists is the beginning of calf-love. The corrective for too intense a manifestation of the gang spirit is twofold. First, it is in the fickleness of childhood. The groupings and the cleavages change, if left alone, from year to year and sometimes from month to month. Those intense loyalties and affections which persist, such as are touched upon in Briggs's immortal cartoons on "The Days of Real Sport," when Fatty (if that is his name) everlastingly calls for Skinnay to "C'm' on over," and is unhappy even while playing hooky if Skinnay fails to join the truants—those interesting and persistent attachments are not manifest among the members, generally, of "de gang" but between two only. They are among the most interesting

phenomena of childhood and youth and deserve special study and a monograph of their own.

But the gang spirit is a tendency that is dangerous. It should not, for that reason, be repressed but should be given direction through the big-brother method, and should be left to form integers and these to disintegrate from period to period as they will if left alone.

The Hankering for Organization.—The new element that enters into the period of high school life and that is likely to unite with the remnants of the gang spirit and to crystallize it into something harmful is the hankering for organization that begins to manifest itself at the very beginning of the adolescent period. This longing comes to the surface often at thirteen or fourteen, especially if exposed to the influence of sixteen-year-olds, and begins to take a violent form in a short time unless harnessed and utilized for legitimate purposes. When combined with the imitative tendency and the general craze for insignia and self-decoration, especially of a symbolic sort, and when given a semblance of real life by an infusion of the elixir of mystery, then this hankering for organization results in the high school fraternity.

Easy to Study the Development.—This has been the history of this growth which, starting without at first attracting much attention and almost unconsciously to itself, succeeded within a few years in growing to large proportions and in accomplishing evil out of all apparent proportion to the causes which brought it forth. The whole period of this growth is thus seen to be within our immediate view, and it is, therefore, possible to make a thorough study of it with greater ease and accuracy.

A careful, discriminating study of the situation will show that the circumstances which brought this into

being, near the close of the nineteenth century, and determined its character and its power for good or evil, will show a vital difference between the environment under which this phenomenon appeared and that which brought into being the college fraternity, of which it is usually looked upon as a direct imitation and with which it is frequently confused, especially in what may be called "the legislative mind."

The Need that Called Forth the College Fraternity.—Attention has been called by several writers, and particularly by Doctor Frances W. Shepardson, to the fact that the period within which the college-fraternity system came into being—namely, from 1820 to 1830—was conspicuous for the development of individualism in American society. When Robert Burns sang in the lines now so familiar to us in sound and in sense—

> "The rank is but the guinea's stamp,
> The man's the gowd for a' that,"—

he spoke not only a protest against the tyranny of aristocracy, but he pointed the way to individualism, and this became the vital spot in American education. Nobody knew that it was the vital spot. The slow, conservative college authorities still clung to the fixed curriculum. Electives and all that goes with them came long after—but they came. The germ of freedom for the individual soul, its right to make the most of itself in its own way, these were manifest among the college students all their life long before college faculties waked up to the new birth. This was a social movement, a phase in the development of social character. Blind though it was, unrecognized by even the wisest of wise men in the col-

lege chairs, it came into being—the college-fraternity system—to supply that imperative need of college students which the colleges and universities have even to the present time absolutely failed in themselves to supply.

And curiously enough that imperative need was created by the college system of education itself. College life is artificial and not natural. Family life is based upon sex and the helplessness of childhood; therefore it is natural and will persist as long as human nature. The school is a special institution developed and maintained by the community (which is merely an association of neighboring families) for the purpose of performing, in part at least, more conveniently, economically, and effectively certain portions of the function of the family in the training of helpless childhood to efficient manhood and womanhood. The State, in a democracy, steps in to control the activities of this institution—which is merely an extension of the family—so as to provide citizens capable of self-government and for the perpetuation of the State. The public school, therefore, is a natural institution and merely an extension of the family, controlled for self-protection by the State.

College Life Artificial.—But the college is artificial. It continues the instruction of youth and professedly fits them for the responsibilities of independent manhood and womanhood, but in order to do this under our modern system it calls them *away from home* and from the family ties and influences that heretofore have supplied the social education, and, although it provides the intellectual education and latterly is giving a little attention, in sporadic fashion, to moral and physical education, it has wholly neglected social education. The youth in college,

therefore, so far as anything which the college does, is worse off in this particular than the youth who does not go to college. The latter is thrown head first into the world in which he is to live and learns by contact with the countless social institutions of that world how to adapt himself socially to his environment.

But the college youth is taken from family and family environment, isolated from the world for four years, confined with hundreds of others in the same plight and left to work out his own social problem without guidance or supervision, except to be disciplined if he offends certain conventions more or less reasonable. These are the conditions of college life and have been from the beginning.

Under these conditions and because of these facts and to supply this need, otherwise wholly unprovided for before or since, the college fraternity system grew up and has developed and strengthened until now it is prevalent in 180 colleges, maintains 1,500 chapters with over 30,000 undergraduate members, and owns property worth $5,000,000. Moreover, it has exerted a lifelong influence, mainly for good, upon the character of hundreds of thousands of young men and women, many of whom have grown old and in lives of usefulness have stamped upon the history of their country the character-making influence gained largely through their membership in college fraternities.

College Fraternities and Individualism.—It was very natural, coming as it did in that period of the twenties or thirties, when individualism began so strongly to assert itself in America, that the new social system springing up in the college world should largely set before itself as its aim the betterment and advantage of the individual. The help given to the individual brother through mem-

bership in the fraternity was the key-note in all these inchoate organizations. Every one of them has that in its constitution, its ritual, its declaration of principles. The fellowship of artificial brotherhood came in to supply to the lonely freshman, *away from home and family ties*, that which he had lost by going into and becoming a part of this artificial and one-sided community. And the college fraternity thus justifies itself. In spite of all mistakes and extravagances and just criticisms, it still has been and is worth while, and should not be abolished and done away with because here and there it has had a drinker or two, or here and there a group of snobs. Drunkards and snobs existed before college fraternities were dreamed of.

An Earnest Suggestion.—The writer craves the indulgence of his readers at this point to call their attention, whether they, like himself, are believers in the value of the college fraternity system or not, to a matter which he believes of vital importance to the college fraternities themselves and of even greater importance to the interests of higher education generally, as well as to the national problem of self-government, which is destined always to be a live question in America. Furthermore, he believes that what he has to say is important in its relation to the high school fraternity question.

Individualism Giving Way to Altruism.—Here is the matter. The view-point of the thinking mind has changed since 1830. Since that day altruism has taken hold upon the minds and hearts of men. "No man liveth to himself alone"—the weight of this truth is borne in upon us in the twentieth century as never before. "*Après nous le déluge*" can no longer be the comforting utterance of the aristocrat. Cain's scream to his in-

quiring Creator, "Am I my brother's keeper?" has been answered in the affirmative, and the answer has sunk into the hearts of men in this land of enlightenment and is shaping their thoughts, their words, and their deeds.

Whatever individual and whatever institution in this new century undertakes to meet the social problem of the time must cast aside the creed and code of the first murderer and must remember that spirit which is embodied in the words: "Bear ye one another's burdens." For years the leaders among alumni workers of the college fraternities, supported and inspired by the character, utterances, and achievements of the great and good men who have grown out of their wide-spread chapter rolls from the fine ideals that were in their college life to the finer and higher ideals of service to which the call of the future summons them and which in an increasing degree is responded to even by the college boys—these leaders and officials have set up a new standard round which the college fraternity men and women shall rally, on which is emblazoned: "Loyalty and service to the college and its ideals; loyalty and service to the fraternity and its aims; loyalty and service to all the students whether in or out of fraternities; and loyalty and service to our country in whose service college men should be leaders." If, and in so far as, the college fraternities rise to this standard, they will abide and will fulfil their mission and will be approved and utilized by authorities everywhere. Otherwise they will pass away.

Why Not Applicable to High School Fraternities.—Now, these are high aims and good to dwell upon. Why do they not apply also to high school fraternities? Why should there be a distinction? The answer is not far to seek. It is in the environment. First, the college fra-

ternity supplies a real need—the need of the youth away from home and family for something which shall take care of his social nature and supply in brotherhood that which he had at home in his family and which he has lost by leaving home and going to dwell for four years in the artificial atmosphere of college life.

The high school fraternity does not supply such a need, for the good and sufficient reason that no such need exists. There is no absence from home. There is no separation from family and all its ties and restraints and protections. There is no lonely student, far away from mother and fireside, thrown too young upon his own resources and craving and needing artificial brotherhood to supply that which he has lost. No! The high school youth is at home, under the eye of his father and the touch of his mother, with the sympathetic companionship of brother and sister and schoolmates, with whom he has grown up and between whom and himself are developed a thousand social ties and influences supplying every real need of his social nature and protecting him from every folly, every trouble, every embarrassment.

The forming of a brotherhood under such circumstances is a rank superfluity. The development of an elaborate and select organization, setting apart its members as hereafter officially and permanently chums—"No others need apply"—is absurd, useless, painful in its immediate consequences, and most serious in its effect upon the member himself, whose formation and shifting of close friendships in a natural way from month to month and from year to year are thus interfered with on artificial lines and with no good purpose to serve.

A Machine without a Work to Do.—All of the superficial faults that at any time appear in college fraterni-

ties appear in even greater degree in the high school fraternities: extravagance, false sense of proportion in the estimate of the relative importance of things, exclusiveness, snobbishness, envy, heart-breakings, and the general artificial unfolding of the human bud before its time. Every complex machine without a real work to do, and if not hooked up to something worth while, is bound to run amuck and cause wreckage.

The college fraternities have found lately that their interest lies in the direction of opposing, rather than favoring, these useless imitations, and the weight of their influence from this time on is likely to be cast against them.

Testimony of School Authorities.—It is the universal testimony of high school principals and teachers that where fraternities and sororities have come into the life of the high school, they have served no good purpose that could not be better served without them; that they have added nothing to the possibilities even of social pleasure for the young people themselves; that they have invariably caused much pain and bitterness in the student body; that they have in many cases assisted in developing direct evils of the personal sort; and that they have invariably created and fostered a wrong spirit toward the school and its administration and best ideals; furthermore, that when they are once finally removed from any school, a great change for the better has resulted in the atmosphere of the school and, moreover, that all the social advantages are secured for the individuals themselves as readily and even more so than when the fraternities were dominant.

Hostile legislation has been enacted against them in thirteen States and in many cities in other States. Invariably the attitude of the courts has been to uphold

the authority of boards of education in suppressing them, even when not supported by the enactment of special statutes.

How to Eliminate Them.—The best method of eliminating them is a serious and difficult question, the answer to which may vary in different localities. The main feature is the education of local public sentiment, and, of course, where they have been long established this is often a slow and difficult process. Parents are proverbially blind to faults in their own children, and in these days the child and his opinions too often rule the household. Sane discussion, calm and convincing statements are more likely to be effective in creating intelligent public opinion than are severe methods of restraint. When public opinion is developed, then strict rules may be adopted and enforced.

In the opinion of the writer much depends upon the general relation between the teachers and principal on the one hand and the pupils of the school on the other—the "spirit of the school." It is possible, with great patience, to maintain to a large extent relations of respect and friendliness between the teacher and the pupil even when the belief of the teacher that the fraternities are evil is known to the pupil. And sometimes this, if wisely used, may lead to a genuine conversion of the pupil himself.

More than once effective service has thus been done through pupils themselves who have been led to recognize higher aims and ideals and to be willing to sacrifice, for the sake of others and for the school, something of their own petty, selfish interest, and so to become real missionaries in creating among their fellows a healthy sentiment in favor of an attitude of loyalty to the school and its authorities.

Substitutes—Other Activities.—"Satan finds some mischief still for idle hands to do." It behooves the wise school administrator to develop in his school many forms of activity that not only will occupy the studious but those less so, that not only will give a field of achievement to the individual but will encourage and direct the formation of natural and legitimate groups whose membership shall be based on special interest and activity in any given direction rather than upon the personal preference of those already members, and whose aim shall be the maintenance of some legitimate activity naturally connected with the school.

Co-operation of Parent and Teacher.—Avowedly social gatherings for purposes of amusement, entertainment, and social training, handled under the direction of teachers or specialists trained for that purpose, are attempted with success in some places and are likely, when wisely handled and watchfully guarded, to supply the recreation which otherwise would naturally be sought in fraternity parties and "hops." The question as to how far the solving of this problem of social activity and development should be done by the family or by the community, *through the agency of the public school*, is not as yet a settled question; the final answer must come after further study and experimentation.

The main feature in every effort to meet this most difficult of social problems in the high school is the intelligent, harmonious, and sympathetic co-operation of parents and teachers.

Need for Legislation.—It ought to be the aim, moreover, of all loyal and intelligent citizens who are interested in educational improvement to secure in every State the enactment of statutes forbidding in all public

high schools membership in such organizations; and such statutes ought to be enacted discriminating, on the one hand, between college fraternities, which have done some harm and much good, which have a genuine mission of helpfulness, and which supply a real need that can hardly be supplied in any other way, and, on the other hand, high school fraternities, which have done practically no good and much evil, and which have no real mission or aim to fulfil. This distinction, based on so manifest a difference, is, nevertheless, hard to establish in the minds of some legislators whose experience has given them no first-hand knowledge of these two wholly different sorts of organizations, who are misled by the similarity in the sounds of their names and by other wholly superficial indications, and who are sometimes influenced by the *ex-parte* arguments of selfishly interested persons posing as champions of democracy.

The Legal Status.—The legal status of this question has been well summed up in published articles named in the bibliography. The courts have unanimously upheld the boards of education in all cases that have been brought before them. Two decisions have been handed down by State supreme courts—namely, those of Washington in the Seattle case and of Illinois in the Chicago case. The decisions as to the authority of boards of education to punish by expulsion violations of the rules prohibiting membership have been made only by trial courts, but supreme-court decisions in other cases involving the same principle would seem to make it sure that this final authority would be supported by the courts of last resort if any such question should finally reach them.

The summing up of the legal phase of the matter is so

comprehensively presented in an article by S. J. Wetterick in the December, 1910, number of *The World of To-Day* that it is quoted here in full:

> The principles of law deducible [from the court decisions quoted] are these:
>
> First, school authorities have authority to make all reasonable and necessary rules for the government of the school;
>
> Second, it is the duty of pupils attending a school to obey its rules;
>
> Third, the right to attend a public school is not absolute but conditional;
>
> Fourth, the right to attend may be denied for a violation of rules prohibiting acts that are detrimental to the interests of the school.
>
> If it is admitted, then, that high school fraternities are detrimental to the interests of a school, we are forced to the conclusion that they may be prohibited, and that pupils who participate in them to the injury of the other pupils and the school may be suspended or expelled and may be denied any or all of the privileges of a public school.

PART IV

ADDITIONAL SOCIALIZING FUNCTIONS OF THE MODERN HIGH SCHOOL

CHAPTER XXI

THE HIGH SCHOOL AS A SOCIAL CENTRE

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A Study in Educational Evolution.—The subject before us is one of educational evolution. The high school is in the process of expanding its social function; it is developing a new and more immediate relationship with its constituency. The present stage of this development, the impulses within the system, and the conditions in its environment which are producing the new power and its future relation to the school's prime function—these are the general aspects of the theme to be considered in the present chapter.

Extension of Public Education General.—In the beginning the State universities instructed only the students in residence on the campus; to-day their extension departments[1] are reaching out to the utmost confines of

[1] See "A University that Runs a State," by Frank Parker Stockbridge, in *World's Work* for April, 1913.

the commonwealth and are endeavoring to benefit adults as well as adolescents. Through its kindergarten the primary school has recently taken in a younger set and through its evening classes it is bringing in the grown-ups, while the secondary school has not only got hold of the men and women but it, too, is making overtures to a group lower down in the age scale than the one it has traditionally served.

These three institutions are not only extending their benefits to new classes of persons but they are also rendering new kinds of service. The university extension divisions are sending out material for debating clubs and social surveys as well as the lecturers and demonstrators with which they began. To the elementary-school building the outside public is increasingly resorting for its games, its athletics, its entertainment, and its social life; at the high school it is finding not only these same enjoyments but the illustrated lectures, theatrical representations, and art exhibitions which its more spacious quarters make possible. In these novel and more direct relations with society the secondary school is simply following the trend of a general educational movement.

Present Stage of the New Development.—In the case of the university the evolution has reached a more advanced stage than it has in the lower institutions. Its extension work is deliberately planned and supported from within. But in the public-school systems the newer enterprises are only beginning to emerge from the category of "outside activities." The authorities still permit them more often than they promote them. Evening classes and public lectures, it is true, have a recognized status in school systems, but the position of club work, quiet games, and social dancing is not so

fixed. High school principals have a well-defined policy regarding the social and recreational activities of their own students, but their attitude toward public forums, citizens' organizations, and outside basket-ball teams is still in the process of formation. In most instances where public schools are now used for popular recreational and civic activities these are administered either by a voluntary organization[1] or by a separate staff directly under the city superintendent, and, excepting the greater esteem shown for the superior accommodations in the average high school building, little discrimination is made between it and the elementary school in the selection of edifices for the "wider use."

High School Centre Not Yet Differentiated.—That the high school's function as a social centre is not yet consciously distinguished from that of the elementary school is due to the fact that the heads of these schools have not generally been made responsible for the various activities which constitute the new relationship. Whether the local playground association maintains its club work for young people in a large building or a small one, its characteristics will not be perceptibly affected, but a high school staff could not manage such an undertaking long before it would display different features from those of a similar one in the hands of an elementary-school organization. When the extension activities begin to emanate from the two institutions themselves their respective spheres in this respect will become more clearly defined. And if the transfer of the initiative to the

[1] In Boston where several high school buildings are used as "Evening Centres" the first one (1911–12) was supported by the Women's Municipal League. During the season of 1912–13 four such centres were maintained by the school committee, their administration devolving upon the "assistant director of evening and continuation schools."

principals can be made without losing the enthusiasm possessed by the voluntary organizations or the particular abilities developed by the special board of education staffs the social-centre function will have a better opportunity to show vigorous growth and individuality than the present arrangement permits, because it will then be freed of the friction which must always exist when two bodies with differing aims attempt to work in the same quarters.

Basis of Future Growth.—Differentiation, however, only marks growth; it does not produce it. What grounds are there for believing that differentiation will take place? Why may we expect to see the new social function of the high school become definitely a part of the responsibilities of the principal, to be consciously developed and expanded by him, to be correlated with the work of his faculty and his students, and, finally, to be so thoroughly integrated in the life of the municipality as to give his institution a power and influence now hardly conceivable? A prediction of so sweeping a character can find a rational basis only in the existence of permanent forces or tendencies which, working together, will produce such a result. How soon it may be realized no one can confidently say; that the outcome will be precisely as prophesied no one can guarantee; but that the course of evolution is already in that direction is a fact which needs no demonstration.

The Dominant Forces.—The fundamental motive factors in this development are those which are bringing and will increasingly continue to bring the outside public into the high school building to enjoy its facilities or its offerings. These are of two kinds: the disposition of the high school organization to set up attractions which tend

to pull the public in and the social conditions on the outside which tend to drive it in.

Principal's New Attitude toward Community.—The first of these is due to changes in the principal's consciousness of his relation to his community. The tendency of high school administration is to place more and more initiative in his hands. The affairs under his control have become, in many instances, so vast and so complex that it is a practical impossibility for the city superintendent to give them intelligent detailed supervision. More and more it is the principal, rather than the authorities over him, who selects the instructors, lays out new courses, plans extensions to his building, and who, in the final analysis, determines the amount of the appropriation to be asked for to maintain his school.

It is his increasing control over the school budget that is causing the principal to think more and more about the taxpayer. Once he would have repelled the suggestion to issue a printed report upon the work of the school as in the nature of tooting his own horn. In those days the board which passed upon his work included some of the best minds in the community. Their occasional inspections enabled them to decide whether or not he did it well, and their favorable opinion was all he needed to strive for. With the advent of trustees, who judged the success of their schools largely by the public's reaction to them, he was obliged to take a different attitude, and it became necessary to see that the public was adequately informed about them. Gradually there developed the policy which is now generally followed and which involves systematically laying before the high school's constituents, through attractive reports and the columns of the press, such evidences of successful en-

deavor as may be found in student productions, college-entrance examinations, athletics, debating contests, and the careers of graduates.

Encouraging Direct Enjoyment by All.—But such accounting of stewardship touches mainly the alumni, the parents of the students, and the leading citizens—a comparatively small part of the community. In these democratic days the expenditure of public funds must be justified to *all* the people. And so the modern principal, with his increased financial control and a correspondingly increased sense of responsibility, is being compelled to go even further in his efforts to create a favorable public sentiment toward his undertakings. He is discovering that the most effective way to convince the man in the street of his wisdom in erecting a magnificent auditorium is to bring him in to enjoy it. If he needs new equipment for the gymnasium he brings the taxpayers into such contact with the situation that they, too, experience the need for the new apparatus. Student exhibitions and entertainments have, indeed, long been provided, but, although open to the public, they have reached mainly the pupils' parents and friends. Now, in a growing number of places, principals are encouraging a more general use of their auditoriums by arranging for popular concerts and lecture courses, and facilitating their utilization as rehearsal halls for choral societies and the place of mass-meetings for the presentation and discussion of current civic problems. They are beginning to give their gymnasiums for the evening physical training of outside young people and their classrooms for the club activities of public-spirited men and women—in short, there is an increasing tendency to make all the facilities of their costly plants directly beneficial to the individuals outside of school as well as those within.

Most Noticeable in Rural High School.—The correlation of this tendency with the principal's sensitiveness to the financial implications of his undertakings is well illustrated in the case of the new type of rural high school. Coming to life in regions little accustomed to such luxuries, confronted by traditions opposed to liberal expenditure for public service of any sort, and in the face of a general scepticism as to the value of higher education, its administrators have naturally felt an urgent necessity to "make good" with its supporters, not years hence when its graduates could show their mettle, but immediately. Accordingly, we find the modern country high school not only opening its doors for all sorts of neighborhood meetings, entertainments, illustrated talks, exhibitions, and educational institutes, but also sending out its instructors to advise with farmers, judge stock, or plan crop rotations; putting its students to work testing neighborhood cows or selecting fertile seed for patrons, and in various other ways directly serving its constituency.[1] Here where the sense of responsibility to the community is keenest the secondary school has gone furthest in its conscious development as a social centre.

Force of Social Conditions.—The other force which is more and more bringing the public into the high school has come into play through a radical change in method on the part of many reformatory and uplift agencies. Besides attempting through moral suasion to strengthen the human will against evil choices, they are now trying to improve its action by surrounding it with more means for wholesome expression. Vicious conduct, they say, is resulting from bad environments, hence they are endeavoring to substitute good environments. Investiga-

[1] For instance, see the Eleventh Biennial Report of the Superintendent of Public Instruction for Idaho.

tors find that the inmates of the brothel are often recruited in the indecorous dance-hall, and there ensues an agitation for social dancing in public-school buildings under proper auspices. The corrupting effects upon young men of the saloon, pool-room, and other gambling resorts is responsible for a movement to afford organized games, athletic sports, and allied forms of recreation in school gymnasiums and basements, and the same opportunities are demanded in the interests of national health and vigor because of the lack of physical exercise on the part of office workers and others leading sedentary city lives—a need which is only partly met by the Y. M. C. A. and similar institutions. The extraordinary growth of the motion-picture theatres, with their sometimes questionable entertainments and unsanitary and immoral environment, has produced another problem the solution of which is sought in the use of school auditoriums for like purposes. The city's demand for wholesome opportunities for recreation and social life is based principally upon the need of substitution; in the country it is the scarcity of such opportunities that is responsible for the movement which is demanding a more extended use of school property.

In the political world the continually repeated spectacle of corrupt boss control is causing wide-spread appreciation of the need of meeting-places which will invite a loftier and more general discussion of platforms and a dignified transaction of electoral affairs. When primaries and political rallies are held over saloons or in halls of equal unsavoriness it is difficult to secure the attendance of the more respectable citizens. The result is that the more unselfish elements of the community are not represented in the deliberations and choices which

determine the efficiency of governmental machinery, and the men who make politics their business are able to have things all their own way. The necessity for renting halls also adds to the excuse for raising campaign funds, with the inevitable feeling of indebtedness on the part of the successful candidates to the individuals or special interests which contributed to their financial support. The experience already had in the use of school buildings for political meetings and balloting purposes tends to substantiate the arguments advanced in its favor. In the case of the meetings the more elevated tone was partly due to the increased proportion of women in the audiences, and the improved atmosphere at the school voting places was helped by the same cause where woman suffrage obtains, the probable granting of which in other States will itself give emphasis to the demand for the use of schools for these purposes. The general existence of commodious auditoriums in high schools gives both appropriateness and insistence to the movement for their more universal dedication to the clarification of civic questions.

Another requisition upon school halls, plainly marked by the spirit of the age, is expressed in the agitation for free lectures, concerts, municipally subsidized theatrical undertakings, and other forms of State-supported cultural opportunities.

Reinforcing this demand, as well as all the others, is the economical temper which animates the movement to conserve the nation's natural resources and is manifested in the various schemes for "scientific management." The sight of costly, magnificent buildings lying idle during periods when they could be beneficially used is repugnant to the business sense of the community, and

as a consequence every legitimate appeal for their more extensive utilization meets with a quick response from public sentiment.

Doubt as to the reality of the school's increasing rôle in public recreation may be aroused in some minds by such instances as Chicago's park and playground system with its luxurious field houses, the several cities which have erected auditorium buildings, and the rapid growth of municipal baths, parks, and museums. These are to be interpreted, however, only as evidences of the general advance of the recreation movement. In its course it is affecting schools, parks, piers, squares—every institution, in fact, that is susceptible of application to recreational needs. What makes it certain that school property will be universally appropriated is its unusual capacity for this broader community use. Auditoriums, gymnasiums, baths, museums, libraries, play fields —these things schools need for their own purposes, and the people are providing them with an increasing liberality. Is it likely that they will be overlooked in the popular requisitioning of facilities for enjoyment, especially in view of the fact that these are usually idle at the very time when the people are free to use them? In no community is there yet an adequate provision for recreation and social life, and even if all the future parks have field houses and all the squares be converted into playgrounds, considerations of fitness and economy will still require the school to meet a large part of this need. Chicago, despite its magnificent system of parks and recreation buildings, is progressively equipping its public schools as social centres.

More Power to Principal.—At the present time there is no tendency either in secondary school administration

or in current social development that will bring about a permanent diminution of the forces which are increasing the public's immediate enjoyment of high school facilities. The growth of commercial amusement resorts seems only to render more necessary the competition of those under safer auspices, while friction with the regular school work produces at most only a temporary let-up in the outside activities. The pressure behind the latter is continuous, and an attempt to shut them off would create an intolerable situation. An examination of the causes of irritation, the misuse of equipment by volunteers or the board-of-education staff, the public criticism of badly managed meetings, or the annoyance of having constantly to decide between conflicting requests for various facilities—these, when analyzed, would show that they were all due either to a division of responsibility, inadequate help, or some other defect in the administrative machinery. The activities themselves not being intrinsically illegal or socially undesirable, but, on the other hand, highly important, the remedy would obviously be found to consist in providing the organization necessary for their smooth and proper direction.

Accordingly, as these situations arise, and their increasing inevitability seems guaranteed by all the tendencies of the times, principals will point out that with more assistance they can themselves handle these matters with less friction and more efficiency, and eventually they will be granted the requisite additions to their staffs. Even in the cases where the extension activities are now carried on by a special department of the board of education or of the municipal government the frequent collisions between them and the principal's own public programmes and the need—which will increase with the

development of efficiency standards—of adapting the former to the peculiarities of the school's constituency will ultimately bring about the combination of both sets of activities under the local head. Thus through the very growth in the volume of the high school's incidental activities will come the structural change required for the adequate discharge of the new social function.

Development of New Function by Principal.—The placing of social-centre assistants under the principal will inevitably stimulate his enterprise in this field. The natural desire to retain the new power and even aggrandize it will make him strive to justify his possession of it. Through its employment he will be better able to impress the public with the usefulness of his institution and their wisdom in giving it liberal support. When, however, he devotes himself thoroughly to the task of working out better administrative methods—an unavoidable necessity because the social-centre technic is still in the making—there will be opened up to him a new source of interest. For he will discover in the extension activities themselves unsuspected assistance for the solution of the new and perplexing problems which society is more and more adding to his main function.

Changing Content of Public Education.—The agitation for the school inspection of children's teeth has not yet accomplished its purpose in some places, while in others it is not only established but some of the wisdom which it carries in solution has been precipitated in the form of a tooth-brush drill administered by the teacher. Herein we see a new phase of personal conduct becoming, under the influence of social expediency, a subject of school training. Not many years ago a girl's experience in helping her mother with the housework was considered

a sufficient preparation for the responsibilities of housekeeping. But industrial and urban conditions have so changed many homes that that experience is no longer generally considered adequate, and the school has been called upon to supply this part of the future housewife's training. Cooking and sewing were the first parts of housekeeping to be added to the curriculum, but now in many systems it includes laundry work, serving meals, and room decoration. The extraordinary extent to which formal education is being called into the traditional realm of family life is indicated by the agitation for vocational guidance and sex education and by the instruction concerning personal expenditures and avocations already being given in some schools. An example here is to be found in Mrs. Farnsworth's course in practical arts for girls, which is outlined in "High School Education" (page 428). These instances point to a progressive extension of the secondary school curriculum until it shall comprehend the preparation of pupils for the successful meeting of all of the important situations encountered in human living. Practically only one phase of life, the religious one, is now omitted from its scope, and even that, so far as its applications to conduct meet with general approval, is represented in the schemes for moral education at present projected or in operation.

The pupil's ultimate success is dependent not only upon the possession of trained powers but upon his ability to co-ordinate them, upon his skill in arraying them for attack upon the resistant situations of life. He may graduate with honors in electricity, but if he is unable to make an effective presentation of his case to employers, has not been trained in team-work, or has not formed the habit of achieving obvious and available re-

sults he will be a failure and bring reproach upon the institution which hopefully turned him out. The increasing esteem in which vocational courses, especially home economics in its highly elaborated form, are held by both educators and society in general is undoubtedly largely due to the fact that they do effect practical syntheses of abilities. Similarly, the tendency in these courses to require work under the actual industrial and domestic conditions shows a growing appreciation of the necessity of training the pupil in the art of applying his powers. Even more significant is the increasing seriousness with which managing glee and athletic clubs, society presidencies, and participation in other "student activities" are regarded by school authorities. The conspicuous after-success frequently achieved by the graduate who had led in these non-academic affairs has caused an examination of their preparative value, and it is being discovered that they afford most useful practice in the art of forming social relationships. They derive their efficacy from the fact that they are exact facsimiles, slightly reduced, of adult social functionings. Skill in "making" the miniature organizations was bound to enhance the ability to "make" the bigger groups through which the affairs of mature life are practically all transacted.

The success, then, for which society demands that the high school shall give an adequate training is certitude in the ability of the outgoing individuals to make vital connections with the groups[1] of which society itself is composed. Development of all the pupil's faculties is

[1] See further amplifications of this point in the sections which follow upon the high school as a vocational, social, civic, recreation, and cultural centre.

not enough: he must be adapted for group life, not that he may lose his individuality but that it may come to that fuller realization which is made possible only by working with others and dividing tasks.

Pedagogical Value of Social-Centre Function.—The fact that social-centre work is essentially a group-forming process makes it immediately apparent why the high school principal is going to find it of value in connection with his newer, social duties to his regular pupils. Hitherto he has not been accustomed to think about the basis upon which people divide into sets, cliques, and societies, but in supervising club activities, basket-ball teams, and dancing parties his thoughts will immediately be engaged by that problem. He will find new generalizations and little recorded knowledge by which to guide his steps, but as he tries one plan after another in the new work he cannot fail to accumulate helpful experience. The social-centre annex will be a laboratory in which he can experiment without endangering his main work with the consequences of costly mistakes, a place where he can acquire skill for the moulding of the social destinies of his regular pupils. It will enable his instructors to gain practical experience in the fields of their teaching and bring their students into actual contact with the concrete realities underlying the abstractions of the classroom.

Further explanation of the social centre's applicability to the high school's latest problem is to be seen in the fact that its main aspects—not yet all equally emerged, however—correspond fairly closely to the lines along which the natural groupings of human beings occur. These are the vocational, social, civic, recreational, and cultural lines, and it is significant that they mark the

principal categories into which the achievements and failures of men and women fall.

High School as a Vocational Centre.—Only he who supplies all his wants with the products of his own hands has a vocational problem that is devoid of social aspects. Every one else has to find persons with whom to exchange the things he makes for those he wants. The task of connecting laborers with the consumers of labor, or with bodies standing in an intermediate relation to them, has not yet been undertaken to any extent by systems of public education. Some private institutions systematically endeavor to "place" their graduates, and universities are giving the matter increasing attention, but, with the exception of a few instances, high schools have not yet assumed this responsibility. Furthermore, neither the instructor who prepares nor the principal who attempts to "place" a student has become sufficiently conscious of the fact that in these days it is a firm, a corporation, a staff, a force, a corps, a bureau, a gang, a field party, a union, or some other kind of a *group* with which their charge will have to make connection, and that while his initial admission may depend upon his satisfying an individual, his permanence therein will, in the long run, be determined by his acceptability to the whole body of which he forms an intimate part. Consciousness of precisely this sort is what will result from any attempt by the high school social-centre staff to fit persons into positions in modern professional, commercial, or industrial life.

Employment bureaus as a part of the school's social function have been advocated by Professor Commons and others, and in connection with several social-centre undertakings an effort has been made to furnish in-

formation about both vacant positions and jobless workers. Nourishment for the seed thus planted is bound to be afforded by the attempts to render a vocational guidance to high school graduates, as it will be found that valuable advice can be given only upon a much larger basis of information than is at present possessed. It is the exceptional youth who at so early an age sees clearly what his calling will be or whose peculiar abilities are so distinct as to enable others to decide for him. For the great majority the final determination will be made only after much experimentation, and many mistakes will be avoided and much time saved if there can be some official to whom after each trial he can freely go for advice as to the next step. Manifestly, the person most suitable for this office is one to whom the applicant's class records would be accessible. The data in time gathered by such an officer would not only make his counsel of priceless value to the graduate but would also have great significance for the faculty in its task of fitting young people for advantageous economic connections with society. While such a service would be justified if its benefits were given only to alumni of the school, its effectiveness, even in serving them, might be enhanced if it were open to the public at large.[1] It would thus receive a wider knowledge of the various occupational conditions, have more experience for comparative purposes, and be able to command more generous support from the State. And who knows but that out of its operations there might finally be distilled an essence that

[1] See "The Wisconsin Free Employment Offices," a bulletin (vol. II, no. 9) of the Industrial Commission of Wisconsin, for an account of their workings and the need of separate provisions (p. 218) for clerical and skilled workers.

would tend to quiet the troubled waters in which labor and capital are now immersed!

A Centre of Social Life.—Adjustment to groups for purposes of companionship is an affair in which the average young person seldom attains to the height of his opportunity. And yet success in this respect is quite as important as success in any other phase of life. For evidence, one needs only to recall the acquaintance whose career has been changed permanently for the better by joining a certain club, or that other whose reputation has been irretrievably damaged through association with a fast set, or, still more convincing, those numerous friends whose futures have been made or unmade by their marriages. At the first glance it might seem that here was a department of life in which no rules could be applied. A little reflection reveals, however, that any province of action in which one course is followed with evil results and another with good is amenable to generalization because there must be reasons for the different effects, and where reasons exist there, sooner or later, will be found material for the teacher. Young people who are reared in homes having well-defined social traditions customarily step out into the world of relationships with assurance; but the example, the precept, and the atmosphere which have moulded them are not by any means universal, even in the habitations of the rich, and, as a consequence, the school is being called upon to supply the deficiency. The private school has already begun to give a definite social training (see the syllabus of the Horace Mann School, Section IV, Social Relations and Conduct, vol. I, p. 439) and the public secondary school is about to follow in its steps.

Preparation for social life is still largely a matter of

ample practice under wise oversight. Before generalizations suitable for impartation to students to be applied by themselves can be worked out much observation and experimentation will be required. For both the practice and the study the social centre offers exceptional opportunities. In the undertakings of this sort now being carried on conclusions of general application are already being reached, but so far they are mainly retrievals of the mistakes which are always made in the beginning of novel enterprises. For example, it was felt that extensions of social opportunities under public auspices must necessarily be gratuitous, open to all, because the public pays for their support. It is now seen that making them free to all tends, in effect, to limit them to a part of the public—to those persons, namely, who are not in the enjoyment of the usual social relationships and advantages. People associate with one another because they enjoy one another's company, not from a sense of duty or any other form of compulsion. Since differences of tastes, manners, creeds, languages, and innumerable other variations prevent everybody from liking everybody else, pleasurable fellowship can only take place on the basis of *groups* in which there is some sort of community of feeling. And so the wise social-centre director is now dealing with coteries and cliques, and mainly those which are self-formed, because the business of dividing a crowd into groups which will stick together has not yet been reduced to a science. Another principle which appears to be emerging indicates that groups must be allowed to have, as they do in the outside world, different scales of expenditure, since in this way they find greater opportunity for distinctive expression, but the range and limitations of this principle have not been clearly defined.

One of the most vital of the many problems still unsolved in the field of social relations concerns dancing. The obvious inability of the home either to afford it proper opportunity or to prohibit its occurrence elsewhere, the disastrous results of the laisser-faire policy, and, lastly, its probable relevancy to that most important of all social processes, mating, make it imperative that the school, and because of its adolescent relation, especially the high school, endeavor to find its wise solution.

The addition of the social centre will not only facilitate the giving of systematic supervision to the social activities of present students, which is their immediate need, but promote their deliberate development into forms less disfigured by an undesirable class consciousness. It will be able to do this because of the wider circle which it will include and because of the study and experimentation that will be made necessary by the exigencies of the larger and more difficult undertaking of improving social life generally.

As a Centre of Civic Activity.—The tremendous importance to our civic welfare of the basis upon which electors form party ties needs no amplification. And yet the method of determining what party to join or when to leave it is a subject comparatively untouched in institutions which the State is supporting ostensibly for the preservation of the democratic form of government. It is another striking evidence of the lack of a social view-point in our systems of public education. A complete treatment of the manner in which converting the high school into a civic centre[1] will remedy this defect

[1] The civic aspects of the social centre are fully discussed in "The Social Center," by Edward J. Ward. D. Appleton and Co., New York.

is not possible in the compass of this chapter, but a few of the main points may be set down.

In the first place, by opening the building to party rallies, non-partisan discussions, primaries, and the ballot-box, the tone of political activity will be raised and it will be brought under the eyes of the students where its lessons can be effectively deduced by the faculty. Again, by promoting and organizing full and fair discussions of civic questions the distinction can be sharply drawn between groups for forming opinion and groups for securing action. The institution of a political forum[1] in a public school is, it is true, a perilous proceeding and one which can be successfully carried through only by those possessed of the greatest tact and ability. But if success can be attained there is no more effective way of impressing upon the minds of future voters the need of clear thinking before and separate from action, and thus restoring some badly needed idealism to American political life. A basis for deciding when to compromise with personal convictions in order to secure results and when to hold out at all hazards can be developed by means of a systematic observation and analysis of the activities of civic clubs, adult or otherwise, miniature congresses, and local improvement associations which are organized in the social-centre department.

The instructional value of holding in the auditorium meetings for the consideration of amendments proposed for the State constitution, or welcoming ceremonies for newly naturalized citizens when certificates are presented to immigrants and addresses are delivered by the mayor

[1] See "Lessons Learned in Rochester," by Professor George M. Forbes, a bulletin issued by the University Extension Division of the University of Wisconsin.

and leading citizens—this needs no further comment. How they will vivify the images received in the history and civil government classes is obvious to every one.

As a Recreation Centre.—The social nature of the really successful forms of recreation is already widely recognized. The predominance of team games and competitions over calisthenics and solitary training is everywhere evident. The high school graduate of to-day needs no admonition to join a club, a team, or some other group when he wishes to build up tired muscles or remove the cobwebs from his brain. It is true, also, that the regular athletic activities of the average high school give its facilities fairly constant utilization; but there are also pedagogical advantages to be gained from an extension of their use, so far as possible, to individuals outside the student body. Through the opportunity of observing further the development of old students, the school's regular physical-training staff will be able to draw useful conclusions as to the after-effects of the several kinds of athletic competitions and the different regimens prescribed to secure proficiency. Proclivities whose viciousness was hardly distinguishable in adolescent students will be seen in adulthood in their true character. The instructors will also compare with interest the physiques, sporting standards, and moral habits of graduates and those of persons without a secondary education.

The fixing of amateur ideals among the students will be facilitated through the mere increasing of the volume of non-professional sports in the city, and in the same way the cause of clean athletics will be advanced. Those of the faculty interested in moral training will be able to observe the working of various rules with groups of different stages of culture and in general to watch habits of fair play being woven into the warp of char-

acter, while for mankind as a whole there should come greater progress in the solution of the problem of individual recreation.

The prediction that the extension activities will bear fruit of value to the regular curriculum of physical education is verified in New York City by the fact that some of the group exercises developed by the Public Schools Athletic League, an organization to promote after-class sports among pupils, have been incorporated in the official course of study.

Among the passive agencies of recreation are to be included motion pictures, theatricals, concerts, illustrated lectures, and other forms of mental entertainment, but since these are so intimately related to cultural activities in general their treatment will be reserved for the following section.

As a Cultural Centre.—That canon of art instruction which exalts even crude versification, so it be animated with genuine feeling, over the slavish imitation of classic models, will receive much reinforcement in the minds of the regular students from the efforts to socialize the cultural activities of the community. The democratization of art proceeds not alone by popular entertainment but by popular participation as well. The great masters do indeed inspire, but if no outlet is given to the feelings thus stimulated the transmission of the art movement is stopped. Accordingly, in this department of the social centre there will be continual endeavors to arrange literary, musical, and artistic programmes in which amateurs generally, rather than professionals exclusively, will take the active part. Local dramatic clubs, for example, will be encouraged to present significant plays, using those of local origin whenever these attain to a feasible standard. Incipient instrumentalists will be or-

ganized into orchestras, and popular choruses will be formed to give a musical background to the numerous lectures and general entertainments at the centre.

A very effective means of objectifying current life and giving it a common meaning is to be found in the pageant, especially in its modern form, wherein all the social forces, which have made the community's past and are now making its future, are realistically or symbolically presented in a moving, spectacular, out-of-doors drama. In the case of a high school favored with a stadium, like the one at Tacoma, such an event might fittingly take place upon its grounds; but, wherever it were held, its organization, conduct, and leading parts might very properly be undertaken by a social-centre staff. Other occasions calling for broad activities of a similar order are afforded by the national and local holidays. The effort to make the observance of the Fourth of July not only harmlessly enjoyable but also significant has of necessity made it a community affair. To celebrate properly the nation's natal day, May Day, and Labor Day, it is the growing practice to arrange a parade, a festival, a carnival, or some other city-wide occasion in which all the elements of the community are joyfully fused by some magnificent spectacle resplendent with color, jubilant with sound, and redolent of patriotic meaning. The organization or at least stimulation of and participation in such events as these come within the proper function of the social centre, and they, like many of its own affairs, would also afford excellent outlets for the athletic, literary, oratorical, musical, and artistic activities of the regular high school students.[1]

[1] See Chapter XXII for an account of a high school which has become the art centre of a community.

The debating clubs and singing societies of the ward school centres might be organized into leagues and federations for the purpose of holding contests or tournaments, the final events of which—or possibly all of them—could appropriately be held in the high school auditorium under the auspices of its social-centre staff. The emulation thus stimulated would quicken and refine intellectual and emotional life in all parts of the community. The informative and entertaining power of motion pictures could be increased and purified if exhibitions of films of the best educational and literary types were regularly held in the auditorium. The charging of a small admission fee would not only help to distribute the expense more equitably but tend to hold the management up to a higher level of efficiency, while the extension of the market for films of a high character would give a much-needed stimulus to their production by the manufacturers.

In the selection of subjects for lectures, picture exhibitions, in the planning of all the incidental activities, the special needs of the community, whether uttered or still unconscious, should be borne in mind, as the degree in which these were met would determine the amount of patronage and support the offerings would receive. Similarly, in the public-library service,[1] which would form a part of the social-centre equipment, the books and lists displayed could all be related to the current topics of the times. The policy of thus making the social-centre facilities quickly responsive to the wants of the community could not fail of a fertilizing influence upon all its expressional activities. Upon the minds of both instructor and

[1] In this connection see also Chapter XVIII, "The Socializing Function of the High School Library."

pupil would be continually impressed the fact, too little appreciated in existing systems of education, that art is a product of the interaction between society and the individual.

Differentiation of the Social Centre in High and Ward Schools.—If the educational and social tendencies which have been outlined herein are real and, through their reciprocal action, cause a development along the lines which have been indicated, the high school social centre will in time show characteristics plainly distinguishing it from that of the elementary school. Its clientèle will probably come from the city as a whole or at least a large district thereof, and it will, therefore, serve naturally as the centre at large. In athletics it will tend to be the place where the matches between teams representing social centres in different sections of the city are held rather than the place for the regular practice of neighborhood groups. The city-wide basket-ball tournament among department-store fives, for instance, may begin in the ward centres, but it will probably culminate in the more spacious gymnasium at the high school.

In social activities there will be a natural selection of the participants on the basis not of locality but of similarity of tastes or purposes. A reception to a person of more than local prominence will naturally take place here, while affairs of a more neighborhood character will occur in the ward school. The municipal choruses, the membership of which comes from all parts of the city, will have their home in the high school, and here the great oratorios and more pretentious amateur theatricals will be presented. As a civic forum the high school platform will be the place where questions of the municipality will be thrashed out, while in the ward school the local im-

provements will be the more pertinent subjects for discussion. Lectures and other occasions of a cultural nature which appeal to highly developed tastes and abilities will find their home in the high school auditorium, as well as those of a more general import. The facilities and need for study and experimentation possessed by the faculty of the secondary school will tend to make it a social and civic laboratory, while the activity of the ward school staff will be mainly that of administration.

Steps Immediately Practical.—In advance of the granting to the high school organization of the administrative machinery which would be required for the comprehensive plan that has been sketched, there are certain feasible steps by which a beginning can be made. The first of these is the adoption of a definite policy in favor of the social-centre activities. One of the ways in which such an attitude would first manifest itself would be in arrangements whereby some of the regular staff could assist with the extension work.[1] For example, the physical-training director would probably be willing, for a slight additional compensation, to give some time to the development of athletics among the youths who attend the evening high school. The woman in charge of the girls' physical education could probably find time for some instruction in folk dancing for the young women from stores and factories.

As soon as possible, of course, an assistant should be appointed who could give time and thought to the development and management of all the social-centre activities. Such an official would be able to obtain much assistance from voluntary organizations interested in

[1] In the Los Angeles High School the night school and the social centre have been placed under one head.

social welfare, or if there happened to be none available, he might himself well undertake the promotion of one among some of the more prominent citizens. With the sympathy and aid of the school authorities behind him, he might find among the faculty some volunteers for club work, chaperonage, and other supervisory duties. The policy of organizing self-supporting activities would, in time, enable an extension of the social-centre force. Motion-picture shows, social dancing, club memberships, and entertainments, if properly managed, can all be made to give an income which could be applied to the maintenance of these and similar activities.

In the inauguration of new and unusual uses of the schoolhouse, the wise director will give considerable thought to the inculcation in the minds of the incoming public of the right ways of using the school building. When the political meetings were first held in the Jersey City High School careful directions about the proper exits and ingresses were published in the papers and disseminated by means of handbills. Sometimes, on such occasions, admission is only by ticket, a method which has the advantage of limiting the crowd and assuring the selection of the right people. A clear statement of the various privileges and prohibitions at the outset will prevent much friction later. It is always difficult to enforce rules which have not been well promulgated.

Conclusion.—The preparation for life's struggles which boys and girls received at home in the period before the industries had departed from it is still extolled by students of education. In those rural days the boy worked beside his father, observed and imitated him in the performance of an infinitely varied round of tasks. Every lesson learned was inseparably associated with some

difficulty of vital importance which the lad himself had experienced. No sooner had one responsibility found a secure place upon his shoulders than another and bigger one slipped into position ready for their squaring. Education was a growing rather than a forcing process because it took place in the midst of a real life and was a natural part of it.

Is it beyond the realm of possibility that the high school will some day be the scene of so much of the city's social and civic life that the youth reared therein, intimately associated with the leaders and helping to bear their burdens, will receive a training for citizenship to which future historians will be able to award an equal meed of praise?

CHAPTER XXII

CONTINUATION WORK IN THE HIGH SCHOOL

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Definitions.—The expressions "Continuation School" and "Continuation Work" are employed in America with equivocal meanings. Seeking to embody the idea and spirit of the *Fortbildungschulen* of Germany, the first enthusiasts for these schools very naturally overstressed the features that stood out most prominently to the superficial observer. This feature is the vocational one. Hence continuation schools at the outset came to imply a type of school usually organized and administered by authorities other than those having charge of the regular system of schools, and aiming to give a vocational training to such youths as have completed the elementary schools or have reached the age of fourteen and have engaged in some form of industry or other work. Viewed thus, the new type of school merely *continued* the opportunities to secure the elements of an education, organized, however, with reference solely to skill in the particular arts of their trade. Regarded in this sense, continuation schools are nearly or quite synonymous with apprenticeship schools and trade-schools.

A second interpretation of the expressions was truer to the German ideal. This was not only to continue the

opportunity for securing an elementary education beyond the age of fourteen but to compel attendance at such schools for a definite period. Moreover, while vocational training constituted the nucleus of the work, the training did not stop there but included also religious, civic, moral, and hygienic instruction.

Recently continuation work has come to have a still larger and broader signification. Under the caption are now included all forms of instruction and training, both general and technical, which are provided for pupils who have left the elementary schools and which aim to continue or supplement the education received in the regularly organized elementary school—excepting only such education as is secured in the traditional courses and in the traditional forms and ways of the regular high school. Indeed, every extension of subject-matter made in the interest of social and practical needs, every differentiation of courses made with reference to some newly felt demand, and every change in administration affecting the question of hours of attendance, election of work, and modification of method represents, even in the traditional high school, something in the way of continuation work. Such work has for its aim the development of an individual not only as a workman but as a citizen and a man. It seeks equally to *improve* the personal, the economic, and the social worth of each human being to whom it ministers and hence very aptly is sometimes designated "improvement work." It is "continuation work" or "improvement work" in this larger and broader meaning of the terms that is considered in this chapter.

Historical Sketch.—Continuation schools as distinct from apprenticeship schools and as agencies for *con-*

tinuing the rudiments of education received in the elementary schools had their rise in Germany as early as the latter part of the sixteenth century. At the outset they were organized as Sunday schools and sought during an hour or two each Sunday to give instruction in the three R's and religion. Attendance upon such schools soon was made obligatory on all youths, girls as well as boys, up to the age of eighteen, or (in case of girls) till marriage. In time vocational or apprenticeship instruction was added to the course, and the aim of the schools became threefold; namely, personal culture, industrial skill, and patriotism. In time, too, week-day and evening continuation schools grew up.

In 1869, exactly three hundred years after the first continuation school was established, the North German Federation of States authorized by law any local political body to compel attendance at continuation schools upon all workmen up to the age of eighteen years and to require employers to grant the necessary time to employees to attend such schools. This law became the basis for the Imperial Industrial Law of 1891, which has continued in force until to-day the essential provisions of the older law.

With the larger awakening to social responsibility in the United States in the past decade, with the intensification of industrial conditions and the specialization of labor everywhere during the same period, and with the fuller appreciation of the educational needs of the age and the educational efforts being put forth by Germany and other European countries to meet these needs, there has come into America also, since about 1900, an enthusiasm for continuation schools. And yet, withal, there has been but relatively little progress toward the actual establish-

ment of schools of this kind. To quote from the latest report of the United States Commissioner of Education,[1] it seems that "with the vocational principle fully acknowledged, with more or less complete systems of vocational education in operation in a half-dozen States and in numerous cities, and with constant demands from all sources for the extension of vocational training, the movement is not yet making the headway in practice that it should."

The fact of the case is that up to a very recent date continuation work in the United States has signified solely vocational work. To-day there is seemingly a keener appreciation of what real continuation training involves. There is a recognition that vocational training cannot safely nor feasibly be given without founding it upon the fundamentals of a general education. Hence, the period upon which America has entered at present is one of experimenting and testing, one fraught with great possibilities but likewise with great dangers.

It is in the hopes of presenting the salient conditions that confront the situation to-day, of suggesting some principles upon which procedure must be based, and in offering some practical suggestions that this chapter has been undertaken.

The Present Situation.—It seems clearly apparent to any who make a study of social conditions in the United States and who scrutinize the work of the public schools that the present organization, administration, and results of education are unsatisfactory. Investigate where one may, the same general defects are to be found. "Retardation," "elimination," and "dissatisfaction" are almost universal complaints. Scores of young peo-

[1] Commissioner of Education Report, 1912, vol. I, p. 21.

ple seek and grasp at the most trivial excuses to forsake the schools. Economic pressure, ill health, and mental incapacity are, of course, responsible for a considerable number of these defections, but they account for only a small percentage of the total. Bulletins recently issued by the United States Bureau of Education prove conclusively that "from one half to three fourths of the girls at work in the factories [at Worcester, Mass.] could have had further schooling if they had wanted to or if their parents had cared to insist upon it." [1]

Investigations in other communities reveal similar conditions. Moreover, "the majority of young girls who leave school to go to work are only fourteen years of age" and "the work offered in the grammar-schools has been completed by only a small proportion" of them. More alarming still is the fact that "the number of fourteen-to-sixteen-year-old girls leaving school to go to work is increasing" at a much greater rate than "the percentage of increase in population." [2]

What is true respecting girls is likewise true respecting boys—and in a more exaggerated form.

The real explanation, therefore, of the excessive school mortality between the ages of ten and fifteen is the dislike of the school as it is to-day organized and administered and the desire for greater manual, physical, and social activity than the school affords. "Such facts emphasize the large demand for training which gives opportunity for manual combined with mental development." They also give warrant and justification for providing improvement or continuation work on a generous scale and for extending the period of State control over the

[1] Special Bulletin 2A, 1152, of the U. S. Bureau of Education.
[2] Bulletin No. 17, U. S. Bureau of Education, p. 11.

education of individuals until the age of sixteen or eighteen. To exempt youths suddenly from institutional control at the period of early adolescence—the most critical and unstable period of life and the period in which parental control is least effective—is psychologically most illogical, morally most reprehensible, economically most wasteful, and politically most unwise. Freed from close parental care and from school discipline, they not infrequently drift upon the active world of business and seek to satisfy their newly awakened sense of responsibility, personality, and power in its bustling life. Moreover, the business world unconsciously fosters the determination of many boys and girls to forsake school permanently by inviting them to enter any number of youthful jobs in which regularity of hours of labor, considerable free time, and relatively attractive compensation prove irresistible allurements. But, for the most part, such positions offer little opportunity for growth in insight, skill, or financial advancement. They afford the maximum of rewards at the outset and hence yield diminishing returns.

Meanwhile, natural and social interests are multiplied for the youths and economic demands are increased. Inability to satisfy these in a legitimate and normal manner leads, too often, first to dissatisfaction with the job, then to carelessness in work, and, finally, to dismissal or resignation. For some months the story is repeated at intervals, each new venture producing a more calloused individual, a more antisocial citizen, and a more irresponsible workman. The inevitable final result is degeneration to the ranks of the criminal or the socially dependent, or the crushing of spirit and the reduction to the condition of stolid, embittered workmen, or else a re-

arousing of aspirations and an effort to increase one's efficiency and social ranking even at a belated day.

The Awakened Interest.—Revelations of the existing conditions have recently awakened the state and industry alike to an appreciation of their mutual interests and of their higher obligations. Industry has felt the lack of apprentices and of workmen properly trained to fill important positions as foremen, supervisors, and directors. It has recognized, too, that skill alone cannot produce the desirable workman, but that intellectual alertness, moral responsibility, and physical health are equally essential elements. Likewise, the state has come to a clearer conception of her legitimate functions. She has come to appreciate the fact that her own highest political, civic, economic, commercial, and social interests can best be conserved and promoted if the body of her citizens be trained not only to contented self-support but to a realization of the aims and functions of government, the instruments and processes of civil society, and the interrelations and interdependencies of social and political institutions. That is to say, in place of the old laissez-faire doctrine of the function of government there is substituted the newer socialistic or paternalistic theory of the state.

Conclusions from the Facts and Theories.—In the light of the newer theories respecting the obligations of state and industry there is but one conclusion—namely, a more complete democratic realization of society and of the agencies employed by society to promote its welfare and progress must be developed. The schools, representing one type of these agencies, cannot escape the effects of this general evolutionary tendency if they would. The lesson is plain: public education must be made available for all and adapted to the special needs of each.

It is just this enlarged conception of the purpose and function of public education that has produced the demand for continuation work for those who in their earlier years were unable to avail themselves of the opportunities of the regular school, or neglected to take advantage of them, or were unable to profit from the instruction furnished therein. Moreover, since the first law of life is self-preservation and hence of an activity that shall provide a livelihood, and since the dominant impulse of adolescence is participation in social affairs that are seen to function not too remotely in useful forms, continuation work that is to attract and stimulate and prove thoroughly successful must, in the majority of instances, be centred in vocational interests and be dominated by the vocational spirit. Vocational training, in turn, is intimately connected with the questions of vocational and avocational guidance and with the employment of the school buildings as social centres, topics treated elsewhere in this book.

Principles Governing Continuation Work.—Before considering the ways and means of conducting continuation work, wisdom dictates the policy of formulating at least a few guiding educational principles. These may be categorically stated thus:

1. Human interests are diverse and express themselves in different forms and in varying degrees in each individual.

2. Personal power and happiness, and hence social welfare, are most enhanced when each individual has, as fully as possible, developed his real native interests—provided these interests are not immoral or antisocial.

3. Personal development can take place in greatest degree when it is kept in harmony with natural apti-

tudes and ambitions and not sought by agencies working against or at cross-purposes with these.

4. It is impossible truly to educate any being without reference to some clearly conceived end or aim—though such ends or aims may be set up more remotely for certain types of minds than for others.

5. For a large proportion of mankind the only appeal that is effective at the outset of their development is the egoistic, practical, or vocational appeal.

6. Industry and vocations are not ends in themselves but means to personal culture and happiness and to social justice and progress.

7. The first step to personal culture and to social interest is "joy in one's work."

8. The first element in the development of joy in one's work is the recognition of the economic and æsthetic worth of the product produced and the social significance of the operations involved.

9. The recognition of the social value of one's vocational efforts alone gives an apperceptive basis for learning the greater lesson of the function of the state and the community and of the demands for civic co-operation, personal loyalty, and social justice.

10. The vocational, semi-vocational, or continuation school is the most available and promising agency society possesses for securing this gradual transformation of many of its members from selfish, egoistic individuals to unselfish, altruistic, social agents.

The Problem Restated.—Edwin G. Cooley has formulated the problem in a clear and concise manner in his "Vocational Education in Europe." He says:

> We may sum up the problem of the continuation school as fourfold:

1. It must strengthen and deepen the moral ideas of the youth and give him further moral development out of his new surroundings and experiences.
2. It must put him into social relations with the community and state.
3. It must advance his vocational training, and, in connection with this, develop his general education.
4. It must fill up the gaps in general training which seem likely to be detrimental to success in the vocational world.

Cooley continues:

From an ethical point of view it may be hard to justify taking the third idea as the centre and grouping the others about it. There is, however, no question but that the third is the pedagogical centre of all the instruction in the continuation school; through it we may strengthen the other three ideals. Through their desire to become efficient vocationally, these boys are brought to see their relations to society and the state and to realize the advantages of a broad intellectual development.[1]

Thus, it is clear that while vocational training must, for the most part, be used as the lure to attract youths to the continuation school, such schools must go far beyond the vocational in their efforts. Moreover, for adults of eighteen years or older the vocational aspects may sometimes be entirely incidental and the appeal may be made strictly through the general cultural improvement to be derived.

For Whom Is Continuation Work to Be Provided.—With the foregoing facts, principles, and theories to guide, it seems clear that if continuation work in the United States is to be provided in a way adequate to meet the needs of all who should be encouraged to avail themselves of such opportunities, provision must be made for the following classes of persons:

[1] E. G. Cooley, "Vocational Education in Europe," p. 86.

1. Those boys and girls over fourteen years of age who, for various reasons, have completed only a portion of the regular elementary school course and have entered upon rather permanent lines of vocational work. This group needs a training that will fill the gaps in their earlier elementary education, "improvement work" to fit them better for citizenship and for the enjoyment of health and leisure, and specific vocational instruction.

2. Those who have completed the elementary school curriculum and possibly also a portion of the high school course, have engaged temporarily in various forms of unskilled work or vocations offering little opportunity for advancement, and seek to fit themselves for admission to college, technical schools, or more remunerative positions in industrial or commercial fields. It is due members of this class that such culture and practical work of the high school as is needed to fit them for their life career shall be given them.

3. Those who have received a fairly ample liberal education but who desire to supplement their training by courses dealing with recently organized knowledge or by courses taught in ways different from the manner in which they formerly were presented to them. Such work may be pursued for culture only or for practical utility. It includes, for example, manual-training work for the professional or business man, literature or language study or art work for the ambitious women of leisure, and domestic science and art or bookkeeping or millinery work for the women seeking to apply the knowledge to home problems.

4. Those immigrants who have had little or no training in American elementary schools and who seek a practical knowledge of our language and our business and political institutions.

5. Those who, whatever their previous education, desire to acquire a knowledge and training in a single special trade and to secure this education in the shortest time possible. The members of this group differ from those in groups one and two in that the continuation work sought is narrowly utilitarian and specialized.

Thus, considering the classes of individuals for whom continuation work must in the nature of the case be designed, there is ample justification for making it, in the majority of cases, centre about vocational interests.

Classification of Types of Continuation Work in the United States.—Ignoring for the present the content of continuation and vocational work, it is doubtless within the limits of fact to say there is no form of such training undertaken in any European country that has not had its counterpart in America. Indeed, there have been experiments undertaken in the United States that (it seems safe to say) are as yet unknown elsewhere. Inasmuch, however, as it is at present extremely difficult to lay down hard-and-fast limits to (so-called) elementary education, secondary education, vocational and technical education, and even higher education, it is a question of delicate judgment as to what portions of such work fall within the limits of a book that professes to deal only with high school education.

Nevertheless, since the tendency throughout the land seems to be to confine the period of the undifferentiated elementary school to six years and to include the present seventh and eighth grades[1] (and in some places also the thirteenth and fourteenth grades, that is to say, the first two years of academic study beyond the present high

[1] For a detailed analysis of these tendencies see Chapter IV in vol. I of this series.

school [1]) in the scope of secondary education, it seems fitting and proper to regard all forms of vocational or improvement work that is provided for youths outside the regular traditional schools or traditional courses, and that is open to pupils twelve years of age or older, as appropriate material for discussion in this chapter.

The complete classification of the various types of vocational and continuation work will then be as follows:

CLASSIFICATION OF VOCATIONAL AND CONTINUATION SCHOOLS

I. Day Schools.
   1. Preapprenticeship schools.
   2. Trade or vocational schools.
   3. Vocational curriculums in general high schools.
      (*a*) Short-term.
      (*b*) Long-term.
   4. Vocational high schools.
      (*a*) High schools of commerce.
      (*b*) Commercial high schools.
      (*c*) High schools of manual arts for boys.
      (*d*) High schools of practical arts for girls.
      (*e*) Industrial high schools.
      (*f*) Technical high schools.
      (*g*) Agricultural high schools.
   5. Vacation schools.

II. Evening Schools.

III. Part-Time Day Schools.
   1. Co-operative work.
      (*a*) Half-day classes.
      (*b*) Alternate-week (or fortnight) classes.
      (*c*) Weekly short-session classes (or continuation schools, in the popular meaning of the term).

[1] Many regular high schools now offer two years of graduate study in academic subjects. The State of California in particular has taken an active lead in such a plan and has by law specifically authorized such extension.

(1) Within public-school buildings.
(2) Within shops, stores, and business houses.

2. Independent work.
   (*a*) Adult classes.
   (*b*) Special-student work.
   (*c*) Visiting-student work.
   (*d*) Supervised out-of-class work.
      (1) Independent study and special reports.
      (2) Private instruction and certification.
   (*e*) Extension courses.
   (*f*) Sunday schools.

IV. Schools for Exceptional Children.

1. Physically defective.
   (*a*) Deaf and dumb.
   (*b*) Blind.
   (*c*) Tubercular.
   (*d*) Deformed and crippled.
2. Morally defective.
   (*a*) Incorrigibles.
3. Mentally defective.
   (*a*) Morons.

V. Miscellaneous Improvement Work.

1. Parents and Teachers' Associations.
2. Teachers' institutes.
3. Teachers' study clubs.
4. People's high schools.
5. People's eleven-day courses.
6. People's institutes (one or two days).
7. High school extension work.

Analysis of the Various Types.—A brief analysis of each type of vocational or improvement work mentioned is desirable.

1. *Preapprenticeship Schools.*—These are also frequently styled general industrial or preparatory trade or prevocational schools. They are schools ordinarily open to boys and girls who have not completed the

elementary schools and who often are under fourteen years of age, but whose interests, capacities, and economic resources demand that they shall be given an intensely practical training if they are to be retained in the schools with any large degree of advantage to themselves. These schools are, therefore, but the result of a differentiation of the elementary school at the end of the sixth or seventh grade. The instruction consists of English, mathematics, and science taught with more than usual reference to industry; of history, civics, physical training, and hygiene; and of elementary work in commercial branches, manual arts, domestic arts, and general-trade instruction. Schools of this type—usually offering a two-year course—are found in several of our larger cities, *e. g.*, Buffalo, Chicago, and Pittsburg, and could wisely be adopted in other places.

2. *Trade-Schools or Vocational Schools.*—The trade-school, so-called, is not infrequently synonymous with the preapprenticeship school. It differs in theory from that type of school in that the dominant feature is special-trade rather than general-trade instruction. Pupils are admitted to the trade-schools at fourteen years of age but often before they have completed the elementary school curriculum. The courses are usually short—from four months to two years—and include a modicum of general knowledge applied to the special trade in question. In some places, however, the courses are three or four years in length, provide a rather general training in commercial, industrial, and domestic arts, and differ from the vocational courses in the general high school chiefly in the facts that not all students have completed the elementary curriculum, that the work is organized in a separate building, and that a greater portion of the

school day is devoted to practice in the chosen art than is possible in the high school.

Schools of this type have been established in many American cities and their numbers are fast multiplying. They take many diverse forms. Thus, for example, Buffalo has provided five vocational schools and gives instruction in the following work: cabinetmaking, carpentry, pattern-making, electrical construction, machine-shop practice, printing, commercial subjects, and girls' industrial work. Buffalo has recently also "instituted a survey of the principal occupations for women and girls in Buffalo" and is making plans to establish separate vocational schools for girls. Likewise, Detroit is about to open several vocational schools of a similar character for both boys and girls. Illustrations could be multiplied.

But not only are cities establishing vocational schools, but in several instances State trade-schools have been founded. Among these are the State trade-schools at New Britain and Bridgeport, Conn.; the New York Trade-School for Girls at Syracuse, N. Y.; the Girls' Trade-School at Boston, and the Milwaukee School of Trades for Boys at Milwaukee.

The New Britain State Trade-School will furnish an illustration of this type of schools. Here boys are taught the following trades: machinist, tool-making, pattern-making, carpentry, cabinetmaking, draughting, printing and bookbinding, and plumbing. Girls are taught dressmaking and millinery. The only entrance requirements are: ability to read and write English correctly and a minimum age limit of fourteen years.

In this trade-school, as in many others, the guiding principle is to make the work real in the fullest meaning of the term. No undertaking is pursued merely for

"practice," but from the very outset of the course the output is fashioned to fill definite orders from business firms. Hence each product has commercial value, the orders from regular customers furnishing a varied line of work and development in each special trade, enabling the producer to "learn and earn" at the same time. Recently the boys from this school have engaged in house-building for contractors and have constructed houses complete—from the excavation work to the installation of the plumbing and electrical equipment. The girls supply certain firms in New York City with regular shipments of garments and ladies' hats. There can be no question but that such trade-schools or vocational schools, established by municipalities, counties, and States, are destined to become established in increasing numbers and to afford a very important kind of continuation work. Properly differentiated and wisely distributed, it is certain that they not only will make a wide appeal but will serve social and economic interests in very advantageous ways.

There seems, however, no very convincing reason for removing the control of these schools from the hands of the regularly constituted school authorities, as some would advise. No doubt the dual system works satisfactorily in Germany and other foreign countries, but there is no reason to believe that the present school machinery in America is incapable of handling vocational education wisely. On the other hand, there is real danger that a dual system of administration will lead to friction, duplication, waste, and possibly extravagance. Moreover, such an arrangement is fraught with the menace of intensifying class feelings and of mechanizing vocational work. *The wisest plan of conducting all public*

school matters is through the agency of trained experts selected by a body of truly representative non-experts. Hence a single board of education, advised by a consultative committee of business men, can best determine general educational policies and raise the moneys to support them. Such a consultative committee, ready and willing to furnish the responsible school authority with data and suggestions respecting vocational needs, will add breadth, depth, and positiveness to policies that may be undertaken. The expert administrators, selected by the board, can then best be left to execute the policies decided upon.

3. *General High Schools.*—Within the general high school to-day are to be found two types of vocational curriculums—the short-term curriculum, usually two years in length, and the long-term curriculum of four years. The former marks a very recent development; the latter is of several years' standing. Within each of these two types of curriculums from one half to three fourths of the subject-matter is "academic" in character—though often presented with a vocational flavor. The remainder of the work is professedly vocational.

The most commonly organized curriculums of the four-year type are the commercial, the manual training, and the domestic science and arts. Los Angeles, however (which has probably differentiated its curriculums most fully of any city), provides the following vocational curriculums: Commercial art, hand-wrought metal work, interior decorating, leather work, pottery work, general farmer, specialty farmer, truck gardener, landscape-gardener, nursery man, dairy-farmer, poultry man, farm mechanic, multigraph operator, adding-machine operator, filing clerk, billing clerk, office assistant, office manager,

accountant, auditor, bank clerk, bookkeeper, cashier, stenographer, reporter, private secretary, shipping-clerk, receiving clerk, business manager, post-office employee, civil-service employee, commercial teacher, caterer's assistant (cooking and supplying home-made articles for delicatessen stores and private families), teacher domestic science and art, housekeeper, waitress, dressmaker, milliner, seamstress, boat-builder, engineer (marine-gasoline), merchant marine, naval architect, aquarian architect, cataloguer of marine life, chart designer, curator of museums, fish commissioner, fish expert, fish propagator, assayer, blacksmith, cabinetmaker, chemist, architectural draughtsman, mechanical craftsman, foundryman, central station electrical work, substation electrical work, telephone work, electric-light work, electrician, machine-shop work, pattern-making, and surveying—being sixty-six in number.

The above courses are offered in one or more of the six regular high schools of Los Angeles and are grouped under the following six main divisions of vocations: art work, agricultural occupations, commerical work, domestic science and domestic art, marine vocations, technical and semitechnical vocations or trades.

In each of these curriculums are found (besides the major subject and English) from two to four years' work in history, from one to four years' work in mathematics, together with a minimum amount of work in music, physical education, and oral expression.

The principle of differentiation revealed here is being widely accepted, and vocational curriculums in the general high school are multiplying rapidly. There is no reason to doubt that for the smaller community this mode of providing vocational or continuation work is

one of the best and most feasible and that the practice will continue.

The short-term vocational curriculum differs from the four-year curriculum chiefly in that the subject-matter is more completely vocational, thus allowing the individual pursuing it to secure quickly the practical training he seeks and to enter upon his vocational career at an early date. Among the cities offering curriculums of this type are Kansas City, Kans.; Pittsburg, Pa.; South Bend, Ind., and Chicago, Ill.—the latter city providing ten distinct two-year curriculums of a vocational character.

The plan here revealed possesses decided merits. With some possible modifications, it is adapted to every high school in the land in which vocational courses of any character are offered. The scheme does not signify a four-year course with the last two years omitted, but it permits such a reorganization of the vocational work offered as to provide for intensification and relative completeness at the end of a two-year period. Continuation work of this kind differs less in character than in mode of organization from the work provided in the so-called vocational schools already discussed. Here the instruction is given in the regular high school, and ordinarily is open to none excepting those who have completed the elementary schools. By making the admission requirements as liberal here as in the vocational schools, smaller communities can provide this form of continuation work as readily as larger communities. The short-term courses are worthy of encouragement.

4. *Special High Schools.*—Special vocational high schools are practicable only in cities of larger size, wherein the demands for extensive specialized work in particu-

lar fields come from a considerable body of candidates. Within these schools the principle of differentiation of work of an advanced secondary kind is carried to its logical end. In form the special school is not different from the special or differentiated courses within the single general high school, but in spirit and method there is a decided unlikeness. These schools foster a unity of purpose and a solidarity of interest that are clear-cut, definite, and articulated. The methods, too, are the methods of practical education—all subjects being presented with reference solely to their application. They seek to do for the youths who have superior ability in particular lines or who enjoy unusual economic and educational advantages what the vocational schools seek to do for the less fortunate boy or girl.

There are as many as seven distinct subdivisions of this type of special high schools:

(*a*) *The High School of Commerce* aims to give a broad knowledge of business affairs and processes, and, in particular, a specialized training in connection with the problems of trade, transportation, and finance. It seeks to fit young men to take their places among the directive agencies of the business world. Such schools have arisen out of the demands of the larger commercial interests of the country and are found only in cities of considerable size, as, for example, in New York, Boston, Philadelphia. In such cities they are desirable and feasible.

(*b*) *The Commercial High School* aims chiefly to fit boys and girls for subordinate positions in offices, stores, and business houses. It takes the place of the private "commercial college" or the "commercial course" in the general high schools.

(*c*) *The High School of Manual Arts* (boys) centres its activities about work in drawing and manual training. It seeks to train young men for positions as draughtsmen, foremen, engineers, architects, and managers of manufacturing establishments, but presupposes a supplementary period of apprenticeship after leaving the school. Schools of this type are desirable in all large industrial centres.

(*d*) *The High School of Practical Arts* (girls) is not infrequently given other names, as, for example, high school of domestic arts, vocational high school for girls, and girls' technical high school. Within these schools two lines of work run parallel and are interwoven in each girl's curriculum—one seeking to give a practical training that will enable her to earn a respectable livelihood for the uncertain period preceding her marriage and the other seeking to give such knowledge and training as will fit her for the higher calling of home maker, motherhood, and citizenship. Boston, New York, and some other cities provide schools of this type. In several other cities the same purpose is sought in schools of other names—particularly in technical high schools.

(*e*) *The Industrial High School.* The first school of this kind to be established in the United States is the Industrial High School of Columbus, Ga., which was opened in 1906. This school provides a three-year curriculum and articulates with a seven-year grammar-school course. In addition to the usual academic work in English, mathematics, history, and science, each pupil is required to pursue one of five distinct trade courses. These are: (1) home economics, (2) dressmaking and millinery, (3) mechanic arts, (4) textile arts, and (5) business training.

A quotation from an official bulletin makes clear the character of this school:

"The academic work is related as closely as possible to the trade courses. For instance, the science teacher co-operates with the specialist in charge of the textile department in matters of dyeing. The chemistry course, so far as the pupils in this department are concerned, has special reference to the work of that department; while in the domestic-science department the chemistry has special reference to the analysis of foods and their nutritive values. In the English department pupils are required to take topics from their trade courses as subjects for themes, and the special teachers of the trade courses correct the papers with reference to facts, while the head of the English department criticises and grades them with reference to their form and literary value. The problems in mathematics used in the classroom grow largely out of the work of the shops. And the history teacher presents his subject especially from the industrial point of view."[1]

One half of each day in this school is devoted to industrial work and the other half to academic studies. Visits to mills, factories, and machine-shops are frequent.

As in the case of practical-arts work for girls, a number of cities have, since 1906, provided industrial training in specialized schools but frequently have given to such institutions the name technical schools. Whether vocational training is furnished in a high school specialized to include but one line of study or in schools organized into several co-ordinate divisions is a matter of little

[1] "Industrial Education in Columbus, Ga.," U. S. Bureau of Education, Bulletin 25, p. 16.

significance and can best be left to the judgment of the local authorities.

(*f*) *The Technical High School* includes under one roof the work that in other cities is frequently organized in manual-arts schools, commerical schools, and oftentimes, too, practical-arts schools. Schools of this type have recently been established in Detroit, Cleveland, Pittsburg, and other cities and give promise of much further extension.

(*g*) *Agricultural High Schools* seek to serve rural boys and girls in the same manner that the other types of vocational high school serve the urban resident. The aim is to fit for a life of contentment and efficiency on the farms. Such schools include, usually, academic subjects,.domestic science and art, manual training, farm mechanics, bookkeeping and other commercial education relatable to farm processes, farm beautifying, rural sociology, and other technical branches. Schools of this type are authorized by law in several States and in certain sections of the United States many have been established. In some instances they are organized as State schools, *e. g.*, the State School of Agriculture at Alfred, N. Y., and the Murray State School, Oklahoma; in many instances they are county schools, *e. g.*, the Milwaukee (Wis.) School of Agriculture and the Menominee County (Mich.) School of Agriculture.

It seems clear that wherever the unit of organization is sufficiently populous to make the specialized high school economically justifiable, and wherever a strong vocational demand is felt for a distinct school of this kind, this way of organizing and administering vocational education possesses many advantages. Among these are the feeling of solidarity and pride in work on the part

of the students, the possibility of employing a freer spirit in discipline than in the cosmopolitan schools, economy of equipment, longer school periods and a longer school day, and the closer articulation of shop and school.

5. *Vacation Schools* have much to recommend them to public consideration, and many communities are providing for them. Omitting from consideration vacation schools designed for very young children (though even these are in a certain sense continuation schools, since they depart in a notable way from the traditional elementary school), it seems plausible to assert that the schools of this type may be made to yield the following advantages: First, they permit the healthy, capable, and ambitious high school pupil to shorten his four-year course very materially; secondly, they enable the high school student who for one reason or another has failed to pass a portion of his work the previous year to regain his ranking and to proceed with his class; thirdly, it permits students who are seeking to acquire a vocational training within a limited period of time to complete a definite portion earlier than they otherwise would be able. Moreover, it furnishes a chance for a student to do extra work in the subjects in which he wishes to specialize.

There is no question but that the vacation school furnishes a form of continuation work that is capable of filling an important educational and social service. It is feasible to conduct such a school in almost any community in which the demand is made articulate. Detroit, Cleveland, Chicago, New York, Pittsburg, and many other cities provide schools of this type, and it seems probable the movement will be rapidly extended. Wherever the regular school year extends over ten

months the vacation school must, perforce, be shortened below a term of twelve weeks. Where this is done economy of administration would suggest, doubtless, that the number of courses elected by any individual should be reduced to two or three, that class periods should be correspondingly lengthened, and that thus the work carried in any course in the summer should be made equivalent to the same course during the regular quarter or semester. By confining the work to the morning and to the hours of early afternoon, and by providing opportunities for study within the school building, ample time for rest and recreation is still allowed later in the day. An incidental result of the vacation school is the impulse given to the all-year schools. If developed, this plan of organization will permit four terms of eleven or twelve weeks each, and hence will provide an additional means for securing flexibility.

Evening Schools.—The second large division of schools that deal with continuation work consists of the evening schools. Established now in nearly every large city and town, these schools seek to provide an academic and a vocational training in all lines of work for which there is a well-expressed request. Organized in courses that are given three evenings per week (usually Monday, Wednesday, and Friday) and in courses that meet but twice per week (Tuesday and Thursday), continuation work (where thus given) is made available for all who possess the physical strength, intellectual alertness, and moral stamina to seek it. Although tens of thousands of boys and girls and men and women do attend evening continuation schools, the fatigue of strenuous day labor unfits many times that number for pursuing any courses that demand concentration, alert thinking, or physical

effort. Hence it is clear that the evening continuation school, as the chief agency for bettering the intellectual, vocational, and social welfare of the classes who toil, is destined to prove an inadequate agency. As a voluntary school it doubtless can serve a most useful purpose; but as a means of securing compulsory continuation schooling it is ill adapted.

Other difficulties to the adequate administration of evening continuation schools lie in the inequality of attainments among those who do attend, the insufficiency of well-trained teachers, and suitable text-books. Nevertheless, these are but temporary administrative problems and doubtless will gradually be solved in satisfactory ways.

It is important to note that, despite the obstacles that have stood in the course of the full realization of the ideals of this type of school, it has nevertheless proved itself capable of real and wide-spread service and has been the agency for providing continuation work in manifold ways.

Merely to list a few of the courses of instruction given in various schools to-day is to suggest the illimitable range of possibilities that inhere in schools organized after this type. The list includes the various academic subjects, semiacademic courses in manual training and domestic science and art, commercial work of many kinds, plumbing, laundering, telegraphy, telegraph and telephone construction, bookbinding, printing, electrical work, mining processes, marine engineering, boat-building, gas-engines, automobile building, chauffeuring, aviation, millinery, dressmaking, cigar making, nursing, domestic service, public service, office practice, secretarial work, etc., etc. Wherever the population of the com-

munity contains a large proportion of foreign-born citizens, courses in spoken and written English are also common and are, in many cases at least, eagerly pursued.

Thus it is that the evening school affords an important means of providing continuation work for many classes of persons. It constitutes, moreover, a form of continuation work that can be carried on in practically every high school in the land. Wisdom, of course, will dictate that futile efforts shall not be encouraged. As in all other forms of education, local demands must in large measure determine the scope, intensiveness, and character of the work provided.

Nevertheless, however urgent the needs in any given community, the school will not organize itself. Its inauguration and perpetuation will depend on the efforts of some leader. Inarticulate interests must be made articulate, incentives to attendance must be presented, and the work must be organized and continued in a vital, gripping manner. Progressive and ambitious schoolmen should recognize their opportunities to render greater educational service by studying local situations and, if conditions warrant, organizing evening continuation work of appropriate kinds.

Part-Time Day Schools.—A third very promising mode of administering continuation work is through part-time instruction. Wherever such provision is made the impelling thought is that students shall be permitted to attend school in the daytime (rather than at night) and shall not entirely interrupt their regular occupations. The work falls into two main divisions, namely, cooperative work and independent work, and each of these divisions in turn may be subdivided into several distinct minor forms.

By *Co-operative continuation work* is meant the sharing of the responsibility and the burden of support by both the State and the business firm in which the student is employed. The principle that serves as a justification for this arrangement is that the employer is directly benefited by the increased training given to his employees as fully as is the State. This improvement is found in increased intellectual power, deepened sense of moral responsibility, and enhanced technical skill. On the other hand, the State derives benefit through the promise of more enlightened citizenship and the economic independence on the part of its members.

Co-operative continuation work is, for the most part, carried on under three main forms—namely, in half-day classes, in alternate-week classes, and in weekly short-session classes. The last form is not infrequently styled "continuation work," pure and simple, the term here being used in its narrowest meaning.

In *Half-day continuation work* students spend one half of each school day in the school pursuing such work as they may elect. The other half day is employed in shop, store, or other place of business in which they may be engaged. Obviously, wherever an arrangement of this sort is made the special interests of the employer require that at least a portion of the school work shall bear somewhat closely upon the technical duties devolving upon the youth in the place of business. The possibilities of this form of schooling are not, however, exhausted here. Many forms of business suffer no great inconvenience if the operations of the work are not continuous throughout the entire day. Moreover, among many business firms a boy's or a girl's services are desired but part of a day, readily enabling the individual, therefore, to devote

the other half to school work. Since one of the secrets of keeping young men and women a longer period in the schools is to provide ways and means "to earn and learn" at the same time, and to engage in greater social and physical activities, it devolves upon the administrators of our schools to set such machinery in operation as will increase the interest in half-day schools.

Alternate-Week Schools are much more common than half-day schools but perhaps give less promise of successful extension. The core for their organization is found in industrial interests. Schools of this kind contemplate the organization of the continuation-school students into two groups—one group to devote its entire attention and efforts for a certain definite period (usually a week or a fortnight) to the theoretical instruction of the particular trade, the second group to be engaged, meanwhile, in applying the theoretical knowledge (acquired the previous week in the school) in the actual work of shop or factory. At the end of the given period the two groups exchange places, each group thereby alternately receiving the benefits of theoretical and practical training.

Schools of this type are found in Fitchburg, Mass.; Cincinnati, O.; Kalamazoo, Mich., and several other cities. In no case is the instruction confined solely to technical trade knowledge, but includes English adapted to the needs of the future artisan, shop mathematics, industrial geography, industrial and commercial history, mechanical drawing applied to immediate interests, fundamental processes of physics and chemistry so far as they relate to the vocation in hand, shop practice and problems, and elemental topics in civics and in hygiene.

As in the case of half-day classes, the form of part-

time training considered here offers great possibilities for incorporation into the school system of every industrial community, but just as in the case of half-day classes the successful organization and administration of them depend to a large degree upon the strength, foresight, and tact of the superintendent or other school administrator in charge. For the time being only the voluntary co-operation of employees can be expected; but even this will not be secured in large measure unless the plan and purposes are clearly revealed to them and the mutual advantages are pointed out. In most cases, therefore, the initiative must come from the public-school officials.

The type of part-time co-operative school that offers the most promise of all, that is, seemingly, easiest of establishment and of administration, and that has, up to date, made the strongest appeal to educators and to laymen is the *Weekly short-session class*, or the continuation school in the popular meaning of the term. These schools are designed to receive young men and women for a few hours per week and to give them theoretical instruction in the field of their daily occupations. But in order to buttress this theoretical special knowledge the instruction most commonly seeks to teach also the fundamental principles and processes upon which the special art depends and to give a practical training in instrumental subjects, such as English, arithmetic, spelling, writing, and drawing. In many instances some attention is given to hygiene, civics, ethical principles, gymnastics, folk dancing, swimming, and the conventions incident to the special vocation.

The time allotted to these short-session classes varies from two hours per week to ten or twelve hours. Most

frequently the class meets one half day per week for a period of six months or longer. Thus, for example, in Kansas City, Kans., the afternoon sessions of this type of school extend from 2.30 to 5.30 o'clock. In Detroit, Mich., the forenoon sessions extend from 7 o'clock to 11 for girls in factories, and from 8 to 12 o'clock for girls in stores; the afternoon sessions for young men extend from 1 to 5.30 o'clock. In both cities all classes meet weekly.

It is, of course, highly essential to students and employers alike that any continuation work that is undertaken shall be carried forward sufficiently long and sufficiently regularly to yield real advantages to both. To insure this prolonged effort, Detroit, for example, admits no student to this type of continuation classes until a contract has been executed by the student, the employer, and the agent of the school. By this contract the employer agrees to permit his employees to attend the continuation school one half day per week throughout a period of two years, and the student agrees to "attend the school regularly and promptly the full time and to perform all work to be done both in and out of the school to the best of his ability." The ideal plan also contemplates that the employer shall not deduct from the wage of his employees because of their attendance on the school, inasmuch as such instruction conduces to his own (direct) advantage.

In all schools of this kind the work must, in the nature of the case, be flexible. To quote from the Detroit announcement: "It is not the aim to maintain hard and fast courses of study, but rather to give the student what he needs to know next, in order that his efficiency may increase as rapidly as possible."

That the results of the short-session continuation

school are thoroughly satisfactory (if the work is well conducted) can be gathered from excerpts from a recent bulletin issued by the Board of Education of Detroit: "Progress has been marked from the very first and employers are unanimous in their opinion that the work is a paying investment. The students have shown great earnestness and sincerity of purpose, voluntarily doing considerable study and preparation outside of shop and class hours. The general comment of superintendents and foremen is that the boys are neater in their personal habits and dress, show keener interest in their work, and more loyalty to the firm."

An essential feature of all types of continuation instruction is "follow-up work." Through visits to the homes and shops continuation school administrators should seek to become familiar with the home and working conditions of their charges and to help each one to solve the particular problems that surround him. In addition, vocational bureaus should be maintained and students aided in planning their careers and in securing suitable positions.

Obviously, the teachers in continuation schools must be men and women who are acquainted with the practical side of industry as well as with the theoretical principles underlying it. In the nature of the case it is not easy as yet to secure many teachers who are thus adequately fitted for the work. No doubt practical shopmen who have had a fair degree of liberal culture will render the best service under existing conditions. But there is imperative need for the development of training schools that shall prepare teachers for these newer types of work.

In addition to the short-session continuation work

held within public-school buildings, there is need for similar schools that shall be conducted within the shops or stores or other places of business themselves. For some time past private undertakings of this kind have been instituted by employers for their employees, but the newer ideal contemplates the incorporation of this work in the public-school system. Under this arrangement the factory or store is, as heretofore, to furnish the schoolroom and the equipment, but, in place of purely technical instruction given by some of the more experienced employees of the plant itself, the instruction is to include both general and trade knowledge and is to be presented by trained public-school teachers who visit the places of business for that purpose. Where the consent of the employer can readily be obtained, work of this kind can doubtless best be given at stated times within the working day. Where employees are more or less indifferent to the obligations, the work can best be conducted during the hour of noon intermission. This latter alternative must, however, be but a temporary experiment to demonstrate to proprietor and employees the mutual advantages to be derived from continuation work of the kind.

Obviously, continuation work conducted in the shop or store has the doubtful advantage of reducing the time necessary to receive the instruction. It also will often save car-fare for many persons to and from the school building. It is a question, though, if the change in environment secured by conducting classes in other places than the industrial centre itself may not prove a stimulus that is educationally and economically advantageous. As a means, however, of interesting employers in the operation of the other types of co-opera-

tive continuation work, the factory or store school has its values.

Of the *Independent or non-cooperative part-time continuation schools* little has as yet been heard. Nevertheless, they are rich in possibilities for extending the scope and advantages of the public schools. Among the various forms which continuation work of this kind takes are *adult classes* in the regular and evening schools. The object of such organizations is to enable adults who desire to take advantage of the opportunities offered by the public schools to do so without interfering with the instruction of younger people in the schools, and without subjecting themselves to their unthinking criticisms. Adult classes may be organized to give education purely in the interest of liberal culture and enjoyment, or for the sake of application in the workaday routine of the individual receiving it. Thus, for example, the Kansas City, Kans., afternoon and evening schools are organized (among other purposes) " to offer opportunities for adults who may desire to carry on some definite and systematic educational work," and the following subjects are offered: arithmetic, English grammar, penmanship, shorthand, spelling, elementary English, advanced English, physical training, reading (for persons desiring to learn the English language), science of government, bookkeeping, typewriting, cooking, sewing, china painting, mechanic arts, and mechanical drawing. If an articulate demand should be made for their inclusion, there is no logical reason why any other subjects regularly found in the programme of studies should not be offered to adults on equal conditions with the above. In fact, the following courses are offered in some parts of the country: history, music (including harmony, counterpoint,

and the history of music), history of art, foreign languages, special courses in science, gymnastics, and swimming. In the future, therefore, adult classes in the high schools must be made a permanent feature of all systems, for one of the clearest lessons continuation work is impressing is that the schools are organized in the interest of all members of society, provided they choose to take advantage of their opportunities.

Still another form of part-time provision is the opening of the regular high school courses to the *special student.* This plan not only permits but encourages the ambitious young man or woman whose main interests lie in fields outside the school, or whose state of health will not permit carrying the full allotment of work in the school, to elect a single course (if desired) and to be exempt from all regular school discipline. This plan does not require the toleration of the drone, the hopelessly incompetent, or the lawless; it merely tempers the breeze to the shorn lamb. While it is true nearly every high school in the past has had its irregular or special students, the fact is nevertheless true that all courses have been made unreasonably difficult rather than guardedly easy of entrance to the special student.

Visiting-Student Work differs little from work permitted to the special student. The latter pursues the courses he elects and receives credit toward graduation when satisfactorily completing them. Within the particular course elected the special student is held amenable to the requirements exacted of all others. The auditor or visiting student attends the course with no thought of credit and does as much or as little independent study as he sees fit. His object in attending classes is to listen to the discussions and to gain a general appreciation of the subject treated.

Supervised Out-of-Class Work has as yet received little attention by the high schools. There are, however, two feasible ways of providing this kind of construction work. One is through private study and special reports made directly to the teacher in charge at regular, stated intervals. The other allows high school credit for work done outside the school provided it be certified to by some responsible person. In the first case supervision is frequent and direct; in the second case it is at longer intervals and indirect. Both plans have for their object the fostering of continuation work —the one seeking to encourage the youth who cannot attend school at all to continue systematic study by himself; the other seeking to stimulate the regular student who has aptitudes and interests not cultivated in the school to pursue those interests under private tuition and to be accorded high school credit therefor. Among the subjects thus recognized should be the study of music, fine arts, and commercial branches and activities carried forward at home or in business. Among the latter may be included domestic science and art work, agricultural and horticultural work, and similar occupations when regularly and satisfactorily performed.

Sunday Schools.—A last form of continuation work to be mentioned under this category is that provided in Sunday schools. Little advantage has so far been taken of the possibilities of this type of school. Whatever be one's religious beliefs and whatever be one's attitude toward the appropriate observance of the Sabbath, there is no gainsaying the fact that the spirit of a day of rest implies not wasteful idleness but wholesome activities tending to strengthen the body through change of occupation. Hence, by opening the high school on Sundays

to such as are unable to pursue work at other times, and by making the appeal varied and strong, true benefits may be rendered to many types of people who would otherwise not only not receive them at all but in many cases (it must be believed) would employ the day in acquiring vicious knowledge and habits. Certainly there can be no more serious objection to Sunday lectures in the high school than in the art gallery or museum, nor to pursuing class work quietly than to playing baseball noisily.

Continuation Schools for Exceptional Children.—Schools of this kind fall under three classifications, viz., those for the physically, the morally, and the mentally defective. In the past such schools (where organized) have rarely provided more than elementary instruction. The new conception of the function of public education demands, however, that (if ability will permit) the education of these unfortunate classes shall not terminate here. Hence it is that continuation work particularly adapted to the special needs of each type of defectives finds co-ordinate place in any complete scheme of public schools.

For the deaf and dumb, the blind, and the deformed and crippled children special equipment, specially trained teachers, and specially outlined vocational material are obviously absolutely essential to any adequate prosecution of the work. For the tubercular children and for other children of delicate health the most promising agency of benefit is the open-air schools. For the incorrigibles the current psychological, sociological, and economic theory is that the inhibition of antisocial tendencies can best be secured through the substitution of counteracting interests and the habituation to beneficent

actions. Hence the demand arises for the isolation of the individuals of this type in classes in which much training in social responsibility may be secured and in which appeals may be made in unusual ways. For the treatment of the higher types of mental defectives much the same principles and policies must be adopted as in the case of the incorrigibles. Hence, continuation work of appropriate kinds can alone provide a schooling that will prove of much personal and social benefit to members of these exceptional classes. In the nature of the case much of this instruction must centre about motor interests, and therefore an unusual proportion of the material must consist of plays, games, and specific vocational knowledge.

Improvement of Teacher.—Two forms of continuation work relating primarily to the improvement of teachers in service may be mentioned. These are *Teachers' Study Clubs* and *Teachers' Institutes*. A third form in which the continued development of the teachers constitutes a joint object with the instruction of the parents is the *Teachers' and Parents' Associations*. In each of these the work is usually conducted within the public-school buildings and, in part at least, at public expense. It may, therefore, appropriately be styled continuation work. Within each association topics are considered that have for their object the vocational improvement of teachers or the general enlightenment of parents. The work is, therefore, distinctively of an educational character and is entitled to a conspicuous place in any scheme of public schools.

People's Schools.—Three other types of continuation work that may be mentioned, but that as yet have received little attention, are the *People's High Schools*,

the *People's "Eleven-day Courses,"* and the *People's Institutes.* The first of these contemplates the organization of systematic high school instruction for adults, such schools to be operated during the three, four, five, or six months of winter, and to provide those who wish to attend them with the means of securing a continuous high school course of training during the period in which they are open. This type of school is in very successful operation in Denmark and other northern European countries and is spreading to other parts of Europe. For the most part, the schools are designed for young men and women eighteen years of age or older whose early education has been interrupted or neglected and whose more mature ambitions lead them to seek to improve their general education. To quote from Sadler: "The Danish schools of this type have in an unwonted degree fostered the love of country, given a thirst for knowledge, imparted to industry ingenuity and success, and made life in many simple homes fuller of nobler interests and higher cares."[1] This type of school offers great promise for American educators. It here (as in Denmark) can be made to serve the residents of rural communities in a most wholesome and beneficial manner.

People's "eleven-day courses" constitute a second form of continuation work for adults that has received its most complete testing in Denmark but that is not entirely untried in America. Under this form (as conducted in Denmark) new courses of instruction in various lines of practical knowledge are begun in certain schools on the first and third Tuesdays of each month and extend for eleven days. Not infrequently husbands and wives attend these schools together for a fortnight or

[1] Sadler, "Continuation Schools," p. 483.

more at a time, and much good is accomplished in disseminating scientific knowledge and scientific ways of carrying on vocational occupations. Just as with the people's high schools, the "eleven-day courses" or some courses of similar form suggest enormous possibilities for America.

A modified type of the "eleven-day courses" is the people's institute. This seeks to do in a limited way and by means of a school lasting though two or three days what other types of schools just mentioned seek to accomplish (in a larger way) during a longer period of time. Thus, for example, at Bangor, Mich., people's institutes are held once or twice per year in connection with the agricultural courses in the high school. At these institutes (at which are gathered farmers and their wives as well as the students in the agricultural course in the high school) addresses are given by agricultural college men or others; visits of inspection are made to adjoining farms, stables, shops, and stores; illustrative materials are studied; discussions are carried on; and, finally, the leader in charge summarizes the findings and points out the practical lessons. Among the features of these institutes are stock judging, corn judging, soil-fertility tests, and similar activities. Like the people's high school and the people's "eleven-day courses," the people's institute constitutes a feasible and desirable mode of providing continuation work for rural communities. Such institutes can be multiplied with great advantage to society.

Extension Courses.—Finally one further mode of providing continuation work may be considered. This is through high school extension courses. This plan of making the school serve a wider educational function is

already in extensive operation throughout many sections of the country. By means of semipopular lectures on vocational, semivocational, and liberalizing topics; by means of moving pictures, stereopticon entertainments, dramatics, and musicales; and by means of school exhibitions, school contests, and meetings for open discussion, a constituency is being reached by the high school that is *in pote* equal to the population of the school district. Indeed, the expenditure of public moneys for the operation of this kind of continuation work has, in many places, aggregated tens of thousands of dollars annually. Nor seemingly is there any wiser or more legitimate form of expenditure of public-school funds.

Where courses of these kinds are provided they usually are given in the evening, but there is no valid reason why they should not be given Saturday and Sunday afternoons and on holidays, provided only an audience can be secured at those times. High school extension work of this kind has barely entered the field of possibilities. It can advantageously be developed in various ways.

Continuation work in America, therefore, has already been instituted in many places and in many diverse forms. The movement must continue. If the public schools are, indeed, to be truly *public* schools, the scope of their work *must* expand as knowledge and processes increase and as society becomes more complex. Moreover, the ideal requires that an increased flexibility shall be introduced in all forms of administration and that the schools shall not be conducted to give training to individuals with certain interests only or to those who are included within certain arbitrarily chosen age limits.

What particular form the continuation work shall take

in any particular place can best be left to local conditions to determine. The ideal must be, however, to provide it in such ways and in such manner as shall appeal to all types of citizens. To accomplish this, undoubtedly several of the different agencies above must be employed in each community.

Administration.—Whether continuation work shall be administered as a separate and distinct type of public-school work and be controlled by a body of administrators other than the administrators of the existing regular schools is, after all, of little significance. The essential thing is in some way to secure continuation work for all. The only argument against the dual form of administration that is of any importance is that class distinctions will be formed in the schools, and hence in society, if the dual form is perpetuated. If the danger were realizable it would be critical, but it is not realizable. Class and group and community interests will always exist, but providing for these under separate roofs is no whit different in principle than providing for them under the same roof. A public school will ultimately serve social needs or it will be abolished. If the separate continuation school shall be found to serve social needs best, that will be the permanent form.

But throughout this chapter the position has been held that there is no valid reason why continuation work shall not be administered as a co-ordinate, organic part of our present system of schools. The true scope of the high school has been considered as extending over the entire period of adolescence and including all forms of work provided for it. This conception requires, therefore, that continuation work, *i. e.*, work different from work as at present organized and administered, must begin with

the seventh grade and be carried through to an undefined limit of age and attainment.

Continuation work considers the welfare of the State and of civil society as fully as it considers the individual. Hence, ways and means must be provided for giving continuation training to all classes of youths. This fact makes incumbent on society the establishment of a much longer period of compulsory school attendance. Some States have already enacted laws requiring boys and girls to be in school until sixteen years of age unless they have secured permanent positions. The law is inadequate. Compulsory continuation work for all during a period of four or five hours per week for at least two years must be the legal requirement. Morality, business, government, and culture alike demand this continued training.

Obstacles.—The greatest obstacles to the further development of continuation work at the present time are two: first, the lack of money, and, secondly, the lack of adequately prepared teachers. Public education is an affair of the State or nation, not of the local community alone. Hence, it is both essential and proper that the burdens of the schools shall be borne, in part at least, by the State and the United States. To this end friends of public education everywhere, and particularly the friends of continuation work, must co-operate in the effort to secure national and State aid for public education. With adequate financial means available, the second obstacle —that of securing qualified teachers—will disappear; for, whenever the position of teachers is made as attractive as other professions and callings, there will be available teachers.

To summarize, it is clear that at the present time there

is a complete reversal of attitude on the part of school administrators respecting the purpose, plan, and administration of public education. Formerly the position most frequently taken was: Here is a school and a curriculum organized alike for all. It is the privilege of all to enter it and remain a definite period of time, but uniformity must be the guiding principle of administration. To-day the ideal is to give every boy and girl the education that he or she needs. Post-elementary education in particular calls for differentiation of schools and school work. The response to this call is the development of the continuation school. Such schools already have proved themselves socially expedient, administratively feasible, politically advantageous, and economically profitable. Investigations, too, prove conclusively that, to be of most service, continuation work, as the term is here used, must begin with early adolescence and continue into mature adulthood. This is the work that, in America, falls primarily within the range of secondary education. It is, therefore, appropriate to regard all forms of it as added functions of the high school. Moreover, if continuation work is to be adequate to meet the urgent demands of business, the State, and civil society, it must be obligatory on all and must gradually lead out from the egoistic vocational interests of individuals to higher social, civic, and moral interests. Hence, continuation work in the schools must of necessity relate itself to allied social questions and to social agencies other than the school which seek the general welfare of human beings.

CHAPTER XXIII

SOCIALIZING FUNCTION OF THE HIGH SCHOOL LIBRARY

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Growing Conception of the Function of the Library.—The marked growth of the high school library in the past decade reveals the fact that we are facing the rising tide of its place and influence in high school life and education. The attention given to it in conventions and journals of late years is another evidence of the fact that its value is being appreciated and its development studied. According to the report of the Bureau of Education, there were 11,734 public and private high school libraries in the United States in 1912, representing nearly 9,000,000 volumes. The first step, therefore, that of supplying books for definite reference work, has been taken. The need of supplying books in duplicate for large classes is also generally conceded. The seeking of the library by the pupil, when he is in need of information, is an established habit; but the seeking of the pupil by the library is a field just beginning to be developed and might be termed the socializing function of the library.

The Socializing Function of the Public Library.—The seeking of the patron by the library is best illustrated by the marked change in public-library administration in

the past generation. Most of us adults never knew, as children, the joy of a room all our own in a library, with friezes on the wall, inviting grate fires, beautifully illustrated books for us to handle, and some one to tell us stories from them. The children's library, with its freedom in handling books selected by experts, and with direction through the story hour, is a comparatively recent feature which, no doubt, will prove to be one of the farthest-reaching influences for culture in American childhood. A corresponding social feature for adults is being developed by popular lectures, general open shelves, and study rooms. Indeed, the entire architecture of the library has been changed to meet this growing social need. No public library is now erected without including a children's room and an auditorium, as unquestionably as it does a reference room or a stack room. Attention is also being given to encouraging the appointment of social directors in connection with the use of the public-library plant.[1]

The Socializing Function of the College Library.—Colleges are also enlarging their conception of the function of the library so as to include the social element. Browsing rooms, social-study rooms, club rooms, and racks of new books for general reading are to be found in most university libraries. In Yale University a special room has been established in Byers Hall as a social and reading centre for the students of the scientific department. It aims to be a select library of a few thousand volumes, covering standard works in a wide field, and is open without restriction, though books are not withdrawn from its shelves for outside use. The room is comfortably furnished and is an attractive lounging and browsing place

[1] *Survey*, February, 1913, p. 675.

for the students. It is also used as a social meeting-place for informal addresses.

The Brothers and Linonia Library, a somewhat similar institution at Yale, is housed in the University Library and contains, roughly, twenty-five thousand volumes, with free access to the books. It is selected to cover the whole field of knowledge, and aims to meet the demands of the general readers as opposed to those of the special students whose wants are met elsewhere.

The Socializing Function of the High School Library. —The college library, however, reaches only that very small percentage of high school pupils who continue their education beyond high school age; the public library, on the other hand, can reach all who have a portion of leisure time and the power and desire for self-direction. One of the most important functions, therefore, of the high school library is to introduce pupils to the wise use and enjoyment of the public library. This introduction should be made by bringing the library to the pupil. Trips, conducted by the school librarian, through the public library, talks by the public-library staff to parents and pupils on home reading, books sent by the public library to the school and examined informally by pupils and school librarian together, and many other plans can be devised for awakening this feeling of an ownership in and a responsibility for the public library.

One of the most progressive libraries in its social activities is the Girls' High School Library, Brooklyn, N. Y. At the beginning of each term the head of the English department arranges for each entering class in English to spend one period in the library or to visit the library after school hours. The librarian shows them the illus-

trated books which will make their English work interesting, escorts them over the library, explains the pictures on the walls and available mounted pictures, shows them where different classes of books are shelved and where to find books recommended for outside reading. An informal reception each term is also given the pupils of the incoming class. Shortly afterward an evening reception is extended to parents by the principal, the librarian, and the teachers to encourage the discussion of general reading and the building up of home libraries. The library is the centre of many clubs which meet after school hours under the direction of teachers and librarians; for example, a City history club, a Biology reading club, a General literary club, and others.

The use of bulletin-boards in the corridors for the posting of newspaper clippings on current events is another prominent and valuable social feature of this library. The clippings are made by pupils under the direction of the librarian. Different pupils, usually in sets of two or four, are given charge of the boards for a week at a time. The plan is a very simple one and does much in creating a social atmosphere.

Pupils who have free study periods are urged to go to the library to read for the pure joy of reading. A browsing corner of good editions of interesting biographies, novels, poems, and essays is made attractive by the use of picture post-cards and bulletin-boards. Plants in all the windows and a spirit of welcome make the library a most beloved place, and from fifty to one hundred students use it every forty minutes.

Different High Schools Developing Special Phases.— Several special phases of work in connection with high school libraries have been developed in different high

schools and are more or less definitely embodied in the school curriculum. We might name these phases as the practical phase, the vocational phase, the civic phase, and the cultural phase. No one school has, as yet, been able to embody them all, nor will it be able to do so until the library is made a department in the school with the power to develop its interests under special directors, just as different courses of language, of science, of mathematics are now being developed under teachers especially prepared for the work.

The Practical Phase and the Vocational Phase.—The practical phase, that of teaching the use of reference books, simple indexes, and necessary library tools to aid pupils in their search for material is now quite generally introduced. It has been so thoroughly outlined in Volume I of this work as to need no further discussion here.

The vocational phase, that phase which studies and directs the reading of pupils in lines of their vocational interests, is probably best systematized in the Central High School of Grand Rapids, Mich. Under the direction of the English department, readings and essays are assigned which aim to awaken the pupil's interest in his future place in the world of action, and to aid him to determine what he is best fitted to do and how he can best prepare himself for doing it.

The following outline describes the work in general from the eighth grade through the twelfth:

8TH GRADE. 1ST SEMESTER

Topic—Ambition

OBJECT: To arouse in the pupil a desire to be something and somebody in the world; to begin to look forward and not to live entirely in the present.

AIDS: 1. Saturday excursions.

2. Brief talks on biography.

8TH GRADE. 2D SEMESTER

Topic—The Value of an Education

OBJECT: To guide the pupil to take the steps beyond the requirements of the compulsory education laws that will be of greatest advantage to his future career; to lead to a proper choice of schools, or, when necessary, to the best kind of employment.

AIDS: 1. Catalogues of local high schools, academies, technical or commercial schools.

2. Catalogues of trade-schools, etc., of high school grade.

3. Placement bureau.

4. Talks by high school pupils who have returned to school after several years of struggle in the world.

9TH GRADE. 1ST SEMESTER

Topic—Elements of Success in Life

SUBTOPIC—SELF-ANALYSIS

OBJECT: Through the study of the elements of character that make for success the student is led to reveal himself to the teacher or vocational counsellor. Personal experiences, environment, associates, tastes, and ideals are brought to bear upon the possible future bent of the pupil.

AIDS: 1. Themes handed in are strictly confidential and often are discussed only with the teacher. Discussion in class is always of a general nature to determine the fundamental habits that tend toward successful living.

9TH GRADE. 2D SEMESTER

Topic—Elements of Success in Life

SUBTOPIC—BIOGRAPHY

OBJECT: To study the elements of character that made for success in the lives of truly successful men and women and to compare their characteristics with those of the writer.

AIDS: 1. Debates and the discussions comparing the merits in certain characters. More oral than written work in this grade.

10TH GRADE. 1ST SEMESTER

Topic—The World's Work: A Call to Service

OBJECT: To broaden the pupil's vision of the opportunities for service beyond the horizon of his past experience; a study of vocations.

AIDS: 1. The Junior Association of Commerce (boys).
2. Work of women's organizations (girls).
3. Card index of vocations (compiled by students).
4. The "Home Study Club" (girls).

10TH GRADE. 2D SEMESTER

Topic—Choosing a Vocation

OBJECT: To assist the pupil in making a definite choice of a vocation. Here is applied all that has been developed before. Again the pupil examines himself as to his ability and possible future and makes a careful application of these to the field of opportunity before him. The key-note is obedience to the call to service.

AIDS: 1. Vocational Counsellors (in co-operation).
(*a*) Teachers of English.
(*b*) Parents or guardians.
(*c*) Session-room teachers or grade principals.
(*d*) Principal of school, chief counsellor.

11TH GRADE. 1ST SEMESTER

Topic—Preparation for Life's Work

OBJECT: To begin immediately to connect daily tasks and duties with future achievement; to select the subjects necessary to meet the requirements of the college or the industry that it is proposed to enter.

AIDS: 1. Comprehensive selection of catalogues of colleges, universities, professional and technical schools.
2. Vocational card index to catalogues.
3. Trade journals.
4. Vocational bulletins, etc.

11TH GRADE. 2D SEMESTER

Topic—Business and Professional Ethics

OBJECT: At this period the pupil should take time to consider the ethics of his calling. He should understand the moral responsibilities that will rest upon him in his life-work. This topic gives a personal and concrete application to the study of moral ethics that is extremely practical.

AIDS: 1. Investigations of questionable transactions.

2. Talks by men and women able to give of their experience to the subject.
3. Criticism of questionable advertising.
4. Problems of the home.

12TH GRADE. 1ST SEMESTER

Topic—Social Ethics: The Individual in His Vocation and Society

OBJECT: To make a practical study of social ethics from a concrete point of view.

AIDS: 1. Assisting in social work as helpers or entertainers at:
(*a*) Slum districts.
(*b*) Social settlements.
(*c*) Playgrounds.
(*d*) Social centres (schoolhouses).
(*e*) Charity organization.
(*f*) Y. M. C. A. and Y. W. C. A.
(*g*) The Church.
2. Girls' social service club.
3. Boys' leadership club.

12TH GRADE. 2D SEMESTER

Topic—Civil Ethics. The Individual in His Vocation and the State

OBJECT: To present the obligations of government upon the individual in a personal and concrete manner and to arouse an interest in civic problems that will result in a more righteous citizenship.

AIDS: 1. Schemes for getting into actual touch with civic conditions.
2. Tours to inspect such things as:
(*a*) Pavements.
(*b*) Lighting of streets.
(*c*) Enforcement of juvenile laws.
(*d*) Health conditions.
(*e*) Fire protection.
(*f*) Safeguarding public money.
(*g*) Pure-food laws, etc.
3. Boys' "House of Representatives."
(Debating club)

The permanent school records are kept on a card-filing system. Scholarship records are made on one side of the card and on the reverse side is the "vocational record."

The Civic Phase.—That phase which develops the pupil's interest in the history, the growth, and the government of his locality could be made to contribute a valuable service to the social life of the community. An excellently planned system for the study of local government has been adopted in Newark, N. J. Twenty-seven leaflets have been prepared through the co-operation of high school teachers, librarians in the public library, and others, and printed by the board of education. The leaflets are studied by the pupils in the city schools under school direction. Topics of some of the leaflets are as follows: "Public-School System of Newark"; "Police Department of Newark"; "Fire Department of Newark"; "Newark Geography"; "Playgrounds"; "Transportation"; "City Government"; "Noise in City"; "Juvenile Courts"; "Men and Women of Newark" (biographical sketches); "Water-Supply"; "Street Paving"; "City Cleaning"; "Charities."[1] Such a plan could be adapted to almost any city through the use of city manuals, reports of city commissioners, newspaper clippings, and local history. Professor James H. Tufts, of the University of Chicago, has given many excellent reasons for developing work of this character. To quote in part: "To get before boys and girls at the outset the idea that all our industry has, as its end, to serve man, would be a great gain. . . . To get young people to make some intelligent appraisal of what society does for them, and what it ought to do that it fails to do, to

[1] Certain phases of this plan are discussed in the *Library Journal* for April, 1913, p. 198.

get definitely before them the vision of the public interests and public welfare, as having claims paramount to private gain—this is a task for the future: existing materials are not adequate, new materials must be provided."

A plan for aiding those interested in conducting lectures on social subjects of vital interest is being systematized by Josiah Strong and W. D. P. Bliss, editor of the *Encyclopedia of Social Reform*. Each lecture is typewritten and is accompanied by a box of fifty slides, carefully packed. These lectures have been recommended by colleges, churches, Y. M. C. A. secretaries, and other social workers. A high school librarian with limited time for preparation could well use one or more of this series for a course of evening lectures. The series entitled "Social Problems" includes the following six lectures, rented for fifteen dollars. (Address, American Institute of Social Service, 80 Bible House, New York.)

"Hours and Wages, or How the Other Half Live."

"Housing, or Where the Other Half Live."

"Women and Children in Toil, or the New Slavery."

"Amusement Problems, or Social Centres vs. Dance-Halls."

"Battle for Health."

"The Coming City."

The Cultural Phase.—The cultural phase might be considered as representing that intangible something which reveals those finer spiritual elements in literature and life which we all love, but which we cannot define, nor systematize, nor examine; and yet real culture touches the deepest and most vital springs from which a nation's life is watered and determines the uplifting power of that nation's place in history.

But cultural growth is no more a haphazard development than is intellectual growth. In the rush of this utilitarian age are we not in danger of curtailing some of the influences which feed the finer feelings and touch the deeper needs? As the growth of the body requires periods of unconscious sleep, so the growth of our finer nature requires periods in which we are unconscious of the active, commercial, temporary life. These periods for the development of the better self come through the occasional leisure hours, for life is not all activity; it requires periods of rest if it is to be musical, even as music requires rest.

How to use leisure hours, therefore, becomes the most vital of questions, which carries with it a duty to train young people to be wisely self-directing in choosing what is worthy of their time, and to give them a master-key which can unlock only the best in the great world of books and magazines and newspapers. If the school library should take for one of its aims a revelation, through social readings and popular talks, of what constitutes the best and of what can be accomplished by oneself after school direction is over, it would indeed render a rich service.

Lectures Including Parents.—A well-chosen series of graded lectures in general cultural subjects would do much in awakening this desire for the best, and in revealing how to find it for oneself. If such lectures were given after regular school hours, or, better yet, in the evening, so that parents could be included, a social atmosphere could be made to take the place of a school atmosphere, and thus a broader interest could be developed. Some simple system of giving extra credit for taking these lecture courses might be devised which

would insure attention and protect the pupil's time. Many parents would welcome such an opportunity for their own development and thoroughly enjoy it in connection with the school life of their children. A few printed notes, on slips about the size of an average programme, would be a very simple way of systematizing the information for which the pupils could be held responsible.

One grade might work out the topic of great myths and legends as illustrated by artists, showing the pictures on the screen with the aid of the stereopticon or reflectoscope. Another grade might treat musicians in a similar way, using a Victrola if necessary; another, a course in epoch-making events in science and history; continuing thus, some large topic of general interest could be given in each grade of the school.

In vocational schools many of the cultural subjects are necessarily limited. A course of this nature might soften the practical and open a way for self-direction out of the sordid into the real. It would offer an opportunity to recommend and introduce many good books for suggestive but not required reading. Such a series of lecture courses should aid materially in familiarizing high school pupils with common allusions in literature and history. It might well be culminated with a selected list of the most common allusions which are supposed to be recognized by intelligent people, with the requirement that the greater number of them be mastered.[1] In vocational high schools, or high schools where elective courses

[1] A pamphlet containing a graded alphabetical list of nearly one thousand such allusions has been prepared by the author. Particulars can be ascertained from the author for a self-addressed stamped envelope.

prevail, it has become possible for pupils to be graduated who have never heard of Virgil, or of Beethoven, or of Darwin. We certainly owe a duty to high school education to introduce somewhere a rounding process which shall enable pupils to have something of an intelligent response, at least, to the names of great men in different lines of the world's work, and to the epoch-making books and events and music and science in the progress of civilization.[1]

Training for Large Views.—Now, no one department of the school is so well adapted to fulfil this rounding process as is the library. In the multiplicity of school departments, is there any other one which could have for an aim the development of the power to take broad views of many subjects without a specialized study in any one? The ability to make a wise discrimination between essential and non-essential points is rare in both adults and pupils; yet such a mental grasp is most desirable. To train the mind for broad views is quite as essential as it is to train it for specialized views. Even as we need wide views of life to prepare us for complete living, so a student needs a wide view of what the library has to offer to prepare him for the complete use of his opportunities in the intellectual field. The person who has never left his native town becomes provincial and shows the effect of limited environment; so also does the mind which has never left its own specialty or its own intellectual preferences. The value of travel in education is recognized to-day to such an extent that many colleges and even public schools are granting a Sabbatical year to teachers, on part salary, that they may have

[1] For a further discussion of this plan, see *Proceedings of the National Education Association* for 1912, Library Department, p. 1285.

the opportunity of a wider experience and of developing broader interests.

If pupils can be systematically introduced to a kind of outline map of the extent and range of subjects under which the material in the libraries is classified and be given a rudder and compass to guide them, with a word of suggestion regarding the ports that are really worth sailing into and the snags and quicksands of the mediocre, many a voyage through books will be taken which otherwise would never be attempted or realized as possible. Many times all that is necessary to insure the safe passage through the ocean of books is a little personal guiding, or suggestion, or revelation. Suggestion often has more motor power than direction. Libraries are the avenues through which this power of suggestion can best find a medium, and high school education should be broad enough to include in its curriculum a course in the choice and use of books which shall be recognized as of equal value with language or mathematics or any other subjects, and therefore be allowed a dignified consideration and be given sufficient number of hours of credit to insure its success.

Libraries Should Be Recognized as Departments.—Each one of the phases discussed above has so many avenues for growth that it is manifestly impossible for any one person to develop them all. If progressive schools large enough to warrant the step would organize the library interests into a department, place at the head of this department one who is college-bred, with library training in addition, and who is also temperamentally fitted to be a social, an intellectual, and a cultural leader, a great step forward would be taken. An organized department could, with what assistance the

growth of the work demanded, render most valuable services to the social interests of the school in working out lecture courses, suggesting and arranging intergrade debates, planning dramatic entertainments or programmes for special-day celebrations, and otherwise selecting literature for the social as well as the academic life of the school. Such an organized department could also do much for the vocational interests of the school in arranging talks by business men for the pupils and their parents on the business interests and possibilities of the locality, or lectures on local government by city officials or other plans.

Present versus Future Status of the Library.—But under the present condition of the school library one person, who is usually rated, in status and salary, as between a clerk and a teacher, must develop all that is developed from the library centre. If forward movements are to be encouraged, the librarian must be recognized in the school system as a department head; she should be required to comply with the educational qualifications and special training which such a position should demand; and she should be granted the same salary, status, and necessary assistants as are tendered heads of other departments of the school.

That condition which accepts the library as an adjunct to the principal's office, or merely as a centre for encyclopedic information, or for the exchanging and recording of books, or as a branch only of the public library, with no developing power of its own, must soon pass away.

In most high schools all other departments are well organized, yet the library has larger opportunities for touching the cultural side of the school life and of awakening a response to a wider number of interests than

has any other single department. One who has never studied the possibilties of a high school library cannot realize the need of placing in charge of it the best-trained, the most adaptable, the most devoted, the most original of workers if forward movements are to be developed. The very fact that its duties cannot be definitely outlined makes it doubly necessary to place in charge of them one who is self-directing and possesses executive ability in addition to educational qualifications.

The dream of high school libraries equipped with special rooms for different phases of the work, with a general room even including rocking-chairs and a grate, is not unduly Utopian. It has already been realized in some of our Western high schools, as, for example, Spokane and Pasadena. It is as attainable, generally, as were laboratories, or athletic fields, or manual-training equipment. The recognition of the college library as a department, essential in the university life, and a unit which must be under scholarly direction, with adequate assistance, is universally conceded. A corresponding dignity and opportunity should be conceded to the high school library if it is to fulfil its possibilities in secondary education. Many high schools which devote a very large percentage of space to gymnasiums, dining and cooking rooms, sewing rooms, swimming pools, commercial rooms, and similar equipments, and which place in charge of these interests men and women who are trained for their work and compensated in salary and opportunity as department heads, devote to the library a small, crowded room, inadequate funds, no assistants, often estimating the care of free text-books as legitimate library duties, and compensate the librarian with a salary less than that of a regular teacher. Once recognize this situation, and

realize the power that a well-directed and adequately supported library can be in a school, and the future will vote the necessary support.

Library Section

NATIONAL COUNCIL OF TEACHERS OF ENGLISH

Statement adopted at Chicago, November 28, 1913

In view of the rapid growth of the library and its function in modern education, the Library Section of the National Council of Teachers of English, in session at Chicago, November 28, 1913, presents for the consideration and approval of educational and civic and State authorities the following:

First.—Good service from libraries is indispensable to the best educational work.

Second.—The wise direction of a library requires scholarship, executive ability, tact, and other high-grade qualifications, together with special training for the effective direction of cultural reading, choice of books, and teaching of reference principles.

Third.—Because much latent power is being recognized in the library and is awaiting development, it is believed that so valuable a factor in education should be accorded a dignity worthy of the requisite qualifications, and that, in schools and educational systems, the director of the library should be recognized as a department head who shall be able to undertake progressive work, be granted necessary assistants, and be compensated in status and salary equally with the supervisors of other departments.

CHAPTER XXIV

VOCATIONAL GUIDANCE AND THE HIGH SCHOOL

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The New Movement.—Within less than a decade a new literature has come into being. Ten years ago there was not a printed reference to vocational guidance. In a recent bibliography on the subject published by the United States Bureau of Education, more than thirty pages are covered with technical references to this field of educational service.

It is just eight years since Professor Frank Parsons gave the closing years of his life to the founding of the pioneer Vocation Bureau at the Civic Service House in Boston. Since that time a great movement, aiming to organize career-making opportunities through education and employment, has taken more and more definite shape. In this development the high school teacher has played a conspicuous part.

All that is new in the present movement is the wiser organization of a fact-basis for this kind of help, and more responsible supervision of the vocational welfare of the boys and girls. Through such organization and supervision have come the significant enterprises of occupational surveys, vocational information courses in

high schools, teacher-counsellors, high school vocational help bureaus, life-career clubs and classes, the "follow-up" schemes for wage-earning adolescents, the college courses for training vocational counsellors in the schools, and employment supervisors or managers in industrial establishments, and the literature devoted to the problems and methods of vocational guidance.

Waste and Control.—While the movement for vocational education has been conspicuously advocated from the side of industry, the vocational-guidance movement has been distinctively the product of present-day social service. Both movements in their present developments and in their future activities belong to the socially minded educator, philanthropic worker, and employer.

Drifting from school to work, and from job to job, is now clearly regarded as a very costly kind of human waste. Working in undeveloping employments means a waste of time and energy to the worker and a loss to society. There is a human waste due not only to poverty, ignorance, and lack of opportunity, but due also to misdirection of effort. To stop this waste and to encourage each boy and girl to make the most of life are the chief aims of the vocational movement.

Vocational Guidance.—The most fruitful field of vocational guidance, like that of vocational education, is the public school. A few simple principles which appeal to the conscience and the common sense of the thinking person underlie vocational guidance. One can no longer judge the merits or the drawbacks of an occupation through hearsay, tradition, or casual inspection. Only expert inquiry, carried on with the standard tools of modern research, can bring to light such vital facts in an occupation as its bearing on health,

personal development, and economic well-being. Genuine vocational guidance, therefore, emphasizes not only a concrete, intimate, and enduring interest in the individual pupil, but, above all else, it insists upon expert study (as opposed to dilettante guessing) of the vocational progress of children in school and at work.

Two Important Facts.—Two facts strike one forcefully as one considers the need of vocational guidance in our schools. One is that never before in the world's history have fourteen or fifteen year old children had it so much in their own hands to make some of the most momentous decisions of life: such decisions as the sort of school or course they will enter, how long they will stay, the work they will leave school for, and how long they will stay in this work. The other fact is that never as much as now have we needed a constructive policy on the part of the schools to make up to these children what an industrial age has taken from them in the way of home influence, normal surroundings, and the vocationally directive value of their daily experiences.

The Opportunity of the High School.—The high school is singularly well placed to render a large measure of vocational-guidance service. To it come the children at their most critical age, vocationally. It is the period when, if ever at all, foundations of vocational efficiency are laid. Adolescence is the period of decisive battles, the time when the history of many an individual is almost finally written. Into the schoolhouse every boy and girl brings his or her small world—a world of plenty or of privation, temptation or inspiration, care or irresponsibility. Rare is that school which can pierce this enveloping shell and speak to the real child. Every classroom is a tell-tale of its environment. Our many child

problems reflect the aloofness of the average school from economic influences which bear so many children down. Neither brightness nor hard study determines alone the quality of a pupil's school work. More important than these factors is the sense of economic worthwhileness, which the school must bring home to the many children tossed between the conflicting interests of the school and the challenging world outside. Ruskin has said: "No teacher can truly promote the cause of education until he knows the conditions of the life for which that education is to prepare his pupil." For that vast majority of our high school children who do not complete the high school course, instruction unmindful of their probable vocational destinies and possibilities is positively an injury to them and to society. Invidious distinction is sometimes made between training for self-support and non-vocational education. This discrimination, so profoundly undemocratic, is a serious obstacle to the eventual lifting of the common employments into the dignity of recognized community service. We have not more than begun, as yet, to fathom the now neglected possibilities of life-career training, and of daily work, too, as spiritualizing influences; while in our book-enslaved routine of teaching we have scarcely sensed the injustice to that large class of hand-gifted children, the boys and girls born to think through action and to serve their fellows through the exercise of bodily energies.

The High School's Responsibility to Individual Boys and Girls.—Obviously, in the high school, of all places, there is need of the closest understanding of the personal capacities and the personal problems of the children. "The special aim of secondary education," Professor Hanus has said, "and the teacher's greatest responsi-

bility—a responsibility not often recognized or acknowledged hitherto—therefore, consists in the discovery and the special development of each pupil's dominant interests, in so far as these interests represent possibilities of development in harmony with the general aim of education, and in the constant use of the course of study as a means of intelligent experimentation, until the pupil's self-revelation is complete. During this stage, therefore, as the pupil advances, the relative educational values of different subjects for each pupil correspond more and more with the relative degrees of interest they develop." Professor Hanus believes that a proper application of these principles will lead to that desirable although at present apparently unattainable result that each youth will learn to know his powers and defects and will be aided to select deliberately that calling for which he is best fitted by nature.

Vocational Guidance and Educational Guidance.—The vocational-guidance movement has, among other things, made clear one of the most important and generally neglected services which a school can render, and that is educational guidance. In Boston, for example, where vocational-guidance interest is keen among the teachers, and the work of vocational assistance to children in the schools is active, it was found that vocational information and guidance could not well go on without steps being first taken to organize a scheme of giving information about existing vocational-training opportunities in the city. A curious situation was revealed—not at all peculiar to Boston—showing that there was a gap, so far as any genuine and informed relationship was concerned, between the elementary school and the high school, almost as marked as that between the school and

the job. Children drifted into the high school very much as they drifted into a job. It became necessary, therefore, in the Boston work, to inform the vocational counselors specifically as to what the high schools of the city could offer to children of various aptitudes and life-career plans. Educational guidance, therefore, the Boston vocational counselors maintain, is the foundation of vocational guidance.

If children cannot be intelligently directed to the course of study most appropriate from the view-point of their needs and capacities, it is idle to expect effective service in the infinitely more difficult field of vocational information and assistance. Such educational direction, however, needs the same careful preliminary investigation and scrutiny of the high school plant and scheme as does the vocation. An excellent illustration of such procedure is to be found in the inquiry carried on by Miss Bessie D. Davis, of the Somerville, Mass., high school, and a member of the Vocation Bureau Guidance Course. The following questionnaire was employed by Miss Davis to ascertain from the two thousand or more pupils of this school just why they happened to be in the courses in which they had enrolled themselves. This school has five departments, as follows: The general, the college-preparatory, the manual arts, the commercial, and the two-year commercial.

QUESTIONNAIRE FOR HIGH SCHOOL PUPILS

HIGH SCHOOL, SOMERVILLE, MASS.

NAME AGE YRS. MOS. CLASS ROOM

1. Do you expect to complete a course of four years in the high school?

2. If not, how many years do you expect to stay?

3. If you do not expect to remain four years, what is the reason:
   (*a*) Financial conditions?
   (*b*) Lack of success in school work?
   (*c*) Desire to go to work?
   (*d*) Loss of interest?

4. Please underline the course which you are now taking:
   (*a*) General; (*c*) Manual Arts;
   (*b*) College Preparatory; (*d*) Commercial;
   (*e*) Two-year Commercial.

5. What led you to choose this course:
   (*a*) Advice of parents, teachers, friends?
   (*b*) Success of others?
   (*c*) Belief in your personal qualifications and ability for the work of this course?

6. Do you know what studies are included in this course:
   (*a*) In the first year? (*b*) In the second year?
   (*c*) In the third year? (*d*) In the fourth year?

7. What qualifications do you think, you have for the work of this course?

8. What line of work do you intend to follow after you leave high school?

9. What do you understand to be the requirements of this work?

10. How have you ascertained these requirements?

11. Is this the work which you really desire to do?

12. What have your parents advised?

13. To what extent, if any, have possible financial benefits influenced your choice?

14. If this is *not* the work which you really desire to do, why are you not preparing to follow your personal choice?

15. What service to the community are you planning to render through your vocation?

EXTRA:

A. For College Preparatory Pupils:
   1. For what college are you preparing?
   2. Why have you chosen this college?
   3. What are its requirements?

B. For Scientific, Normal School, Normal Art School, etc., Preparatory Pupils:
   1. For what school are you preparing?
   2. Why have you chosen this school?
   3. What are its requirements?

NOTE.—Please answer questions in full where space is given; otherwise, as briefly as possible. The purpose of this inquiry is to help in the conduct of the school rather than to be inquisitive concerning the personal affairs of the pupils. Please answer frankly. Replies will be considered confidential.

January, 1913.

A printed copy of this questionnaire was, without warning, given each pupil of the three upper classes one morning in February, 1912. One period, about forty-five minutes, was allowed for the answering of the questions. No attempt was made to have absent pupils answer them later. The same plan was followed a week later in an afternoon session with first-year pupils.

The present report is based on only 1,226 of these papers. These 1,226 include, however, every year and every course, and are, therefore, enough from which to draw conclusions. No attempt has been made to reduce all the answers to tables and schedules. Summaries are here given, or actual quotations which give real insight into the pupil's mind and heart.

For the first two questions, however, a table seems most illuminating:

	QUESTION I					QUESTION II							
YEAR	NO. OF PUPILS	AVERAGE AGE	YES	NO. YRS.	?	1	1	1–2	2	2–3	3	5	?
1913.....	188	18.27	184	0	2	...	...	...	...	...	...	...	3
1914.....	240	17.29	233	1	5	...	...	...	...	...	2	5	1
1915.....	394	16.55	361	16	5	...	1	1	11	...	3	1	1
1916.....	230	15.36	187	32	7	...	2	3	23	3	1	...	4
1917.....	174	14.72	137	29	6	1	3	3	20	1	...	...	...
Totals...	1,226	.....	1,102	78	25	1	6	7	54	4	6	6	9

It is evident that there is less certainty in the minds of first and second year pupils regarding the length of stay in the school. The large number of two-year statements is doubtless due to the fact that most of these pupils belong to the two-year commercial class. The reasons given for less than four years' stay fall under the respective headings, as follows:

YEAR	A	B	C	D	OTHER REASONS	
1913....	..	..	..	..	..	
1914....	1	1	2	2	4	To prepare at Exeter Academy.
1915....	1	2	4	1	4	Three other schools—one moved away.
1916....	9	3	8	1	6	Five other schools or business college, one 2-year course.
1917....	10	0	9	2	5	Four other schools, one account of knowledge.
Totals..	21	6	23	6	19	

Financial conditions and desire to go to work are evidently the chief reasons.

Of the 1,209 pupils 154 are in the general course; 489 in the college preparatory, which includes normal and scientific pupils also; 29 in the normal-arts course, which is new and not well understood; 480 in the commercial course; 56 in the two-year commercial; and 1 special student. In the senior and junior classes more are in the college divisions; in the sophomore and freshman classes the commercial course predominates.

It is in the reasons for choice of these courses that special interest lies, and in the change of course. Of the latter 11 were mentioned. Several of these are worth noticing:

1. Started in B. Changed to A—due to poor marks and death of father.

2. Changed to A because he had no definite plan at first.

3. Changed from A to B at the beginning of the fourth year, etc.

That they and others needed guidance is shown by such reasons for choice as these:

1. " Chosen at random."

2. (D) " Mostly because there was nothing I really wanted, and I had to take something."

3. (A) " Did not intend to go to college or take business course."

4. (D) " Didn't know what else to take."

In view of these answers one is not surprised to find that of 1,118 answers to question 6 only 426 indicate knowledge of the work of the four years; 145 of three years; 272 of two years; and 275 of the first year. The first and the second year pupils know little about the years ahead; no wonder they make serious errors in choice.

Their ideas for their qualifications for the course taken range from "None" or "I'm sure I don't know" to statements of personal factors, special abilities or interests, etc. Among the most interesting are these:

"Ability to do mathematics better than many girls."

"A brain and ability to study until I get what I want."

"Willingness to work hard."

"Ambition, honesty, common sense, good health, etc."

The occupations to be followed later cover much ground. They are divided into four groups for comparison:

1. Commercial, including bookkeeping, stenography, etc.

2. Future study, including college, normal school, etc.; professional and semi-professional work, including law, medicine, music, art, etc., and the trades. Of the 1,226 only 11 indicated a desire to engage in the work of trades. Many already know what profession they purpose to engage in; and many plan to go into commercial life—172 as stenographers, 36 as bookkeepers, and 56 in office work.

Knowledge of the requirements of these occupations is limited. Personal factors are named in much the same way as in answer to question 7. Business factors, ability to work, appreciate the value of time; "willingness to do what is required, and more, if necessary," are mentioned. Special demands are spoken of in very few instances; viz., apprenticeship or special training. Is it any wonder that, looking for information concerning employments, one says later, "There is nothing to take to be a nurse," and another, that he made a mistake in taking the wrong course and cannot, therefore, prepare for the vocation he desires?

Information has been gained from many sources—people, reading, inquiry, experience, observation, and thought. One suggested examining and checking off subjects already taken. And one, bewildered, asked for advice. His case was followed up with care.

Answers to question 14 show that financial conditions and family objections are the chief obstacles. But one finds as reasons:

"I made a mistake in taking the wrong course."

"I couldn't change my course."

"I do not want to carry out the course."

"No personal ability for any kind of work."

These are the people likely to be discouraged and leave school.

That parents know too little about the school and play too small a part in the child's choice of work there is indicated by the next group of answers:

	AGREE	DISAGREE	NOTHING	OWN CHOICE	GENERAL ADVICE
1913.....	127	10	7	16	6
1914.....	145	25	13	24	1
1915.....	287	27	8	17	..
1916.....	130	18	7	5	3
1917.....	111	15	4	5	12
Totals.....	800	95	39	67	22

Unfortunately, too many of the first group may be like the case of one pupil who said parental advice was: "Think and decide; then let me know to approve or disapprove." One has reason to believe that such is often the case because so many say that they made their own choice. As one puts it: "They have given a good deal of

advice, but let me be guided by my own wishes." Another says: "Nothing. I chose this work of my own accord. I am putting myself through school." Still another: "No advice to give." And a boy whose longing for ornithology has not yet been met by information or help wrote concerning parents' advice: "Nothing. Absolutely nothing." His mother died only a few years ago.

Financial benefits have much to do with choices. Two hundred and eighty-three say frankly that it did. One says that he has a brother going to college. Another: "Must support parents." "Family need support; father is not living." "College graduates obtain better-paying positions." "Want to earn money for a musical career." "Most money in it for me." "I shall have to work my way if I go to college. If I really knew what I should like to become I should go to college; but I think that it would be a waste of time to do something that I do not know anything about."

Service to the community was to many a new idea. Twenty admitted that they had not thought about it and 58 did not know what they could do. Some cared little for others. One said: "None. I am going to look after myself first." "None. I expect to be a peaceful citizen," answered another.

Many, however, showed much thought and understanding of what service might mean. The answers are grouped under the headings—through work, social help, as a citizen, through character, all possible. Some were, like the last, mentioned in vagueness. Others were very specific. Here are several typical replies:

"Hope to be instrumental in alleviating suffering caused by cancer."

"Aid city government."

"Be a credit to S———."

"The better I am educated the more I can do for the community."

"To better conditions where I live."

"To lay out better cities."

"Design public buildings so that they will last."

"Defend innocent men and women who are accused of crime."

"Help unfortunate people."

And with unintentional humor and perhaps sad comment on what he has heard and read: "Justify wrong."

To awaken the minds of *all* pupils to the idea of *noblesse oblige* is surely the duty of any school.

"Not, however," Miss Davis asserts, "until grammar school masters and teachers work more closely with high school masters and teachers, and both groups work with pupils and parents, can the needs indicated in these papers be met. Every master of a grammar school should visit the high school of his city, study its work, and be ready with co-operation of the high school teachers to give such information as will help pupils choose carefully courses which will look far ahead. Then, in the high school there should be flexibility enough to permit of readjustments. There is no reason why those in the wrong course by mistake must stay there. Finally, the high school must give to the pupils, whether they ask it or not, definite, clear, simple information regarding the work they may do in the world. Not until all this is adequately done will the gap between the high school and the grammar school, on the one hand, and the high school and after-life, on the other, be bridged."

One of the most profitable sessions of the Boston School Counsellors (a body of teachers representing every elementary and high school in Boston and meeting fortnightly) was that devoted to a brief description on the part of their head masters of what the six central high schools of the city offered and what kind of boys and girls could make best use of the opportunities.

In the effort of the elementary school counsellor to understand the requirements of the high school and in the co-operation between these two divisions children will be positively stimulated to stay in the schools until they are better prepared to enter occupational life.

Following is a list of some of the topics treated by experts at the Boston counsellors' meetings:

The shoe industry, the boy and girl in the department store, the machine industry, a group of trades for boys, the telephone industry for girls, stenography and typewriting for girls, bookbinding for girls, architecture, the use of statistics, mechanical and civil engineering, electrical engineering, the machine trades, agriculture, textile-mill working, the building trades, the selling clerk, the needle trades, opportunities in the department store, a social suggestion on boys and girls as wage-earners, trained nursing, condition in industry for the young girl wage-earner, vocational opportunities for the girl who completes the high school, the shoe and leather industry, lunch-room and restaurant work for young women, the department store, education for store employment, the metal trades, the profession of business, girls in the candy factory, printing, the new child-labor law.

Results of School Guidance.—There is plentiful testimony showing that fathers and mothers now turn to the Boston schools as never before for advice and help concerning their children's future. Questions as to what high schools or vocational schools and what courses to choose are continually coming before the counsellors.

The abilities, the interests, faults, and promising tendencies in the children are topics of grave discussion between parent and teacher or principal, the view point being not only that of present school requirements, but also that of the probable careers of the children. In the classrooms the occupational talks have been repeated in order to make clear the efficiency requirements of the practical world outside. School programmes, and even commencement-day programmes, have begun to show how schools are facing the challenging world which is soon to claim the productive years of these children.

This awakened practical interest of the schools in the life-work of the children cannot stop short of comprehensive supervision and protection of the after-school careers of boys and girls. Already teachers, on their own initiative and with an expenditure of much time and energy, have gone into the homes of their pupils, and have sought to get first-hand knowledge of the industrial environments. If our schools are to have any guiding relation to life, and all educational reform clamors for this relation, teachers must be given every incentive to touch in such personal ways the realities of the life which their pupils will live.

The Child in Industry.—The child-welfare organizations of the country have made clear the social wastefulness of tolerating the employment of children from fourteen to sixteen years of age without at least a compensating provision for training. Many an employer, too, admits the unprofitableness of employing children at these ages. These years are, as has already been said, the seed-time of efficiency. Skilled mechanics know this, for they often try to protect their growing boys by a search for available apprenticeship opportunities. The modern high school must care for them.

Articulation of Elementary and High School.—The main defect in our traditional education ladder is that, being left without landing-places, it has forced the children to improvise jumping-off places instead. In a number of high schools, however, the rigidity of this ladder scheme has been, fortunately, abandoned, and in its place has been substituted a structure more adjustable to facts. In the schools of Newton, Mass., for example, fourteen and fifteen year old children have been, for several years, transferred from the grammar grades to a special high school conducted by a capable teacher whose duty it is to fit them into flexible high school programmes of study. Effort is made to ascertain the future plans, special aptitudes, the home, and economic conditions of these special pupils, so that the secondary instruction may subserve their needs. In some other cities the department heads in the high schools have been required to prepare statements showing both the vocational and cultural bearing of each of the courses given. Such adjustments and such reinterpretations of the high school scheme make for a fresh sense of values in secondary education.

Causes of Elimination.—A sufficient number of investigations have been carried on through both public and private agencies in this country to establish the fact that only a small porportion of the children who drop out of the elementary school to go to work do so because of pressure of circumstances. Miss Eleanor Colleton, a Boston teacher, assigned to a vocational-guidance investigation in certain school districts of the city, tells of a girls' school in which the fourteenth birthday is regarded as the leaving signal. In the neighborhood of this school it seems to be a matter of course that a fourteen-year-old

girl should be working in a candy factory, tailoring shop, or department store. This is true with respect to boys also. Academic appeals to continue in school seem futile beside the lure of wage-earning independence, of mingling with sophisticated adults, of counting with older brothers and sisters, and of helping struggling parents who in their narrow field of livelihood probably represent even less economic value than do their blind-alley children. Pitiful necessity does, indeed, tear ambitious children out of school. Every teacher counts among her most pathetic experiences such separations and in moments of reflection must marvel at the supineness of society in the face of this continual shipwrecking of child ambition and capacity. When talent saving becomes a community duty we shall probably find scholarships provided for these children after the effective manner shown by the scholarship committee of the Henry Street Settlement of New York and the Schmiddlap Fund of Cincinnati. For these children we shall see, too, a system of continuation schools provided which shall assure to working youth an opportunity to develop into normal citizens.

A School Investigation.—For that other and large mass of children who go and come as they please in the upper grades of the elementary school and in the high schools (children with no intention to go to college and no desire to prepare for a professional life), a large variety of experimental investigations will be necessary in order to work out a programme which can win their interest and fit them for a right start in life. One such highly instructive experiment has been in operation for three years at the North Bennett Street Industrial School, a philanthropic institution in the North End of Boston.

In September, 1909, a class of twenty-one boys about thirteen years of age, ranging from fifth to eighth grades, was received from the Eliot School, a neighboring public grammar-school, for instruction in a modified course including both academic and industrial work. Four pupils left during the year for sufficient reasons. The remaining seventeen were, many of them, poor boys. Previous to entering this class they had expressed their intention of leaving school as soon as possible. They were now of age to receive work papers, yet in September, 1910, all but one returned to the class. He had moved to Italy. Five new pupils were received.

Results of Prevocational Course.—In a recent annual report of this institution, it is stated that the prevocational course had accomplished the following results:

1. Stimulated intelligent appreciation of industrial life and processes.
2. Developed habits of industry and a love for productive and constructive work.
3. Encouraged the spirit of co-operation on which depends not only the success of the modern shop but also the success of the individual life.
4. Brought the life and interests of the school more closely in touch with the working life to be lived after school-days are over.
5. Revealed to the pupils, to some extent, their peculiar bent, so that the choice of an occupation may be more intelligently made.
6. Given the ability to make and read simple working drawings.
7. Given facility in handling common tools and the ability to keep them in good working order.

8. Retained the pupils in school two years longer than would otherwise have been possible.

9. Secured from the entire class the voluntary promise to return in the fall for a second year.

The work during the second year was even more promising. One boy, formerly very troublesome, was only prevented from leaving by the fact that he was under fourteen; he took such interest in his work that he said he would leave home rather than leave the school, as his family wished. As his family had no sufficient means of support, he worked on a milk wagon from two o'clock in the morning till school time. Boys bring many tools from home to have them sharpened—axes, knives, etc. A few boys have borrowed tools from the school over Sunday to do outside work for which they have been paid. Two boys took a job putting in a partition in a house and cutting a ticket window in a wall, while another roofed a piazza for his father. This experiment is suggestive of the adjustments which a high school will have to make in order to hold on to the children otherwise destined to dead-end employments.

If parents and teachers have been, as yet, only partially aware of what the high schools might actually do to advance the life-career interests of the children, they have been, on the whole, thoroughly ignorant as to the relative merits and disadvantages of the various employments. Vocational investigations have disclosed the fact that the jobs which give no training offer good wages to fourteen and fifteen year old boys and girls, while those in which there is real opportunity pay very little to beginners. Almost the smallest factor in the taking of a particular job is a desire to learn a trade or the business. Plan plays but a small part in the career of

most children. One of the most imperative duties of the high school, then, is to make sure that its pupils do not wander through the four years, or even through one year, in this planless way. It makes little difference whether such plans be permanent; but whether there is a guiding purpose does make very much difference in the child's attitude toward school and work.

For generations the schools have been literally eating out of the employer's hands. Social considerations demand that this situation be ended. The chief agency for social service in the future will be the public school. Within less than a generation school work has been transformed—text-books, curriculums, teaching methods and material, and even school architecture have been reconstructed in response to broadening community demands. More far-reaching changes are ahead and many of these are in the line of this far-reaching vocational-guidance movement.

The high school which respects the unlikenesses in its pupils and shapes its work in sensitive regard for their individualities, which gives its boys and girls a vital grasp on the present and a vision of the more fruitful future, and which augments with its large constructive influence the world-wide striving to free youth from untimely economic blight—that high school will be teaching with the strength of accomplishment and will be a power in the land.

CHAPTER XXV

AVOCATIONAL GUIDANCE

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Recognition of the Problem.—The idea is beginning to prevail more and more that education should function not only in the home, in citizenship, in industry, and in business, but that it should function also in those activities that people pursue for the purpose of enjoyment. This is manifesting itself in the relatively frequent discussion of such topics as education for leisure, education for play, and education for recreation. It is asserted that the needs and opportunities for recreation have changed with the developments in other phases of life, that these needs can no longer be adequately met on an instinctive and untutored plane, and that, therefore, the school should make equipment for the pursuits of leisure one of its specific aims.

Activities Influenced by Education.—The activities of life that education should influence may for the purposes of this chapter be divided into the following four classes: vocational activities, group or social activities, avocational activities, and diversions. The first two of these may, from the standpoint of the maintenance of human life and institutions, be regarded as primary or basal and the other two as secondary or supplementary.

Vocational activities under ordinary conditions are all those that are undertaken for economic gain or for making a livelihood. Intelligent skill in them is desired by the individual because it tends to furnish him more abundantly with the material basis of existence and by society because it tends to keep the individual from becoming a public charge.

Social or group activities include all those that are undertaken for the purpose of maintaining or improving the social whole. Education in them is obviously desirable for both social and personal reasons. They may be further subdivided into:

(*a*) Family activities, including courtship and marriage, home making and home life, care and education of children, and the like.

(*b*) Political activities, including such acts as attendance upon caucuses and conventions, political propaganda, voting, and the discharge of military duties.

(*c*) Religious and charitable activities, including personal religious observances, church life, religious propaganda, acts of charity and altruistic co-operation, participation in charitable organizations, etc.

(*d*) Society activities, including calls and friendly correspondence, club life, receptions, parties, picnics, companionship, and the like. From the standpoint of the maintenance of social relationships, of furnishing social cement, it is no doubt proper to place these activities here, although from the personal standpoint they may be classified also under the head of social diversions.

The two classes of *supplementary activities* may for the present be considered together. They include all those activities that are undertaken for the diversion, enlargement, and enrichment of the personality. Economic

gain and the perpetuation and elevation of the social whole are in the immediate view either disregarded altogether or are relegated to a secondary position. The immediate aim is the gratification of the personal tastes and interests for the enjoyment that this gratification affords.

Objective and Subjective Standpoints.—It is clear that the points of view from which the basal and the supplementary activities have just been considered are not alike. The former were considered from the objective and the latter from the subjective standpoint. Both groups may, of course, be considered alternately from both standpoints. The increase of life is the significance of the supplementary activities from the subjective standpoint only, the furnishing of recreation being their significance from the objective standpoint. Similarly, the economic and social activities not only furnish the material basis of existence and preserve and improve the social whole as a necessary medium of human life, but they are also enjoyable in themselves; and the more enlightened they are the more enjoyable they are.

Nevertheless, it appears to be true that the objective standpoint is characteristic of the basal, and the subjective standpoint of the supplementary activities. Even the individual wants intelligent economic and social efficiency primarily for the objective rewards that these will bring him, while in the supplementary activities this matter is reversed, although society always has a right to step in and put a veto on socially harmful activities.

The recreation that the supplementary activities bring is always obtained best as a by-product. This in itself would shift the regard in these activities primarily to the

subjective side, but this is not all. Even when it is granted that the conditions of life are prior to life itself, it is still true that the ultimate end of life is not the making of a living, the perpetuation of the social whole, or recreation, but life. It is to this that all must ultimately minister, as they unquestionably do, and the direct and vital manner in which the supplementary activities minister to life is what constitutes their primary significance.

Avocations and Diversions Distinguished.—The basis of dividing the supplementary activities into avocations and diversions lies in the permanency with which they are respectively pursued. An activity to which one turns for a relatively brief period of time, without necessarily any systematic recurrence, may be called a diversion, while the term avocation may well be reserved for those unconstrained activities to which one turns frequently and systematically, much as one turns to one's vocation. This follows the more careful common usage. The difference, however, is not so much one of kind as of degree. Instead of two distinct classes, we have here rather two limits between which the gratuitous activities of life are distributed, no sharp dividing line being evident.

As examples of diversions may be mentioned a stroll through the woods to-day, attendance upon a ball game to-morrow, and visiting with friends in the evening. As avocations may be mentioned the pursuits of music, painting, literary production or criticism, scientific research, and craftsmanship alongside of one's vocation. The two are obviously supplementary, neither one being able to take the place of the other. In a rounded life both have a legitimate place. Avocations, however, are

on a more distinctly acquired plane and are, therefore, deserving of more attention by the school.

Prevalence of Avocational Pursuits.—Among eminent people of history avocational pursuits in the sense here used appear to have been common. Thomas Jefferson, a lawyer and statesman by profession, was a skilled violinist and is said to have played or practised three hours a day. Joseph Jefferson, the actor, painted in his leisure hours and ultimately produced pictures of high merit. Grote, the historian, followed banking as his primary occupation till the age of forty-nine.

The extent to which eminent men have pursued avocational pursuits was recently made the subject of inquiry by one of my graduate students, William James Mundy. In consultation with me, Mr. Mundy studied a selected list of 20 musicians, 20 statesmen, 20 European rulers, 20 scientists, 20 divines, and 25 Presidents of the United States. He obtained the following statistics of avocational activities pursued:

Musicians	70 per cent
Statesmen	40 "
Rulers	70 "
Scientists	45 "
Divines	90 "
Presidents	16 "
Average	55 per cent

When the Presidents of the United States are excluded the average rises from 55 per cent to 65 per cent. All the figures are probably too low, for Mr. Mundy consulted, in the main, only the brief biographies found in cyclopædias.

Space forbids the inclusion of all the detailed descrip-

tions given by Mr. Mundy, but that pertaining to the scientists, which is one of the briefest, follows:

"Agassiz was a naturalist, geologist, and physician. Sir Humphrey Davy was a lecturer and a writer of prose and poetry. The poet Coleridge said that, 'had he not been the first chemist, he would have been the first poet of his age.' Charles Darwin daily devoted some time to reading, listening to reading and music, and to walking. Erasmus Darwin wrote poetry. Galileo even in early life ranked in musical skill and invention with the best professors of the art in Italy. Sir Frederick W. Herschel became a very skilful musician, theoretical and practical. Sir John F. W. Herschel solaced his declining years with translating the Iliad into verse, having earlier executed a similar version of Schiller's 'Walk.' From an early period in his life, Newton paid great attention to theological studies. He wrote a complete 'Church History' and many divinity tracts, besides his scientific works."

Qualities of Acceptable Avocations.—With due consideration of time and purse, the first item to take into account in choosing an avocation is *personal interest.* It is here that the native bent of a person can be given large and even full sway. Conditions do not always permit a person to choose his vocational pursuit along the line of his greatest inclination, and whenever this is the case an avenue of relief is always open in a well-chosen avocation. But even when the vocation is well chosen and is diversified in its activities, a person still needs a pursuit that is unconstrained, that enlists the full measure of his spontaneity, and that grips his personality.

The feature through which an avocation most suc-

cessfully grips the personality is *progressive achievement.* This must be considered central, for there is no joy so life-giving as the joy of achievement. Not mere indulgence of the powers but expression with a purpose and outcome is the core of a happy life; and when this is accompanied by the use of skill the combination is ideal.

The examples of avocational activities given above, it will be remembered, were not stated merely in such terms as literature, art, science, and industry, but in such terms as literary production, painting, scientific research, and craftsmanship. This was intentional. It was the purpose to bring into the foreground the expressive rather than the absorptive side of the activities. The mere reading of literature, for example, while valuable from other standpoints, is not sufficient from the standpoint of an avocational pursuit. This should culminate ultimately in some form of literary expression, be this composition, criticism, dramatics, recitation, or interpretative reading. The same principle holds also in science, art, social work, and other fields of activity.

But while creative or expressive achievement should be regarded as the ultimate goal, it should not be inferred that reading and study do not also have an honored place in an avocational pursuit. They form an indispensable aspect of nearly every type of progressive activity. The stage of independent expression must of necessity not only be preceded by a prolonged course of reading and study, but it must throughout life be accompanied thereby.

The progressive feature of achievement implies, as a third characteristic of an avocational pursuit, *appeal to the intellect.* Without this characteristic progressive

study and achievement would be impossible, and without progress or growth interest would soon wane. Mere sensory or emotional appeal is not sufficient, for this soon exhausts itself and settles back to the commonplace.

As a fourth desirable quality of an avocation may be mentioned *possibility of individual pursuit.* This is desirable because one of the chief functions of an avocation is to serve as an elevating means of self-entertainment. We cannot always depend on our friends for amusement, but without having recourse to a cultivated and expanding interest we are likely to become a burden to ourselves when alone.

This does not mean, of course, that the fruits of an avocational pursuit are not to be shared with others. Indeed, this sharing must always be looked upon as one of the most attractive outcomes of an avocational activity. We are inherently so constituted as to want to display our achievements before others in the hope of receiving their approval and admiration, and without this an activity would for most people be quite empty. But this by no means precludes periods of private work and study; it rather requires them.

Neither does this characteristic deny that the isolated worker, such as the factory hand or office clerk, should, as a general rule, aim to choose an avocation that will bring him into companionship. He should undoubtedly aim in his leisure hours to associate with his fellows both from within and from without his own calling. This is an objective as well as a subjective social desideratum, and when it can be provided for in an avocational pursuit it should be done. Such pursuits as church work, choral societies, study clubs, and athletic organizations

do provide companionship, but they also offer opportunities for individual study. Yet it must be remembered that social activities and diversions have a place in life on their own account, quite independent of an avocational pursuit.

These four characteristics, then, may be regarded as desirable in an avocational pursuit: (1) appeal to personal interest; (2) opportunity for creative or expressive achievement; (3) appeal to the intellect; and (4) possibility of individual pursuit.

Relation of Avocation to Vocation.—The statement is usually made that the vocation and the avocation should supplement each other; that when the vocation is of a mental nature the avocation should be of a mechanical or physical nature; when the vocation keeps one indoors the avocation should take one outdoors, and so on. The teacher, the lawyer, or the merchant should, on this basis, select an avocation like cabinetmaking, gymnastics, or golfing, while the farmer, the builder, or the surveyor should select a literary, scientific, or artistic pursuit as his avocation.

This supplementary relation between the vocation and avocation may be ideal but it cannot be taken as the primary criterion for the selection of an avocation. This must always be personal inclination. It is desirable, above all things, that the avocation offer an opportunity for whole-hearted devotion. Then, if it also contrasts with the vocational pursuit, so much the better, but if it falls in a similar line of activity it should still be chosen. The teacher of reading may make dramatics his avocation, the teacher of English may be a poet, and the teacher of science may gain his highest joy from scientific research. A farmer, builder, engi-

neer, or business man may pursue a special phase of his vocation as his avocation.

This close relation of avocation to vocation is likely to be more advantageous than disadvantageous. It may serve as a source of immediate help and inspiration in the vocation and furnish additional motive for the avocation. The objection that under this condition no avocation but only a vocation exists is without force. Any absorbing activity that is not of necessity included in one's vocation satisfies the requirements of an avocational pursuit.

It may even be argued that to have the vocation and avocation fall in unrelated lines of activity is undesirable. Under this condition the interest engendered in the avocation may detract time and attention from the vocation. This has happened; and while the argument is not final it does help to support the conclusion that the nature of one's vocation is secondary in determining the choice of one's avocation.

It should be remembered again in this connection that an avocation in the sense here used is not the only activity through which one gains relief from the strain and routine of one's vocation. There are also the social, intellectual, and physical diversions which aid in maintaining the balance of one's personality. These are so varied that they are inherently adapted to appeal to all sides of one's nature. Physical exercise is, indeed, so important that it must often be given special consideration. It is only occasionally that one may expect to have it taken care of in one's avocation.

Vocation and avocation touch also on the financial side. As a rule, an avocation costs rather than produces money. Music, art, and science as avocational pursuits

are proverbially expensive and one chooses them usually with no expectation of financial return. To choose them with this end in view would obviously be incongruous for it would transfer the activity into the vocational field.

But as an incidental or secondary consideration it is not always possible to disconnect avocational activities from financial gain. Some activities naturally involve financial considerations in their culmination, without which they are largely pointless. When a farmer makes a phase of his calling an avocational pursuit it is difficult for him not to profit thereby, and the test of literary achievement, although followed incidentally, is, to some extent at least, the salability of the product. Other activities may be similarly involved. The beneficiaries may reinvest their gains in the extension of their avocational pursuits, but this does not remove the fact that they have gained.

So long as this gain is looked upon as incidental it need not professionalize the avocational activity, but it brings us face to face with another relation that the avocation may bear to the vocation. After having gained sufficient skill in one's avocation one may make it one's vocation or one may fall back upon it temporarily as a means of support. Both of these conditions occasionally come about. The papers have only recently told us of a barber who gained such proficiency in musical composition, practised for his enjoyment in leisure hours, that he forsook his vocation for it. Plant and animal breeders occasionally decide to specialize in the lines in which they started primarily for recreational purposes, and music has often proved a source of income in emergencies. But this transfer of affections must, in the begin-

ning at least, be unpremeditated, otherwise the activity would have to be looked upon as vocational from the start.

This topic should not be left, however, without emphasizing the desirability of keeping the avocation on an amateur basis. It is only on that basis that free, childlike, and unalloyed enjoyment can be obtained. Financial considerations are always likely to bring in the element of constraint.

Relation of Avocation to Social Activities.—It should be evident by this time that it is not the nature of the activity but the spirit in which it is pursued that determines an avocational pursuit. The avocation may, therefore, fall not only within the field of the vocation but also within the field of social activities, including all four of the subdivisions made above. The social field appears to be especially well suited for avocational pursuits. Opportunities for the doing of far-reaching good abound, yet relatively few of these have been placed in the hands of paid and professional guidance. Plenty of room, therefore, is left for volunteer effort. The good that may be accomplished is well suited for leaving a rich, subjective reward, and all the activities offer opportunities for companionship and social leadership.

Within the church opportunities for avocational interests may be found in the Sunday-school, in missionary activities, and in directing young people's societies; in civic life, social relief work, playgrounds, adult education, the beautification of the community, and the like may occupy one's attention; and in politics the entire field in this country is largely on an amateur basis. In the home the care and training of children, the furnishing of the house, the qualities and preparation of food,

etc., may be raised to avocational interests. Much aid in this matter may be obtained from women's clubs, which furnish social stimuli and serve as clearing-houses.

Needs for Avocational Training.—The needs for avocational training and guidance are both *general* and *specific*. From the general standpoint it should require little argument to show that young people stand in need of guidance and training in the choice and pursuit of avocational activities. Relatively few adults are equipped for the spending of leisure hours in a significant and elevating manner. As a result, they know no better than to spend all their time in a continual and monotonous grind or they waste or dissipate the leisure they do have. By the age of thirty-five or forty life has become narrow and uninteresting. Vocational activities have become largely a matter of routine, their novelties have been exhausted, and a basis for an avocational pursuit is lacking.

Pedagogically, the need for avocational training is more rather than less urgent than the need for vocational training. The conditions of life compel nearly every one to choose a vocation, to prepare for it, and to pursue it, but they do not similarly compel one to choose, master, and follow an avocational pursuit. Consequently, avocational pursuits worthy of the name usually go by default.

It is especially important that young people be impressed with the psychological fact that the interests to be enjoyed in middle and later life must be developed in youth and cultivated at least occasionally throughout maturity. Unless this is done, well-nigh insurmountable difficulties are encountered. Interests that are not cultivated after they have been developed atrophy and

even die. The experience of Darwin is typical. In his youth Darwin was fond of poetry and music, but when he tried to come back to them after years of intensive application to scientific research he found that his taste for them had vanished. His mind, as he says, had become a mere machine for grinding out scientific generalizations.

Ignorant of this fact, young men entering a life career frequently say to themselves: "I shall now spend the next period of my life in laying up a fortune, and after that is obtained I shall lay off and have a good time." The outcome is nearly always the same. Not infrequently they succeed measurably well in the former, only to learn, when it is too late, that they have left within themselves no resources for enjoyment outside of their callings.

Women in the home are exposed to narrowing influences even more than men in business. They are under great temptation to devote all their time and energy to their home and children, neglecting their taste for reading, art, and social activity, and when their children are grown they find themselves with no interest to take the place of caring for them.

The specific needs for avocational training grow out of the social and industrial transformation through which we are passing. Because of the specialization and concentration of industry made possible by the application of the sciences and the invention of labor-saving machinery, the division of labor is being carried further and further, and in consequence labor is making a progressively narrower and narrower appeal to the varied powers and impulses of the personality. This is affecting not only the industries but also commerce and the

professions. In only a few callings, such as the ministry, teaching, and farming, is a reasonable amount of breadth still maintained, and even here monotony may be found.

The point involved in specialized labor is not so much that it is narrow in a mechanical sense as that to vast numbers of workers it does not furnish opportunity for initiative and constructive achievement. All but a few are carrying out orders from above. They are following directions conceived by some one else and are using their own minds for self-direction in but a limited degree. In the not far distant past this was very different. Then the shoemaker made the entire shoe and the watchmaker the entire watch. In this there was room for thought and the joy of achievement.

Furthermore, trained and specialized labor increases production, and among the effects of this is, or should be, more leisure for the worker. Employers or members of their families have long had some leisure in which they have, in a measure, cultivated avocational pursuits; and the struggle of labor against capital for shorter hours is, in part at least, a struggle for the leisure to which the economy of production would seem logically to entitle labor. With this leisure the life of the "man-with-the-hoe" type of laborer might be transformed into the life of a gentleman, meaning by this term not the "gentleman of leisure" but the man in a democracy who has some time and taste for the gentle things of life. But if this ideal is to be reached not only leisure but training for leisure is necessary. Without this training every one commanding leisure, whether rich or poor, is likely to flounder.

The need for training in this connection is further emphasized by the fact that dissipation on the part of employees is rapidly being forbidden by railroad com-

panies and other corporations. The Lackawanna Company recently issued instructions to its employees that contained the following: " Employees in engine, train, yard, and station service are prohibited from using their time while off duty in a manner that may unfit them for the safe, prompt, and efficient performance of their respective duties for the company. They are strictly enjoined and required to use their time while off duty primarily for obtaining ample rest. The use of intoxicants while on or off duty, or the visiting of saloons or places where liquor is sold, incapacitates men for railroad service, and is absolutely prohibited. Any violation of this rule by employees in engine, train, yard, or station service will be sufficient cause for dismissal."

The School and Avocational Guidance.—In raising the question of what may be expected of the school in helping young people to equip themselves for the effective pursuit of such avocational activities as we have described it should be borne in mind that the school is only one of several agencies concerned in this matter. The responsibility should be shared especially by the home and the church; but in the present state of social development the school can probably do the most.

The school can, in the first place, *direct the attention of young people* to the importance of definite preparation for the spending of leisure. Young people now pay little or no attention to this matter, mainly because they are unaware of its existence. They think much and are told much of the need of trained vocational efficiency and of being public-spirited citizens, but the matter of recreation and unconstrained achievement is allowed to take care of itself. As a result, it is usually neglected and the person finds himself in middle life high and dry.

The possibilities of his vocation are exhausted, the few diversions he has now seem superficial, and the interests upon which an engaging avocational pursuit might be founded are largely atrophied.

The duty of directing the attention of young people in this matter falls primarily to the upper grades, the high school, and the college. The high school principal, it would seem, occupies the most advantageous position. He has the pupils at the most favorable age. Their minds are just opening to the larger meanings and values of life and they are ripe for instruction. This instruction the principal could give nowhere more effectively than at the general exercises of the school.

And while the teachers are engaged in directing the attention of young people to avocational pursuits let them aim also to cultivate a taste for the simple and inexpensive pleasures. The life-giving value of a diversion is not necessarily proportional to its cost or to the glare and glitter by which it is accompanied. A view of the lake from the hilltop, a walk or drive through the country, an outing in the woods, the reading of the evening paper, the writing of a friendly letter, and a contemplation of the stars at night are among the pleasures that never pall and never grow old.

Closely related to the choice of an avocation is the criticism that the interests which the school so laboriously cultivates are not permanent and that, therefore, the effects of education are lost. Pupils study and, as a rule, are interested in literature, art, history, science, and philosophy while in school, but few keep up their interests when out of school. Like the educated Indian, they return to the blanket.

In meeting this criticism it may be said, to begin with,

that by no means all of the educative effects of a study are lost if an active interest in the study is not maintained after school life. The liberalizing and socializing values, once obtained, are largely permanent; and the same may be said of mental discipline, properly conceived.

In the second place, it should be observed that there is a vast difference between school life and after-life in the opportunity for cultivating a large variety of interests. It is the business of a student in school to cultivate a broad range of interests in order that he may find himself and gain perspective and social interest, but in after-life the pursuit of a specific vocation becomes his chief concern. This necessarily consumes the major portion of his time and makes it impossible for him to keep alive all the interests he cultivated in school.

Thirdly, we should realize that the vocation should, and usually does, keep alive some of one's higher interests. It will surely do this if it can be properly chosen. The solution regarding the interests not taken care of by the vocation is to keep alive the choicest ones by means of one or two avocational activities. The remainder may occasionally serve as diversions, but in the main they must, as active interests, be allowed to subside. In regard to them we may say with James: "Not that I would not, if I could, be both handsome and fat and well dressed and a great athlete, and make a million dollars a year, be a wit, a *bon-vivant*, and a lady-killer as well as a philosopher; a philanthropist, a statesman, a warrior, and African explorer as well as a tone 'poet' and a saint. But the thing is simply impossible."

But in this matter of diversions and avocations the school can do more than direct attention; it can also lead

the way. It can do this especially through the *clubs and organizations of the students.*

The clubs of the school, in addition to their other functions, may be regarded as veritable training grounds for the intellectual and æsthetic diversions and avocations. It should be their aim to put into practice in a free and enjoyable way the activities of the various departments. The physics club may develop a permanent interest in photography; the biological club may teach the language of the birds and the flowers; the social-science club may develop momentum in social activities; the German club may impart a mastery over the songs and literature of Germany; the dramatic club may foster the drama; the art club may develop skill with the brush or pencil, and so on; while the literary and debating societies, in addition to their specific activities, may serve as clearing-houses for all the clubs.

The number of clubs running in any one year would depend both on the size of the school and the opportunity for gaining competent leadership. A large school could naturally support more clubs than a small one. The leadership would most likely come from the faculty, but it might also come from the home. Here is a point where the home and the school, as well as other social forces and the school, might often work together.

In order to conserve the energy of both the teachers and the pupils, the teachers might take turns from year to year in directing clubs along their own lines of interest. Especial care would have to be taken to conserve the energies of the pupils. No pupil should be allowed to attend too many clubs in any one year. He can try himself out in successive years. Neither should the teachers forget that the pupils should be led clearly to realize

that the clubs, as well as being immediately enjoyable, are opportunities for cultivating tastes and activities that may be carried into after-life.

The development of permanent interests in athletic activities rests largely with athletic associations. Interest in athletics touches especially closely the relation of the school to health and the establishment of health habits. It is now expected that the health of pupils instead of being enfeebled should improve with progress through the school, and that definite and lasting habits and ideals for the maintenance of health become established by the time the student leaves the high school.

In this matter it appears to be necessary to make a distinction between physical education and physical exercise. The former has as its function the shaping of the form and bearing of the body and the latter the maintenance of physical buoyancy and vigor. One belongs to the realm of work and the other to the realm of play. The school has a primary obligation toward both, but its obligation toward the latter is the more far-reaching. The body and bearing once formed may be maintained through habit or a minimum of attention, but exercise is needed continually throughout life.

The fact that the maintenance of health through exercise is a perpetual problem places the duty upon the school of equipping young people with physical diversions that may be carried through life. The pupils should be made clearly aware of the need of the diversion and should be led consciously to prepare for it.

The development of physical diversions that will actually be carried into life presents peculiar difficulties. This is because people differ greatly in the amount of exercise they require and because individuals will not for

any considerable length of time follow systematic courses of exercise by themselves.

The fact that people will not exercise regularly by themselves makes it necessary that the social factor be included in physical diversions whenever possible. Plays and games must be socialized. Unless this is done they are not likely to be long effective. The revival of folk-dances is significant in this connection, but tennis, croquet, baseball, and the like also require social co-operation; and walking, driving, rowing, swimming, and skating may easily be made social. Municipal playgrounds and amusement halls, in sufficient number for adults no less than for children, would go far in solving this problem. Children's playgrounds should adopt it as one of their explicit functions to develop skill in games that may be adopted as permanent diversions. But, to achieve this end, games in which adults take an interest, such as tennis, baseball, and water sports, will have to be extensively substituted for the childish games that now monopolize the arena.

In all this the difference in the amount and kind of exercise needed by individuals should receive conscious consideration. Whereas, one needs one hour or more of vigorous exercise in the open air every day to keep in trim, another may require much lighter exercise and perhaps only an hour or two a week. If he takes more he becomes exhausted and will actually have his enjoyment and efficiency lowered.

A vital point in developing and practising physical diversions is the fact that the attention should always be centred primarily on the activity or the achievement and not on the profit of the exercise itself. Play and not work should be the dominating attitude. It is only

when the spirit of play dominates the mind that care is relegated to the background and that depth of breathing, fulness of heart-beat, and freedom of activity are achieved. Health, like pleasure, is delusive, being gained best by indirection. It is this principle that demands the classification of the physical exercises among the diversions.

Another opportunity through which the school may exert an elevating influence on the choice of diversions and avocations is the *content and method of instruction.* Young people cannot be expected extensively to choose art, literature, or science as recreative pursuits unless the school succeeds in enlisting their interest in these subjects, and the school cannot hope to enlist this interest without significant and contentful subject-matter that is taught in a meaningful and appreciative manner.

We are still aiming too much for the form and the symbol and not enough for the content and function in our teaching. This not only kills the interest in the thing taught but also stupefies the method of teaching. It is this that accounts in a large measure for the fact that many students in the high school, the elementary school, and the college are pleased to have done with many of their studies and hope never to be obliged to turn to them again.

Studies in school should be pursued in the same spirit in which they are meant to be pursued in life. This holds for all studies, but is particularly true for music, art, and literature, which form the main body of the æsthetic diversions and avocations. It is the primary function of these subjects to entertain, to inspire, and to add to the richness of life, and these should be the ends aimed for in school. The method of study should be at-

tuned to harmonize with these ends. The spirit of the classroom should be one of sympathy and co-operation, the teacher and the pupils contributing and appreciating in turn. If the course is one in content, the attention should always be primarily on the content, formal matters being brought in only to the extent that they are needed to make the content clear. Only in this way can a deep and permanent interest, one likely to be carried over into life, be developed. True, the teacher must be one who knows the goals of instruction and who himself profoundly appreciates what he is teaching, but this is true of all teachers who make a success of their work.

Let no one jump to the hasty conclusion either that the spirit of delight is incompatible with hard work or with the invocation of the concept of duty. A joyful end is the very kind that will elicit strenuous effort, provided only that the effort is relevant to the end.

That æsthetic appreciation of the cultivated kind presupposes hard work is undeniable, and young people should be led to realize this fact early in their educational career. The masters in literature, art, and music cannot be appreciated through casual attention. They must be studied, and only after careful study is the door of ready appreciation opened.

This study must not only include underlying principles and historical relationships, but also practice in the technic. Without having practised with a pen, brush, voice, or musical instrument, one cannot fully appreciate literature, art, and music. Like other educational ends, this appreciation involves both impression and expression.

Literature is now granted about as much time in courses of study as can be afforded for it. It is studied

both from the contentful and the historical standpoint and if it is not chosen often enough as a diversion or avocation, the fault must be ascribed to those who teach it. But the same cannot be said of art and music. These subjects have only begun to be studied from the contentful side in elementary and high schools. The drawing work in these schools should be accompanied by, or culminate in, the systematic study of painting, sculpture, and architecture, now readily done through copies, and the music work should lead to an acquaintance with the masterpieces of music. Here the player-piano, Victrola, and other devices may serve as means of presentation. With these artificial aids young people may become acquainted with the masters and masterpieces of painting, sculpture, and music quite as readily as with the masters and masterpieces of literature.

The principles that must be observed in securing the recreative values of the æsthetic subjects apply also to the natural and the social sciences. In these subjects, as in others, the content itself must be aimed for if a sympathetic attitude toward them is to be developed. The social sciences should interpret human institutions, having in view both practical and social ends, while the natural sciences should perform a similar service in respect to the phenomena of nature. Both groups should be made to connect vitally with the immediate environment of the student. History should mean the home locality with its pioneers and heroes, as well as Harper's Ferry and John Brown; botany should mean the weeds and grasses in the back yard as well as microscopes and herbariums, and so on. But these results are now not often achieved. Students take economics and sociology, but of the actual conditions of our industrial, commer-

cial, and social life they often learn little. Physics in most high schools is still a matter of accurate measurement and applied mathematics, with seldom a view beyond the classroom and laboratory, while botany and zoology are studied in an equally schematic and technical way.

The natural sciences in particular are rich in recreative content that the school can help to reveal. The endless varieties of plants and animals may go quite unnoticed without the systematic and appreciative insight that may be given by the school; and the person who knows the stars and the planets, who understands their movements, and who is acquainted with the constellations and their associated myths has a source of delight that he would not readily exchange. And what would a person with a real and vital knowledge of physical, chemical, and geological phenomena take in exchange for what these add to the appreciation of the world in which he lives?

These three avenues, then, are open to the school for developing diversions and avocations on a plane commensurate with human endowment: (1) the school may direct the attention of young people to the character and importance of these activities and to the necessity of preparing for them; (2) it may help them to get a foretaste of these activities through the club life of the school; and (3) it may order its subject-matter and methods of instruction so that vital and sustained interests will be developed.

CHAPTER XXVI

CO-OPERATION IN THE TEACHING OF ENGLISH

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The Importance of Co-operation.—The subject of co-operation in teaching the use of the vernacular has not received the attention it deserves. Mastery of the national language is easily the most important attainment which it is the business of the school to bring about. The growth of the mind and the power to press any life purpose to a successful outcome are alike dependent upon it. But, as I shall presently show, unless progress in learning to speak, to write, and to read correctly and effectively is enabled by the conduct of the work of every class in the school, the good offices of the English teacher will result in but meagre fruitage.

Difficulty of Learning Language.—If any are unimpressed with the importance of co-operation they have but to reflect upon the character of the processes which the learning of language involves. These constitute a group of habits at once the most significant and the most difficult to establish of all those which make up the human personality. So intimate is the relation between speech and character that Charles Lamb was, no doubt, justified in saying that he could judge of a man's culture and intellectual force by means of a few moments' conversation with him while waiting under a friendly door-

way during a passing shower. The adjustments, on the other hand, which speech and writing require far exceed in delicacy and complexity those demanded by any other aspect of human behavior. Consider what happens when an idea comes into the mind, sets up the appropriate motor response, and is expressed in a series of articulate sounds, in the making of which the whole vocal organism is called into rapid action, the tongue, lips, and throat assuming position after position with lightning rapidity and with wonderful accuracy. Even more marvellous is the process of reading aloud from the printed book, as Dearborn, Huey, and others have recently set forth.

Consider now that these language adjustments begin in early infancy, are operative during every waking hour, and have fairly established themselves by the time a child enters the high school. If the pupil then speaks and writes and reads well, it is necessary only that the new environment foster a growth well begun, not hinder it or destroy it. If, however, the entering student has made small progress in language or has accumulated a stock of bad practices, to save him will require the united efforts of all the teachers he may meet. How profoundly true this is appears in the doctrine, now widely accepted, that language habits are special, not general; that proficiency in a given situation gives no positive assurance that we shall find it in another. To illustrate from our common experience, pupils often express themselves well in the English classroom and very badly elsewhere. Hence it is in a sense true that unless all instructors teach English it is nearly useless for any to do so. For this reason co-operation deserves our most serious consideration.

OBSTACLES TO BE OVERCOME

By "co-operation in English" we mean the working together of all the teachers of a school to secure, on the part of their students, the correct and effective use of oral and written expression. We have glanced at the necessity of this; let us now consider with some care the difficulties which any plan of co-operation will involve.

1. **Lack of Uniform Standards.**—There can be no progress in co-operating in English teaching so long as some departments support by example, or at best tolerate, language which others condemn, or—what is equally destructive—offer no positive stimulus to accurate and adequate expression in speech and in writing. It may be that the teacher of English is overprecise, a purist, and prizes too little the plain and straightforward expression of the results of observation and thought. It may be that the teacher of science prides himself on his freedom from conventionality and has scant respect for good usage. It is, at any rate, more than likely that each goes his own way, quite unfamiliar with the attitude of the other, while the pupil finds it easy to choose the path of least resistance.

Evil of Overspecialization.—One reason for such a state is the overspecialization of students in the universities and of teachers in the high schools. It is now possible for young men and young women to secure the bachelor's degree, and with it a recommendation to a high school position, without adequate training in the arts, acquaintance with the humanities, or grounding in the sciences, as the case may be. The result is a high school course made up of a series of unrelated units and

high school instruction in which each department not only fails to support the others but may even nullify their efforts. The teacher who knows neither science nor industrial art will make small headway in training a class to express their live interests, while the teachers of those subjects who know little English constantly offend good taste in language and signally fail to complete the training which the English teacher has begun.

All Teachers Should Be Trained in English.—A strong reaction against a one-sided preparation, which can only result in mutual lack of sympathy and support, and which tends to disintegrate the life of the pupil instead of unifying and harmonizing it, has already set in. It may be desirable to require each teacher in the large schools to give instruction in at least two departments in order to secure the necessary breadth and catholicity of interest. From the numerous suggestions which have come to my notice I quote the following, which is part of a series of resolutions presented by a special committee to the Conference of High Schools with the University of Illinois in November, 1912.[1]

All candidates for high school teaching positions should have work in English extending through at least two years, with emphasis upon oral and written composition. The committee is impelled to make this recommendation because of the deficiencies in English that so frequently characterize high school teachers. The committee recognizes, however, that even the best technical training in English composition will not alone suffice to accomplish the desired results. In addition to this, every effort should be made in all classes to develop adequate habits of clear and concise expression and to encourage effective

[1] The committee was composed of the following: L. C. Lord, Theodore Kemp, W. C. Bagley, H. B. Wilson, and W. R. Spurrier, chairman. See the *English Journal*, for February, 1913, p. 135.

standards of diction, syntax, and logical organization. We recommend that the conference urge upon college and university authorities the importance of emphasizing this phase of education in *all classes* in which intending high school teachers are enrolled.

The last recommendation is an interesting confirmation of the necessity of co-operation in English even in the college.

2. **Absence of Common Aims.**—But granting that the teachers of a school have been broadly and adequately prepared and that there exists among them reasonable agreement as to what standards of expression in language should be set up, difficulties will remain. Prominent among these is that of setting up common aims. Over-specialization is the chief stumbling-block here also. The teacher of physics wants to make scientists and the teacher of English wants to make novelists, while both should be eager to make men. Neither has time, or will take it, to visit the classes of the other, and no common interests are discovered. Moreover, co-operation is very generally viewed as one-sided. It is supposed to be a device for giving English a large place in the programme or, on the other hand, a means by which teachers of other subjects may unload their manuscripts and escape the grind of correcting them. These objections must first be removed before the necessary willingness to co-operate can be secured.

English and Other Studies.—It is not the business of the science teacher to give instruction in the principles of English composition. That subject has its technic, and instruction in the technic of composition requires skill born of experience as in the case of any other sort of instruction. It will be sufficient if the science teacher

will but require his pupils to employ to the full whatever command of language they possess. So far as correctness is concerned, it is certainly true that high school pupils rarely make mistakes out of ignorance. They know what is right but fail to choose it. This all teachers must insist that they do and, like Goldsmith's village preacher, practise it themselves. Teachers in departments other than English need not, then, fear encroachment, for it is demanded only that they require the pupils to use the knowledge they have.

This doctrine may, however, be too narrowly interpreted. Many proceed on the supposition that co-operation in English means merely correcting bad grammar, bad pronunciation, and bad spelling, with the possible addition of insistence on neat manuscript. These are certainly desiderata. "These ought ye to have done and not to have left the other undone." Language is almost identical with thought. Meagreness, confusion, and inexactness of expression are fairly indicative of like qualities of idea. When all is said that can be said for those who think by means of images, attitudes, or what-not, the fact remains that almost all of our thinking is done with words. Hence, when the teacher of geometry insists on crystal clearness of statement, he is wisely making sure that the pupil has grasped the idea; when the teacher of history requires the evidence on a point to be properly arranged and adequately set forth he is in reality bringing the individual and the class to a complete consciousness of the facts involved, is assuring full knowledge where half knowledge lurked before. As soon as all teachers understand this and act accordingly, our problem will be practically solved. As it is now, we divine what is passing in the pupil's mind, supply the words

which he cannot find, and hasten on, with a resulting lack of thoroughness which is the most crying weakness of our schools. A few things properly mastered, a few steps carefully taken, would result in more knowledge and better training than we now secure by our hurried attempt to orient the boy in his teens in all the formulated and predigested experience of the race. And there is no more efficient means of assimilation and mastery than complete, accurate, and adequate expression in speech and writing. Hence the teacher of English should enforce a few simple principles of composition that will enable the pupil to plan and execute an oral report or a paper in history or in science, and the teachers of those subjects should aid the pupil to secure such a grasp of the subject-matter as will make such reports and papers possible.

3. **Bad Working Conditions.**—But quite enough has been said about teachers. They are unable, however willing, to solve the problem alone. School officers and administrators must provide the necessary conditions. Suppose the English teacher meets a class of forty pupils each period of the school day. This is a situation somewhat worse than the average, but it is by no means unknown. How, in that case, will he give sympathetic attention to the interests of his pupils so that their practice in speaking and writing may react favorably on their work in other classes? How will he attend carefully to the individual in order that his grasp of principles may be assured? How will he retain sufficient energy to consult with his colleagues and devise plans of assault on particularly stubborn fastnesses of metropolitan polyglot or rural patois? We write a course of study for the English teacher and crowd it with literary masterpieces

—thought important for those who will attend college. Then we demand more than twice as much work of him as he can possibly do well, and wonder why he does not succeed in vanquishing, single-handed, the foes of clear thinking and correct and clear expression which have been intrenched for years and which can now command aid and succor from all sides during every waking hour.

As for teachers of other subjects, while they are not so grievously overburdened, yet they, too, are often under the necessity of hurrying through a heavy course, with too many pupils to be able to think of the possibility of dividing with some one else responsibility for mastery of the vernacular.

Co-operation a Problem of Economics.—Ultimately the problem of co-operation is one for the principal, the superintendent, and the school board. It is primarily a question of economics. The task of providing a people's college in every town and section, to which the humblest may freely go and in which he may receive instruction in almost every branch of human knowledge and training in every art known to man, is greater than is generally realized. To make our already large investment pay, we must more than double it. A fair question may be raised as to whether we are justified in diverting large sums for the purchase of equipment to turn out a few would-be engineers, for example, when we do not provide adequately for training all in the fundamental arts of life. At all events, it will require as much zeal and pride and generous outlay to secure notable results in English as in moulding and turning, and the sooner this is realized the sooner we shall get results.

The Principal Must Lead and Direct.—In a given school, then, co-operation in English must be brought

about by the principal. He alone can see the problem from all sides; he alone is free, or ought to be, from predilection for one activity or interest; he should see his boys and girls as developing beings with whole, undivided lives; he is in a position not only to institute plans, but to see that they are carried out and to judge of the results. Wherever any measure of success in co-operation has been secured, the principal has been the chief guiding force.

SUCCESSFUL PLANS

This brings us to the point where we can speak briefly of a few successful plans. Most notable, perhaps, is that now in operation in the Cicero Township High School near Chicago, Ill. This is a school in an industrial community. The parents are largely of foreign birth and not well-to-do. The pupils enter high school as much in need of training in the vernacular as any that can be found. What Principal Church is doing here will be done elsewhere—as soon as the importance of it is realized.

Mr. Church recognized at the outset the economic aspect of the problem and began reform by inducing his board to supply him with additional teachers. He has thus reduced the number of pupils assigned to a teacher of English to sixty. These teachers are on duty in their classrooms throughout the school day and afterward, to deal with individuals and to discuss their oral and written work with them. The next step was to secure unanimity of effort in certain specific matters. This was attained by having the English teachers prepare a brief statement as to what other teachers might do to enforce the instruction they were giving; as, for

example, the correcting of grammatical errors, the use, when appropriate, of full sentences, etc. Eventually it was found desirable to issue a monthly bulletin by means of which each teacher might know what instruction in English was being given and might demand that it be observed in his recitations. It was agreed that all departments should keep a separate and distinct record of the quality of the English used by each pupil and that the average of such marks should constitute twenty-five per cent of the composition grade given to the pupil at the end of the semester.

The effect is described by competent observers as wonderful. The entire school is pervaded by an atmosphere of good English, and the performance of the pupils, coming as they do from homes of little culture, is comparable to that which may be found in the small high-grade private school.

Another typical example of successful co-operation is to be found in the Boston High School of Commerce. The principal, Mr. O. C. Gallagher, describes the plan as follows:[1]

> To keep the pupils on the watch for accurate, effective, and smooth composition in all their work, they were informed that at frequent, though unstated, intervals their papers in other subjects would be corrected by their English teachers to ascertain their observance of the principles taught in the English classes. The marks thus obtained are entered upon the regular composition work, and unsatisfactory papers are revised or rewritten —the same as unsatisfactory themes. In addition, teachers of other subjects are urged to send batches of papers whenever pupils seem to be growing careless—a condition that often pre-

[1] See Leaflet No. 67, New England Association of Teachers of English, Secretary, F. W. C. Hersey, Cambridge, Mass.

vails immediately after the correction of sets of papers in subjects other than English.

The teacher of the other subject demands that the work be clear and substantially correct in spelling, punctuation, and sentence structure. Failing to secure the first, he lowers the pupil's mark and, at his option, demands revision; failing to secure the second, he withholds all credit until the work is presented in a satisfactory form. The teacher of English insists that every piece of writing shall be regarded as an English theme to be corrected, revised, and rewritten and to count in the making up of the mark in English. The collection of papers at unexpected moments convinces most pupils of the unwisdom of taking chances, for, even if the English teacher fails to collect a set, the teacher of the other subject is likely to send him any piece of slipshod work.

Again, a conscientious attempt is made to teach pupils how to answer questions in other subjects. We correlate the English work in the first year with history; in the second with commercial geography; in the third with local industries and civil government; in the fourth with business law and economics. By drawing upon these branches for occasional subjects, and correcting the themes orally for sentence structure, unity, mass, and coherence, we try to train the pupils to bear in mind the principles of English while their attention is focussed upon another subject. Similarly, in connection with science, descriptions of apparatus and expositions of experiments are required, and the teacher of science is consulted as to the adequacy of the productions from a technical standpoint. With foreign languages the English department has found most need for co-operation in drill upon points of grammar as they are taken up in German and in French.

Besides "corrective" co-operation, there is such a thing as "preventive or anticipating" co-operation, which is quite as important as the other. Since most teachers are interested in English as a means rather than as an end, the use of English must be made effective in recitation as well as in writing. Several subjects taken up in the first year of a secondary school lend themselves readily to such drill, especially history and elementary science. After consultation between the teacher of English and the teacher of history, the history text-book may be taken up in the English class and the pupil taught how to make his En-

glish do the work that the author tried to have his do. What has the author aimed at? Did he hit it? Why? How? This brings the pupil to the outline; he must get his sights in line. Then the discharge—oral delivery. The class watch as markers, criticise the sighting, aiming, line of flight, and the hit. The aim is thus upon the English essentials of unity and coherence, in whole composition, paragraphs, and sentences.

The result is easier work for the teacher of history, for the teacher of English, and for the pupils, since the work in the English class is "a practical job." The pupils can measure the success of their effort in one class by their achievement in the other.

Various Plans of Co-operation.—Reports from several other schools embody some of these ideas and suggest a number in addition. One of the most striking is that of keeping pupils on probation in English throughout the course. Delinquents who have been warned and who fail to improve are remanded to the English department for such further training as seems necessary. This may result in the establishing of a sort of hospital squad. Naturally, pupils wish to get out of the hospital as soon as they can. Sometimes it is desirable to require those who persist in making mistakes in externals, such as spelling, to take a course in typewriting. This is a very effective remedy. Again, certain teachers or departments find it possible to employ the same subject-matter for parts of their courses. Science note-books are made the basis of studies in sentence structure in the English class, pupils engaged in shop work are taught how to organize notes on their projects in the form of analytical outlines, etc. The outside reading of the pupils is sometimes directed to lists of books which have been made up by all departments in conference, and care is exercised that only a reasonable amount of collateral reading shall

be required of any pupil. Or, again, the amount and distribution of written work is determined and the form of note-books agreed upon. Of great importance is the compiling of a standard guide to the preparation and correction of manuscripts, which should reflect the practice of good publishers and which should be in the hands of all teachers and pupils and be consistently adhered to. It goes without saying that teachers of foreign languages should, without fail, insist upon correct English idiom in translation.

Methods of Grading.—Various attempts have been made to work out a practicable method of grading so that due account may be taken of the value of substance on the one hand and externals of form on the other. Some years ago Mr. G. H. Browne, head master of a preparatory school in Cambridge, Mass., established in his institution the custom of dual marking by means of a "numerator" and a "denominator." The mark above the line was to stand for substance in all papers, including those for the English teacher, while the mark below the line was to indicate excellence in "mother tongue," that is, spelling, etc. Marks of the latter sort were sent in by all teachers, averaged, and reported to the parents. The effect is said to have been immediate and gratifying. Recently the practice of holding occasional conferences at which a few papers are examined, corrected, and graded by members from all departments has been growing in favor. The participation in this work of teachers from the grammar grades is of great value. Marking has been further systematized in a few cases by the working out of some sort of scale after the general plan of that invented by Professors Thorndike and Hillegas. These conferences are necessary, and may be made the

means of unifying and co-ordinating the activities of the different departments of a school to a remarkable degree.

To summarize, co-operation in English composition, to be successful, must be organized and administered by the head of the school for the good of all. This will involve the setting up of common aims and the establishment of suitable working conditions. Instruction in the technic of speaking and writing should be regarded as the work of the teacher of English. Teachers of other subjects should refuse to accept oral reports or written papers which are below the standards agreed upon. If the delinquent student fails to repair his deficiency, he should be reported to the principal and sent to the English department for further training. In matters of substance, particularly clearness and completeness, the teacher of each subject should point out the weakness, cause it to be removed, and apportion credit to the paper in accordance with the degree of success attained. By means of class visitation and conference, teachers of English and teachers of other subjects should seek to combine their efforts so as to accomplish the most effective training of the student in the arts of study and of expression with the greatest economy of his time and the most consistent unifying of his life.

CHAPTER XXVII

THE HYGIENE OF THE HIGH SCHOOL

MEDICAL SUPERVISION, SCHOOL SANITATION, HYGIENE OF INSTRUCTION

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Medical Sociology.—The principal problems of life set the problems for education, and one of the serious problems of individual and social life is the maintenance of good health. How serious the problem is for individual and nation probably very few people realize. Lowered vitality, sickness, physical defects, operations, and death are common enough, but the traditions of the ancients are still too much with us, and we are prone to accept anything less than "life more abundant" in a fatalistic manner, as the Mohammedan does his bad roads. It is quite time that our people begin to learn from their community leaders, our prospective high school graduates, that it is just as possible to get control of the forces of nature which mould human life as it is to control, through breeding, cultivation, and protection, our domestic animals and plants, and, furthermore, that this new century of science is making possible, for those who will work for it, a finer type of

human being with much greater natural vigor, an average term of life much longer than the present, and an enormous decrease of sickness, physical defects, wasted expenditures, and premature death.

Eugenics.—The fundamental determinants of social progress are those of nature and nurture—controlling the admissions to the life of society and providing adequate environmental conditions for the greatest development of the membership so established. The world has made wonderful progress in the control of plant and animal life; our power over animate and inanimate nature seems almost deistic; man can to-day remodel and shape the world very largely as he likes; but over himself, the highest type of animal life, he has as yet gained little positive control. The world is filled with the unfit of all descriptions—feeble-minded, idiots, mentally backward, insane, antisocial and criminal, deaf, blind, and mute, natural paupers, physical defectives, and the great host of hereditary deviates below a normal humanity who have been denied the first great right of the individual to be well born. As the great evolutionist, Wallace, points out in his recent volume, a very large proportion of these "undesirable citizens" are not so much the results of heredity as of our extremely defective social environment:

"Taking account of these various groups of undoubted facts, many of which are so gross, so terrible, that they cannot be overstated, it is not too much to say that our whole system of society is rotten from top to bottom, and the social environment as a whole, in relation to our possibilities and our claims, is the worst that the world has ever seen." [1]

[1] "Social Environment and Moral Progress," p. 169.

He urges that "Nature—or the Universal Mind—has not failed or bungled our world so completely as to require the weak and ignorant efforts of the eugenists to set it right, while leaving the great fundamental causes of all existing social evils absolutely untouched. Let them devote their energies to purifying this whitened sepulchre of destitution and ignorance and the beneficent laws of human nature will themselves bring about the physical, intellectual, and moral advancement of our race." Social reform, he says, will be followed by adequate and natural feminine selection of the fittest.

Doctor Davenport of this country, on the other hand, strongly emphasizes the hereditary factor and shows in his book on "Heredity in Relation to Eugenics" and the various bulletins of the Eugenics Record Office, Cold Spring Harbor, Long Island, N. Y., that a large share of the mental and physical defectiveness of human beings is primarily due to the inheritance of traits which have been passed down through families from primitive, prehuman defectives. The genealogy of the Jukes and the Ishmaelites on the one side and of the Edwards and Bankers on the other, as well as of a growing multitude of other families, reveal distinctly the hereditary factors in national degeneracy and national greatness. Davenport names forty-one different classes of traits which are demonstrably inheritable, and the number is constantly growing. The two points of view are differences of emphasis on what are the first steps in social progress. Both are sound when taken together.

We hardly need the exact methods of science to demonstrate the inheritability of most of the characteristics of human beings. The common expressions, "the image of his father," mother, great-grandparent, "takes

after his" specific ancestors, "gets that from" his mother, father, etc., and the many folk traditions about marrying cousins, and the like, demonstrate a more or less vague understanding of the forces of heredity in human beings, working as they do before the eyes and under the guidance of every farmer and stock-breeder. And, furthermore, the many State legislatures that are rapidly, and with relatively little or very inadequate investigation, placing various eugenic laws on the statute books, such as medical regulation of marriage and the segregation and the sterilization of certain types of the unfit, indicate that we have already begun a vigorous movement for the improvement of the inborn qualities of humanity. Blanket laws such as the prohibition of marriage between first cousins, of a mental defective to a normal person, and the like, will be modified; investigations of heredity in the State and nation will be made; and accurate genealogical census records, eugenic specialists for expert guidance, and the education of the youth in the biological and social principles and importance of proper matings will all soon come about.

Heredity and the High Schools.—Because they cannot exercise eugenic control over their membership, the pupils, but must take them as they come, with their infinite variety from top to bottom in many traits, the educators and public school lawmakers have in the past vastly overemphasized the factor of environment and of schooling, following the lead, to some extent, of Ward, Odin, and Wallace. They will, in the future, give wiser emphasis to the factor of heredity. The truth for the schools lies in the emphasis of *both* factors—in education along the lines of the improvement of the racial stock by scientific and reasonable control of parentage and by

a vastly extended improvement of the conditions and means of living and development for all people.

The schools have their naturally bright, medium, dull, and mentally defective children. They have their physical longs and shorts of a thousand different types. They have retardation, elimination, non-promotion, incorrigibility, motor-minded, abstract-minded, social and non- or anti-social pupils, inheritedly predisposed toward a multitude of weaknesses and diseases which may easily lead to elimination, backwardness, failure, or death by the slightest encouragement of bad environmental conditions. With greater eugenic control by society, with ampler physical and psychological tests and standards, with a knowledge of each pupil's hereditary predispositions, surely we have for the schools an instrument of incalculable value in promoting individuality and genuine socialization of our prospective citizens.

What we can do in the high schools will depend largely upon our knowledge of the scientific conditions, both biological and sociological, of human progress. Practically, we must have teachers who know the hereditary and acquired natures of our adolescent youth and who have also a broad understanding of the sociological forces of the school community and modern complex society. In the biology, civic, social economy, hygiene, and industrial courses real teaching for social efficiency will emphasize among others these great hereditary and sociological factors: the importance of the choice of suitable and hereditarily complementary mates in marriage, the varying original individualities of people, the importance of avoiding environmental conditions in the way of occupations, indoor or outdoor life, associates, certain

types of excesses, etc., which will tend to bring out and encourage hereditary weaknesses, and, *vice versa*, the choice of studies best suited to original nature, not only vocational but all-round life guidance in the light of this growing science, the organization and the methods which will cultivate and foster those common and uncommon traits desirable in modern life—all these and many more adjustments, adequate knowledge of eugenics and heredity in their co-operation with environment will develop in the high school of the future. The coming social and pragmatic high school in place of the old socially isolated and academic institution will in the future send out such leaders as will contribute materially, in a few generations, to improve the stock that now twenty millions strong fills our public schools. As yet we have little more than the problem and the first tentative and halting steps in the right direction.

Educational Hygiene.—When we come to the environmental control we are, however, on surer ground. Conscious human evolution has so far contented itself with controlling the conditions of environment surrounding individuals after they have entered the world fully equipped with their original nature made up of millions of separate inheritable traits. We have great and surprising success in controlling the death-rate, the amount of morbidity, the length of human life, the intelligence, the social responsiveness, and the ability and power of individuals and nations. We have before us here the single problem of what the high school can do to promote the health of the nation—the problem of educational hygiene in secondary schools.

The Administration of Educational Hygiene.—The science of educational hygiene is yet in its infancy, but

it can point to five fairly definite and standard divisions —namely:

1. Medical Supervision.
2. School Sanitation.
3. Physical Education.
4. Teaching Hygiene.
5. Hygienic Teaching.

The manifold functions of these divisions are graphically represented by the following chart which names many of the various functions and covers also the work of the elementary schools.

This new science, with these various divisions, is being developed in response to serious national and school health needs and problems. About two per cent of our entire population die off each year, about half of which loss is preventable and postponable. There are all the time between three and four millions of our population seriously ill and losing wages and causing enormous sickness-care losses to private and public agencies. Besides these there is an extremely large amount of preventable minor ailments and defects which greatly lower vital and working efficiency and happiness. In another volume the writer has estimated some of the most important of these school and national losses and their reasonable preventability by the adoption of present-known scientific instrumentalities and precautions.[1]

Three other writers of chapters in this series, Doctors Berry and Warthin in "High School Education," and Doctor Naismith in this volume, have admirably shown how improved teaching of hygiene and reorganized physical education can aid in the promotion of health and national vitality. We have, then, in this chapter the

[1] "School Health Administration."

THE DIVISIONS OF EDUCATIONAL HYGIENE

Supervisor of Hygiene

MEDICAL SUPERVISION	SCHOOL SANITATION	PHYSICAL EDUCATION	TEACHING HYGIENE	HYGIENIC TEACHING
NURSES AND DOCTORS.	SCHOOL SITES AND ARCHITECTURE.	PLAY AND PLAYGROUNDS.	HEALTH EDUCATION OF TEACHERS.	"THE HYGIENE OF INSTRUCTION."
INSPECTIONS AND ANNUAL EXAMINATIONS	VENTILATION.	PHYSICAL TRAINING AND GYMNASTICS.	ADVISING CHOICE OF BEST HYGIENE TEXTS AND TOPICS.	FATIGUE, OVER-WORK AND UNDER-WORK.
SCHOOL CLINICS.	LIGHTING.	MEDICAL GYMNASTICS.	FORMING PERSONAL HYGIENE HABITS.	THE TYPE OF BOOKS.
HEALTH CENSUS.	HEATING.	ATHLETICS AND LEAGUES.	PUBLIC HYGIENE STUDY AND CO-OPERATION.	THE HYGIENE OF SCHOOL SUBJECTS.
DISCOVERING HEALTH NEEDS.	DRINKING WATER AND FOUNTAINS.	POSTURE AND CORRECTIONAL EXERCISES.	HEALTH EDUCATION OF PARENTS.	INTEREST AND ATTENTION.
CO-OPERATING WITH BOARDS OF HEALTH AND PRIVATE ORGANIZATIONS.	SCHOOL CLEANING.	ASSISTING IN MEDICAL SUPERVISION.	FEEDING, CLOTHING AND SLEEP OF CHILDREN.	INTER-RECITATION RECREATION.
OPEN AIR SCHOOLS.	VACUUM CLEANERS.	RECREATION.	HOME HYGIENE IN DOMESTIC SCIENCE.	TRANSFORMING NEURASTHENIC AND "CRANKY" TEACHERS.
LIMITING DOCTORS TO EXAMINATIONS.	SCHOOL BATHS.	SCHOOL EXCURSIONS AND TRAMPS.	VOCATIONAL HYGIENE IN INDUSTRIAL SUBJECTS.	MOTOR ASPECTS OF TEACHING.
SUPERVISION OF NURSES AND WORK IN CLINICS.	HYGIENIC TOILET FACILITIES.	BOY SCOUTS AND CAMP FIRE GIRLS.	TALKS BY DOCTORS, NURSES AND SPECIALISTS.	THE GOSPEL OF WORK.
PSYCHOLOGISTS, OCULISTS, SURGEONS, DENTISTS, PHYSICIANS.	SCHOOL SEATS AND DESKS.	GYMNASIUMS AND ATHLETIC FIELDS.	FIRST AID.	THE HYGIENE OF JOY IN SCHOOLS.
SUPERVISION OF SCHOOL FEEDING.	DECORATION.	SWIMMING AND BATHING.	SEX HYGIENE.	PREVENTING PHYSICAL DEFECTS AND PATHOLOGICAL CONDITIONS.
SCIENTIFIC STUDIES OF PREVENTION AND CAUSE OF DISEASE.	THE STANDARD SCHOOL ROOM.	POOLS, SHOWERS AND BEACHES.	STUDYING COMMUNITY HEALTH PROBLEMS AND METHODS OF IMPROVEMENT.	SCHOOL PROGRAMS.
CAREFUL RECORDS EMPHASIZING SERIOUS AILMENTS FOUND AND CURED.	FIRE-PROOF CONSTRUCTION.	FOLK DANCING.	DAILY ORAL QUESTIONNAIRE ON HOME HYGIENE: USE OF TOOTH-BRUSH, COFFEE DRINKING, VENTILATION, ETC.	PART-TIME OR WHOLE-TIME.
TRAINING SCHOOL NURSES FOR ALL INSPECTION AND EXAMINATION.	HEALTH, REST, AND EMERGENCY ROOMS.	PHYSICAL EDUCATORS WITH MEDICAL KNOWLEDGE.	HEALTH KNOWLEDGE, HEALTH IDEALS, HEALTH EFFICIENCY.	INFLUENCE OF VACATIONS AND HOLIDAYS.
NURSES AS ATTENDANCE OFFICERS.	PLAYROOMS AND ROOF PLAYGROUNDS.	HIGH SCHOOL CADETS.		HEALTH INDIVIDUALITY.
	OPEN WINDOW ROOMS.	CLASS ROOM GAMES.		HYGIENIC EFFECTS OF DIFFERENT METHODS.
	SUPERVISION OF JANITORS.	PAY FOR SUPERVISING PLAY AFTER SCHOOL AND SATURDAYS.		THE TEACHER AS MEDICAL GUARDIAN.
	HYGIENIC CLOAK ROOMS.	CULTIVATING THE GREEK IDEAL OF PHYSICAL AND MENTAL PERFECTION.		
	DRYING AND WARMING SEATS.			
	INVESTIGATIONS OF RE-CIRCULATION, HUMIDITY, AIR-CLEANING, DISINFECTION, ETC.			

three remaining divisions of the subject: Medical Supervision, School Sanitation, and Hygienic Teaching. To show more definitely a phase of the health problem which the high school must help the nation to solve, we present the following table on the number of preventable deaths each year among children of high school age. The ratios of preventability for the twenty-five causes of death given are those constructed by Professor Irving Fisher, with the help of thirty leading medical, sanitary, and insurance experts, and are printed in the author's book on national vitality. A careful study of these preventability estimates will convince most candid persons that they are conservative and scientific figures and that they make no effort to state what the preventability will be with the rapidly increasing knowledge of health improvement. The deaths of pupils during the high school years by no means measure the number that may reasonably have been prevented by a more genuine high school education. The number of persons dying in the five and ten year periods immediately following the high school age is much greater and increasing. Besides the inherited weaknesses and predispositions of heredity as causes, a very large proportion is plainly due to disgraceful health ignorance, to lack of adequate health knowledge, of health ideals, of health habits, and of splendid bodily resistance to ever-assailing disease bacilli—all of which it is so largely the province of the public schools to develop in our citizenship. The high school cannot reach all youth of this age, of course, but it does have the opportunity of sending out most of the leaders in every community, who function largely in making public health agencies and private health standards what they are. Here is the table:

ESTIMATED PREVENTABILITY OF DEATHS OF CHILDREN OF HIGH SCHOOL AGE, FIFTEEN–NINETEEN, INCLUSIVE, FOR THE TWENTY-FIVE MOST NUMEROUS CAUSES OF DEATH IN 1910

CAUSES OF DEATHS	No. Deaths in Registration Area	Per Cent Preventable	Total No. Deaths in All States	No. Deaths Preventable
1. Pulmonary tuberculosis..	5,166	75	8,650	6,487
2. Accidents.....	2,525	?	4,230	?
3. Typhoid.....	1,681	85	2,830	2,405
4. Heart disease, organic....	1,158	25	1,940	485
5. Pneumonia.....	1,140	45	1,920	864
6. Tuberculosis, other parts.	933	75	1,570	1,177
7. Appendicitis.....	754	50	1,270	635
8. Bright's disease.....	440	40	740	296
9. Suicide.....	326	?	550	?
10. Meningitis.....	294	70	500	350
11. Rheumatism, articular...	261	10	450	45
12. Diabetes.....	258	10	450	45
13. Scarlet fever.....	232	50	400	200
14. Diphtheria and croup....	228	70	400	280
15. Nephritis, acute.....	199	30	340	102
16. Endocarditis (heart).....	196	25	340	85
17. Epilepsy.....	172	0	300	0
18. Peritonitis.....	162	55	280	154
19. Broncho-pneumonia.....	158	50	280	140
20. Cancer and other tumors.	152	0	260	0
21. Spinal cord, other diseases	130	?	220	?
22. Influenza, grippe.....	119	50	200	100
23. Intestinal obstruction....	117	25	200	50
24. Measles.....	112	40	190	76
25. Apoplexy, cerebr. hem...	103	35	180	63
Totals.....	17,016*	42†	28,690	14,039

*86% of total for this age period. †67% Fisher's average.

Total number of deaths, 15–19, in registration area, 19,772—all causes.

Total number of deaths, 15–19, in the United States, about 34,000—all causes.

Total number of deaths, 15–19, preventable, about 24,000—all causes.

Based on 1910 United States mortality statistics and Fisher's preventability tables in his "National Vitality."

Accidents are very largely preventable, probably 75 per cent.

These statistics of death taken from the United States mortality statistics for 1910 are, in the light of their preventability, appalling; and demonstrate, as can nothing else, the need of our high schools treating our youth, not as disembodied mentalities to be sharpened by mediæval instruments into some theoretical and hypothetical form, but as actual human beings in the actual complex situations of the present.

Death is, however, only a partial measure of the problem. There are also a large amount of *illness* and a great number of *physical defects*, largely curable or preventable, which we cannot take space here to describe. Sufficient to say that no public high school of America is at present adequately meeting the health problem, and that a very large number are in many ways actually manufacturing defects, bringing out latent inherited defective and disease tendencies, and failing to provide that all-round, generous health-and-vitality education which would help us not only to match the old-time Grecian education but go far beyond it into that scientific health-and-development education demanded by the times.

Medical Supervision.—In another place the writer has worked out a plan for the administration of educational hygiene. Therein we have shown that the weakness of the health-and-development work of schools has been its separateness, the isolation of its parts, and the poor educational and professional equipment of its directors, including school superintendents. All these heterogeneous health agencies, so recently pushed or pulled into the schools by various agencies and for various purposes, should be and are being integrated in one department of hygiene for each school system under the

direction of a supervisor of hygiene who is both a physician and a physical educator versed and experienced in medical sociology, pediatrics, and educational hygiene. With him will be associated a school nurse for each fifteen hundred to *two* thousand pupils in a school system and a part-time physician, in the beginning at least, for each *three* thousand pupils, counting the supervisor of hygiene as one physician. A city of twelve thousand pupils would, then, begin with a hygiene supervisor, three assistant, part-time physicians (two hours a day at least), and six or more nurses. Additions and changes can be made by supervisor and superintendent of schools after investigation and intelligent study of conditions. To these, of course, must be added all-round school clinics with skilled attendants.

Duties of Physicians and Nurses.—The typical high school of the country being one with less than four teachers, and the high school enrolment being only about one twentieth that of the elementary schools, with the further conditions that the number of defects decreases somewhat upward through the schools and that high school pupils are of such a social class and with such ability for self-help as makes medical care somewhat less necessary than for elementary pupils of all social classes and much younger—all these factors tend to make the health problem of the high school only a small part of the general problem of medical supervision and hygiene, and tend toward a lamentable neglect therein. If the gymnasium teachers were what they should be in the large city high schools, where we frequently find a woman and a man as directors of physical education for girls and boys; if they were physicians skilled in medical phases of adolescence, with the occasional assistance of

the nurses and with capable teachers of hygiene, there would be little need of medical supervision of high schools from the outside. Unfortunately, very few such directors of physical education are physicians, and even when they are they get little credit for it or opportunity to use their medical knowledge in the service of the high school. Moreover, such directors as exist who are also physicians are now speedily being drawn away to take the newly created positions of supervisors of hygiene in various cities. Consequently, we shall have to plan, for the present, to get along with teachers who are only physical educators in the high schools; but we shall demand of them that they increase their knowledge of medical and physical diagnosis and medical gymnastics as rapidly as possible, through summer schools, the rapidly developing literature on the subject, and through teaching by the general supervisor of hygiene.

Public opinion, at the inception of medical inspection for adolescents, demands cautious methods and the examination of girls by women and boys by men, although in many schools both sexes are being medically examined by male physicians. Probably the best solution in most cities and country districts—say a township or county—will be for the supervisor of hygiene to take charge of medical work in the high schools, getting the assistance of a first-class woman physician wherever possible. The nurses will make such inspections of pupils as is necessary probably without very many room inspections of pupils and principally those referred to them by teachers and physical-training directors if any. The high school physician will devote himself almost entirely to the *examination* of pupils. Such examinations should be distributed over the school year, perhaps, in order that the

physician may visit the school at regular intervals and for consultation with the nurse. The nurse will also refer all perplexing cases to the physician at his office for confirmatory inspection. Where there are two to four thousand high school pupils or more it may be well for one or two physicians to devote their entire time to high school medical examination and supervision. The supervisor should devote only a part of his examining time each day to such work, since it is necessary for him to keep in close touch with the elementary-school problem. Where there are intermediate schools they should be treated as high schools. The need is for annual or biennial physical examinations of all pupils, as many inspections as prove necessary, and adequate follow-up work. The responsibility for cure and treatment of ailments should be placed upon the shoulders of the pupils, who may be required to report regularly on what they have done for their health.

The Medical Examination.—The physician will visit the high school at regular intervals and examine thoroughly with the assistance of the nurse, or occasionally a capable student, for recording and for making vision tests. Where there are physical-training directors they should lend assistance and make as much of the examinations as their training permits. Those pupils going into athletics should be examined first with special attention to heart and lung defects, then should come the graduating class of the term, and, finally, the freshmen and higher-class students. Each pupil's record should be placed on the following, or similar, cumulative health-record card five by eight inches in size. The nurse should use red and the doctor black ink for the record. These record cards may be kept in the principal's office,

gymnasium office, or, rarely, in the rooms of the official or class teachers. Whenever the student is suspected of any ailment by teacher, principal, physical-training teacher, or nurse he is to be sent to the health room for closer inspection by the nurse or for inspection or complete examination by the physician. The nurse may visit the high schools each day for referred cases and may make occasional inspections of part or of all the pupils. A nurse who has had experience in inspecting upper-grade elementary-school pupils will have no difficulty in handling the high school situation. The nurse will make weekly reports of her own work and that of the physician on a report probably similar to that published by the writer in another volume.[1] The records of high school pupils should be kept separate from those of elementary pupils in the central office.

The principal ailments which will probably be found in the high schools, with their probable frequency given as medians for the number of ailments to be found in any one school year among a thousand pupils, cannot accurately be stated. A tentative, working classification, terminology, and frequency table for elementary schools is here presented. High schools may well use the same classification.

I. Non-Communicable Ailments

A. Physical Defects

	Probable No. Ailments per 1,000 El. Pupils.
1. Adenoids, nasal obstruction, etc.	50
2. Anæmia	10
3. Deafness, defective hearing	5
4. Dental, teeth	660

[1] "School Health Administration."

	Probable No. Ailments per 1,000 El. Pupils.
5. Enlarged tonsils	60
6. Eyesight, vision	70
7. Eyes crossed, strabismus, squint	7
8. Glands enlarged, adenitis	10
9. Heart defects	9
10. Lungs very weak, not tuberculosis	5
11. Malnutrition, debility, indigestion, general condition	20
12. Mentality, defects of	10
13. Nervousness, chorea, habit spasm, nervous exhaustion	2
14. Palate defects	7
15. Skeleton: orthopedic defects (flat-foot, club-foot, etc.)	2
16. Spine: curvature, posture, round shoulders, etc.	8
17. Speech: stuttering, stammering, lisping, etc.	9

B. COMMON AILMENTS

18. Abscess, boils, etc.	5
19. Acute sore throat, cough, etc.	2
20. Bronchitis	1
21. Cleanliness needed	20
22. Catarrh, rhinitis	10
23. Colds, bad. Coryza	30
24. Ear discharge, otitis media	15
25. Ears: ear wax (impacted cerumen), foreign bodies, etc., minor	5
26. Eczema	7
27. Eyes: "sore," blepharitis, sties, iritis, etc., minor	20
28. Headache (a symptom), migraine, neuralgia	15
29. Laryngitis	5
30. Nose-bleed, epistaxis	2
31. Pharyngitis, chronic sore throat	3
32. Rheumatism	1
33. Sex ailments and habits	10
34. Skin ailments, minor: herpes, seborrhea, acne (black-heads), etc.	15
35. Stomatitis, mouth ulcers, "canker sores"	1
36. Wounds, sores, sprains, poison-ivy, chilblains, "first-aid," etc.	150
37. Urinary ailments: incontinence of urine, enuresis	2

II. Communicable Ailments

A. Parasitic and minor infectious ailments

	Probable No. Ailments per 1,000 El. Pupils.
38. Conjunctivitis, "pinkeye," etc.	30
39. Favus, yellow scalp sores	1
40. Impetigo "contagioso," infectious sores	20
41. Influenza, grippe, infectious colds of a serious character	1
42. Pediculosis, head lice and vermin	50
43. Ringworm, body and scalp	4
44. Scabies, itch	5
45. Tonsillitis, quinsy	10

B. Infectious diseases

46. Chicken-pox	6
47. Diphtheria	2
48. Measles	4
49. Mumps	4
50. Scarlet fever	4
51. Trachoma, "granulated eyelids"	1
52. Tuberculosis of the lungs, "consumption"	1
53. Tuberculosis of the bones and other parts of the body	1
54. Whooping-cough, pertussis	2
Total	1,409

The ailments of high school pupils

We give below the average number of ailments found for the years 1911–12 and 1912–13 by medical inspectors in the three high schools of Newark, N. J. The classification and figures at the left are those of the writer's tentative standard classification of school ailments in fifty-four divisions; the figures at the right show the probable number of ailments which the physicians of Newark will find in any one year among each thousand pupils examined compared with those for elementary-

AVERAGE NUMBER OF PHYSICAL DEFECTS FOUND AMONG THESE 1,384 DEFECTIVE PUPILS, WITH FREQUENCY OF AILMENTS GIVEN AS NUMBER TO BE FOUND AMONG 1,000 HIGH AND ELEMENTARY SCHOOL PUPILS

	FOUND	HIGH	ELEMENTARY
I. PHYSICAL DEFECTS			
1. Adenoids, nasal obstruction, etc.	101	41	50
3. Deafness, defective hearing	103	41	5
4. Dental, teeth	740	340	660
5. Enlarged tonsils	298	136	60
6. Eyesight, vision	555	254	77
8. Glands enlarged, adenitis	17	8	10
9. Heart defects	102	41	9
10. Lungs very weak, not (?) tuberculosis	22	10	5 or 6
11. Malnutrition, debility	78	36	20
12. Mentality defective	1	1	10
13. Nervousness, chorea, nervous exhaustion, etc	5	3	2
14. Palate defects	8	4	7
15. Skeleton: orthopedic defects, chest	42	19	2
16. Spine: curvature, posture, round shoulders, etc	19	8	8
17. Speech defects	5	3	9
Totals	2,096	945	934
II. COMMON AILMENTS			
All skin ailments are given together	110	43	.....

EXAMINATIONS

Average number of pupils examined 2,186
Average number of pupils normal 802

Average number of pupils with defects ..... 1,384 = 63 per cent.
Average for pupils defective, about 2

school pupils. Records are not here given of all the ailments suffered by these pupils, only those found in the schools. Practically all the pupils of the high schools were examined during these two years and there were an average of 1,627 inspected for infectious ailments, mostly pupils referred by teachers.

INSPECTIONS

Aside from the thorough-going examinations, an average of 1,627 inspections of pupils were made, with the result that an average of 12 pupils were excluded each year. The many common and serious non-infectious ailments are not given in the report—only causes of the twelve exclusions, averaging about one each for the following infectious ailments: 38, eye diseases; 41, influenza; 43, ringworm; 44, scabies; 45, tonsillitis; 47, diphtheria; 48, measles; 50, scarlet fever; 51, trachoma, fever, and headache combined, not vaccinated, and 4 "others."

ANALYSIS OF THE TABLE

We see according to these figures that practically two thirds of the high school pupils are physically defective without counting some thirty classes of ailments not here recorded. This happens to be my estimate derived from the study of the data for many cities as to the proportion of elementary pupils defective for all (54 classes) ailments. We should judge from this that high school pupils (of Newark, at least) are even more defective than the average run of elementary pupils. Our estimate is that one third of the elementary school children will be found in any one school year to be free from all serious ailments, one third with only teeth de-

fects, and one third with teeth and other defects. Here, in Newark, only a third (340) have teeth defects; and the total number of ailments, for defects at least, is but 642 to our estimate of 943 for elementary pupils among 666 defectives found among a thousand pupils.

The following Newark figures for the high school ailments are probably unconscious exaggerations with reference to cases of defective hearing, enlarged tonsils, defective vision, heart, and orthopedic defects. The standard for defective vision is set at 20/30 instead of 20/40, and this permits the recording of many minor cases of defective vision that are not serious enough to be referred for glasses. We should expect more pupils of the high schools to need glasses, according to modern systems of schooling, but not as many as 25 per cent (254 in a thousand). The teeth cases are probably underestimates, although we should expect the high school pupils to have much better teeth and mouth conditions than elementary pupils. The defective high school pupils have about one ailment each while the elementary pupils have an average of nearer two. The kind and frequency of the ailments found in the two types of schools seem remarkably alike.

On the whole, we see that the problem of health in the high school is one of the most serious which the institution must meet.

The supervisor of hygiene, will, of course, have power to alter a pupil's programme of study, to prohibit his entering athletic contests, and to exclude him from school for infectious ailments or for not getting cured ailments of which he has been notified—all, of course, under the general supervision of the superintendent of schools.

The best general statement of the needs, the methods, and the advantages of first-class medical inspection and examination of high schools, to the writer's knowledge, has been made by Doctor Thomas Storey, supervisor of hygiene in the College of the City of New York, including the large secondary school connected with it. The study made by Doctor W. S. Small of the Eastern High School, Washington, D. C., is also an important contribution, showing what can be done without physicians.[1]

School Sanitation.—Adequate medical supervision demonstrates the need for improved school sanitation, hygiene of instruction, physical education, and health teaching. The health needs and problems of the pupils and of the people of the community set the hygiene problems of the high school. School sanitation is so largely a technical and detailed subject and varies so much with the different types of high schools that our space permits little more than its mention here. The principles involved are largely those involved in the elementary schools, but there seems to be a better tendency toward improved sanitary conditions in high schools than in elementary schools, largely because the high schools are generally the show buildings of towns and much money is put into their construction. The newer buildings have good lighting, heating, ventilating, and sewage facilities. Many more of them are being made absolutely fire-proof or nearly so. The decorations are attractive and restful; toilet conveniences and sanitary drinking fountains are found on every floor; the cleaning is done with vacuum-cleaning appliances; the school gymnasiums for boys and girls have attached to them numerous shower-baths, with sometimes a swimming

[1] Address at Fourth International Congress on School Hygiene.

pool; and there are medical rooms, rest and emergency rooms, and a large, well-lighted and ventilated assembly hall. In most of the larger buildings lunch rooms have been provided which, under skilled faculty control, are furnishing wholesome and nourishing food to the student body at nominal prices. The furniture, especially the seating, is comfortable, easily moved about, and adjustable to the size of pupils in all classrooms, being adjusted so as to provide for pupils of different heights, so pupils may find seats to fit them when they pass from room to room.

The standard for lighting should be glass space equal to one fourth of the floor space, with windows reaching to the ceilings and with the narrowest possible mullions or piers between windows; the curtains should be translucent ecru or light green and should roll either way from the middle of the windows or should be on adjustable fixtures for moving them up and down.

For details of lighting, heating, ventilating, cleaning, and other sanitary features and measures, the reader is referred to some standard text-book on the subject such as Dresslar's "School Hygiene." In this volume there is some statement of the special adjustments necessary to meet the high school situation.

Hygienic Teaching in the High School.—This phase of health work in schools is yet in embryo. We know that the health of girls has been ruined by overstudy and bad methods of work, by being under the domination of irritable, petty, neurasthenic teachers; that rigid uniformity with little adaptation to the individualities of pupils frequently creates a distaste for the high school amounting almost to nausea; and, in general, that the methods of teaching and of study, the subjects, the per-

sonalities of the teachers, the corporate life of the schools, the amount of practical industrial work and socializing, idealizing talks and literature, or their lack or opposite, may be such as to fill the pupils with joy, ideals, vigor, enthusiasm, and ambition, or their opposites of "sliding through somehow," "beating the game," "wonder if I shall be called upon," dislike for school, the elimination of "two thirds of the pupils the first year" with thirty per cent discharged each year, and less than ten per cent of those entering remaining to graduate, and all that lack of vitality, efficiency, and hygienic living conditions which develop under formal, mechanical, and academic systems with Gradgrind teachers divorced from the larger life of the world and of the adolescent life about them.

The hygiene of instruction or the problem of hygienic teaching in the high school will concern itself with these problems of health, happiness, and efficiency which mean so much for the adequate socialization and education of America's best citizenship. They are, as yet, mainly *problems* and they can be solved only by persons willing and able to study them especially in the high schools themselves. The present reorganization of secondary education which is resulting in the throwing out of a good deal of the formal, unapplied subjects less valuable as educative machinery than other easily obtainable material nearer the lives of the pupils and the need of the communities, with the introduction of motor and industrial subjects, up-to-date literature appealing to twentieth-century boys and girls in a vital way, the social-science courses which start with the chief community problems of a public character, introducing and keeping the pupils in touch with vital, throbbing issues,

the development of agriculture and hygiene courses instead of so much of the dead languages and mathematics—all these changes, even the introduction of participation in the government of the school, student government, will, just as much as the study of fatigue and the type, or print, of books, make for radical changes in the hygienic influences of the high school. When the whole system of hygiene in the public schools is under a scientific specialist, a physician-physical educator, to lead, to study, and to inspire interest in the various phases of health, and when we obtain teachers in touch with the problems of life, then we shall have the indispensable elements of adequate high school hygiene.

CHAPTER XXVIII

THE HIGH SCHOOL AS THE ART CENTRE OF THE COMMUNITY

ELLA BOND JOHNSTON

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Complete Living Threefold.—Our public educational system was not conceived in a big view of the essentials of complete living; and the much-talked-of "whole boy" is, after all, viewed by educators as only one third, or at most two thirds, of a complete human being, if the offerings of our lopsided school curriculums indicate all his needs and capacities.

Ages ago complete living was declared to be threefold, and truth, goodness, and beauty are as necessary for it now as in the ancient days. Nevertheless, our educators have been interested principally in truth. They have been fascinated with the facts of science and captivated with the alluring output of the printing-press. Following the easiest way, they have built up a marvellous system of cramming the facts contained in books into the "boy" in forgetfulness of his whole need in complete living. As a result, we have the absurd spectacle of a well-filled, so-called "educated" population,

yet with inadequately trained will-power to use its facts for good purposes and with no taste to insure happiness and beauty in their use.

The emotions that make up so much of the conscious secret life of youth and are the great source of inspiration—that fine, invisible power which drives character and lends charm to personality—are these to be ignored?

Our educators do not, apparently, think it necessary to make children intelligently acquainted with their own emotions, to graduate them sensitive to the beauty of nature and alive to the pleasure of art. They can receive the highest degrees from our greatest universities and not know ragtime from Beethoven and prefer a chromo to Rembrandt. They can become, under our educational ideals, marvels of information in some obscure field of scientific research and yet be monstrous personalities, crude children, incapable of appreciative enjoyment of the world's wealth of art.

We do not yet understand that to be completely ready to live—to be educated—is not only to know the truth, to do the good, but also to have the taste to be beautiful in all the visible, outward expressions of life.

It has been too long in America taken for granted that taste is inborn. Different degrees of capacity for acquiring it, doubtless, may be innate in individuals, but taste is not inborn. Bad taste is ignorance. Good taste is as much a matter of education as proficiency in any branch of learning, but it cannot be learned out of books nor by the psychological and scientific methods in use in our schools for presenting other subjects. Taste requires for its development the actual, environing presence of works of art—poetry, music, painting, to hear and see familiarly.

Rightful Place of Art in Public Schools.—Appreciation by the many with the consequent happiness and spiritual enlargement thus added to life is the primary purpose of art in the public schools rather than technical efficiency in drawing for the few. This will require changes in attitude and methods, but it is the business of the public school to carry the burden and take the lead in fostering all the splendid ideals to be realized in our democracy. Our system must be broad enough to build a civilization founded on the facts of science, administered in righteousness, and visibly expressed in the language of beauty and art.

Uniqueness of the Richmond Story.—The caption of this chapter is unique in the history of education, and it can be readily understood that its contents have not been compiled from the results of research work in the high school field, neither is it an essay on art full of theories and idle dreams. It is, in truth, a plain tale of sixteen years' work in establishing an art movement in connection with the public high school of Richmond, Ind., that has attained the status indicated in the chapter heading. It does not advance a theory for making a high school an art centre, but tells how one high school grew to be an art centre in a community, and in the telling, perhaps, can give some of the inspiration that made that possible.

Organization.—In 1897 there was organized in Richmond, Ind., a city of less than twenty-five thousand inhabitants, an art association by a few art-loving citizens, school officials, and local artists, that has developed a democratic community art movement which is an inspiration and a model to the rapidly increasing number who are interested in the spread of art in America, and

High School Building, Richmond, Ind.

especially those who believe in the use of a schoolhouse as a centre of the intellectual life of a community.

Existing Conditions.—Happily, in this small city there were no iron-clad, rock-ribbed traditions about art being too fine a thing for the daily life of the people, nor was the growth of this movement blighted in the bud by those fixed standards of taste that have not changed since the Italian Renaissance. There was, however, in this people a conscious human desire for beauty, for happiness, and for some greater degree of satisfying perfection in their community life. The leaders in this art movement realized that no institution in their midst was endeavoring to meet this need and set about heroically to supply the deficiency. Drawing was taught in the Richmond schools as well as in most towns, and probably better. This offered training for the hand and eye and some knowledge of the principles and the history of art, but it did not give that which is of greater spiritual value to the individual or the community, the opportunity to enjoy and appreciate works of art, and in their actual presence to acquire higher standards of taste and the refinement of the emotions which an intimate acquaintance with art gives.

Efforts of Art Association.—The efforts, then, of this Art Association were directed toward supplying to the established drawing work in the schools an appreciative side by adding to the annual school exhibit the best obtainable works of art in oil and water-color painting, sculpture, arts and crafts, etc. Community interest, very wisely considered more important in the beginning than standards of taste, was obtained by borrowing for the exhibitions every picture, every piece of handicraft, every curio having any artistic merit, and some that had

none, from the citizens of the town, and also by exhibiting the work of local artists and craftsmen. The work was begun in the democratic spirit of William Morris, who did not want art for the few any more than education or freedom for the few. Thus always the doors of this art exhibit, held in a public schoolhouse, were open free to every one in the community. And thus early was here realized the social-centre ideal.

Expenses.—The expenses of these free annual art exhibits were met by the fifty-cent dues of a large membership and five-dollar subscriptions from interested citizens, called "sustaining members," made up from that class of business men who everywhere are loyal to all movements for the good of their town. The school board assisted by furnishing the building, lights, and janitor service.

After seven years of successful work, the importance of the art exhibits established, the common council of the city began annually to appropriate one hundred dollars from the city treasury to the expense fund, which necessarily increased as the size and quality of the exhibits increased.

Schoolhouse for Art Gallery.—For fourteen years the exhibitions were held in June, during the last week of the school year. The centrally located departmental school building, where only a few final examinations were held, was turned over to the Art Association, and by the removal of all desks, closing of unnecessary windows, putting up of suitable backgrounds this building of twelve rooms and two large corridors was magically transformed into an art gallery where it was possible to display works of art attractively.

Early Exhibits.—Beginning in the easiest as well as

the most logical and effective way, by exhibiting all that was of local production or interest, these annual exhibitions were gradually extended to include the work of the artists of the State, and prizes were offered for the best local and State work, awards being made by a competent jury of artists living outside the State. In this way poor work was gradually eliminated without offence to prevailing standards of taste. Unconsciously the public was educated to better standards by the pervasive influence of accredited work. With a thoroughly aroused community interest it was easy, after a few years, to enlarge the exhibits by the addition of representative work from the foremost American painters, sculptors, and craftsmen. Increased possibilities for getting the best works of art were obtained and a great reduction in cost was made by inducing other cities in the State to join in a circuit with Richmond to undertake an exhibit and share the general expense of handling it.

Attendance.—These exhibitions were attended by fifty per cent of the population, including the public-school children under the guidance of their teachers, who had first visited the exhibit with the supervisor of drawing. The children and teachers of three parochial schools of the town also attended. Visitors were attracted from all the near-by towns to this annual "democratic festival," as the exhibit was called by a noted publicist.

Limitations.—After fourteen years of normal growth this art movement was thoroughly established in the hearts of the citizens of the town and regarded by school officials as a legitimate part of the year's work for the children, but it had three serious limitations:

First, the exhibits remained too much a matter of mere entertainment to satisfy the leaders in the move-

ment, who regarded them as an earnest effort to promote genuine art education and culture in the community.

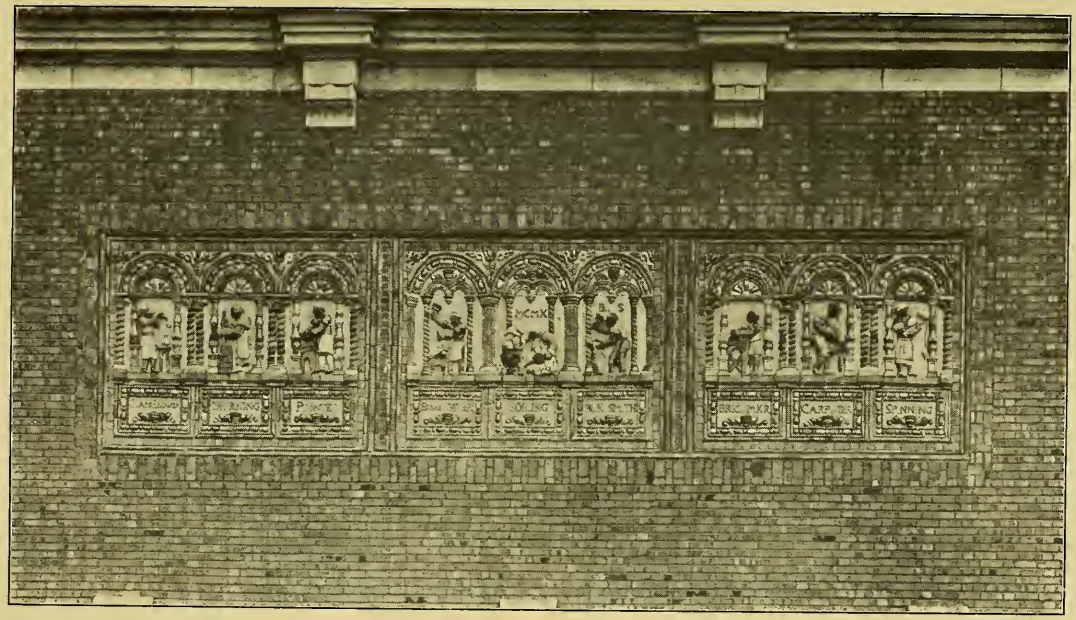
Second, the time at the end of the school year left but little opportunity for the teacher to talk over the pictures with the children and fix permanent ideals in their minds.

Third, there was no suitable place to display the permanent collection of paintings which the Art Association was gradually acquiring by special gift and by purchase with the Reid purchase fund of five hundred dollars given by a former Richmond citizen. In other words, all the Richmond art lovers needed was an art gallery where their collection might hang permanently and where there would be time and opportunity for works of art to make a more lasting impression both on the children and citizens.

Gallery in High School.—Here, again, the inevitable happened. The seeming miracle of a real art gallery in a high school building followed, naturally, the continuous development of art culture in this city.

After the school officials and Art Association had cooperated in holding free art exhibits for fourteen years the school board deemed them of such important educational value as to justify including an art gallery in the new high school then being built.

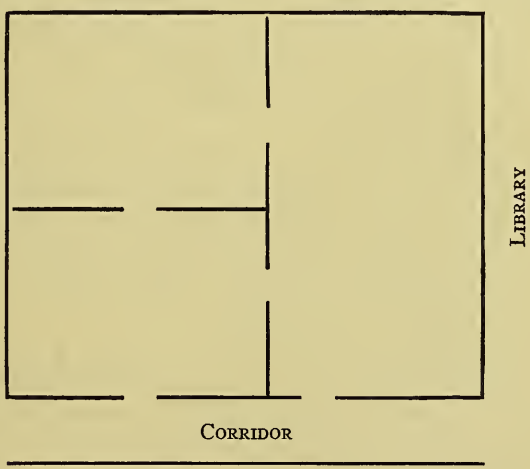
This building was designed by William B. Ittner, of Saint Louis, to whose imagination the unusual feature of an art gallery at once appealed as a suggestive *motif* to include in the façade of the building, with what effective charm the accompanying photograph shows. Schoolhouses as near as may be ought always to be beautiful and to provide such conditions, at least, in our country that architects need not follow traditions but may in-



Tile decoration in the façade of the High School Building, Richmond, Ind.

corporate something truly expressive of our national life.

The gallery occupies the space on the third floor above the auditorium and has three rooms—one large room, twenty-five feet by forty-eight feet, opening on one side into two smaller rooms, twenty-four by thirty-five, which have openings between. This arrangement makes easy the handling of crowds and gives opportunity for vistas so essential in the good hanging of large pictures requiring distance. The larger gallery opens on the right into the library and there are two entrances from the corridor into the galleries, as the diagram shows.



The walls are ceiled with boards over plaster ten feet high to the base of the cove, which rises to the inner skylight of diffusing glass. The rooms are supplied with excellent electric light in trough reflectors. The ceiled walls are covered first with stout brown paper over which

is fitted and stretched a background of all-wool terry of a bronze-gray-green in which no one of these colors predominates, making an ideal background into which frames retire and from which paintings can stand out. This terry background, besides being ideal in color and texture, is very durable and has also the great advantage of taking the nails in its mesh without injury. Thus, with the board ceiling behind, it is possible, in hanging pictures, to drive nails wherever an artistic arrangement requires.

Between the entrance doors in the corridor the wall is recessed to contain a stone basin for the "Tortoise Fountain," in bronze, by Janet Scudder, an Indiana woman. This fountain was given to the Art Association by a New York man who was once a pupil in the old Richmond High School and wished to help the cause of art in his native city.

This delightful work of art, with its ceaseless tinkle of falling water and its setting of greenery, lies in the daily path of the pupils, unknowingly, perhaps, to them but surely, fixing in their forming minds an ideal of beauty which will remain for all time an ideal, lifting their taste above the ugly and commonplace.

Management.—To obviate any uncertainty in regard to the management of this public art gallery, as it was named, an agreement was entered into whereby the school board was to furnish the gallery, light, curator, and janitor service, and the Art Association to hang its permanent collection of works of art in the gallery, arrange all exhibits to be shown there, paying the expenses thereof, except the drawing and manual-training exhibits of the public schools. This arrangement has worked out most satisfactorily.

Schedule of Exhibits for One Season.—During the season of 1912–13 nine exhibits were held, rotating in such manner that something was nearly always in the gallery.

The following is the schedule:

October 1–27, 1912: "The Sixteenth Annual Exhibition of American Paintings." Seventy-five oils and water-colors, mostly by New York artists. This exhibit was also shown on a circuit of fifteen other cities in the Middle West.

November 8–29, 1912: "The Sixteenth Annual Exhibition by Indiana Artists." One hundred and twenty-three paintings and seventy-five pieces of handicraft. A selected group of fifty paintings was afterward shown on a circuit of eight Indiana cities.

December 1–10, 1912: Spanish paintings and color prints of paintings in the Prado Gallery, Madrid, loaned by W. D. Foulke, of Richmond.

December 14, 1912–January 1, 1913: Hand-colored prints, series of the Abbey Holy Grail decorations in the Boston Public Library, loaned by Curtis and Cameron.

January 1–29, 1913: Philadelphia Water-Color Club Exhibit of eighty-one water-colors and pastels.

February 12–March 31, 1913: Oil paintings, forty, by Mr. and Mrs. J. Ottis Adams, of Brookville, Ind.

April 8–11, 1913: Japanese prints, stencils, and kakemonos, loaned by Mrs. Virgil Lockwood, Indianapolis.

June 1–13, 1913: Sixteenth Annual Exhibition of the Drawing and Manual-Training Departments of the Richmond Public Schools.

There were also held in the gallery, during this season, eighteen meetings of women's clubs, twenty-one receptions for clubs and schools, and twelve art lectures, be-

sides many art lessons for teachers and pupils. The number of visitors in the gallery for the season was eleven thousand three hundred and twenty-four.

Opportunity for New Relationships.—The foregoing brief statement of facts, taken from the president's annual report to the Art Association, does not disclose, except to the experienced in such work, their far-reaching influence. When the principal and teachers of a ward or high school hold an evening reception—which happens many times during the year—to the parents and children of their school in beautiful art galleries, with paintings, music, good clothes, good manners, refreshments, it means the establishment of a new relationship between teachers and pupils more intimate and human than that of the schoolroom, and under elevating and refining conditions superior to any known elsewhere by many pupils and parents. It means, too, the possibility of socializing beauty and art, which, in a country where the people are sovereign, is fundamentally essential to the "beautiful America" of which we dream.

Use by High School.—The gallery is a special classroom for the high school pupils where they learn the languages of form and color. They see the exhibits with the drawing teacher and learn about artists from their works, becoming familiar with their ideals and expressions of beauty, studying their technic by making small sketches of the paintings in colored chalks or water-colors. Thus they acquire the ability to discriminate between what is good and what is bad in art. This is taste.

Chromos cannot be sold to all the graduates of the Richmond High School. This was probably possible sixteen years ago.

Art Gallery, High School Building, Richmond, Ind.

The English teachers make good use of the exhibits for themes, for here is, in truth, something concrete, visible, and near at hand to write and talk about. Of course interest runs high.

By Grades.—It is an interesting sight to see fifty sixth-grade pupils, seated on the gallery floor before one of Elizabeth Nourse's most beautiful paintings, answering all the teacher's questions as to why the figures were placed on the canvas as they are, where the artist stood when painting the picture, what was on the level of her eye, where the window was that let in the light so beautifully on the baby's face, why the mother's dress was blue instead of red, and, finally, what was the really beautiful thing the picture had to say, to which the worst boy in the class answers quite solemnly: "A mother and her little baby."

Would any one contend for a moment that arithmetic would have a more valuable influence on the life of that boy than this kind of art study or that any drill subject can so function? Yet he has years of arithmetic and only rare days of art, even in favored Richmond.

By Clubs.—The Art Study Committee of the Art Association meets in the gallery to study the exhibits with the aid of lectures and the best works on modern art, as, for instance, "Landscape Painting," by Birge Harrison. The various women's clubs of the city visit the gallery to hear talks on the exhibits. The Music Study Club has placed pianos in the gallery and uses this as a regular meeting-place.

By Local Artists.—To the local painters and craftsmen the gallery furnishes a place to display their own work and the opportunity in the passing exhibits to get help and inspiration from the work of their contempo-

raries in art. That this has been valuable to them is shown in the remarkable improvement in their work during the years of these exhibits.

This Richmond community has profited by the work of its local painters and has learned from them to see its own familiar landscape with new, "seeing" eyes, to get the artist's point of view, and to love first when they see them painted things they had passed, perhaps, a hundred times, nor cared to see, as Browning so well says it.

Open Days.—The art gallery is open to the public during all school hours, Saturday and Sunday afternoons, night-school evenings, and many special evenings.

Artistic catalogues are sold for ten cents, containing much information about the pictures and artists.

Permanent Collection of Works of Art.—The permanent collection of the Art Association hangs in one of the smaller galleries and is always on view. It contains the following works of art:

THE ART ASSOCIATION PURCHASES

1899. T. C. Steele, "Whitewater Valley."
1900. J. E. Bundy, "Blue Spring."
1901. Mrs. H. St. John, "Roses."
1901. John Vanderpoel, "Sunlight and Shadow."
1901. Pauline D. Rudolph, "In Wonderland."
1902. Charles Curran, "Building the Dam."
1903. R. B. Grulle, "In Verdure Clad."
1903. Frank Girardin, "Sunshine and Shadow."
1904. Charles Conner, "November Day."

PURCHASED WITH THE REID PURCHASE FUND

1903. Henry Mosler, "The Duett."
1904. Ben Foster, "Late Afternoon, Litchfield Hills."
1905. Leonard Ochtman, "Old Pastures."
1906. H. M. Walcott, "Hare and Hounds."

1907. Frank V. DuMond, "At the Well."
1908. Albert L. Groll, "The Hopi Mesa."
1909. Robert Reid, "Peonies."
1910. John C. Johansen, "Fiesole, Florence."

GIFTS TO THE ART ASSOCIATION

1902. J. Ottis Adams, "A Summer Afternoon." (Presented by Tuesday Aftermath Club.)
1909. Janet Scudder, "The Tortoise Fountain." (Presented by Warner Leeds.)
1910. Gladys H. Wilkinson, "A Corner in the Studio." (Whitney-Hoff Museum Purchase, presented by International Art Union, Paris.)
1910. Robert W. Grafton, "Portrait, Timothy Nicholson." (Indefinite loan by Nicholson family.)
1911. E. T. Hurley, Three etchings. (Presented by E. T. Hurley.)
1911. Misses Overbeck, "Vase, Overbeck Pottery." (Presented by the Misses Overbeck.)
1912. Walter Shirlaw, Sketches, three oils, one water-color. (Presented by Mrs. Walter Shirlaw.)

Conclusion.—This Richmond experience seems to demonstrate that an art gallery for art exhibits fills a deficiency in our high school education and meets the natural human demand for beauty in life. It proves that an art gallery is as useful in a high school as is a laboratory or a gymnasium, a library or an auditorium, and that it is as interesting and educative for children to learn about art and artists as about war and warriors or any other of the subjects that make up the curriculum.

The qualities possessed by a work of art—unity, sincerity, harmony, simplicity, idealism, beauty—stand in closer relation to the building of a perfect life than the laws of physics or chemistry; and the "whole boy" is to be educated for complete living.

The art gallery cannot be omitted from the future high school, which more and more is to become the people's college if we would develop a nation of completely educated people, with reverence for the beauty of the earth and a passion for recording the fine ideals of our nation in enduring art forms that will add charm to our common life, and to our splendid democratic institutions something of the "glory that was Greece and the grandeur that was Rome."

Henry Turner Bailey thus voices his appreciation of this art movement in *The School Arts Book* for April, 1912:

"The Richmond people have produced a model educational institution. Think of it! A kitchen, a gymnasium, and the oldest of the constructive arts on the ground floor, and a library and an art gallery on top! Verily the people who have turned the educational world right side up at last live in Richmond, Ind. They have put the solid living-rooms of the manual worker beneath, and the 'chambers of imagery' of the poet and artist above; they have builded at last a sure house, fully equipped for every good work and word, a fit home in which to bring up children who shall be worthy citizens of a republic."

CHAPTER XXIX

THE MORAL AGENCIES AFFECTING THE HIGH SCHOOL STUDENT

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A Reasonable Classification.—The agencies that have had a part in the moral training of men have been fairly classified by Professor Tufts under three heads:

(1) What may be called *indirect agencies;* that is, those through which is produced a moral result, even though such a result is not consciously intended. Examples may be given as follows:

Work undertaken to earn a living is one of the most effective agencies in developing responsible conduct. Family life, though entered into not at all with a moral purpose, naturally becomes a school of kindness and sympathy. The company of one's fellows, sought perhaps for economic gain or in obedience to the herding instinct, leads to interchanges of goods and rendering of services and ideas which undermine the primitive distrust and hostility of men. Struggles for mastery or for liberty or for possession, though prompted by conflicting interests, force men to closer union to establish order and to think of rights and justice.

(2) *Agencies of Custom.*—Certain ways of acting started by society, sometimes on rational grounds, sometimes through chance, have come to be regarded as important. These judgments of society are impressed upon all members through praise or ridicule or blame, through taboos, or even through force. By drill of ritual or ceremonial, by investing with sacredness through art and music, the members of society are trained to observance of these ways. Many rules of religion, etiquette, and other fields of behavior are thus developed.

(3) *Direct Agencies of Reflective Morality.*—Moral leaders have arisen who have set forth clearly and directly moral standards or have persuaded to moral advance. These have most readily found a mission when old customs have become unsuited to new conditions. Moses, Isaiah, Socrates, Jesus are familiar examples.

Space has been given to this sensible and important classification in order to remind students of the moral agencies which affect the high school pupil, and that all these agencies suggested by and belonging under these categories must be included and reckoned with.

The School Not the Only Agency.—The question as to the moral development of any individual youth in a high school will be determined not alone by any system of moral instruction that may be given in the schools, nor alone by the character and influence of his teachers, nor alone by the influence of his fellow pupils, nor alone by the routine of the activities of the school, official and unofficial, nor alone by all of these together. It is as truly important in estimating the final outcome in his matured character to know what is the nature of the family life of which he forms a part, the economic problems and responsibilities that are carried by that family

and by its members, including himself, the pressure of work outside of school upon the youth, the relation of his life to the political movements that so mightily influence and are influenced by private life. It will be necessary to know what he has to do with his neighbors and how, what his training, conscious and unconscious, has been and is in the tangled details of social and religious life. It will be necessary to know what influence has been exerted on him directly or indirectly by the great moral leaders through the sanctions and pressures of the various agencies that have sprung from these sources.

Is the boy's father a millionaire, and does the boy have a valet at home? Does he get up at four o'clock to look after a newspaper route?

Is he accustomed to finger-bowls and dinner clothes? Does he get his midday meal from a tin pail or from a free-lunch counter?

Does he attend a catechism class regularly? Which occupies him on Sunday mornings—the international lessons or the comic supplements?

Whatever may be said by the anxious theorist as to the burden resting upon the public school for the moral care of the children and youth of the country, all these other agencies do work and always will work and ought to work actively, constantly, and to an important degree in accomplishing the moral development of the young.

Utilize All Agencies.—Moreover, every plan and intelligent effort to exert an uplift upon high school pupils through the agencies that are effective in and through the school must take into account all of these outside influences, must study and adapt and utilize every one of these in order not only to accomplish the very best

results but even oftentimes to escape disaster and ridicule. A failure on the part of schools to face and grapple with these other moral agencies of whatever sort and of whatever origin often leads the youth to defy or to laugh at the anxious, well-meant efforts of the teachers in whose hands he is placed or, at any rate, to appear almost wholly impervious to the influences which the school exerts. A college classmate of mine not long ago unearthed a crude and long-forgotten cartoon for which my pencil was responsible. The art was *nil*, the wit was not impressive, and the aptness of the satire to the occasion may not have been clear, but the lesson in it was based on sound pedagogy. The faculty, represented by an anxious hen mother, stood on the bank of a puddle vainly urging certain recreant seniors, typified by complacent, paddling ducklings, to come back to the bank like good chicks.

Ignoring the Facts.—Too often we attempt to ignore the eternal facts of society in dealing with children. And this "we" means the very earnest and very ignorant young schoolma'am fresh from the university; it means the "experienced" high school principal (whose experience, like the wisdom of the famous oculist, has, perhaps, been obtained by "spoiling a peck of eyes"); it means no less the psychologists and other wise men who attack the problem from the safe standpoint of philosophic theory, starting, consciously or unconsciously, with the convenient assumption not only that the school *ought* to take entire charge of the child's moral training but that it *can* so take charge and can, if the problem be handled according to wise theories of moral conduct, take the youthful soul, unformed and plastic, mould it into beauty, breathe into its nostrils the

breath of spiritual life, and then point with pride to its own handiwork, saying: "Behold the perfect man and woman of my creation!" To an unkind and coldly scientific casual inspector the result sometimes reminds one of the philosopher who ridiculed Plato's definition of a man—"a featherless biped"—by plucking a goose and exclaiming: "Behold Plato's man!"

What Is the School's Responsibility?—What, then, is the extent of the school's responsibility for moral training and wherein does it lie? These are questions of peculiar importance in a democracy where the school is maintained by the state. The school is the "main reliance for democratic optimism." The question whether the experiment of self-government, now in its second century, is to be a permanent success depends for its answer, in the opinion of many besides President Eliot, on the public school.

Alice Freeman Palmer's definition of the moral education of a child, that it "consists in imparting to him the three qualities, obedience, sympathy, dignity," would seem to reach to the essence of the demands for a safe citizenship. Humboldt wisely said: "Whatever we wish to see introduced into the life of a nation must be first introduced into the school."

The limitation is suggested by Dewey's remark that, "apart from participation in social life, the school has no moral end nor aim."

Co-operation Necessary.—Because of the interrelation, intentional or not, of the many influences suggested above as inevitable moral agencies, it is not only wise but necessary that between these institutions, home, school, church, state, in so far as conscious, each of its own particular aim, there should be intelligent and harmonious co-operation.

Why Are There Bad Boys and Girls?—Some one asked the question: "If the schools are doing so much for character building, why are there so many bad boys and girls?" This inquiry, made every day in one form or another and in one spirit or another, must be faced; and it is answered thoughtfully and temporarily by George H. Martin in an article in *Religious Education*. "What," says he, "confronts a child on looking away from the school and its teaching? He finds in the home laxity of discipline and little insistence on even the outward marks of respect. He does not find in the world that practice of justice and fair dealing that he has been led to respect. He cannot help seeing that fraud and chicanery and dishonesty are prevalent and their practice by the people in good society is winked at and condoned. In business and politics and often in social affairs he learns that a sacred regard for truth is not considered consistent with a workable policy. He finds that 'man's inhumanity to man' still 'makes countless thousands mourn.' When he has formed in school a standard of temperate and frugal living he is confronted in his own home by domestic waste and expenditure for unnecessary luxury and on every corner by a drinking saloon licensed by public authority. He has been taught industry, and he sees the idle rich faring sumptuously every day and the idle poor supported at public expense. And as for chastity, he finds that society insists upon it only for women. He sees every form of vice made heroic in the yellow journal and on the yellow stage." A depressing outlook, truly, for a permanent moral uplift to come from the public school, if that institution must alone carry the responsibility!

In Loco Parentis.—When we say that the teacher stands *in loco parentis* we do not mean it in reality. If

it were to be so, then woe unto the foundation of society, which is not the school but the family! Said the wisest of Greek dramatists in knowledge of human nature: "The errors of the parents the gods turn to the undoing of their children."

No attacks upon the school by critics, no discussion of the theoretical questions involved, no consensus of the wise men, no pouring out of treasure by the public, no zeal on the part of trained and devoted leaders will ever place the teacher *in loco parentis*. God made the family; man made the schools.

The Eternal Problem.—The magnitude of the problem of the moral education of the young is not yet within our comprehensive grasp. It must be more clearly and vitally related to the institutions that are, that ever have been, and that always will be.

No one of these institutions can solve the eternal problem alone. Even religion cannot solve it alone for adolescent youth and its needs. The secondary school is created for the development of character in youth, but the father and mother cannot evade the responsibility for themselves.

The Responsibility of the Family.—Whatever the school may or may not be able to do, it is in the home in which in whole or in part that are determined habits of industry, conceptions of God, duty, honor, honesty, emotional reactions of many sorts, habits of speech, motor reactions as posture, carriage, etc., habits of obedience, industry, and cleanliness, and in large measure the standards of conduct. If there were no other proof of this assertion, we must not forget that for many of these things the school gets the child too late. The habit of obedience, or disobedience, for example, is formed before

the child is two years old. As Doctor Athearn has put it: "The school has too long been the dumping-ground for the problems of home."

Teach the Family.—Of course, the weakness of family training does not dispose of the question for the devoted student of life problems. The reforms of society must begin somewhere and they must come slowly. It is for the school, in so far as opportunity and resources fit it for the task, not to do the work for the family but to teach the family to do certain work for itself.

The Impossible and the Possible.—This sounds like attempting to solve a problem by doubling or trebling that problem. But there is much that teachers can do. We may and we must cease to consider ourselves as only "servants of the people" and remember that we are a part of the people with rights and duties as moulders of public opinion. We must not forget that we control the educational press and that the religious and secular press is largely open to our contributions. We must keep in mind the many gatherings, school exhibitions, conventions, and the like where the utterances of teachers are listened to. Why not for the next decade make this the teachers' cry and the teachers' aim: "Back to home life." [1]

School Momentum.—It is worth while to remember that the very momentum of school activity, highly organized as it is and wholly devoted in theory to uplift, will carry over into the home much of what is worth while, to set in motion there, in spite of moral inertia, the currents of life.

An Unorganized Field of Inquiry.—A large field this and one that is ploughed largely at haphazard, with

[1] Walter S. Athearn, *Religious Education*, 5, 124–130.

hardly a systematic furrowing, let alone an intelligent ordering of seeding and harvesting. Harris said in regard to moral training in the public schools: "There is no topic concerning which the suggestions made are more idle and unprofitable." After literally wading through thick volumes of the utterances of jurists and moralists and statesmen and philanthropists and professors and "practical" teachers, a humble student can bless the good doctor for his somewhat cynical utterance. And yet amid all the chaff there are grains of wheat. There are bright sayings, profound and logical arguments, sharp utterances that like lightning clear the murky atmosphere of pedagogical platitude.

Some Helpful Suggestions.—Here is a handful of wise and practical suggestions gathered almost at random and placed here for the encouragement (as the writer was encouraged) of those who grow weary of analyzing ponderous bibliographies:

(*a*) "Thinkers regard as the chief factor in man's ascent from the brute his increasing brain capacity and consequent thereupon his increasing power of memory —in other words, the increasing power of his ideas over his instincts."—(F. H. Haywood, in Sadler's "International Inquiry into Moral Training in Schools.")

(*b*) "Loose, slipshod work has an immoral effect upon the student."—(C. W. Barnes, National Education Association Proceedings, 1909.)

(*c*) The whole suggestive outline of Brumbaugh, "The Problem Stated," in the Report of the National Educational Commission on Moral Education, 1911—particularly his definition of the fields of elementary, secondary, and higher education in this region.

(*d*) David R. Porter's statement, after a depressing

array of data as to low moral conditions in high schools, that "in most cases evils exist because boys are ignorant, not because they are vicious," and that "there is no difficulty in winning support in seeking better things."

(*e*) His interesting suggestion, now in process of experiment in many places, that a purely *voluntary* moral and religious movement may succeed when compulsory moral and religious training must fail, even if it were possible to attempt it.

Three Natural Stages.—There must be a sound psychology at the basis of every intelligent effort to furnish moral training in the high school. The clear recognition of the three natural phases of moral activity corresponding to the development of the mind from childhood through adolescence to manhood is helpful here; the three stages when successively fear, faith, and insight are each the guiding star for the soul in meeting moral questions. The second of these must control in the adolescent stage, and this goal helps to emphasize the importance of the personal relation between teacher and pupil at this age. There *must* be a hero; it *will* be the teacher if he is fit and wise.

This longing for a hero is a mighty factor to the advantage of the high school teacher, *provided always* that the work properly belonging to the age of childhood has been well done, and that, of course, is the work of forming the habit of obedience. The story is in point of the question asked of George Washington's mother by French officers at the banquet after Cornwallis's surrender, how she had made so great a man, and her reply: "I taught George to obey."

An Illustration.—An illustration of the necessity of recognizing this all-important factor in the psychology

of the adolescent is that, as Porter puts it: "The strongest influence on high school boys in the United States to-day is the influence of college men. Home, church, politics do not begin to exert such influence as (for example) college athletics and college fraternities." The high school boy must have his hero, and he will imitate his vices as readily at least as his virtues.

How to Use Hero-Worship.—It is here that there is a point of contact to be watched most closely between the worship of the college man and athlete on the one hand and his power for discipline in the handling of boys occupied in athletics. The boy soon comes to see that the habits of thoroughness, obedience, hard work, and cooperation (which means the opposite of selfishness and self-conceit) are called for as truly and as inevitably when he follows his hero on the athletic field as when he faces his instructor in the class.

The Adolescent Collapse.—We must not complain when we discover in the individual boy or girl that fact which is present in the adolescent period of all boys or girls—namely, that "during this period there is a progressive loss of interest in the things the school deals with; that there is a sense of escape from connections that have held the child and a marked disinclination to make other connections. The blame for this collapse cannot be laid entirely upon the schools, but we must recognize and help to make it clear to those who control the springs of society that the moral problems of this dangerous period will not be solved until the individual can drift easily out of the school into organizations whose influence is in the direction of clean activity."

School Virtues and Life Virtues.—Too often the discussion of moral training in the high school is narrowed

to the possibilities of inculcating what are commonly enumerated as the "school virtues." President Eliot wisely insists that we must teach children the fundamental truths that lie at the foundation of the democratic social theory. These he enumerates briefly as follows: "1st, the intimate interdependence of each human individual on a multitude of other individuals, not in infancy alone but at every moment of life—a dependence which increases with civilization and with the development of urban life; 2d, the essential unity of a democratic community in spite of endless diversities of functions, capacity, and achievement among the individuals who compose the community; 3d, that service rendered to others is the surest source of one's own satisfaction and happiness (this doctrine is a tap-root of private happiness among all classes and conditions of man, but in a democracy it is important to public happiness and well-being); 4th, to see and utilize the means of happiness which lie about them in the beauties and splendor of nature; 5th, what the democratic nobility is —fidelity to all forms of duty which demand courage, self-denial, and zeal, and loyal devotion to the democratic ideals of freedom, serviceableness, unity, toleration, public justice, and public joyfulness."

This broad platform for moral instruction I have quoted by way of contrast to the narrower list sometimes enumerated as the "school virtues" and insisted upon instead of what may be called the "life duties." The danger to the child is great; he is "born with a natural desire to give out, to do, to serve." The school virtues enumerated by Harris are: (1) regularity, (2) punctuality, (3) silence, (4) industry. White adds: (5) neatness, (6) accuracy, (7) obedience. But Charles

Edward Rugh, in the famous California prize essay, points out that the successful bank robber would practise all of them in a single robbery! These are the mint and anise and cumin, tithes proper to pay, but let us not, even with adolescents, neglect the weightier matters of the law; or, if they are to be considered fundamental to the well-being of society, let us admit it, but let us bear in mind that, if the school is to develop these good habits, all of them should have become second nature to the child by the time it reaches adolescence.

The Newer Aim of Education.—The aim of education, if it is to include secondary education—and that is now beyond the stage of argument with all but those whose faces are set hopelessly backward—is something more and broader and higher than the development of the virtues named above, important as they are. Social efficiency, in the words of W. C. Bagley, "is becoming the conscious aim of all educational effort." He insists, and in our saner moments we all believe, that, if those who come to the teacher for instruction and training act in no way more effectively after they leave him than they would have acted had they never come under his influence, then his work as a teacher must be adjudged a failure. Washington Gladden, in pleading for effective educational unity, asserts that, no matter what the intellectual achievements of the schools may be, they shall be deemed to have wholly failed of their highest function if they do not give us good men and women. Character is surely the ultimate aim of education, and if the immediate aim of the successful completion of the task of the hour, of the day, or the course is not kept in direct line with this the ultimate aim it is time to inquire what is wrong with the system.

Why Moral Training Is Necessary.—The pupil should be trained for efficiency—to make a living; the industrial aim is a right one, but the state insists that this is not all. It is not sufficient in a democracy that the education furnished by the state should be such as to prevent its products from becoming economic charges upon the body politic; they must be trained to be fit for citizenship, and this training is largely a moral training. It is necessary for the state to see to this if all inhabitants are trained to become citizens. There must be moral training, and the state cannot halt because of the sensitiveness of this or that avowed religious or moral institution. *De minimis non curat lex.*

Patriotism as a Basis.—The state's education must develop patriotism as a moral quality, and all the means to that end are commendable moral agencies. No words of Lincoln are more to be pondered by those who train the young, whether parent, priest, or pedagogue, than these: "I like to see a man proud of the place in which he lives. I like to see a man who lives in it so that his place will be proud of him. Be honest, but hate no one; overturn a man's wrong-doing, but do not overturn him unless it must be done in overturning his wrong. Stand with anybody that stands right. Stand with him while he is right, and part with him when he goes wrong."

One of the epoch-making state documents of all time is the Japanese Imperial Rescript of 1890, which makes patriotism the basis of the moral training consciously inserted in their school system as the one thing lacking when that wonderful new-born nation borrowed the American public school system. It behooves us to see whether we can do better than to imitate our imitators.

The ground for Roosevelt's square deal in governmental affairs was that it is demanded by the welfare of the community. Our patriotism is ready to hand as a means of moral training, for, as pointed out by Münsterberg, it is unique in that it is directed neither to the soil nor the citizen but to a system of ideas—and ideals—respecting society, and is a community of purpose for their realization.

The most dangerous element in the later Roman republic was that group of youth corrupted by personal vices and absorbed by schemes for overthrowing their country—dissipated and disloyal. As Charles Whitney Williams declares, patriotism is the one social force fitted above all others for accomplishing the gravest conceivable purposes. The great wisdom of Bismarck consisted largely in his clear recognition of this truth. It is here that Christianity, as it is developed in the modern world, has been too individualistic to exert the greatest force where broad social unity in effort and effect is vital.

Recognition by the State.—The statute-books of the various States not only recognize the importance of morality as a foundation for the character necessary to safe citizenship, but in many cases they require the teacher to impress upon his pupils, both by example and precept, directly and indirectly, the principles of truth, justice, morality, patriotism, and refinement, which reach to the roots of character and, therefore, to the fruit of safe citizenship.

These actual laws may be safely and wisely taught, even directly, to the youth without stirring up religious dissension. The spirit of these laws cannot be misconstrued.

Have the Schools Done Well?—The specific work of the public school for years has been recognized in various ways as training for citizenship, and it must be admitted that the school has done its work well in giving the state trained minds. It is mainly true that whatever ills in this regard America is suffering from they are not ills that the public schools, under this conception of their function, are supposed to remedy.

The Broader Conception.—There is, however, a bigger conception of the purpose of the schools than either the industrial aim or the training directly for the duties of citizenship. The old view of training for citizenship, of fitting the young to vote intelligently and to have a disposition to obey the laws, is too narrow a view of the function of the public school. In the words of Dewey: "The child is an organic whole, intellectually, socially, and morally as well as physically." He is to be "not only a voter and a subject of law, but also a member of a family, probably a parent, also a worker; furthermore, he is to be a member of some neighborhood or community and must contribute to the values of life and add to the decencies and graces of civilization wherever he is."

Preparation for this variety of function means "training in science, art, and history; in the command of fundamental methods of inquiry and the fundamental tools of intercourse and communication. It means a trained mind, a sound body, a skilful eye and hand; and no less important, it means the development of habits of industry, perseverance, and general serviceableness." The product of this preparation must, in America, be democratic and progressive; we must not be deceived into the silly position apparently maintained by some advocates of vocational education of

educating the child for any fixed station in life. Not only the industrial but the cultural aim is the American ideal. Here, as so often, "the answer to *which* is *both*."

And how closely all these aims are linked! Witmer suggests that the first reader instead of starting off, "See the kitty!" should start off, "See the tooth-brush!" and he makes a convincing argument in defence of his suggestion.

The School and the Family.—Here we come to the question of the overloaded teacher. Shall all these things be loaded upon the poor teacher? Must the schools be charged with the physical, intellectual, social, moral welfare of the child? Shall he be farmed out utterly to the school? What are we coming to? Is America a modern Sparta? Nay, verily—not in the opinion or wish of the writer, as has been sufficiently shown already. The family, for its own sake, must retain and live up to its responsibilities in all these regards, but the school, a special institution established by the family and taken over by the state to perform more conveniently and economically and effectively certain functions of the family and to provide the state with material for the safe handling of self-government, may reasonably modify its methods, its curriculum, its standard of training for teachers, its attitude toward physical, political, and social as well as moral problems so as to accomplish two things: 1st, to fit the child for life in all its many phases of one organic whole; and, 2d, to improve, through this changed and broadened conception of the school's function, the work that it does in the older and more beaten paths of travel. Moral training must be part and parcel of all the processes of education. Character making is the aim of it all, from

algebra to athletics. Every problem, every element, every equipment, every activity must have and will have part in the work of moral agencies.

Material Moral Agencies.—The arrangement and equipment of a building, the selection and training of a janitor—every material element is a moral element and, whether we will or no, enters into the moral training of the children and youth in the schools.

Direct Moral Instruction.—The battle as to direct moral instruction in the public schools has been fought with varying result and still rages. If I am not mistaken, the latest utterance of G. Stanley Hall is in favor of talks by the teachers to the school on a list of moral subjects, which he characterizes as "nothing more nor less than conscience building." Many lists and many suggestions have been presented, and yet the consensus of opinion seems to confirm R. R. Reeder's belief that "one moral experience is worth more than a score of formal lessons on morality." There is practical wisdom in the advice of the Widow O'Callahan quoted by Margaret E. Shallenberger: "It is my belafe that's what makes some b'ys so unruly—takin' 'em at the wrong toime. Sure and b'ys has their feelin's loike the rest of the world. Spake to 'em by their lone silves when you've aught to say to 'em. There's niver a man of 'em all would loike being bawled at in a crowd about somethin' that needed thinkin' over." Sound pedagogy —because it recognizes boy (and girl) nature *as it is*. It is not a loss of time to quote here some of the "ways" suggested by this writer in which we should train for right conduct (and this for high schools in particular):

1. In a way to arouse and sustain thought.
2. In a way to produce excitement.

3. In a way to stimulate good action rather than emphasize the bad.
4. In a way to develop proper humility.
5. In a way to develop responsibility for the welfare of others.
6. In a way to form standards of conduct applicable anywhere.
7. In a way to produce right conduct.

Each of the above might furnish a theme for a chapter, but the second and fifth are of especial practical importance.

Make It Attractive.—A moral truth, a rule of conduct must be given an attractive aspect if it is to win respect from the unsettled soul of the adolescent. Being good and doing good are often made too tame. There is no reason at all why the exercise of good conduct should not often be very exciting. Let us not forget the hankering for a hero that belongs to this age. If surprises are not possible in the routine of school life, we may utilize holiday occasions, music, dramatics, and turn their powerful influence in this direction.

Daily Work as a Moral Agency.—There is nothing more clearly established by the experience of real teachers, whether it be generally accepted by theorists or not, than that the daily routine of school life, if directed in the right way, may become a moral agency as powerful, as insistent, as effective as any other influence that comes into the life of a boy or girl. When a study is taught as a group of facts to be learned or as a task to be accomplished it may be of very little ultimate moral value, but when it is taught "as a mode of understanding it has positive ethical import." The well-conducted recitation *is* a social event, and in it, as in every *social* event, is the working of a moral agency. "The power to handle spelling and numbers and geography," says Rugh

(and we might substitute rhetoric and algebra and botany), "with moral results cannot be sent to a teacher by mail, by essay, or by book. It comes by insight, but it is within easy reach of teacher and pupil." The ethical value of a school study is the moral force of the teacher presenting the subject. Illustrations abound showing how various studies may furnish such training without its being forced or repellent; and the mechanical routine and necessary discipline of the school afford, even without recognition, endless opportunity for moral training.

Manual Training.—A review in the *Elementary School Teacher* for February, 1909, of the "Report of an International Inquiry," edited by M. E. Sadler, speaks of numerous suggestions made by various writers and thinkers in response to inquiries and closes by stating that Wm. James is the only one who really touches the question, and his contribution is short: "I should increase the amount of manual or motor training relatively to the book work and not let the latter predominate till the age of fifteen or sixteen." The carrying out of that suggestion would, in the opinion of many careful students of school problems, result in a great lessening of the distaste for school work and responsibilities among adolescents and would have a definite and strong influence in the development of moral character. Says John Dewey: "Manual training is more than manual; it is more than intellectual; in the hands of any good teacher it lends itself easily, and almost as a matter of course, to development of social habits." Hartmann said, as quoted by Superintendent Mott in a paper before the National Education Association in 1906: "It appears that the efforts of the mind to control the hand in

well-directed manual work are repaid a hundredfold not only in clearer insight into details of form and composition, of proportions and relationship, of materials used and of objects turned out *but also in nobler aspirations, higher hopes, greater firmness of purpose, calmer self-reliance*, and a nearer approach to an all-sided freedom."

A List of Practical Suggestions.—There are scores of practical suggestions in connection with the various sides of high school life, all of which will repay careful study and experiment on the part of loyal, intelligent, and open-minded teachers.

Other Suggestions.—There are interesting and practical suggestions by Ella Lyman Cabot, among which may be mentioned debates, physical training, instruction in business etiquette, and the need for a larger proportion of men in any high school corps of teachers.

Social Experimentation.—The experiments made in meeting the social and so the moral problem at many schools, and most conspicuously at the University High School of the University of Chicago, are presented in a readable and suggestive article by the head of that school, Franklin W. Johnson, in *Religious Education* for February, 1912. One of the most important suggestions in this valuable paper is the statement that the main thing we in America have to learn from the English schools is the attitude of teachers toward the social life of the pupil, with the equally interesting remark, that "it is only fair to expect that time and effort spent by teachers in these directions shall be taken into consideration in the amount of work assigned in the more formal work of teaching." Another suggestion comes from a statement regarding the experiment of directing the stu-

dents of that school to a share in the University settlement work.

The carefully planned and directed formation of clubs with real purposes under the intelligent and sympathetic guidance of teachers satisfies the natural hankering at this period of life for organization, stimulates worthy aims, and avoids the evil effects of the spontaneous, mushroom growths which are known as high school fraternities and sororities.

What is sometimes referred to as the Grand Rapids plan is treated fully in another chapter of this volume and need not be dwelt on here.

Preparation of Teachers.—The classification of methods followed in the training of teachers for responsibilities in moral training is presented by W. C. Bagley in *Religious Education* for February, 1911. It shows that there is a lack of thorough mastery of the problem on the part of those having in charge the exceedingly important matter of leading would-be teachers to an intelligent recognition of and preparation for this part of their work.

Miscellaneous Suggestions.—There is a wider range of suggestions of very unequal value, presented by Principal C. E. Rugh in the same volume, which came to him from California schoolmen as the result of a request for such suggestions. The study of morals by teachers, the planning that pupils shall undertake the care of poor children, the development of playgrounds, personal supervision of all school activities—these are among the most important. This paper has an interesting account of how the pool-room evil was dealt with successfully by a wise high school principal in a town of 40,000.

Vocational Guidance.—A practical suggestion by Principal F. M. Giles, of Dekalb, Ill., is that the personal discussion between teacher and pupil as to the choice of a life-work affords an excellent opportunity for the conveying of moral lessons.

The School Must Be Made a Social Institution.—The summing up of the best thought of late writers on this subject and the outcome of careful experimentation in many places leads to the conclusion that until the school is viewed and organized and operated as a social institution it will fail of securing the best results in its attempts to co-operate with other agencies for moral training. When thus organized and operated the high school, without interfering in the least with its function in training and developing the minds of pupils and helping them to mastery of certain fields of knowledge, may do much to help in establishing and strengthening the influence of what Bagley has entitled the "emotionalized prejudices," which are the salvation of all of us under sudden or repeated temptation to wrong acts. "It is only as the school becomes organized as a social whole and as the child recognizes his conduct as a reflection of that society that it will be possible to have any moral training in our schools." [1]

Student Government.—Various experiments have been tried in the way of training adolescents to fitness for self-government by placing the responsibility for the discipline of the school actually upon their shoulders and thus seemingly making a democracy out of a school. The proposition is a tempting one to many, but in the judgment of the writer it is fraught with danger and, if used at all, should be handled with constant reference to

[1] George H. Mead, in *Elementary School Teacher* for July, 1909.

the fact that the real responsibility is with the teacher who cannot shirk it by devices of student self-government. Furthermore, there seems to be no good reason why the school dealing with those who are young, weak, and inexperienced should be turned into a republic or a town meeting any more than the family should be, a part of whose work the school is established to do. The Creator made all people young to start with; made them little and helpless and ignorant and inexperienced. According to Fiske's discovery, that was for the purpose of developing, through the extraordinarily long period of infancy, the moral sense, under training and the power of love. The artificial creation of a governmental machine composed of those units and set going without control or authority is as absurd as the establishment of a self-teaching geometry class. The really wise teacher need not be led astray by these false gods, but may devise methods by which authority is maintained, obedience developed, and at the same time a growing sense of responsibility brought toward the perfection of manhood.

Public Opinion in Schools.—These experiments are, one and all, practical efforts to take advantage of the strong regard of the adolescent for the opinion of his fellows. In this connection we should bear in mind this line of thought: (*a*) The adolescent is peculiarly sensitive to the good opinion of his fellows—those of his own age—to school tradition, school sentiments, and ideals. (*b*) But public opinion in the schools is, or ought to be (and *can* be), in great measure, the teacher's opinion—the expression of his personality—crystallized in the minds of his pupils.

The Spirit of the School.—This is what I mean when I speak of that all-powerful influence "the spirit of the

school"; not exactly "school spirit," yet a something intangible but mighty which it should be the first care of a principal, supported by all of his teachers who are gifted to respond to his ideals, to develop and maintain. It will be a means to his hand for attaining all that is worth while in the work of the school. It will grow and develop and become deeply seated. It will prove itself an incalculable and far-reaching blessing to the community. Soon these boys and girls will *be* what we commonly call the community.

School Sports.—Right in this connection comes in the importance not only of the regulation but the encouragement, study, control, and utilization of school sports as a mighty moral agency because of their relation to the possibilities in developing the "spirit of the school."

The teaching of self-restraint and control of temper in well-handled athletic games is of great value to the youth. The Moseley Commission made the criticism upon American school sports that "the boy in America is not being brought up to punch another boy's head or to stand having his own punched in a healthy and proper manner." This report must have been made without a careful study of American football, which, if wisely handled, secures the same effect in training that this "head-punching" criticism had in mind. It is interesting to observe that warm friendships have developed between boys of opposing teams from acquaintance gained in the fiercest of football contests. Unselfishness is another great lesson that is learned, and that which is so often lacking in men of English race and so essential in a self-governing state, the habit of co-operating with others. The matter is put in a nutshell from another

point of view by Mr. Paton, high master of Manchester grammar-school, when he says: "His (the boy's) native combativeness, which if neglected would make him a hooligan and if repressed makes him a coward, is thus utilized to make him a man."

The above is an excellent illustration of the importance of the lesson which so many adults—both parents and teachers—have yet to learn, that it is wise and necessary to recognize and utilize the traits and qualities and ambitions and likings of the adolescent for his training instead of frowning upon and criticising him for being—for a short period of his life—no longer a child, and not yet a man or woman, but an adolescent.

The University and the Teacher.—David R. Porter calls attention to another fact which should be studied and utilized more intelligently than it has been thus far, and that is that no one commands the attention and influences the feeling of a high school boy or girl so much as a college man or woman. High school teachers ought to be, as they are, recruited from the ranks of the colleges and universities for that reason if for no other, and in their preparation for their profession they are better off if they escape the common frost-bitten effect of the highly trained specialist without losing the command and power that high training in a special field can give.

The Teacher the Chief Moral Agency.—Every one of the agencies referred to is to be made operative and to secure its highest effectiveness through the agency of the teacher, who is always and everywhere the chief equipment of the school whether for intellectual or for moral training, whether the boy and girl are to be

"fitted for a vocation," "fitted for citizenship," or "fitted to live."

The School Board's Function.—H. Suzzallo has called attention, as many writers have, to the plain distinction that must be made between what matters fall properly to the charge of the public, voiced through the legislators and boards of education, and what must be left to the teacher. Broad policies and ultimate ends are to be determined by the former; but "the administration of the schools, the making of the course of study, the selection of texts, the prescription of methods of teaching, these are matters with which the people or their representatives upon boards of education cannot deal save with danger of becoming mere meddlers."

The Change in the Teacher's Status.—The teacher is set on a pinnacle in the modern world, at least in the sense of being in the public eye and subject to criticism. When Epictetus asked whether, if the worst should come, a man could not transcribe writings, teach children, or be a doorkeeper, he spoke in proper old-world ignorance of what the function and status of an American school teacher was to become!

The Duty of the State in Training Teachers.—With this higher station and this larger responsibility, it behooves the state to provide better than it has done thus far for the training of its teachers. It should provide and require more careful and thorough professional training. We ought to insist on more than a bachelor's degree as sufficient preparation for a high school teacher. The universities must provide "schools of education" and dignify them by all the means available. The pedagogical training for a high school teacher must more and more come to include careful study of the psy-

chology of adolescence and the laws and agencies that govern moral training. Let us hope also that something will come to introduce into such preparation an antidote to a certain solemn priggishness which seems sometimes to characterize the attitude of persons who have gone through courses that are supposed to correspond to my suggestion just made. Humor is a moral tonic, and the sense of it seems to have been crushed out of some who are called teachers. The sad picture of children and youth given over into the care of these denatured specimens of pedagogical product would bring tears to the Olympians. Let me iterate and reiterate the need of a *hero* for the guidance of the adolescent in the dim paths that lead to morality. And his hero, if the youth's own imagination were to create him to order, would be neither gloomy nor impervious to the influences of the saving grace which we call humor. Remember the origin of the word; without it virtue is jejune and very hard for the adolescent soul to absorb.

Meeting the Situation as It Is.—Finally, once more let me point to the necessity of recognizing and utilizing the qualities that are, rather than grumbling at those that are not yet. If the high school freshman is loyal to his instinct not to "snitch," do not with elephantine tact trample this tender shoot of virtue by "expelling" him forsooth because he will not tell. This poor little virtue, like Audrey, may be an ill-favored thing, but 'tis his own, and it may grow, if the gardener be wise, to a plant of "loyalty even to loyalty," to use the happy phrase of Royce.

Training by Means of Service.—No other discovery is more surprising and more delightful to the anxious experimenter with young souls than to discover that these

hard, sour, little, unripe apples have real seeds in them. Patience will discover to you, O teacher, as it has to others, that these youngsters may easily and gladly be trained to self-sacrifice and service for others, a real example of the highest of virtues, more attractive often to them than the humdrum virtues, appealing as it does to their sense of the heroic. Such training wisely managed is the finest and most powerful of all the moral agencies that affect the high school student.

CHAPTER XXX

THE RELIGIOUS LIFE OF THE HIGH SCHOOL STUDENT

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The Religious Influences of the High School, Direct and Indirect.—The formal influences affecting the religious life of the high school student group themselves naturally into two classes: (1) those directly exerted by the school itself, through the studies, the instructing staff, and the general exercises, and (2) influences from other institutional agencies, like the church and the Sunday-school, which seek to impart ethical and religious instruction and training of a specific and supplementary type. The duties of the high school, therefore, in so far as it can be said to have such duties, would seem to be: (1) to organize and to make as efficient as possible those agencies within the high school itself which may contribute to the strengthening and enrichment of the religious life of those intrusted to its care, and (2) to co-operate with institutions, like the church, the Sunday-school, Christian associations, and similar institutions, which are aiming at the same ultimate object as the school, the object at which all forms of educational endeavor must ultimately aim if they are to justify themselves—the building of character.

What Are Religion and Religious Education?—The discussion of the relation of the high school to the religious development of its students will, I think, be comparatively fruitless without some preliminary understanding as to just what we shall mean by religion and by religious education. Most of the current discussions of the problem of religious education are thoroughly vitiated by the entire absence of any clear notions of what the discussions are about, or of what, precisely, we are trying to achieve when we are engaged in so-called religious instruction and training. The majority of writers either assume a knowledge of what is meant by religion (a matter which has taxed the best powers of expert students of the subject) or else content themselves with vague suggestions of religion as a name for morality, or as a certain conception of God and of man, and the like.[1] In the spirit of the mediæval monk, therefore, in Mr. Chesterton's book, and at the risk of being unceremoniously jostled by those who are anxious to get on, let us first undertake some analysis, however rough and sketchy, of that fact or form of consciousness which we call religion.

Religion may be viewed, objectively, as a social fact, as a name for the church, with all its multiform activities, its doctrines, rites, and ceremonies. These, however, as is evident on a moment's reflection, do not stand by themselves; they are merely the outward forms and expressions of certain inward experiences of persons. Thus theology is but the embodiment, in systematic outward form, of the religious ideas and opinions of men given to reflection upon religious objects; religious art

[1] For a typical example of this method of dealing with the topic read chap. X, Religion, in Sisson's "The Essentials of Character."

and religious ceremony are the outward expressions of religious emotions; the social and philanthropic activities of the church are the organized and outward expressions of the religious impulse to service, etc. If we penetrate, therefore, beneath the external forms through which religion objectifies and expresses itself and seek for the fundamental fact of religion itself, without which religion as an institutional and social form would not exist at all, we shall come upon a characteristic state of mind, a spiritual attribute of persons, a fact of a purely psychic order.

When we come to an analysis of this state of mind, we find it to be something very complex and pervasive, involving every phase of activity of man's many-sided psychical nature. Indeed, the most common error in our definitions of the religious consciousness has been that we have viewed it too narrowly, as a set of theological beliefs, or as an emotional attitude, or as a form of ethical endeavor, and the like. These views of religion do not entirely fail of their purpose; they only err in being too simple, too exclusively one-sided to express so complex and many-featured a phenomenon as religion really is. Religion is, indeed, a theology, and it involves emotional attitudes and a specific form of conduct or life. But it is not either of these things exclusively; it is all of them at once. It will be well, I think, to take a paragraph or two to make this a little clearer.

Religion as a Theoretical World View.—Religion represents, in the first place, a certain *Weltanschauung*, a certain view of the universe which purports to be true. It is, indeed, the only philosophy of the world and of life which enjoys anything like universality. To be sure, the view of the world which it represents does not pretend

to possess technical adequacy and it does not enjoy the complete sanction of the philosophers nor of the schools. That, however, detracts little from the force and the finality of its appeal to those who are its devotees. And it is a weighty recommendation of the methods of common sense and an interesting testimony to the sure-footedness of our dumbest and most inarticulate instincts that the profoundest philosophy often brings us back to the fundamental things of religion. For, as Bacon said, "it is true that a little philosophy inclineth man's mind to atheism; but depth in philosophy bringeth men's minds about to religion."

As an Ethical Imperative.—But what is true of any genuine philosophy of life vitally held, that it is no mere theoretic structure but cuts deeply into the conduct of life, that it is no set of views merely, held, as it were, in the hand, but is enacted and lived, is pre-eminently true of religion. While it is, indeed, on one of its sides, a theory of life, it is also a force in life. Its solution of the world problem is not merely theoretical, it is also practical. The riddle of the universe is for it not only an intellectual problem, an enigma to be resolved by reason, it is just as much a problem of conduct, an object of the will. Religion is always more than speculative; it is remedial as well. It is an ethical imperative, a call to duty, a programme of salvation.[1] The universal association of morality with religion, from the ancient Hebrews, who ascribed the origin of the moral law directly to the will of God, to Kant, who defined religion outrightly as morality conceived as divine command, and Wordsworth, who apostrophized duty as the "stern

[1] *Cf.* E. C. Wilm, "The Problem of Religion," especially chaps. II and VIII.

daughter of the voice of God," bears witness to the close connection which exists between religion and the concepts and practices of morality. Indeed, so conspicuous are the ethical features of religion that the description of religion given by St. James, however unsatisfactory it might prove to the psychological analyst, remains for many the most satisfactory and final view of religion's true nature: "Pure religion and undefiled before God and the Father is this, to visit the fatherless and the widows in their affliction, and to keep himself unspotted from the world."

Its Imaginative Redundancy.—There is still a third aspect of religion which is so conspicuous as to be noticeable even in the most cursory examination of it. Mr. G. Lowes Dickinson has suggested this aspect in his view of religion as any attitude toward the universe which is "greatly and imaginatively conceived."[1] Whether its imaginative character proves to be a truly differentiating characteristic of religion or not, there can be no question that religion has always contained important imaginative and poetic elements. And the reason for this is not far to seek. Man's life is set in the midst of a universe incomparably grand and unfathomable. His every problem ends in a mystery. As a consequence of his intellectual and physical impotence, his position in the universe is one of great helplessness. Beset on every side by forces and potencies which he can neither comprehend nor control, the central problem of his life becomes one of salvation, the problem of escaping from the universal burden—a burden of ignorance, of fate, of sin.[2] Small wonder, then, that man should construct

[1] "Religion, A Criticism and a Forecast," chap. III.

[2] *Cf.* Royce, "Sources of Religious Insight."

in his imagination a world more friendly to his interests and ideals than this mundane sphere in which his lot is cast. Religion has been surpassingly exuberant in the images and symbols with which man has invested and through which he has expressed his deepest ethical needs and aspirations. It is the imaginative wealth of religion, its noble redundancy, the very thing which makes it a stumbling-block to sober science, which accounts for its perennial appeal to the best minds. And nothing, on the other hand, so much reveals a lack of comprehension of the true nature of religion, nothing has so completely vitiated religious culture, as the blunder of mistaking the images and symbols of religion, objects of religious faith and fancy, for objects whose existence can be proved by logical demonstrations which satisfy the intellect. The objects of religious adoration are, partly at least, objects of faith, not of proof; creations of the will and of the imagination, not objects of the logical understanding.[1]

The Problem of Religion in Public Education.—It is the social heritage of the religious ideas, mandates, and fancies characteristic of any given civilization which constitutes the religious environment, to use President Butler's term,[2] into which the child passes when he enters life and becomes a member of human society. *Has the school a duty in introducing the child or the youth to this part of his world, to this portion of his social heritage?* This question has, singularly enough, often been answered in the negative, and for reasons which I shall wish briefly to examine, and, if possible, to refute.

[1] For some particularly fine remarks on the dangers of confusing fact and fancy in religion, see Paulsen, "System der Ethik," vol. I, pp. 437–443; Engl. tr., book II, chap. VIII, 4.

[2] "The Meaning of Education," I.

Difficulties Due to Outworn Conceptions of the Object and Methods of Religious Education.—The difficulty of the problem of religion in public education, particularly in the United States, where religious life and institutions are endlessly differentiated, has often been dwelt upon. The difficulty, I believe, is largely gratuitous and avoidable. It is a difficulty created, on the one side, by a somewhat stiff and one-sided conception of religion itself and, on the other, by an obsolete view of the proper methods of religious instruction and training. With a disposition of these initial misconceptions, the so-called problem of religion in education will largely solve itself.

Let us make these points somewhat clearer. By religious education was formerly meant, and still is widely meant, the inculcation of a set of ready-made theological dogmas by methods of didactic instruction. The older-fashioned methods of catechetical instruction illustrate both the matter and the manner of traditional religious instruction in its most typical and wide-spread (and, one is tempted to say, virulent) form. Now, from the point of view of the State, which recognizes and protects equally a number of religious sects with their differing theologies, the prohibition by the State of instruction in any given system of theology or sectarian doctrine is evidently the only logical and possible course. But the legal veto of doctrinal instruction, logical and appropriate as it has been in the past, has, thanks to the progress of pedagogical ideas and of religious liberalism, become largely unnecessary and useless. In other words (and this is in a way the central point of my whole contention) even if there were no legal difficulties in the way of didactic instruction in theological and sectarian doctrines, no modern student of education and of educational technic

would think of giving such instruction. The primary objection to dogmatic religious instruction, in short, is not legal or theological, but pedagogical. I cannot enforce my point better than by repeating a passage which I have printed in another connection: "The most serious blunder of all religious education in the past has been that it has sought to convey to the pupil formally and didactically certain advanced theological ideas for which there was nothing whatever corresponding in his own experience. The professions of faith we have often exacted of children have too often been professions not of their own faith but of the faith of some theologian long since dead. It is, of course, the same pedagogical error that has been committed in all other branches, and if we have blundered more seriously in religious education than in other branches it is probably due to the fact that we have regarded theological truths as somewhat more important than other kinds of truth. Teaching everywhere has been too formal, too didactic, too direct; everywhere has it furnished the child too exclusively with words and too little with experiences; everywhere has it sought too much to convey information and made too little of the child's own activities in observation and inference. Good teaching, especially in the more elementary branches, must proceed from the concrete to the abstract, from the empirical to the rational, from facts to principles. Religion, ever conservative, has notoriously reversed this order. Is it not high time that we were applying to the most important of all our concerns those educational principles which have borne such rich fruit in other branches? We must, above all, see to it that the child is furnished the concrete data out of which he will, with proper adult assistance, construct a

view of the world which shall be in some genuine sense his own, instead of requiring him to learn by rote abstract formulas which his experience has not enabled him to assimilate. If we do not, we must be prepared to expect that religion will remain a mere department of the child's life, a mere accretion which will be sloughed off just as soon as the child passes out from under the immediate influence of his religious guardians. If, on the other hand, the religious life is based upon the solid rock of the child's experiences, as gained in life and through his studies, nothing will be able to shake it from its secure foundations. It will have become an organic part of life itself, and it can never be disengaged from the other genuine elements of the child's culture so long as life itself remains." [1]

Significance of the Secular Curriculum for Religious Culture.—If, therefore, the question is asked, What is the *Lernstoff*, what are the proper materials and instruments of religious culture? the answer is: Everything! History, nature study, literature, the fine arts, mathematics, manual and industrial training, as well as the more specifically religious materials, the history of religions, religious literature, religious art and mythology, etc.—anything, in short, which will help the boy to find himself, which will strengthen his ethical and religious sentiments and raise the tone and efficiency of his life. The religious view of the world, and the attitudes and habits of will associated therewith, will thus be a growth, not an external addition, an individual possession, not an alien trait; it will be a view of the world which is the upshot of the normal exercise of life rather than a col-

[1] Wilm, "The Culture of Religion: Elements of Religious Education," pp. 70–73.

lection of preformed ideas and judgments into which he has been indoctrinated by methods long since in disrepute wherever the methods of modern pedagogy are known and employed. And this is of no small importance for the stability of the religious life upon which the effectiveness and happiness of life so much depend. A religious view of the world, if it is to be more than a temporary and flimsy structure ready to collapse at the first rude shock it receives at the hands of science or of philosophical reflection, must be in some genuine sense the result not of dogmatic teaching or authoritative prescription, but of the ideas and experiences gained from the observation of nature and of men, from the study of literature and of science, and from the intelligent assimilation of these inevitable materials of our spiritual culture.

Not the least of the advantages accruing from the employment of what we may call the inductive or natural method of religious education is that, as a result of it, religion will not be looked upon as a separate department of life, something more or less occult and unreal, and set apart from the rest of man's affairs, but rather as a quality of mind and character which penetrates the entire personality even as it penetrates and permeates the whole social mass and the movements of history.

The Importance of the Teacher.—It would be only fair to expect that I should explain somewhat in detail just how a religious view of the world would result from the pursuit of the usual academic studies without the introduction of explicit religious teachings. I have dealt with this subject rather fully and in systematic connection in another place, and I do not deem it necessary, therefore, to go over the ground again, particularly since

it is a matter which requires too detailed an explanation to be given very advantageously in the brief space available here.[1] The part which the teacher himself plays in the interpretation and application of the knowledge acquired cannot, of course, be easily overestimated. All depends upon his own attitude toward philosophical and life problems, upon his personality, upon the dignity and worth of his character, and upon the skill with which he is able, without sacrifice to scholarship, to elicit from the studies their unique philosophical and spiritual significance. There are those rare characters among teachers under whose magic touch the most intractable and unpromising material is transmuted into gold, and, on the other hand, no matter how full of possibilities the studies and the opportunities, they will fail to be realized if the teacher is lacking in moral earnestness, insight, and teaching power. Religion or irreligion will be present in the school, some one has said, just as surely as teachers are present. It is they who have it in their hands to determine to a large extent that indefinable but very real and solid thing called the atmosphere and tone of the school. And by their tone, as the late William James finely said, are all things human either lost or saved. Nothing promises more for the future of public education in the United States than the increased emphasis which is everywhere being placed upon personality and character in the selection of teachers as well as upon their scholarly and technical equipment. It is calculated to give one a fresh sense of the dignity and importance of the teaching profession to reflect that

[1] *Cf.* "The Culture of Religion," especially chap. III, "The Relation of the Public School to Religious Education." Consult also De Garmo, "Principles of Secondary Education," vol. III.

it is not only the general intelligence but the moral integrity and idealism of the nation as well which rests very largely in its hands. The inculcation and enforcement of the ideals of right living and the moral regeneration of cities and nations depends not primarily upon the church and courts of justice, which have to do with virtue and corruption whose strength is the strength of years, but upon the home and the school, where life is new and ideals are plastic and where the influences of teaching and example are most vivid and potent.

The Question of Specific Instruction in Biblical Literature and History.—The view put forward here that the whole curriculum and conduct of the school must contribute in a large sense to the ends of ethical and religious culture, and the larger spiritual significance which this view attributes to the so-called secular materials of the course of study, is not meant to obscure our estimate of the value of those more specific means of religious culture which the church and the school have from time immemorial employed: the more specifically religious literatures, the history of religious ideas, the poetry and music of devotion, and the rest. The artificial exclusion of materials of this kind from the schools is not only unpedagogical, revealing a defective sense of the importance of historical and psychological continuity in educational processes, but it is unjust to the pupil himself, who is thus deprived of one of the most interesting and significant forms of our common social inheritance.

Nothing, for example, is more strained and short-sighted than the exclusion from the schools of instruction in the Bible, a practice in which a surprisingly large number of people concur and which they appear to ac-

cept as an educational and practical necessity. The objections to instruction in Biblical literature have largely depended upon views of the nature of the Biblical writings which are being widely abandoned nowadays, so that some relief in respect to this feature of the religious education problem may fairly be hoped for and expected. For the strained and unnatural views of the Bible, and the consequent educational loss entailed through its exclusion from general educational use, both the religious and the secular factions are alike responsible. The church party objected to the use of the Bible by secular agencies because the Bible was a "sacred" book which could receive adequate interpretation only through the appointed agencies of the church,[1] while the secular faction held that the whole view of the Bible as a source of absolute and irreversible truth was false and that the Bible was, therefore, not utilizable at all for educational and school purposes. Now that our views of the nature of these writings have been pretty thoroughly unstiffened and recast, so that we no more think of applying the terms "true" and "false" to large portions of the Bible than we do to Homer or Dante, we should at length be in position to utilize these literary materials for the pedagogical and cultural purposes for which they are so incomparably adapted. Nothing, indeed, promises more for education than the wide-spread interest, at once cordial and scientific, in the phenomena of the spiritual life, the unanimity of opinion regarding the primacy of the ethical aim in education, and the unqualified approval

[1] One naturally associates this view with Catholicism; the Protestant view, however, is the same in principle, only still narrower, if possible, since it often assumes that the true understanding of Biblical teachings is monopolized by this or that denomination.

of all those agencies, irrespective of uninformed or pseudoscientific prejudices against them, which possess unquestioned pedagogical and cultural value. As an example both of the scientific spirit of the psychologist and of an unbiassed view of the pedagogical importance of the Bible, there is nothing finer than the utterance of President G. Stanley Hall in his recent "Educational Problems": "The belief in the absolute and literal truthfulness and finality of the Bible often makes the Book of Books a pedagogic incubus and monstrosity. It is, as Moulton says, the worst-printed book in the world, with sins unnumbered against the hygiene of the eye; but it is also, as Kornfeld urges, the worst-taught of all books and, as it might be added, the most grossly misunderstood. To eliminate it from education, as the secular schools do, is as preposterous pedagogically as it would have been in the days of Plato to taboo Homer in the education of the Greek youth. It is not only a model of English, translated just at that period and in just the way that makes it one of the best monuments in our language of direct, simple, forcible Saxon style, but it is impossible to understand the culture history of any country of Europe without it, as it has influenced the literature, history, and the life of the Western nations as no other book has begun to do. Now that we have a new historical revelation of it by the higher criticism, this outrageous abuse should cease. The best myth is philosophy pedagogically adapted to the young, and philosophy is only myth written and revealed in terms of the adult intellect." It follows, of course, from the time and circumstances under which the Bible was composed, that there is much in it which is not fitted for the individual or the life of to-day, so that expurgation is

required. "But this done, the remainder, fitly printed, arranged, and understood, should be taught to every child as an inalienable birthright. Even its miraculous records are mostly, as now interpreted, psychopedagogic *chefs-d'œuvre* of unique power into all the higher meanings of which their symbols unfold as the soul ripens to maturity. Thus there is no such text-book of both the higher anthropology of races and of genetic psychology showing how the individual expands and approximates the dimensions of the ethnic consciousness." [1]

What is here said in such an admirably impartial spirit of the Bible applies to all other religious materials whatsoever. As an organic part of the race's culture, they are a part of the child's rightful inheritance, and it is only a fanciless religiosity or an equally hard and one-sided scientificism and secularism which is unable to recognize the school's manifest opportunities and duties in relation to the normal development of the student's spiritual culture.

Should Biblical Instruction Be Given in Separate Periods?—As regards the question of separate instruction in the Bible and similar materials in religious history and literature, in periods specially set aside for the purpose, it seems rather important that such instruction should be kept in the closest possible connection with the rest of the curriculum and that the suggestion of the uniqueness of the Bible and other religious materials should be as far as possible avoided. The separate teaching of the Bible in a special "Department of Bible" or "Biblical Literature," such as is found in many colleges, seems, on the whole, an unwise practice and one which is likely to rob the instruction in such a depart-

[1] Vol. I, pp. 154–5.

ment of its full effect through illegitimate prejudices and associations which are sure to be aroused. Much, of course, depends upon the personality and the skill of the instructor in charge. The associations referred to are more likely to be avoided, however, and the actual pedagogical values of the Biblical writings are more likely to be realized, in my opinion, if they are treated in as broad a context as possible, in a department, say, of Semitic history and literature or, in the high school, in the departments of literature and of ancient history; in other words, in their concrete connections with other historical and literary materials with which they logically or historically belong. There is no reason why Job or Isaiah should be badly taught any more than Homer or Horace.

The Situation in Germany.—The suggestion to introduce in a natural way and in their natural connections Biblical and similar materials into the courses of study of our national school system has been met with the misgiving, expressed in some quarters, that this would mean a backward movement in educational policy rather than an advance, inasmuch as a number of the leading European countries have either, like France, excluded religion entirely from the public schools or, like England and Germany, are striving to rid the public-school system of the incubus of religious instruction. The limits of the present chapter render impossible an adequate discussion of the status of the religious education controversy in England and Germany or of the precise issues which are involved.[1] It is noteworthy, however, that the re-

[1] For an excellent brief account of the status of religious education in England, France, and Germany, see De Garmo, "The Present Status of Religious Instruction in England, France, Germany, and the United

cent objections to religious instruction in Germany, where such instruction has long been in vogue as a regular part of the public-school curriculum, have not been to religious instruction as such, but to dogmatic instruction along ecclesiastical and confessional lines, a type which no one would, of course, think of advocating for our system of national education. What Germany is seeking to do is not to exclude religion from its public schools but simply to modernize the methods of instruction in religious knowledge and to free religious instruction from clerical supervision and control, reforms which are sorely needed and which will receive the sympathy and vigorous support of progressive educators of every class and name. "The entire exclusion of religious instruction from the schools is impossible; on the other hand, its reconstruction is imperative." This ringing statement from the late Friedrich Paulsen may be said to represent thoroughly the sentiment of the progressive reform elements in Germany as distinguished from the extreme wings in the present education controversy, the orthodox-confessional group, on the one hand, and the agnostic-positivist factions on the other.

The German Programme of Reform.—The situation in Germany is so typical and the reform movement so sanely and aggressively championed that an examination of the fundamental programme of reform cannot but prove instructive in the present connection. The nine resolutions passed upon and indorsed by the teachers of

States," in "Principles of Religious Education," edited by H. C. Potter, pp. 47–75. For a fuller account, see Sadler, "Moral Instruction and Training in Schools. Report of an International Inquiry." For a detailed statement of the situation in Germany, Show, "The Movement for Reform in the Teaching of Religion in the Public Schools of Saxony," U. S. Bureau of Education, Bulletin, 1910, No. 1.

Saxony, widely known as the Zwickau theses, are so typical of the attitude of the teaching profession in Germany, and so thoroughly represent the position taken upon the whole question of religious training in the present chapter, that it will be well worth while to reproduce them in full:[1] "(1) Religion is an essential subject of instruction and religious instruction an independent department or branch of the public school. (2) Its task is to make the mind of Jesus live in the child. (3) The course of study and method of instruction must conform to the nature of the child mind, and the determination of these is exclusively the business of the school. Clerical oversight of religious instruction is to be abolished. (4) Only such materials of instruction are to be used as present religious and ethical life clearly to the child. Religious instruction is essentially historical instruction. At the centre is to stand the person of Jesus. Besides the appropriate Biblical materials, especial attention is to be given to life pictures of the promoters of religious and ethical culture, with special reference to modern times. The experiences of the child must be utilized in a helpful way. (5) The public school must exclude systematic and dogmatic instruction. In the upper grades the Ten Commandments, the Sermon on the Mount, and the Lord's Prayer can be prescribed as an appropriate basis for a summary of the ethical ideas contained in the Christian religion. Luther's catechism cannot be the basis and point of departure for the religious instruction of the young. As an historical document and as

[1] For the text and discussions of the Zwickau theses, see Brück, "Zur Umgestaltung des Religionsunterrichts in der Volksschule"; Rietschel, "Zur Reform des Religionsunterrichts"; see also Show, *op. cit.*, and bibliography cited there.

the Evangelical-Lutheran creed, it is to be esteemed. (6) The religious matter to be learned should be remodelled and materially reduced in accordance with psychological-pedagogical principles and the amount required should be lessened. (7) Religious instruction as an independent subject of instruction should not come in before the third school year. In order that the interest of the child may not suffer, the number of hours should be lessened in all grades. The customary division of religious instruction into Biblical history and catechism is to be abolished. Likewise, examinations and censorships in religion are to be abolished. (8) The entire instruction in religion must stand in harmony with the established results of scientific research and with the enlightened moral sentiment of our times. (9) Along with the reform of religious instruction in the public school there is needed a corresponding transformation of religious instruction in teachers' training colleges." The intent of these theses is so plain that further comment upon them is unnecessary. It is my own view that a scheme of ethico-religious instruction, broadly in harmony with the German plan, would be of distinct benefit to American education. A possible exception might be made, as already suggested, of the first provision regarding the isolation of this instruction as a separate branch of the curriculum. Even this point would, I recognize, be open to discussion if it were not for an institution, well domesticated in America and in England, which is especially devoted to formal religious instruction—the Sunday-school. With the subject of the possible ways of co-operation between the high school and this teaching department of the church we must deal briefly in conclusion.

Lines of Co-operation between the High School and the Sunday-School.—It is a very important point, in the first place, for teachers and educators generally to view the Sunday-school, or the church school of whatever name, as an organic part of the educational system as a whole, instead of regarding it as one of the appendages of the church, which is really negligible as an educational agency. The perspective gained through the classification of the Sunday-school with the general school system cannot but be of benefit both to the high school and the church school, as it will make possible certain lines of co-operation which would not be so likely to be established if the unity of the whole educational scheme is lost sight of.

This mental association between the secular and the religious forces in education once established, several lines of possible co-operation are easily discernible.

On the side of the Sunday-school two things are of special importance: (1) The materials of the Sunday-school curriculum must be treated in as close a correlation as possible with the studies which the pupil is pursuing outside of the Sunday-school. The close connection which exists between the more purely secular studies and religious studies in the German public schools and in the Catholic parish schools furnishes the ideal condition for bringing the entire curriculum under a single aim. The loose relation which has existed in America between the two sides of education, the secular and the religious, has doubtless been one of the greatest weaknesses of our system of religious education under church auspices. The result is that the pupil thinks of his religious lessons as dealing with a world of unrealities and shadows which has no connection what-

ever with his daily duties or with the world in which he lives. This can be easily brought out by asking any Sunday-school pupil with what event in secular history some event in Hebrew history is contemporaneous. The child will likely reveal the fact that it has never realized that the Biblical event ever occurred in the world at all!

Lines of connection between the secular and the religious curriculum can be most naturally and effectively established in the various branches of nature study, in geography, history, literature, and mythology. The pupil has a large and varied background of experiences and truths in these fields which could be utilized to great advantage in rendering the whole course of study more real and significant.

(2) If Sunday-schools expect to enlist the interest of high school students in their work they must provide for instruction and teachers suited to the grade of academic advancement and mental maturity which these pupils have reached. One of the main reasons why the Sunday-school fails to interest and to hold young people of this age is that it does not furnish them with material sufficient in amount and difficulty to command their respect and to keep them healthfully employed. Much could be done, in my opinion, to interest growing young people in Sunday-school instruction if the curriculum were more differentiated in the upper grades, so as to offer a greater variety of interests and branches than is now offered in the yearly repetition of half-familiar Biblical materials; if instruction in Bible, for example, were supplemented by courses in biography, ecclesiastical history, comparative religion, in practical ethics and sociology, in the music of the church, much of which is of an extremely high grade but is practically unknown to

American young people, and other such courses. It seems little less than criminal to starve the interest of young people in a subject of really profound significance and of intrinsic appeal by feeding them upon the dead straw of antiquarian pedantry and upon the insufferably tedious moralizing so often indulged in when the materials for true religious and social culture are at once so interesting and so vastly abundant. One of the leading difficulties of Sunday-school work, the difficulty of securing strong and competent teachers, would in this way incidentally be solved. There would be little difficulty, I imagine, in enlisting the interest of persons of academic training and personal culture if they believed that the instruction which they were called upon to give could be made really modern and significant.

The aid which the high school, on its part, can render the Sunday-school, though simple, is very considerable. I wish to mention here only three ways which seem to me unquestionably important.

(1) The high school can render a substantial service to religious education through the participation of its officers and teachers in the actual work of Sunday-school supervision and instruction. There would be two main advantages in this. In the first place, the teachers would bring with them a natural aptitude for teaching, classroom experience, and likely some professional training. Second, the plan would go far toward solving the problem of correlation between the work of the public school and the Sunday-school, on the importance of which I have already insisted, since the teacher would be presumed to have an acquaintance with the pupil's other school studies and acquirements which the special teacher would naturally not possess.

(2) Whether they take part in the actual work of Sunday-school instruction or not, high school teachers can do much for religious education by encouraging in their pupils regular attendance upon Sunday-school instruction, an indispensable condition, as every teacher knows, of effective work along any line of school work. This is the more important because attendance upon religious instruction offered by churches cannot, in this country at least, be made compulsory, as attendance upon the secular school can, so that regularity of attendance is something which depends almost entirely upon the conscientious discharge of their duty in this respect on the part of parents and teachers.

(3) The pressing problems of attendance and discipline of the Sunday-school can both be partly solved through the high school by according recognition for work done in the Sunday-school through a specified amount of credit for proficiency in religious and Biblical subjects. An important initial step in this direction has recently been taken by the State board of education of North Dakota, which in 1912 published and authorized a syllabus outlining a course of Biblical study for the completion of which a half-credit out of the fifteen required for graduation is granted. While the teaching of the Bible courses is left to the Sunday-school or to private instruction, standardization is secured through examinations which are given by the board of education as a regular State examination. Although the movement has just been started, many classes have been formed, and much interest is manifested. It is unnecessary to say that the official recognition thus accorded to Sunday-school instruction is bound to dignify and stiffen the work of the Sunday-school as nothing else could.

In these various ways, then, the three problems which are often mentioned as the three main problems of Sunday-school instruction—the securing of adequately prepared teachers, of regular attendance, and of proper standardization and discipline—will, through the generous co-operation of the high school, get well under way toward solution. Incidentally, the unity of the educational organism, the indispensable condition of the spiritual integrity of the pupil, will be increasingly achieved.

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(*b*) *List of Cases Involving, Directly or Indirectly, the Chief Legal Questions Concerning High School Fraternities*

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3. State *ex rel* Statland *v.* White, 82 Ind., 278; 42 Am. Rep., 496. (The famous "Purdue case.")

II. Dealing with question of court's interference with authority of boards of education:

4. Wayland *v.* Hughes *et al.*, 43 Wash., 441; 86 Pac., 642. (The "Seattle case"—passed upon by Supreme Court.)
5. Wilson *v.* Board of Education, 233 Ill., 464; 84 N. E., 698. (The first "Chicago case"—passed upon by Supreme Court.)

6. Favorite *et al. v.* Board of Education, 235 Ill., 314; 85 N. E., 402. (The second "Chicago case"—reaffirmation.)
N. B.—These last three decisions were followed also by the Supreme Courts of Colorado and Kansas.
7. Kinzie *v.* Toms *et al.* 29 Ia., 441; 105 N. W., 686.
8. Edward Smith *v.* The Board of Education of Oak Park and River Forest Township High School.
N. B.—Decided for plaintiff in Circuit Court and appealed by defendant to Appellate Court. Judgment of lower court reversed by Appellate Court and case remanded with directions to dismiss the petition.
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"Was Werde Ich?"—A series of booklets published in Leipzig by Albert Otto Paul.

Weeks, R. M.—"The People's School." $.60, Houghton.

Winslow, C. H.—"Vocational Guidance, in Industrial Education." Twenty-Fifth Annual Report of the Commissioner of Labor, 1910. Department of Commerce and Labor, Washington.

Women's Educational and Industrial Union. "Vocations for the Trained Woman Other Than Teaching." 264 Boylston Street, Boston, 1910.

Women's Municipal League.—"A Handbook of Opportunities for Vocational Training in Boston." $1.25, Women's Municipal League, 6 Marlboro Street, Boston, 1913.

CHAPTER XXV

AVOCATIONAL GUIDANCE

Bagley, W. C.—"Educational Values." Pp. 216–241 treat of the recreative and the interpretative values of studies. $1.10, Macmillan.

Butler, N. M.—"Training for Vocation and for Avocation." *Educational Review*, 36:471.

Chubb, P.—"Education for Play." *Religious Education*, 7 : 699.

Davis, M. M.—"The Exploitation of Pleasure." Pp. 61. $.10, Russell Sage Foundation.

Garber, J. P.—" Current Educational Activities." Pp. 23–83. $1.25, Lippincott, 1912.

Griggs, J. H.—"The Use of the Margin." Huebsch, 1907.

Groos, K.—"The Play of Man." $1.50, Appleton.

Gulick, L. H.—"The Efficient Life." $1.20, Doubleday.

Hamerton, G.—"The Intellectual Life." $1.00, Little, Brown.

Lubbock, Sir J.—"The Pleasures of Life." $1.25, Macmillan.

Perry, C. A.—"Recreation the Basis of Association between Parents and Teachers." Pp. 13. $.05, Russell Sage Foundation.

Recreative Bibliography.—Contains thirty-seven pages of classified bibliography on the various types of recreative activities. $.10, Russell Sage Foundation.

Ruediger, W. C.—"Principles of Education." Pp. 133–155 and 236–241 discuss respectively the subjective values of studies and avocational training. $1.25, Houghton.

Schaeffer, N. C.—"Education for Avocation." *Proc. N. E. A.*, 1908.

Sharp, F. C.—"Moral Instruction for the High School." Pp 41–51. University of Wisconsin, 1913.

Spencer, H.—"Education." Pp. 70–84. Appleton.

CHAPTER XXVI

CO-OPERATION IN THE TEACHING OF ENGLISH

Avery, E. H.—"The Training of the English Teacher—One Experience." *English Journal*, 2:322.

Breitenbach, H. P.—"Literature and Composition." *The Nation*, 86:464.

Browne, G. H.—"Successful Combination against the Inert." New England Association of Teachers of English. Leaflet no. 3, Oct., 1901. Secretary, F. W. C. Hersey, Cambridge, Mass.

Carpenter, G. R.—"English in Secondary Education" in "The Teaching of English," by Carpenter, Baker, and Scott, pp. 229–234. $1.50, Longmans.

Charters, W. W.—"A Spelling 'Hospital' in the High School." *School Review*, 18:192.

Chubb, P.—"The Teaching of English in the Elementary and the Secondary School." $1.00, Macmillan. See especially "Limitations of the School in Dealing with Illiteracy," pp. 8–16; "Composition and Other Studies," pp. 176–184; and "Requiring Pupils to Live up to What They Know," pp. 326–329.

Colby, J. R.—"English in the School." *Educational Bimonthly*, 3 : 1.

Earle, S. C.—"The Organization of Instruction in English Composition." *English Journal*, 2:477.

"English and Other Teaching."—Editorial, *The Nation*, 86:253.

Fulton, M. G.—"A Deference of the Special Teacher of Composition." *The Nation*, 86:463.

Gallagher, O. C.—"Co-operation in English." New England Association of Teachers of English. Leaflet no. 67, Jan., 1909. Secretary, F. W. C. Hersey, Cambridge, Mass.

Gardiner, J. H.—"English in Relation to Other Studies." *The Nation*, 86:509.

——"Training in Illiteracy." *School Review*, 17:623.

Gray, R. P.—"English and the Foreign Languages." *Educational Review*, 41:306.

Groce, B.—"Some Successful Experiments in Co-operation." Report of a committee of the New England Association of Teachers of English. Leaflet no. 78, Feb., 1910. Secretary, F. W. C. Hersey, Cambridge, Mass.

Herr, C. B.—"Co-operation in the Teaching of English Composition." *English Journal*, 2:183.

Hooper, C. L.—"An Experiment in Co-operation." *English Journal*, 1:173.

Hopkins, E. M.—"Can Good Work in Teaching Composition be Done under Present Conditions?" *English Journal*, 1:1.

——"Cost and Labor of English Teaching." The final report of a committee of the Modern Language Association and the National Council of Teachers of English. Lawrence, Kan., April, 1913.

Hopkins, F. M.—"Methods of Instruction in the Use of High School Libraries." *Proc. N. E. A.*, 1905, p. 858.

Koch, T.—"The High School Library." Chap. XXVI of "High School Education." $1.50, Scribner

McLaughlin, M.—"English in Relation to Other Studies." *The Nation*, 86:509.

O'Shea, M. V.—"Linguistic Development and Education." $1.25, Macmillan. See especially "Efficiency as Special, not General," pp. 232–236; "Development of Efficiency in Oral Expression through the General Activities of the School," pp. 241–246.

Partridge, G. E.—"The Genetic Philosophy of Education of G. Stanley Hall," pp. 239–245. $1.50, Sturgis & Walton.

Sachs, J.—"The American Secondary School," pp. 116–120. $1.10, Macmillan.

Smith, J. F.—"Report on English in Secondary Schools in England and Scotland." *Educational Review*, 40:266.

Stevens, W. LeC.—"Co-operation in English Teaching." *The Nation*, April 2, 1908. 86 : 303.
"The Teaching of English in Secondary Schools." Circular 753. Board of Education, London, 1910.
Thurber, S.—"An Address to Normal School Teachers of English." *School Review*, 8:129.
——"Five Axioms of Composition Teaching." *School Review*, 5:7.

CHAPTER XXVII

The Hygiene of the High School

MEDICAL SUPERVISION, SCHOOL SANITATION, THE HYGIENE OF INSTRUCTION

In many references all or several of the five divisions of educational hygiene are discussed, and the reader of this chapter is referred to the lists given for the chapters on Physiology and Hygiene and Sex Pedagogy in the high school in High School Education and the one on Athletics and Gymnastics in the present volume. Some of the more recent and valuable contributions follow, including a small selected group of books for every-day use in schools.

I. Books

Allen, W. H.—"Civics and Health." $1.25, Ginn.
——"Woman's Part in Government." $1.50, Dodd, Mead.
Ayres, L. P.—"Medical Inspection Legislation." Sage Foundation, New York.
Barry, W. F.—"The Hygiene of the Schoolroom." $1.50, Silver, Burdett.
Bergey, D. H.—"The Principles of Hygiene." $3.00, Saunders.
Burgerstein, L.—"Schulhygiene." B. G. Teubner, Leipzig.
* Burks, F. W., and J. D.—"Health and the School." Appleton.
Burrage and Bailey.—"School Sanitation and Decoration." $1.50, Heath.
Chisholm, C.—"The Medical Inspection of Girls in Secondary Schools." Longmans.
Coleman—"The People's Health." Macmillan.

* Cornell, W. S.—"Health and Medical Inspection of School Children." $3.00, F. A. Davis Co.
Crowley, R. H.—"The Hygiene of School Life." Muthen & Co., London.
Curtis, S. H.—" Play and Recreation." Ginn & Co.
* " Cyclopedia of Education," in five volumes. Articles and bibliographies on all phases of educational hygiene. $5.00 each, Macmillan.
Davenport, C. B.—"Heredity in Relation to Eugenics." $2.00, Holt.
Denison, Elsa.—"Helping School Children." $1.40, Harpers.
* Ditman, N. E.—"Home Hygiene and the Prevention of Disease." $1.50, Duffield.
* Dresslar, F. B.—"School Hygiene." $1.25, Macmillan.
Ellwood, C. A.—"Sociology and Modern Social Problems." $1.00, American Book Co.
Emerson, C. P.—"Essentials of Medicine." $2.00, Lippincott.
Fisher, I.—"National Vitality." $.15, United States Senate Document.
Fitz, G. W.—"Principles of Physiology and Hygiene." $1.12, Holt.
Foster, W. T.—" The Social Emergency." Houghton.
Gerhard, W. P.—"Sanitation of Public Buildings." Wiley & Sons, London.
Gesell, A. L., and B. C.—"The Normal Child and Primary Education." $1.50, Ginn.
Gillette, J. M.—"Constructive Rural Sociology." $2.00, Sturgis & Walton.
* Gulick and Ayres.—"Medical Inspection of Schools," 1913. The Survey Associates Co.
Gulick and Jewett.—"The Gulick Hygiene Series." Ginn.
Hall, G. S.—"Adolescence." $7.50, Appleton.
——"Educational Problems." $7.50, Appleton.
Hall, W. S.—" Sexual Knowledge." International Bible House.
* Hoag, E. B.—"The Health Index of Children." $.80, Whitaker & Ray-Wiggin Co., San Francisco.
Hogarth, A. H.—"Medical Inspection of Schools." $6.00, Henry Froude, Oxford University Press, London.
Holmes, A.—"The Conservation of the Child." $1.25, Lippincott.

Holt, E.—"Diseases of Childhood and Infancy." Appleton.
Hough and Sedgwick.—"The Human Mechanism." $2.00, Ginn.
* Hutchinson, W.—"Handbook of Health." $.65, Houghton.
——"Common Diseases." $1.50, Houghton.
——"Preventable Diseases." $1.50, Houghton.
Hutt, C. W.—"Hygiene for Health Visitors, School Nurses, and Social Workers." P. S. King & Son, London.
Kelynack, T. N.—"Medical Examination of Schools and Scholars." King, London.
Lippert and Holmes.—"When to Send for the Doctor." Lippincott.
McCombs, R. S.—"Diseases of Children for Nurses." $2.00, W. B. Saunders Co.
Mackenzie, W. L.—"The Health of the School Child." Methuen & Co., London.
Mackenzie and Matthew.—"The Medical Inspection of School Children." Hodge & Co., Edinburgh, Scotland.
Mangold, G. B.—"Child Problems." $1.25, Macmillan.
Marshall, J. S.—"Mouth Hygiene." $5.50, Lippincott.
Moll, A.—"The Sexual Life of the Child." $1.75, Macmillan.
Newmayer, S. W.—"Medical and Sanitary Inspection of Schools." Lea & Febiger.
Nutting, Read, and Stewart.—"The Nurse in Education." $.75, University of Chicago Press.
Perry, C. A.—"Wider Use of the School Plant." $1.25, Charities Publication Committee.
* Rapeer, L. W.—"School Health Administration." Teachers College, Columbia University.
Ritchie, J. W.—"Primer of Hygiene." (New World Science Series.) $.40, The World Book Co.
School of Civics and Philanthropy. Chicago. "The Child in the City."
Schubert, P.—"Das Schulartzwesen in Deutschland." Leopold Voss, Hamburg, Germany.
Shaw, E. R.—"School Hygiene." $1.00, Macmillan.
Sill, E. M.—"The Child—Its Care, Diet, and Common Ills." $.40, Holt.
Steven, E. M.—"Medical Supervision in Schools." Bailliere Tindall & Cox, London.

* Terman, L. M.—"The Teacher's Health." $.60, Houghton.
——" The Hygiene of the School Child." Houghton.
Terman and Hoag.—" Health Work in the Schools." Houghton.
Tolmon, W. H.—" Hygiene for the Worker." American Book Co.
Wallace, A. R.—"Social Environment and Moral Progress." Cassell & Co.
Ward, E. J.—"The Social Centre." Appleton.
Weeks, A. D.—"The Education of Tomorrow." Sturgis & Walton Co.
Wile, I. S.—"Sex Education." Duffield.
Willson, R. N.—"The Education of the Young in Sex Hygiene." Published by the author, 1708 Locust Street, Philadelphia.
Wood, T. D.—"Health and Education." University of Chicago Press.
Woodworth, R. S.—"The Care of the Body." $1.50, Macmillan.

II. Small Selected List for the Beginning of a Professional Library

Burks.—"Health and the School." Appleton.
Cornell.—"Health and Medical Inspection of School Children." F. A. Davis Co.
" Cyclopedia of Education." 5 vols., $5.00 each, Macmillan.
Ditman.—"Home Hygiene and the Prevention of Disease." Duffield.
Dresslar.—"School Hygiene." Macmillan.
Gulick and Ayres. "Medical Inspection of Schools." (1913 ed.) Survey Associates.
Hoag.—"The Health Index of Children." $.80, Whitaker & Ray-Wiggin.
Hutchinson.—"Handbook of Health." $.65, Houghton.
Rapeer.—"School Health Administration." Teachers College, Columbia University.
Terman.—"The Teacher's Health." $.60, Houghton.
——" The Hygiene of the School Child." Houghton.
Terman and Hoag.—" School Health Work." Houghton.

III. Articles

A very rapidly increasing number of articles on various phases of school health in both educational and other magazines have appeared since 1906. Many of these will be found

in the bibliographies below. The various indexes may be used for finding others. Practically all that has been said in articles is incorporated in the recent books mentioned.

IV. Reports—American

Bulletins of the United States Bureau of Education.

No. 528. Dresslar and others.—"Report of the Fifteenth International Congress on Hygiene and Demography."

No. 496. Dresslar, Wood, and North.—"Current Educational Topics."

No. 475. Nutting, M. A.—"Educational Status of Nursing."

1912 Annual Report of the Commissioner, vol. I. Dresslar, "Typical Health-Teaching Agencies."

Child Hygiene Division of the Sage Foundation. Ayres, "What American Cities Are Doing for the Health of School Children and Others."

Annual Reports of Medical Inspection in Cleveland, O.

Annual Reports of the Health Officer of Providence, R. I.

Annual Reports of Medical Inspection in Newark, N. J.

Annual Reports of Medical Inspection in South Manchester, Conn.

Various Reports in the *Journal of the American Medical Association.*

"U. S. Mortality Statistics."

Various Reports in the Proceedings of the National Education Association.

Reports in the various magazines for nurses and physicians.

Various city school and board of health reports.

Bulletins of the Life Extension Institute, N. Y. City.

Volumes of Proceedings of the National and the International Congresses on School Hygiene. Secretary, Doctor Thos. Storey, College of the City of New York.

V. Reports—Foreign

Annual Reports of Medical Inspection in Dunfermline, Scotland.

Annual Reports of Medical Inspection in Scotland, by W. L. Mackenzie, and published by H. M. Stationery Office, 23 Forth Street, Edinburgh.

Annual Reports of the Chief Medical Officer of the English Board of Education, covering England, Ireland, and Wales. Whitehall, London.

Wyman & Sons, Fetter Lane, E. C., London. The Scottish reports may also be purchased at this office for a small sum.

From these reports the cities that have exceptionally good medical inspection work and reports may be learned.

London County Council. Special reports on Medical Inspection, School Feeding, and the like.

The work of medical inspection in other countries may be learned in the various volumes of Proceedings of the International School Hygiene Congress. Secretary, Doctor Thos. Storey, College of the City of New York.

VI. Bibliographies

The United States Bureau of Education and the Library of Congress at Washington will furnish bibliographies on this subject on request.

Annotated Bibliography of Medical Inspection and Health Supervision of School Children in the United States for the Years 1909–12. United States Bureau of Education.

Teachers College, Columbia University. A Bibliography on Educational Hygiene. By Doctor Thos. D. Wood and Mary Reesor, New York City.

Bibliography of Child Study for the Years 1908–09. By Louis N. Wilson. United States Bureau of Education.

See also the bibliographies at the end of various articles on school hygiene in Monroe's "Cyclopedia of Education." Macmillan.

CHAPTER XXVIII

THE HIGH SCHOOL AS THE ART CENTRE OF THE COMMUNITY

Books.

Beatty, J. W.—"Illustrated Catalogues of Annual Exhibits, 1896–1913." Carnegie Institute, Pittsburg, Pa.

Caffin, C. H.—"American Masters of Painting." $1.25, Doubleday, Page.

——"Art for Life's Sake." Prang.

——"How to Study Pictures." $2.00, Century.

Emery, M. S.—"How to Enjoy Pictures." $1.50, Prang.
Garesche, M. R.—"Art of the Ages." $1.25, Prang.
Haney, J.—"Art Education in the Public Schools of the United States." *American Art Annual.*
Harrison, B.—"Landscape Painting." $1.50, Scribner.
Hartmann, S.—"A History of American Art." $4.00, L. C. Page.
——"Japanese Art." $1.50, L. C. Page.
Isham, S.—"American Painting." $5.00, Macmillan.
Morris, W.—"Hopes and Fears for Art." $1.50, Longmans.
Munsell, A. H.—"A Color Notation." $1.00, George H. Ellis.
Munsterberg, H.—"The Principles of Art Education." $1.00, Prang.
Noyes, C.—"The Enjoyment of Art." $1.00, Houghton.
Reinach, S.—"Apollo." $1.50, Scribner.
Stevenson, R. A. M.—"Velasquez." G. Bell & Sons, Ltd.
Taft, L.—"The History of American Sculpture." $6.00, Macmillan.
Van Dyke, J. C.—"History of Painting." $1.25, Longmans.
——"Art Education for High Schools." $1.25, Prang.

Magazines.

The International Studio. $5.00, John Lane Co., New York.
The Craftsman. $3.00, Craftsman Pub. Co., 41 West 34th Street, New York.
The School Arts Magazine. $1.50, School Arts Pub. Co., Boston, Mass.

Magazine Articles.

"An Art Association for the People." E. B. Johnston, *The Outlook*, April 27, 1907.
"A Notable High School." H. T. Bailey, *The School Arts Book*, April, 1912.
"Art in Indiana." E. B. Johnston, *The Outlook*, June 24, 1911.
"Arts and Crafts in Civic Improvement." Mrs. M. F. Johnston, *The Chautauquan*, June, 1906.

CHAPTER XXIX

THE MORAL AGENCIES AFFECTING THE HIGH SCHOOL STUDENT

Addams, J.—"The Spirit of Youth and the City Streets." Widely known as a challenge to the community responsible for things that are out of joint. Full of suggestions to any one who is in earnest. $1.25, Macmillan.

Adler, F.—"The Moral Instruction of Children." Deals avowedly with the problem for the primary and grammar school grades. Important suggestions in the preface. $1.50, Appleton.

Athearn, W. S.—"The Responsibility of the Public School to the Family." *Religious Education*, 5:124–130. Shows the changed social conditions and suggests the school's real work with reference to the family.

Bagley, W. C.—"The School's Responsibility for Directing Controls of Conduct." *Elementary School Teacher*, 8:349–360. Defines the aim of educational effort and relates the school's work in moral training to the "emotionalized prejudices."

——"The Present Status of Moral Education in Institutions for the Training of Teachers." *Religious Education*, 5:612–640.

Barnes, C. W.—"Moral Training through the Agency of the Public Schools." *Proc. N. E. A.*, 1909. Emphasizes importance of the teacher's personal influence.

Brown, E. E.—"Government by Influence." One of a collection of addresses with that title. Aims to show that the power of government by influence should increase and that this greatly concerns modern education. $1.35, Longmans.

Brownlee, J.—"Character Building in School." Presents clearly the true basis of the teacher's equipment for his work. Abounds in real problems and practical suggestions. $1.00. Houghton.

Brumbaugh, M. G.—"The Problem Stated." In report of Committee on Moral Education, *Proc. N. E. A.*, 1911. Commented on in this book, chap. XXIII.

Cabot, E. L.—"Moral Training in the Public Schools." A symposium conducted by Frederic Allen Tupper. *Journal of Education*, 71:117–123. Has many practical suggestions.

Carr, J. W.—"A Course by Grades." In report of Committee on Moral Education. *Proc. N. E. A.*, 1911. Carefully prepared outline for course of instruction. The qualities demanded of the teacher are well chosen.

——"Scope of Moral Education in the Public Schools." New Jersey State Teachers' Association Proceedings, 1909. Covers somewhat same ground as preceding.

——"Means Employed in Teaching Morality in Public Schools." In "The Bible in Practical Life." $1.00, Relig. Educ. Assn.

Carroll, C. F.—"Moral Instruction and Training in the Public Schools of New York." *Religious Education*, 5:640–644. Calls attention to spiritual influence of teachers even in "Godless" schools.

Chubb, P.—"Direct Moral Education." *Religious Education*, 6:106–113. Opposes vigorously the arguments of Palmers and Dewey against direct moral instruction.

——"The Function of the Festival in School Life." Pamphlet, Ethical Culture Co., New York.

——"Festivals and Plays in Schools and Elsewhere." Shows how festivals may be used for moral training and gives descriptions in detail for carrying out the suggestions. $2.00, Harper.

Coe, G. A.—"Education in Religion and Morals." Nearly half of the volume devoted to "selected and classified bibliography." $1.35, Revell.

Coleman, G. W.—"Education through Social Service." In "Education and National Character," a collection of monographs, several of which are indexed in this bibliography. Presents numerous examples of the value of social service. $1.00, Relig. Educ. Assn.

Cook, J. W.—"Moral Training in Secondary Schools." Illinois State Teachers' Association Proceedings, 1903. Emphasizes importance of the person as a concrete embodiment of the moral code.

Cope, H. F.—"A Selected List of Books on Moral Training and Instruction in the Public Schools." *Religious Education*,

5:718–732. Carefully prepared and classified; used freely in preparing this bibliography.

——"Character Training of High School Boys." *Association Boys*, vol. VII, no. 4. Shows how the high school should meet the need of students in the four directions: physical exercise, self-knowledge, social training, study of ethical problems.

Dewey, J.—"Moral Principles in Education." Crowded with stimulating suggestions and helpful warnings and arguments to show fallacy of many commonly accepted conclusions. Every teacher should own this book. $.35, Houghton.

——"The Chaos in Moral Training." *Popular Science Monthly*, Aug., 1894. Strongly insists upon appeal to child's own consciousness of a reason for right doing.

Drayton, H. S.—"Moral Education in the Schools." Field & Young, Jersey City.

Dutton, S. T.—"Social Phases of Education in School and Home." One in a collection of addresses published under that title. Shows that vocational and cultural aims are one and the same. Insists on importance of social contact and social experience. $1.25, Macmillan.

Eliot, C. W.—"Democracy and Manners." *Century*, 61:173–178. Interesting and helpful; brings out connection between manners and morals, particularly in educational work.

——"Moral Training in the Public Schools." A symposium conducted by F. A. Tupper. *Journal of Education*, 71: 117–123. Develops clearly the fundamental moral truths that must be taught children in a democracy.

Ellis, F. H.—"Character Forming in Schools." A tabulated outline, from actual experience, of exercises for work of this sort, in two parts—1st, for an infants' school; 2d, for a girls' school. $.90, Longmans.

Fairchild, M.—"The Moral Education Board." *Atlantic Educational Journal*, 6:10–11, 28. Illustrated. Presents and illustrates the interesting work of this body (now called "National Institution for Moral Instruction"), with photographs as carried out by Mr. Fairchild himself.

Flack, A. G.—"Moral Education." $.50, Cochrane Pub. Co.

Gilbert, C. B.—"The School and Its Life." Important chapters on the morale of the school and social functions of the school. $1.25, Silver, Burdette.

Gillette, J. M.—"Vocational Education." Discussion of four well-recognized ends of education, viz., perfection, discipline, culture, vocational, as compared with social end. Important chapter on "Pathological Demands on Education." $1.00, American Book Co.

Gladden, W.—"Effective Educational Unity." In "Educational and National Character," a collection of monographs. Quoted in chap. XXIII of this volume. $1.00, Relig. Educ. Assn.

Goodwin, E. J.—"Exclusion of Religious Instruction from the Public Schools." *Educational Review*, 35:129–138. "Science must meet the situation."

Greenwood, J. M.—"Systematic Formal Moral Training in the Schools." *Journal of Education*, 71:740–741. Insists on a combination of both methods.

Hall, G. S.—"What Changes Should Be Made in Public High Schools to Make Them More Efficient in Moral Training?" Religious Education Association Proceedings, 1905. A systematic plan for increasing the efficiency of the schools in this regard.

Hall, W. S.—"From Youth into Manhood." A sane, helpful guide for high school boys in matters of sex hygiene along the lines of Doctor Hall's effective addresses made before so many schools. $.50, Y. M. C. A.

Harris, W. T.—"The Separation of the Church from the School Supported by Public Taxes." *Proc. N. E. A.*, 1903. Contends for the necessity of this action. Challenges earnest attention and discussion such as its delivery called forth.

Huntington, F. D.—"Unconscious Tuition." Full of inspiration to every real teacher. $.30, Bardeen.

Hyde, W. D.—"Practical Ethics." A text-book for high schools in moral instruction. $1.00, Holt.

Jenks, J. W.—"Life Questions of High School Boys." A convenient manual for use in clubs for boys; has been used successfully in carrying out David R. Porter's suggestion about voluntary moral movements. $.40, Y. M. C. A.

Johnson, F. W.—"Moral Education through School Activities." *Religious Education*, 6:493–502. An interesting study of conditions in English public schools and of methods used in experiments conducted especially at the University High School of the University of Chicago.

King, H. C.—In "Education and National Character." A collection of monographs. $1.00, Relig. Educ. Assn.

Kirkland, J. H.—"Progress in Religious and Moral Education." Gratis, Relig. Educ. Assn.

Leonard, M. H.—"Moral Training in Public Schools." *Education*, 3:218–223. Discussion of the effect of court decisions apparently excluding religious worship from the public schools.

Mark, H. T.—"Individuality and the Moral Aim in Education." The Gilchrist Report presented to the Victoria University. Comprehensive and interesting. Part I contains a general and thorough discussion of individuality in American education. Part II is a discussion of the moral aims in American education in its relation to the principle of individuality. $1.50, Longmans.

Martin, G. H.—"School Activities for Moral Development." *Religious Education*, 6:503–570. A valuable article calling attention to the responsibility resting on various agencies and the necessity for intelligent co-operation.

Mead, G. H.—"Moral Training in the Schools." *Elementary School Teacher*, 9:327–328. Editorial, commenting especially on the Fairchild and Brownlee systems and pointing the only way in which the school can become an effective moral agency.

——Reviews on several educational publications, particularly Sadler's "Report of an International Inquiry into Moral Training." *Elementary School Teacher*, 9:328. This review is clarifying.

Moral Education Board.—"How It Was Done by the Moral Education Board." Brief monograph on the work of this body. Pamphlet, Natl. Inst. for Moral Inst., Baltimore.

Mott, T. A.—"The Means Afforded by the Public School for Moral and Religious Education." *Proc. N. E. A.*, 1906. Quoted in regard to manual training in chap. XXIII of this volume.

Myers, G. E.—"Moral Training in the School. A Comparative Study." *Pedagogical Seminary*, 13:409–460. Contains a bibliography. Appears as one of "The California Prize Essays." Advocates the policy that teachers be especially trained and then left free to work out individual methods.

Page, W. H.—"Teaching Morals by Photographs." *World's Work*, 19:12715. A full and clear popular presentation of the Fairchild method.

Palmer, G. H.—"Ethical and Moral Instruction in Schools." A masterly discussion of the issues involved in the three views regarding moral instruction. $.35, Houghton.

——"The Ideal Teacher." One of the gems of educational literature. $.35, Houghton.

Partridge, G. E.—"Moral Education." A chapter in his "Genetic Philosophy of Education," which is a summary of the numerous writings and teachings of President G. Stanley Hall, and a most convenient handbook for teachers. The philosophy in this chapter is stimulating and is accompanied by many practical hints. $1.50, Sturgis & Walton.

Porter, D. R.—"Moral Conditions in High Schools." *Religious Education*, 4:197–202. The report of a first-hand detailed study of conditions. Referred to in chap. XXIII of this volume.

Reeder, R. R.—"Moral Training an Essential Factor in Elementary School Work." *Proc. N. E. A.*, 1908. Contains many thoughtful utterances.

Rees, W. E. E.—"The Folly of the Secular System." *Fortnightly Review*, 89 : 905–913. Argues for the necessity of religious instruction.

Rugh, C. E.—"Moral Training and Instruction in the Schools of California." *Religious Education*, 5:644–663. A very elaborate report with many interesting details.

——"Moral Training in the Public Schools." The winning paper in the group known and published together as "The California Prize Essays." Referred to in chap. XXIII of this volume. $1.50, Ginn.

Sadler, M. E.—"Moral Instruction and Training in Schools." The result of an international inquiry with contributions from a large number of writers in many countries. See

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CHAPTER XXX

THE RELIGIOUS LIFE OF THE HIGH SCHOOL STUDENT

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APPENDIX

THE UPWARD EXTENSION OF THE HIGH SCHOOL

By Charles Hughes Johnston, Editor

The following statement from Superintendent C. C. Starr, of Fresno, Cal., dated February 4, 1914, is of interest and significance as relating to the problem of the upward extension of the American high school:

"The junior college had its origin in California in Fresno. It is proving entirely satisfactory to patrons and educators in this community. The element of uncertainty on the start was that of the amount of patronage. The city is growing rapidly, and with it the junior college, so that now it is on a firm footing from every point of view. The junior college would probably not be successful except in the larger centres of population. The smaller the attendance, the higher the cost per capita.

"The junior college has the advantage of being a college at home. Home life and home influence are best for the student. The economy of free home education is evident. The free home college opens up a college education to many who either could not or would not otherwise be able to secure its advantages. The junior college enlarges the number of centres of college influence in the State, and in that way leaves its impress upon a larger and better-distributed citizenship.

"The close relation to the high school results in economy in administration. The instructors in the junior college become heads of the high school departments, and teach some of the advanced high school subjects. The library and apparatus of the junior college are also at the command of the high school, and the high school department becomes unusually well equipped and strengthened as a consequence."

California has, indeed, taken the lead in this "junior-college"

policy. Bills for State aid are formulated and are expected in the near future to be enacted into law.

Professor Alexis F. Lange, Dean of the Faculties of the University of California and head of its Educational Department, in tracing the development of the movement for the upward extension of high schools in California, says that this movement aims to relegate the work of college freshmen and sophomore years in universities to the high schools sufficiently equipped to carry such work, and so to have American universities gradually approximate the standards for entrance of the continental European universities. It is becoming more and more necessary to eliminate secondary studies in our highest institutions of learning and to put them in high schools where they belong. Presidents James of the University of Illinois and Judson of Chicago University are vigorous proponents of this same idea.

At the University of California the courses are divided into "lower division" and "upper division." The lower division includes the freshman and sophomore years, and the completion of the lower-division work entitles the student to the "junior certificate." Only then, when he has qualified for this certificate, is the student enabled to become a member of the university proper; for the real university commences with the junior year and extends through the graduate courses. Hence, the first two college years are essentially preparatory, for the work of these years is only a continuation of preparatory education. By commencing to relegate all this secondary work to the secondary schools, the university aims to lessen the swamping of its premises with enrolments of freshmen and sophomores it is not equipped to care for. The present equipment is only sufficient for upper divisions, real university work. In view of the rapidly increasing population of this State, this policy becomes all the more imperative. President Judson, of Chicago, in this connection points out that thirty per cent of the work of the four-year A.B. course of the Liberal Arts College is of "secondary" not "collegiate" grade.

Furthermore, Doctor Lange stated that, because of having to mass lower-division students at the University of California in very large classes, it is impossible to give them anything like the opportunities they need. The instructors and the equipment are overtaxed. He asserted expressly that Fresno students had a

better chance and could do better college freshman and sophomore work in their local "junior college" than at the university. Here, at home, in their small classes, they could get closer to, and keep closer to, their studies and to their instructors.

One point Doctor Lange emphasizes clearly, namely, that the University of California would recognize, and could afford to recognize, the college work done by Fresno students in their home institution; that if the principal approved of the college work done by any student in Fresno High School, that work would be accepted by the university, and that it would count in every respect the same as if the work had been done at the University of California, and without the necessity of any further examinations.

Doctor Lange also dwells on the opportunity "upward extension" in the high school affords to students who will never go to a university, and who never intend to go, and how desirable it is for this college work to adapt itself to the needs of the community. Santa Barbara, Los Angeles, and other cities are following the lead of Fresno in this development.

The Fresno six-year high school curriculum, it should be noted, is also preparatory to the affiliated colleges at San Francisco, Hastings College of Law, and the California College of Medicine and Dentistry. Commencing with the year 1913, these colleges will require for entrance two more years of preparatory studies in addition to graduation from the regularly accredited high school. Students promoted from Fresno Junior College will be admitted to any of these affiliated colleges on equal terms with students who have completed the sophomore year at the University of California, and without any examinations or conditions.

Stanford University is also recognizing this upward extension movement. In fact, the term "junior college" is said to have originated with President Jordan. Professor Bentley, Stanford inspector, has expressed great interest and solicitude in having lower college work done in high schools. The two great California universities are, therefore, one in their attitude toward "junior-college" work in our secondary institutions.

In addition to the advantages already indicated, the "fact" should commend itself, to parents particularly, that they are enabled to have their children at home, and under home influ-

ences for two years longer, to say nothing of economy in expenses. This applies more especially to students living in or near the home city, but also to students from more remote homes who are enabled to be at home during the week's end.

The State law governing high school tuition will also apply to junior-college students.

President David Starr Jordan in 1912 thus expressed his views:

"I am looking forward, as you know, to the time when the large high schools of the State in conjunction with the small colleges will relieve the two great universities from the expense and from the necessity of giving instruction of the first two university years. The instruction of these two years is of necessity elementary and of the same general nature as the work of the high school itself. It is not desirable for a university to have more than about two thousand students gathered together in one place, and when the number comes to exceed that figure then some division is desirable. The only reasonable division is that which will take away students who do not need libraries or laboratories for their work. The value of the university is highly dependent on its possession of great and expensive libraries. I am interested in the experiment which is going on at Fresno and in high schools in Los Angeles."

Professor Alexis F. Lange, Dean of the Faculties, University of California, has this to say:

"Far-sighted and progressive educators are agreed that the establishment of 'Junior Colleges' denotes a necessary development in the right direction. Such extensions of the four-year high school would (1) enable the universities to concentrate their efforts on university work proper, (2) receive for young people from eighteen to twenty years of age the immense educational advantage of being taught and trained in small groups, not far from home, (3) make it possible for thousands who are unable to attend a university to round out their general education, (4) reduce very materially the cost of college and university education, (5) provide—a most important factor—finishing vocational courses in agriculture, the industries, commerce, applied civics, domestic science, etc., which cannot be adequately provided either by the four-year high school or by the universities, (6) tend to create a number of educational centres of a high order whose

FRESNO HIGH SCHOOL—"COURSES OF STUDY"

		Literary		Scientific				Pre-Normal	Commercial
		Pre-Social Science	Pre-Law	Pre-Medicine Dentistry Pharmacy	Pre-Mechanics Mining Civil Engineering	Agricultural	Industrial		
Regular Courses	Freshman 1	**E1.** **L1.** **M1.** G1. GS1.	**E1.** **L1.** M1. H1.	**E1.** **L1.** **M1.** H1.	**E1.** L1. H1. **M1.** GS1.	**E1.** H1. L. **M1.** **GS1.**	**E1.** H1. L1. **M1.** **GS1.**	**E1.** **L1.** **M1.** H1.	**E1.** H1. L1. **M1.** GS1.
	Sophomore 2	**E2.** **L2. ML2.** **M2.** H2. D(2).	**E2.** **L2.** **M2.** H2.	**E2.** L2. **M2.** **GS1.**	**E2.** L2.H2.Ag2. **M2.** **D(2).**	**E2.** **Ag2.** **M2.** W.D(2).	**E2.** D(2). Ag2. **M2.** H2.	**E2.** **GS1.** **M2.** H2.	**E2.** ML2. Ag2. M2. H2. D(2).
	Junior 3	E3. **L3 or ML3.** M3. DT. W. C3. Mu3.	E3. **L3.** H3. GS1. C3.	**ML2 or E3.** D(2). H2. **C3.**	**ML2 or E3.** **GD3(2).** **M3.** **C3.**	**Ag2.** GD3(2). W. M3. **C3.**	**W.** GD3(2). M3. C3.	**E3.** **BK(1) & D(1).** **A & Gr.** DT.ML2.	E3. C3. **Bk3 or S3.** H3. W. **CA.**
	Senior 4	E4. **L4 or ML4.** **H4.** P4. Mu4.	E4. **L4.** **H4.** P4.	**ML3 or E4.** W. **H4.** P4.	**ML3. E4.** **M4.** **H4.** **P4.**	**Ag4.** MS. **H4.** **P4.**	**MS.** M5. **H4.** P4.	E4. ML3. W(1) & Mu(1). **H4.** **P4.**	CL4. Ec4. **BK4 or S4.** H4. P4.
Junior College	College Freshman 5	E5. L5.ML4.ML5. H5. M5. M3. C5. Su5.	E5. L5. ML. (CE). H5. M3. C5. P5.	E5. ML4. (CE). H5. M3. C5.	E5. ML. Su5. H5. **M5.** **C5.** (CE).				
	College Sophomore 6	E6. L6. ML5.ML6. H6. M6. M5. (CE). (P6).	E6. P6. ML. (CE). H6. (CE). (CE). C6.	E6. (CE). H6. H2. C6.	E6. ML. **C6.** H6. **M6.** P6.				

influence for good would extend in many directions over large areas of the State.

"The State University has stood for the junior-college plan for more than fifteen years, and its policy is to further the establishment of junior colleges in every possible way. This implies, of course, that the university stands ready to recognize the courses of junior colleges as the equivalent of corresponding courses at Berkeley and to give full credit for successfully completed work.

"The city of Fresno is to be greatly congratulated on being the first city in the State to establish a junior college. May this prosper and become year by year more useful, especially to those who would otherwise have to forego the chance of higher vocational training. Those recommended for university work at Berkeley will, I feel confident, have no reason to regret that their freshman and sophomore work was done in Fresno."

President E. J. James, of the University of Illinois, further calls attention to the necessity that high schools, thus extended in equipment and instructorial force, relieve State universities of much of the present elementary "extension service" they are now forced to render communities, such as water analysis, elementary advice in sanitary and other forms of engineering, agriculture, and public health.

In this connection it should be noted that five high schools in Illinois have now practically "Junior College" annexes.

The schematically arranged instructional programme for the thus "extended" public-school system of Fresno gives the reader some idea of the scope and differentiation of work now possible, and also of the possible further extensions in various directions.

STUDIES AND ABBREVIATIONS

Language and Literature

English—E.
Pre-Normal, English Grammar (A) Gr.
Latin—L. Modern Language—ML.
German—G.
French—F.
Spanish—Sp.

History

Ancient History—H1.
Med. and Mod. History—H2.

English History—H3.
U. S. History and Civics—H4.
Mod. European History—H5.
Industrial History—H5.
Institutional History—H6.

Mathematics

Elementary Algebra—M1.
Plane Geometry—M2.
Solid Geometry (B)—M3.
Trigonometry (A)—M3.
Advanced Algebra—M4.
Synthetic Projective Geometry (B)—M5.
Plane Analytical Geometry (A)—M5.
Differential Calculus (B)—M6.
Integral Calculus (A)—M6.

Surveying

Surveying—Su5.
Pre-Normal Arithmetic (B)—A.

Science, Pure and Applied

General Science—GS1.
General Agriculture—Ag2.
Chemistry—C3.
Dairying (B)—Ag3.
Soil and Crops (A)—Ag3.
Animal Husbandry (B)—Ag4.
Farm Mechanics and Management (A)—Ag4.
Physics—P4.
Advanced Physics—P6.
Organic Chemistry—C5.
Qual. Chem. Analysis (B)—C6.
Quant. Chem. Analysis (A)—C6.

Music

Technic and History—Mu3.
History and Interpretation—Mu4.

Drawing and Art Work

Free-Hand Drawing—D.
Art Metal—AM4.
Geometric Drawing—GD3.

Commercial

Com'l Arithmetic—CA3.
Short Hand—S.

Typewriting—T.
Com'l Law (B)—CL_3.
Economics (A)—Ec.

MECHANICAL TRAINING

Woodwork—W.
Machine Shop—MS.

DOMESTIC TRAINING—DT

Cooking and Sewing.

College Electives—(CE) elected from high school undergraduate subjects, comprising E_3, E_4, L_3, L_4, G_2, G_3, G_4, F_2, F_3, F_4, Sp_2, Sp_3, H_4, M_3, M_4, C_3, P_4, $D(2)$, $GD_3(2)$, which studies are available for advanced university credits.

NOTES

1. In the courses, expressed by abbreviated notation used on the recitation schedules, the heavily typed subjects are *required*. Studies in lighter type are recommended as preferable, but students may substitute other electives.

2. The following studies are required: E_1, E_2, two years of history including H_4 usually, two years of science for boys, one of which must be either C_3 or P_4, at least one year of science for girls, which must be either C_3 or P_4 for girls intending to enter the university, and M_1 and M_2 except for pupils taking only two years commercial course.

3. Undergraduate students are expected to carry four full studies; in addition they may, without asking permission, carry also a "half-credit" study, *i. e.*, one period per day in one of the following: AM, D, GD, T, and W. But pupils may not take five full studies without the permission of the principal, except in the senior year in order to graduate.

4. Junior-college students who expect to continue work in the university must take five full subjects for two years in order to qualify for the "junior certificate" at the university.

Junior-college students not intending to go to the university are free to elect any studies given in the high school.

5. Pupils who do not wish to pursue a regular course, as listed above, may elect studies as they wish, except that they must meet the requirements mentioned in note 2.

6. One year of Latin is urged before commencing any modern language. Students commencing a modern language are urged to continue at least two years in the language selected.

7. (B) Denotes first term, (A) second term subjects. The number after abbreviations denotes the year in which the study regularly comes. The number in parenthesis after the study denotes periods per day.

8. If L_3 and L_4 are not taken in the high school, social-science students

must complete them at the university. The university recommends that these studies be finished in the high school.

9. Members of musical organizations, if working under the direction of the musical director, and practising the equivalent of one hour per school day throughout the year are entitled to a full-term credit.

10. Any single study five times per week for one year counts as 1 unit; 16 units are required to graduate.

From the important point of view of the future character of strictly "collegiate" and "university" work, contingent upon the above-sketched developments in high school education, the following quotation from President Judson, taken from *The President's Report of the University of Chicago*, 1911–12, may well be carefully considered:

"In the *Annual Report* for 1910–11 (pp. 11–15) attention was given to what was believed to be the undue length of the course of study in our various schools and colleges. It was urged that at least two years should be eliminated from this course, and that this ought to be done without lessening efficiency of instruction.

"As a further contribution to this study I am glad now to report that in the University Elementary School (one of the laboratory schools in the School of Education) one step toward this time-saving has already been taken successfully. It has been found possible to accomplish all the purposes of the elementary school in seven grades instead of eight, and this change has been effected. Boys and girls, in other words, hereafter will pass through the elementary school and reach the high school one year earlier than heretofore has been the case, and it is believed that they are no less qualified to take up high school work.

"This leaves the question of saving still another year as between the high school and the early years of the colleges.[1]

"As bearing on this subject, attention is invited to the situation in the curricula of the colleges. An investigation of this subject shows plainly that from 20 to 30 per cent of the work required in the four-year college course is in content and essentially in mode of treatment merely high school work. In other words, we require the student in order to enter one of the colleges to have

[1] It will be seen that the suggestion of saving only one more full year is a modest one when we observe from Table XX, p. 196, that the median age of graduation June, 1912, was 22.90, showing that the median age of entering college for these students was about 19.

spent four years in a good high school, and then, not satisfied with that, we require him before taking serious college work to spend at least a year more in high school training.

"Obviously this leads to the question as to what is the distinction, if any, between work properly adapted to the high school and work better adapted to the college. Is not almost every subject taught in colleges also made a part of the high school curriculum?

"The answer to these questions is on the whole not difficult and is rather easily found by an inspection of the content of the courses of instruction. In general terms it may be said that the content of a high school course is essentially elementary, whereas the content of a college course, involving more maturity of mind and of treatment, is distinctly advanced in character.[1]

"The application of these principles is obvious. In the first years of the colleges instruction is given for two full years in elementary French and in elementary German, and one full year in general history; to the extent of two thirds of a year in English composition and literature; to the extent of one quarter in political science; and also there is more or less elementary work in Latin, in physics, in chemistry, in mathematics, and in biology. The content of these courses is not different essentially from that of the same subjects as treated in the high school classes. The students, of course, are a year older; otherwise there is no material difference. All of these things should be taught in the high school, and it is difficult to see any adequate reason for requiring five years instead of four years of high school instruction. A student really begins his college work when he has finished his fifth high school year, usually misnamed the college freshman year.

"What is gained by doing this large amount of elementary work at the beginning of the college course? No doubt, the student is put in the way of learning something of some branches of knowledge which did not come his way in the high school. Would not this, however, quite as well justify a sixth year or a seventh year of the elementary subjects? The field of knowledge is wide, and the amount of elementary knowledge which any given individual can attain on a multiplicity of subjects is limited only by

[1] Also, no doubt, a college course may well include subjects which in their nature belong to a relative maturity of mind. Perhaps Sanskrit and philosophy may be cited as illustrative.

the time at his disposal. Is it not idle to attempt to cover the whole field of human knowledge in the case of any one student? Why not frankly recognize that there are some things which even an intelligent and educated man is not expected to know very much about?

"A distinctly injurious effect of this additional high school year lies in the fact that when a student—a young man or woman seventeen or eighteen years old—enters college he finds that there is not a more intellectual atmosphere; he finds himself doing the same sort of things in essentially the same sort of way, perhaps in fact not quite so well, as was the case in the school from which he comes. How can we expect under these circumstances that the student shall get any new intellectual eagerness? How can we expect that he will not make up his mind that, after all, study doesn't yield anything very fresh or of any great value? How can we expect that he should not find far more interest and value in the multiform activities which beset the student on his entering college? The average student is by no means deficient in intellectual acumen. He generally forms a fairly accurate judgment as to what is worth while and what is not worth while, and I strongly suspect that the dissipation of energy which marks the early years of the college course is not something which results primarily from the innate pernicious qualities of freshmen but that it comes more likely from an irrational requirement by college authorities. In other words, on entering college the student should find that he is studying advanced subjects in a new way, treated seriously, and yielding results which he at once realizes to be of importance to himself.

"An examination of the record sheets of a number of our own students who have been graduated from the colleges in recent years substantiates what has been said above as to the amount of elementary subjects of high school nature which form part of the college curriculums. No complete study has been made of the curriculums of other colleges. Still it may be said that conversation with parents and students who are in a position to know what some other important colleges are doing would lead to the same conclusion as above.

"The best thing to do with the freshman year is to abolish it."

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